

Oldham Borough Council



Council Meeting
Wednesday 9 September 2020

OLDHAM BOROUGH COUNCIL

**To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL,
CIVIC CENTRE, OLDHAM**

Tuesday, 1 September 2020

You are hereby summoned to attend a virtual meeting of the Council which will be held on Wednesday 9 September 2020 at 6.00 pm for the following purposes:

- 1 To receive apologies for absence
- 2 Attendance and declarations of Interest
- 3 To order that the Minutes of the meeting of the Council held on 15th July 2020 be signed as a correct record (Pages 1 - 40)
- 4 To deal with matters which the Mayor considers to be urgent business
- 5 To receive communications relating to the business of the Council
- 6 To receive and note petitions received relating to the business of the Council (Pages 41 - 42)

(time limit 20 minutes)

- 7 Electronic Voting at Council (Pages 43 - 44)

- 8 Youth Council

(time limit 20 minutes)

There is no Youth Council business to consider.

- 9 Questions Time

- a Public Questions

(time limit 15 Minutes)

- b Questions to Leader and Cabinet

(time limit 30 minutes)

- c Questions on Cabinet Minutes (Pages 45 - 58)

(time limit 15 minutes)

22nd June 2020

7th July 2020

20th July 2020

d Questions on Joint Arrangements (Pages 59 - 144)

(time limit 15 minutes)

AGMA Executive Board	26 June 2020
Greater Manchester Transport Committee	10 July 2020
GM Waste and Recycling Committee	12 March 2020
Health and Wellbeing Board	12 November 2019
Greater Manchester Combined Authority	26 June 2020 31 July 2020
MioCare Board	23 April 2020
Peak Park District Authority	3 July 2020 24 July 2020
Police and Crime Panel	30 June 2020

10 Notice of Administration Business

(time limit 30 minutes)

Councillor Roberts to MOVE and Councillor Dean to SECOND:

Planning for the Future motion

This council notes the Government's extension of permitted development rights and the recent publication of a white paper on planning reform, "Planning for the Future." The proposals in the white paper are to replace the established planning system with a new system whereby land is classified into "growth," "renewal" or "protection" zones, with outline permission granted automatically where a development meets the criteria for the relevant zone. This will fundamentally undermine democratic local control.

This council notes the significant concerns raised by key bodies to the proposals. The Royal Institute of British Architects have suggested that the plans are "shameful" and would do "almost nothing to guarantee the delivery of affordable, well-designed and sustainable homes." Homelessness charity Shelter have argued that social housing "could face extinction" if the proposals go ahead. The Town and Country Planning Association have noted the success of the current system for volume house builders, the huge number of permissions granted that remain undelivered, and the threat the proposals make to local democracy.

This council agrees that such a fundamental attack on democratic rights in the planning system demands cross party support and undertakes to consult all elected Members in formulating a response.

This council resolves to ask the Chief Executive to respond to the Planning for the Future consultation, to include the following;

- Oldham Council's rejection of the proposals in the strongest form
- The range of sites in Oldham that have planning permission but are not currently being taken forward by developers

- The additional barriers to development arising from the cost of Brownfield land remediation and the need for sustainable subsidy to make sites viable
- The importance of a robust planning process, with democratic control at its heart, to safeguard local communities and promote local priorities
- The need for quality, affordable homes in Oldham, and the risk that the new proposals will fail to deliver, particularly with the removal of S.106 contributions that the National Housing Federation notes are the single biggest contributor to new affordable homes in the country
- That affordability varies across the country and that the proposals in the White paper offer nothing for those needing housing at a social rent.
- The outcomes agreed through the cross-party consultation.

11 Notice of Opposition Business

(time limit 30 minutes)

Motion 1

Councillor Hamblett to MOVE and Councillor H Gloster to SECOND:

Not every Disability is Visible

This Council notes that:

- The charity Crohn's and Colitis UK is encouraging venues providing accessible public toilets to install new signage. This is to help stop stigma and discrimination towards people with 'invisible illnesses' such as Crohn's Disease and ulcerative colitis.
- There have been instances nationally where such individuals using an accessible toilet have been accused by staff members of being ineligible to use them.
- These signs have two standing figures and a wheelchair user with the words Accessible Toilet and the logo 'Not every disability is visible'.
- The Government has decided recently that large accessible toilets for severely disabled people - known as Changing Places - will be made compulsory for large new buildings, such as shopping centres, supermarkets, sports and arts venues, in England from 2021.

Council resolves to:

- Ensure that accessible toilets on Council premises bear these signs.
- Ask town and district centre retailers and leisure outlets to do likewise with their accessible public toilets.
- Seek advice from the charity Crohn's and Colitis UK on the information and training we should provide to Council Staff members. This is so they understand these illnesses and to prevent potential embarrassment for those who suffer with them.
- Ensure that any Changing Places toilets in our buildings are properly signposted for visitors.
- Ensure that the requirement to provide new Changing Place toilets is included within the Council's future plans for new public buildings in the Borough.

Motion 2

Councillor Williamson to MOVE and Councillor Al-Hamdani to SECOND:

Let's all do our bit to tackle litter

Council is committed to tackling litter in our Borough and to working for cleaner streets and public spaces across our communities.

Council notes that:

- The Keep Britain Tidy Campaign offers local authorities the opportunity to become a member of a Network, which provides access to specialist advice and support.
- Keep Britain Tidy is hosting the Great British September Clean-Up from 11-27 September.
- The campaign is also promoting a Love Parks campaign and a Charity Bin sponsorship scheme whereby the monies raised from recycling cans deposited in designated local authority bins is contributed to local charities.
- Several national supermarket chains are now operating trials of reverse vending machines, where customers are rewarded for returning used cans and bottles for recycling.
- The Government department DEFRA has also previously published a voluntary code for local businesses and local business partnerships to sign up to and reduce the litter that results from fast food businesses.

Council recognises that:

- Whilst we are committed to tackling litter in our Borough, and to working for cleaner streets and public spaces across our communities, we cannot do this alone.
- In the battle for cleaner streets and public spaces, we must involve the public and our business partners in a co-operative effort.
- There are community champions and organisations commendably 'doing their bit'.
- The Keep Britain Tidy and DEFRA initiatives provide extra opportunities and an extra incentive for members of the public and business partners to become actively engaged and empowered in tackling the litter which blights our streets.
- In doing their bit, residents and business will help the Council to make the streets, district centres, parks and public amenities of our Borough cleaner and more inviting to residents and visitors.

Council resolves to:

- Promote participation in the Great British September Clean-up to members of the public, community, faith and youth groups, and businesses through our social media, website and existing email-outs to partners.
- Ask the Overview and Scrutiny Board to examine the merits of becoming a local authority member of the Keep Britain Tidy Network, and identify which of the campaign's initiatives, including Love Parks and Charity Bins, could be introduced in the Borough.
- Ask the Chief Executive to write to national supermarket chains with stores in this borough asking them to consider Oldham as the location for a future trial of a reverse vending machine.
- Promote take up of the DEFRA voluntary code amongst our fast food businesses and local business partnerships and seek their sponsorship for the introduction of a Charity Bin scheme and for public education programmes.

Motion 3

Councillor C Gloster to MOVE and Councillor Harkness to SECOND:

Roads Policing 'Not Optional'

Council notes that:

- In the last ten years, there has been no significant decline in the number of people killed and seriously injured on Britain's roads, after decades of reducing casualties.
- According to Department of Transport figures, there are still on average 5 fatalities and 68 serious injuries in England and Wales every day.
- In early July, the Department of Transport published a public consultation document supporting a Roads Policing Review. The closing date for submissions is October 5th.
- In the preamble to that document, the Under Secretary of State for Transport said the review sought to 'build the fairest and most operationally effective enforcement capability in police and other agencies to deliver the best outcome for the safety of all road users.'
- In the same month, the HM Inspectorate of Constabulary published a damning report which predicted an increase in road deaths because:
 - According to the Chartered Institute of Public Finance and Accountancy, there has been a 34% cut in funding in real terms for road policing between 2012/3 and 2019/20 leading to a reduction of police officers available for these duties.
 - These officers receive insufficient training and operational support.
 - Road policing is 'seen as less of a priority than it should be' in most local plans and there is an 'unclear national strategy.'
- The HM Inspectorate called for urgent action as 'roads policing is not optional.'

Council resolves to:

- Ask the Chief Executive to write to the Home Secretary and the Secretary of State for Transport, making clear this Council's position that funding in real terms for road policing should be restored; that the HM Inspectorate's recommendations be implemented in full as a priority; and that a new national strategy for road policing and safety should be developed.
- Ask the Chief Executive to send copies of this letter to the Greater Manchester Police and Crime Commissioner, the Police and Crime Panel and our three local Members of Parliament to seek their support for the Council's position.
- Ask the Council's representative on the Greater Manchester Police and Crime Panel to request the Panel revisit the local policing plan to ensure that roads policing is sufficiently prioritised.
- Ask the Chief Executive, in conjunction with the appropriate Council officers and the relevant Cabinet Member, to make a submission to the Roads Policing Review consultation on behalf of the Council taking this resolution into account.

12 Covid-19 Update (Pages 145 - 152)

13 Update on Actions from Council (Pages 153 - 174)

14 Council Motion: Making a Commitment to the UN Sustainable Development Goals (Pages 175 - 194)

15 Statement of Community Involvement (Pages 195 - 256)

16 Treasury Management Review 2019/20 (Pages 257 - 286)

17 Overview and Scrutiny Annual Report 2019/20 (Pages 287 - 306)

NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.

A handwritten signature in black ink that reads "Carolyn Wilkins". The signature is fluid and cursive, with the first name "Carolyn" written in a more stylized, looped manner.

Carolyn Wilkins Chief Executive

PROCEDURE FOR NOTICE OF MOTIONS **NO AMENDMENT**

MOTION – Mover of the Motion to MOVE



MOTION – Secunder of the Motion to SECOND – May reserve right to speak



DEBATE ON THE MOTION: Include Timings



MOVER of Motion – Right of Reply



VOTE – For/Against/Abstain



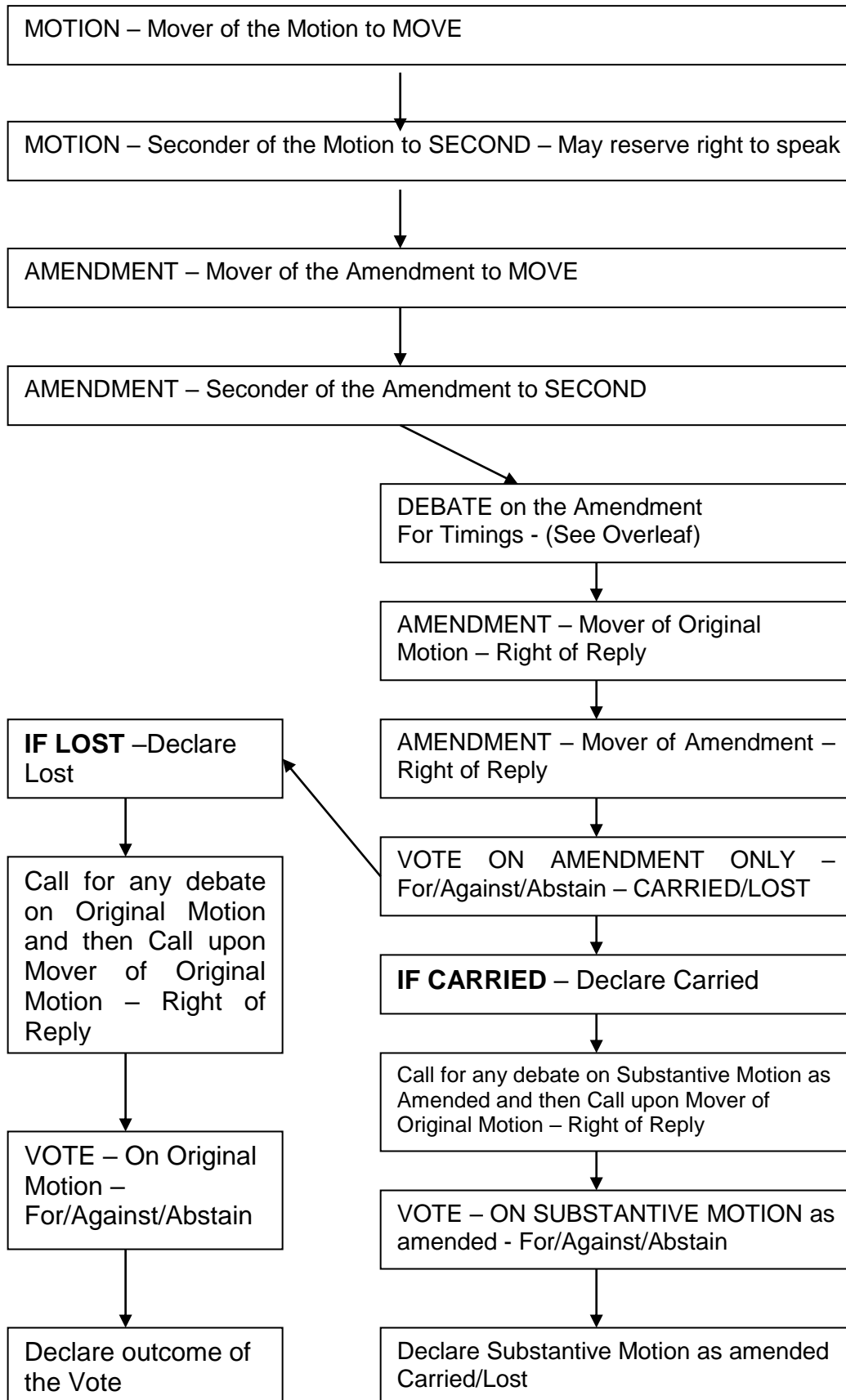
Declare outcome of the VOTE

RULE ON TIMINGS

(a) No Member shall speak longer than four minutes on any **Motion or Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.

(b) A Member replying to more than one question will have up to six minutes to reply to each question with an extension of 30 seconds

WITH AMENDMENT



Present: The Mayor – Councillor G. Alexander (Chair)

Councillors Akhtar, Al-Hamdani, Ali, Alyas, Ball, M Bashforth, S Bashforth, Briggs, Brownridge, Byrne, Chadderton, Chauhan, Cosgrove, Curley, Davis, Dean, Fielding, Garry, C. Gloster, H. Gloster, Goodwin, Hamblett, Haque, Harkness, Harrison, Hewitt, Hobin, Hudson, Hulme, A Hussain, F Hussain, Ibrahim, Iqbal, Jabbar, Jacques, Leach, Malik, McLaren, Moores, Murphy, Mushtaq, Phythian, Price, Roberts, Salamat, Shah, Sheldon, Shuttleworth, Stretton, Surjan, Taylor, Toor, Ur-Rehman, Williamson and Williams

1 TO RECEIVE APOLOGIES FOR ABSENCE

Apologies were received from Councillor Ahmad and Councillor Sykes.

2 ATTENDANCE AND DECLARATIONS OF INTEREST

Due to the current pandemic and the virtual meeting, a roll call of elected members present was taken, and at the same time, in accordance with the Code of Conduct, elected members declared the following interests:

Councillor Garry declared a pecuniary interest at Item 8d by virtue of her husband's employment with Greater Manchester Police.

Councillor Chris Gloster declared a personal interest at Item 8d by virtue of his receipt of an occupational pension from Greater Manchester Police.

Councillor Hazel Gloster declared a personal interest at Item 8d by virtue of her husband's receipt of an occupational pension from Greater Manchester Police

Councillor Hamblett declared a personal interest at Item 8d by virtue of his appointment to the MioCare Board.

Councillor Ur-Rehman declared a pecuniary interest at Item 13 by virtue of his appointment to the Greater Manchester Transport Committee. Councillor Ur-Rehman left the meeting during this item and took no part in the discussion or vote thereon.

3 TO ORDER THAT THE MINUTES OF THE MEETING OF THE COUNCIL HELD ON 17TH JUNE 2020 BE SIGNED AS A CORRECT RECORD

RESOLVED that the minutes of the Council meeting held on 17th June 2020 be agreed as a correct record.

4 TO DEAL WITH MATTERS WHICH THE MAYOR CONSIDERS TO BE URGENT BUSINESS

There were no items of urgent business.

5 TO RECEIVE COMMUNICATIONS RELATING TO THE

BUSINESS OF THE COUNCIL

There were no communication items.

6

TO RECEIVE AND NOTE PETITIONS RECEIVED RELATING TO THE BUSINESS OF THE COUNCIL

There were no petitions received to be noted.

7

YOUTH COUNCIL

The Youth Council PROPOSED the following MOTION:

“The COVID-19 pandemic and resulting lockdown has proved to be a trial for many people, around the world.

As a Youth Council we have consulted with various young people, to explore the specific areas of everyday life which have been greatly affected by the restrictions that we, as a nation, have had to follow. We asked young people in Oldham to share their experiences of lockdown for them as individuals.

We have found that these restrictions have had significant impacts on our education experience and employment aspirations and in turn this has led to further stress and strain being put on young people’s mental health during lockdown.

Indeed, it has been reported that as a result of schools being closed and jobs being furloughed many young people may lose a sense of structure and positive stimulation, and that this will lead to an increase in anxiety and depression for many young people.

It is now clear that this pandemic will have had a devastating effect on our society, and particularly on young people. The current economic crisis risks pushing an additional 600,000 18 – 24 year olds nationally into unemployment in the coming year. In addition to this, there will be long-term damage to their pay and job prospects even after the economy recovers unless new support is provided.

The risks to the borough could be particularly devastating to young people as the reported youth unemployment rate in Oldham in May 2020 stood at 15.1%, the highest across Greater Manchester. This will be again increased as the employment rates of graduates entering work during the pandemic are projected to be 13% lower than they would have been without the crisis, while rates for mid and low-skilled workers risk falling even more, by 27% and 37% respectively.

Furthermore, those who do find work are likely to face reduced pay. The Class of 2020 report by the Nuffield Foundation states that, ‘one year after leaving education, the pay of graduates is projected to be 7% lower, and 9% and 19% lower for mid- and low-skilled workers’, Oldham’s average salary comparison is already £8000 per annum lower than the national average.

There are also questions about whether there will be work for those who have been furloughed, let alone for those only just beginning to enter the labour market. This all paints a rather grim picture for the future Employment of Young People.

It hasn’t all be bad news and we have seen some positives within the ongoing COVID-19 lockdown. With schools delivering remote teaching our digital skills have increased. Teachers and

students have learnt about apps such as Google Hangouts or Zoom, Google Classroom or Microsoft Teams.

As people are staying at home, they have been using technology a lot more and learning new skills such as how to socialise via video apps, starting online social media accounts, trading products online or freelancing and selling services, some young people have even learned how to code in python or manage big data on excel. We are given tasks and asked to research rather than have somebody stood at a projector of whiteboard giving us the answers. All these skills are transferable and maybe, more than ever, young people will be ready for the world of work and have the creative and digital skills needed for the future workforce.

We believe that Oldham Council needs to be an advocate for the skills young people are currently cumulating during lockdown, as we are currently unsure that these skills will be recognised or that the job opportunities requiring these skills will be available to us.

The increase in digital skills have already been proven to assist in productivity within the everchanging workplace, helping increase the chance of those who are unemployed finding a job and helping with the introduction of digital services from some key providers. Young people have had the opportunity to get more acquainted with the digital world whilst during lockdown, whether this is for school, work or home benefits. Some of our young people will have gained new digital skills, in photography, in animation, the list is long, and it would be a shame if these skills could not be enhanced further once lockdown is lifted, and we try to return to our 'normal' lifestyle. These skills should not be left on the backburner and forgotten, leaving the time during lockdown wasted. These new skills could have brought a new light to pathways young people might want to take for their future, and we should not let their potential dwindle and disappear, especially with the rise of youth unemployment becoming an unfortunate reality. A larger recognition of the digital skills will help young people feel more comfortable with entering a forever expanding sector which is shaping our society as we speak.

Lockdown has brought us many negatives in all different aspects of life, however we do not want these negatives to overrule the positives that have come from working online. We need to open up opportunities for young people and we would like to see designated apprenticeships for young people within the digital industry to enable the skills that Oldham's young people have gained to be used and not wasted. This will also help Oldham's economy as we build up our digital industry.

We ask Council to resolve that:

1. Oldham Council pledges its commitment to providing quality job opportunities for young people and developing the digital sector within the town.
2. A review is undertaken of the current apprenticeship offer across Oldham to ensure there is a broad range of high-quality opportunities available to all young people, and;
3. As one of the largest employers in the Oldham, digital apprenticeships are considered for those leaving education"

Councillor Fielding spoke in support of the Motion.
Councillor Ali spoke in support of the Motion.
Councillor H. Gloster spoke in support of the Motion.
Councillor Leach spoke in support of the Motion.

Councillor Roberts MOVED and Councillor C. Gloster
SECONDED that the MOTION presented by the Youth Council
be referred to the Overview and Scrutiny Board under Council
Procedure Rule 14.9h).

On being put to the VOTE, that the motion be REFERRED to
the Overview and Scrutiny Board was CARRIED
UNANIMOUSLY.

RESOLVED that under Council Procedure 14.9h), the Youth
Council Motion be referred to the Overview and Scrutiny Board.

8 QUESTIONS TIME

a Public Questions

The Mayor advised that the next item on the agenda was Public
Question Time. Questions had been received from members of the
public and would be taken in the order in which they had been
received. Council was advised that the questions would be read out
by the Mayor.

The following questions were submitted:

1. Question received from Nazrul Islam via email:

“The Council announced that it had established a discretionary
grant fund for businesses who were not eligible for the
Government grants. How much has the Council paid out via
this fund and how many businesses have been helped by it?”

Councillor Jabbar, Deputy Leader of the Council and Cabinet
Member for Finance and Green responded that the Council
was administering the Government’s discretionary grants fund.
At close of play on 13th July 2020, the Council had spent
£2.230m of the maximum £2.501m available to spend and had
supported 234 businesses. Applications were still being
process and subject to completion of the review of applications,
it was hoped to support around another 30 businesses. The
Council was making maximum use of the Government grant
schemes before considering payment of grants to any
businesses that fell outside of the Government’s arrangements.
The Secretary of State had been lobbied to give greater
flexibility in the use of allocations received as part of the small
business grants to support businesses in Oldham which fell
outside the grant criteria and had not received financial
assistance. No confirmation had been received on the
flexibility, but lobbying would continue as it was intended to
support all businesses in Oldham who had losses due to the

pandemic.



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2. Question received from Helen Norton via email:

"I would like to ask when pools and gyms will be re-opening as I was a regular user of both Failsworth & Oldham Leisure centres and have missed not being able to attend. I am aware that other countries have re-opened theirs and wonder when we may be in a position to re-open our centres. Thanks in advance."

Councillor Chauhan, Cabinet Member for Health and Social Care responded that the Leisure Centres were operated by Oldham Community Leisure and the gyms would be allowed to open when deemed safe, it was assured that appropriate measures would be taken and following Government guidance the gyms would be opened. Thanks were added to Oldham Community Leisure for the support provided to the residents of Oldham as OCL had opened centres to facilitate food banks for vulnerable people in the communities, car parks for testing centres and running online classes.

3. Question received from Ian Manners via email:

"My question is how is Oldham Council planning to address the gap in its finances caused by Covid-19?"

Councillor Jabbar, Deputy Leader and Cabinet Member for Finance and Green responded that the Council was still working through the full financial implications of the impact of COVID-19. At this point there was a shortfall of £20.8m in this financial year and a projected shortfall of £41m for the next year. This was still be working through. The Council had recently received an award but had not yet received the allocation and exactly to understand what it would mean for Oldham Council. There was no doubt that there would be financial pressure in both this and next year. To address the potential financial challenge, the Council was reviewing both revenue and capital spending plans which included the Creating a Better Place programme with a view to reducing expenditure.

4. Question received from Ceridwen Short via email:

"I love walking in Daisy Nook, it is a real gem of greenspace in a part of Oldham that doesn't have lots. I was very upset that an illegal rave took place in the area and the way that it was trashed with lots of rubbish being strewn all over. What action has the Council taken against those who planned this illegal rave and also to restore Daisy Nook to its natural beauty? I would also like to say thank you so much to the volunteers who turned up at short notice to help clean up."

Councillor Brownridge, Cabinet Member for Neighbourhoods and Culture responded that concerns were shared on the

recent illegal rave. The Council had been working very closely with the police who took the lead role in the joint efforts to bring those responsible to account and would be best placed to provide any update. An update on the clean-up operation, which benefited greatly from the help of many volunteers. Cleaning teams had visited the area to remove litter and debris from alongside the river and generally cleaned the area. The Council were also engaging with the canal trust to undertake a shared approach to cleaning the environment in a sustainable way.

5. Question received from Connor Green via email:

“School closures were the right decision to reduce the spread of COVID-19 but how have young people been supported so they do not fall behind from having missed weeks of education?”

Councillor Mushtaq, Cabinet Member for Education responded that Oldham schools had continued to support children and young people throughout the COVID-19 situation by remaining open for vulnerable pupils and those of critical workers including during school and bank holidays. Keeping in touch with families was a priority for schools at present and good communication had never been more vital. Children could feel isolated in a house full of people and might be missing quality time with peers, space to work or a place to be quiet. Many families were trying to work from home whilst providing education for their children. Regular ‘check-in’ by schools staff created the opportunity to guide pupils to appropriate home learning opportunities and to support their emotional wellbeing. Many parents required guidance on how to support children and some needed advice about additional family support. Alongside this, schools were providing a variety of home learning activities that met children’s academic, physical, mental and emotional needs and provided support for parents. Work and resources were being delivered in a variety of ways, in line with guidance provided by the DfE. The use of technology has increased exponentially during lockdown. Schools were using different mechanisms and platforms to share information and home learning activities with pupils and parents. Schools were also striving to ensure that pupils without sufficient access to technology could still access their school’s learning offer. Examples that were being used included:

- Hard copy packs of work, reading books and text books available for collection from school, posted or delivered to homes
- Technology equipment loans by schools and additional provision by DfE and GMCA
- Informing parents that the activities and websites could be accessed on mobile phones or that the BBC Bitesize lessons were on TV via the red button
- Setting activities that required no printing or screen time.

As children returned to school, teachers would adapt the curriculum plans to ensure that they met the demands of the national curriculum and took into account the different learning experiences their pupils would have had during this period.

6. Question received from Nick Georgiou:

“I am a member of the general public and would like to ask a public question for the council meeting on 17th July. I'm interested to know how the council will develop its green credentials and what its investment plans are for de polluting our area. One of the noticeable consequences of the covid pandemic has been the flourishing of wildlife and cleaner air. With further green projects added to hydro project at Dovestones and other green initiatives for which I applaud you. We could become carbon neutral at an accelerated pace. Solar farms, bike lanes, encouraging employers to allow their workforce to work from home are all initiatives I'd love you to pursue. Can you undertake to invest in schemes such as these?”

Councillor Jabbar, Cabinet Member for Finance and Green, responded that building on the Council's previous achievements on climate change and the environment, Oldham Council had adopted the UK's first ever Green New Deal Strategy in March this year – just before the lockdown. The Council was now also looking at ways that the Council could help to make sure that the positive environment changes which had been since March were not lost by supporting residents and businesses to maintain the changes in behaviour which were improving the environment. The Council had enabled all staff to work from home except where it was essential that they were in the office or another place of work. The Council was also looking at all of its buildings, land and car parks for opportunities to install solar power and energy efficiency measures, to make the Council more self-sufficient and cut energy bills and carbon footprint. The Council was investing in cycling and walking infrastructure and would be delivering a number of Bee Network schemes over the next couple of years to help people make better travel choices for health and for the environment. The Council was also looking at new ways to engage with residents online to find out how people would like to improve their neighbourhoods to make them safer and greener and to support them to make these improvements. Oldham was already home to some first-class parks and green spaces, and with the new exciting new Northern Roots project, the Council was going to make sure the offer to residents was even better.

7. Question received from June Roddison via email:

“I have heard that Oldham Library will be opening on the 6th July 2020, with a limited service. I understand the need to maintain social distancing and other health protection

measures; I would however like to be able to access my local library, Crompton. Could the Cabinet Member for Neighbourhoods let me know when local libraries will reopen, and what services will be available? Also when it will be possible to browse the shelves.”



Councillor Brownridge, Cabinet Member for Neighbourhoods and Culture, responded that a phased approach had been developed for the re-opening of library services to:

- Reflect and align the gradual easing of restrictions;
- Ensure there were enough staff on site to operate safely. Some library staff had been redeployed to essential Covid related activity which must take priority.
- Ensure processes had been tried and tested that could be replicated and, if necessary, adjusted to deliver services safely at other sites.

All library site were being fully risk assessed and would only open when it was safe to do so. If all went well and Covid cases continued to decline, it was oped to be able to introduce browsing at Oldham and start to open full-time community libraries between August and December. The focus would, however, remain on access to books and IT with other services and programmes of activity being online for the rest of 2020.

8. Question received from Glyn Williams via email:

“Following Marcus Rashford’s brilliant work and subsequent victory on free school meals over the summer. I was wondering how many children in Oldham will be receiving meals on a daily basis?”

Councillor Mushtaq, Cabinet Member for Education, responded that all children entitled to free sschool meals, which was approximately 10,765, would receive a food voucher which entitled them to food over the summer.

RESOLVED that the questions and responses provided be noted.

b Questions to Leader and Cabinet

The Deputy Leader of the Main Opposition, Councillor Chris Gloster, raised the following two questions:

Question 1: Local Lockdown in Oldham

“My question concerns the issue of Coronavirus Local Lockdowns. It is a great tragedy that after four months we are still dealing with the impact in human suffering, lost lives, and increasingly, the economic downturn caused by this terrible virus. Just as the situation appeared to be slightly improving and people began to experience hope, on the 29th June, the health secretary announced that the first local lockdown would be applied. This was of course in Leicester. This included the closure of schools (except for children of key workers), which partially reopened on 1 June, and non-essential retail, which reopened across England on 15 June. Before the lockdown in Leicester, the



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Government had suggested that local lockdowns would be handled by local leaders. What actually happened was that the imposition of lockdown in Leicester was decided by central Government. Boris Johnson's leadership has overseen fatal communication blunders. These blunders kept 'local leaders' in the dark on what was happening with Covid-19, much too late. When Leicester went into lockdown, the Government said that the local seven-day infection rate was 135 cases per 100,000 people, three times higher than the next highest city. How did it get to that clear level of cases and local politicians and officers hadn't a clue what was going on? The aim of a local lockdown is to control the spread of the Covid-19 by containing it within a localised area, but not necessarily by authority. It means re-imposing social distancing restrictions across the whole of the affected area. Sadly, Oldham has been harder hit than many other towns and cities in England by the Coronavirus Pandemic. I am optimistic that we have the right preparations in place for the worst-case scenario. As the Government has given consistently conflicting and confusing advice and acted slowly and communicated slowly, please can he tell us what are we doing locally to make sure that we are ahead of the game, even if the Conservative Government is not? I know that tonight we have another detailed report on Oldham's response to the Covid-19 crisis, but I believe many of our concerned residents would welcome an honest appraisal of our local situation and a reassurance that Oldham is ahead of the game in lay person's language. So I invite the Leader to provide that appraisal and reassurance tonight by telling us more about our Oldham plan if we are required to go into local lockdown? And I would specifically welcome his assurance that the local track and trace testing data from the Department of Health and Social Care and its' contractor Deloitte is now being passed onto our relevant health teams so they can act on them to help mitigate against any local spike in Covid-19 infection?"

Councillor Fielding, Leader of the Cabinet and Cabinet Member for Economy and Skills echoed the points raised in the question and the lack of communication from the Government and the lack of shared data from the Government with local authorities and referenced the leaders in Leicester who had not been in full possession of information to anticipate their position. The Leader responded that Oldham had a comprehensive Covid Management Plan and also had amongst the highest rates of testing in the country including innovative testing of asymptomatic people in at-risk occupations such as taxi drivers, front line restaurant workers and other high risk occupations which had high levels of exposure to other members of the public. Also testing for those at risk in care homes and been ongoing longer than other places in order to get a measure on the figures so the Council could come to any judgement that may be needed in the future or to put in any mitigating measures far enough in advance to have the effect of helping to avoid a local lockdown. The Leader had contacted the Mayor of Greater Manchester and called for support asking for negative testing data as this was one element of the testing data the Government did not share and could not be built into forecasts. There was more data available now including the Pillar 2 data which had led to Oldham being featured, unfairly, in the national and local newspapers. Whilst Leicester had a rate of 135 per 100,000, which had led to the local lockdown, Oldham's figure as on the date of the

meeting, was 11.8 per 100,000 which was slightly above average but nowhere near the Leicester figure. The Leaders reassured members that there was a comprehensive management plan and testing was continuing. All the information would be demanded from Government that was needed. It was noted that the Council had more data than Leicester before it was placed in lockdown. The Leader was convinced that Oldham was well placed to avoid a local lockdown but very well placed to manage whatever might be necessary should the Council find itself in that position.



Question 2: Turning the Frog Into A Prince

“Later tonight, I will second the Cabinet Member for Finance’s motion attacking the Government for its failure to honour its promise to fully reimburse Councils like Oldham for the financial hit caused by Coronavirus, and I am happy to do this as he and I are both as one on this issue. However, I regret that this Entente Cordial cannot extend to another issue concerning a town centre regeneration project which has dragged on and on. I am of course referring to the Princes Gate development. The BBC on 19 November 2014 reported Oldham Council’s announcement on the ‘game changer’ and the promise of a 150,000 square foot retail development, with 800 homes and 700 parking spaces. Now after the withdrawal of Marks and Spencers, we now no longer have a ‘game changer’. We have the promise of a 28,500 square foot retail development and a hotel. And the promised ‘missing retail giants’ are now Lidl and Travelodge, not M+S. However, anyone passing the site, probably on a tram, can see nothing is happening. Yet the Council’s Town Centre Vision, agreed in June of last year, promised work ‘due to start on site autumn 2019’. It is interesting to contrast this inactivity with that seen in the centre of another town that you go to by tram from Mumps. And that town is Rochdale. Here you can step straight off a tram and into the new Riverside retail and leisure development. Councillors there also called Riverside a ‘game changer’. For phase one is a development totalling 200,000 square feet, including 24 shops, restaurants and a six-screen cinema. Not only can you play indoor golf and watch a film, but Rochdale offers visitors a new Marks and Spencer Foodhall. Work on site started in 2018. In April the Foodhall opened and in the last few days, other units in the development have started to open as promised. Two years on, bang on time. Despite Coronavirus. From time to time in Council meetings, we gently rib our neighbours in Rochdale, but on this, they have got things so right and we so wrong. The Leader will be very aware that we are fast approaching our sixth anniversary of inactivity at the Mumps site. So for my second question tonight I would ask him when will this Frog be turned into a Prince? When will we finally see something begin to happen at Mumps?”

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Skills responded that the Council remained committed to the complete regeneration of the town centre with rebalancing the economy in Oldham away from a retail led economy to the kind of night time economy, leisure and dining opportunities could be created that people in the modern day would like. People no longer shopped as they did on the local high streets. The Leader referred to Rochdale

as there had been new retail space created in Rochdale with their development, it was not completely new but had replaced existing retail space on Yorkshire Street in Rochdale. There was an opportunity to build new homes, retail and leisure opportunities at Mumps. It would need to be done in such a way that did not undermine the retail core of Spindles in the town centre. The opportunity to re-evaluate the entire regeneration strategy had been taken as a result of the COVID-19 as had been alluded to in a previous response during the meeting related to Creating a Better Place. The Council remained ambitious for the area in and around Mumps and hotel provision was still wanted in Oldham Town Centre, as were more retail units in the town centre, not necessarily in the same numbers as before. The Leader advised that news related to the development was not far away.

Councillor Byrne, on behalf of the Conservative Group asked the following question:

“Saddleworth School runs its own successful catering department and has done so for some years. The catering staff are funded through income from that department. Income available to use from this is £300k. The school is the only community school in Oldham running its own catering service, and therefore does not qualify for any government grant. Academies and trusts with their own catering departments may be funded differently. The school needs to pay the staff itself and there will be a deficit of £150k. This is in addition to the losses as in other schools from lettings and lessons. Can we find a section of funding to cover this in the government grants which the Council has received?”

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Skills thanked the catering staff of Saddleworth School and all other schools who had continued to provide meals for both vulnerable children who attended schools and those who did not attend but still required to be fed during the day. The Leader sympathised with the comments and the school's position which sounded as if the catering department was at an unfair disadvantage due to the structuring of the service within the school. The Leader was unable to comment without further details. The Leader gave assurance that the Council was committed to supporting schools and commented on how the schools had supported communities. The Leader responded that contact would be made with the school to see if there could be help with the funding gap the school was predicting.

The Mayor reminded the meeting that the Council had agreed that, following the Leaders' allocated questions, questions would be taken in an order which reflected the political balance of the Council.

1. Councillor Garry asked the following question:

“How can you tell if an alleyway is adopted or unadopted and how does it affect the ability to gate it? There are many alleyways in Failsworth West which are not gated which residents wish were because they would like to improve them as communal spaces like many resident volunteers have in

other gated alleys. It is very frustrating as Councillors when there are residents keen to improve their area but the barriers to gating an alley way off scupper their good intentions.”



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Councillor Brownridge, Cabinet Member for Neighbourhoods and Culture responded that the ability to gate an alley was governed by the Anti-Social Behaviour, Crime and Policing Act. Decision upon the installation of the gates at any given location were dependent upon the Council's ownership and/or duties to maintain the land and the funding available. In addition, there was a requirement under the legislation to evidence crime and disorder at a location to justify the need for the gates to be installed. The Council could not physically restrict access over privately owned land, however residents could work with private landowners to have gates installed through a private arrangement with locally arranged funding agreements to undertake gating installations and ongoing maintenance. Details of who owned any piece of land could be obtained by any person via the Land Registry. Residents may be able to apply for grant funding for such schemes. Action Together would be able to advise on available grant streams. The Council fully supported this type of collaborative and cooperative working for environmental improvements.

2. Councillor Hulme asked the following question:

“The Council acted quickly to paint double yellow lines on the A635 Holmfirth Road, following a weekend of unacceptable parking and behaviour by a minority of visitors to Dovestone Reservoir. Unfortunately, I am still receiving reports of double and pavement parking on the A635 and other local roads, which can make it difficult to residents to get in and out of their homes. How can we encourage people to keep fit and enjoy the countryside in a socially distanced manner without overwhelming beauty spots like Dovestone and what more can the Council do to tackle this anti-social behaviour by people who should know better?”

Councillor Brownridge, Cabinet Member for Neighbourhoods and Culture responded that the Council sympathised with residents regarding the problems that had been caused by the popularity of Dovestone and the surrounding area. Dovestone was owned by United Utilities and managed by the RSPB and Oldham Council had worked alongside these and other partners to find solutions to the issues created by an unprecedented number of visitors. Additional marshals had been funded who were on duty every day. The double yellow lines recently installed on the A635 Holmfirth Road were introduced to address significant problematic parking activity which caused serious road safety and traffic congestion issues. Although visitor numbers to the areas peaked as COVID-19 lockdown controls were eased, the problems had occurred previously. Now that the TRO's were in place, traffic officers had been meeting with local councillors to consider to best manage the impact of the displaced parking that was taking

place in adjacent residential areas and the village of Greenfield. Enforcement action regularly took place with 514 fixed penalty notices issued since 7th June 2020 when the yellow lines were introduced. The vast majority of these were either in the car park itself at Dovestone or on Holmfirth Road, but others were on the local residential streets. The Peak District National Park was trialling a car park 'traffic light' system so that visitors could see which car parks were full before they set off. The continued message from United Utilities, RSPB, the Council and partners was – enjoy Dovestone and the other green spaces, but act responsibly, respect the surroundings and clean up after yourselves. It was also suggested that there were many other green spaces in Oldham such as the Pennine Bridleway, Alexandra Park, Dunwood Park and wonderful country parks and local trails such as the Oldham Way, Medlock Valley Way and Crompton Circuit as well as fabulous canal routes along the Rochdale and Huddersfield Narrow Canals and footpath networks across Saddleworth and Beyond.



3. Councillor Jacques asked the following question:

“The Greater Manchester Spatial Framework is intended to allocate land for up to 14,000 homes in the Borough to meet our projected housing need. This included up to 260 homes on land in Woodhouses Village in my ward which is currently classed as green belt. These proposals were strongly opposed by local residents. I am grateful to the Leader for meeting with local representatives of the green belt action group to explain the position and understand that the Council was looking for more viable brownfield sites to develop so green belt allocations can be reduced. Given the delay to the framework caused by Covid 19 has the Council used the time to find more such brownfield sites and if so how soon will we know whether they can offset green belt allocations such as those in my ward?”

Councillor Roberts, Cabinet Member for Housing responded that the Council reviewed the housing land supply position every year. The Council's 'Creating a Better Place' programme identified a series of residential led development opportunities as part of repurposing the town centre and this fed into the latest housing land supply. Many of the GMSF responses suggested that derelict mills should be built on before using green belt land. A Mill Strategy was underway to look at which unlisted mills should be protected, but also possibly be converted for housing, with financial viability and other constraints taken into account. The strategy would also identify less important unlisted mills which could more easily offer land for new homes. At the same time, the Council did not want to undermine successful businesses which operated from some of the mills. All this evidence would feed into Oldham's land supply. The revised housing land supply and other detailed viability work commissioned by the GMCA to inform revised strategic allocations which would be published in the final GMSF proposals later this year.



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4. Councillor Hazel Gloster asked the following question:

“St. Paul’s Church on Rochdale Road Shaw partially collapsed in February 2019 and in excess of £250,000 later we have been left with dwarf walls and a pile of rubble. The Deputy Head of Planning has made clear that this cannot simply be rebuilt and would need a complete rebuild. There are more than 400 graves under this rubble, of local Shaw people, and this site is an absolute eyesore. Can I ask how efforts to resolve this issue are progressing, if this was Oldham Town Centre, it would have been resolved long ago?”

Councillor Roberts, Cabinet Member for Housing responded that a number of meetings had been held with representatives from the church and their contractors which local members had attended. Whilst the focus had been on making the building and site safe, the future use of the site would require an application from the site owners. Unfortunately, recent events had made wider meetings impractical. However, planning officers would make contact with the owners to discuss any proposals they may have. This was an issue around ownership and for the best approach to be sorted.

5. Councillor Briggs asked the following question:

“Dog fouling continues to be a problem across the Borough because of irresponsible dog owners. One area where it causes a major problem for my constituents is Recreation Road playing fields in Failsworth East. This playing field is used by local football teams and the organisers of the matches often have to clean up the field themselves in advance of the matches because the amount of dog dirt on the field makes it dangerous for local young people to play on. Is there more that can be done to prevent dog fouling in this, and other problem areas around the Borough and what can we do to tackle those irresponsible dog owners?”

Councillor Brownridge, Cabinet Member for Neighbourhoods and Culture responded this was a continuing problem in Failsworth and the rest of the Borough. The owners needed to be challenged to chair their behaviours and it was encouraged that anyone who witnessed individuals letting their dogs foul the playing fields to report it to Environmental Health. The behaviour needed to be challenged and this evidence would allow the team to target in their limited resources. Signage around the fields were to be reviewed and enhanced, where appropriate, to the messaging was clear to all users.

6. Councillor Haque asked the following question:

“Foster Carers play a vital role in caring for some of Oldham’s most vulnerable and sometimes challenging children and young people. Could the relevant Cabinet Member please tell us, what support was put in place to support Foster Carers during

this very difficult period?”



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Councillor Moores, Cabinet Member for Children and Young People responded that the vital role foster carers played in enabling children and young people to feel safe, secure and stable was recognised. In these unprecedented times, foster carers had gone above and beyond to ensure that children and young people received the highest standard of care. The Council was acutely aware that COVID-19 had had a significant impact on foster carers and had increased the level of support to counteract some of the additional pressures. The additional support provided included a two week allowance payment as a one off contribution this financial year to all foster carers; an activity duty system had been maintained which meant that foster carers always had a point of contact during working office hours; supervising social workers had continued to offer direct support to foster carers; Health Young Minds for Foster Carers and HYM were supporting carers in facilitating fostering support groups during COVID; specialist online training had been purchased to support foster carers and the children being cared for; proactive support offered to carers in respect of critical issues such as Black Lives Matter, and a weekly news bulletin being sent to all foster carers.

7. Councillor Ibrahim asked the following question:

“A lot of young people have been out around the borough enjoying the fine weather, unfortunately they are also tempted to take part in activities such as swimming and barbecues. We all know how dangerous these activities can be for individuals involved and the local environment. Could council please tell us, what interventions were put in place to try and encourage young people not to participate in these types of activities and have the youth service been active during this period

Councillor Moores, Cabinet Member for Children and Young People responded that the Youth Service had been active and supported young people throughout the lockdown. There had been some limitations in what they could deliver face to face, but the detached youth team and the District youth teams had been out in communities. They had been focused on supporting young people to be safe, delivering key safety messages and offering support where needed by targeting key ‘hot spots’ such as reservoirs, parks, open spaces and other places where young people enjoyed spending their time. The service had also been actively involved in the GM Safe4Summer campaign, which was an annual partnership campaign which took place over the summer months and involved the Greater Manchester Fire and Rescue Service (GMFRS), Greater Manchester Police (GMP), Greater Manchester Combined Authority (GMCA), the Council’s Community Safety Team, plus others with the ultimate aim to keep young people safe and provide information to their parents and carers. More information about the Campaign and to access to online activities could be found at

www.safe4summer.com. There was a wider plan for summer provision and specifically, the Youth Service had a comprehensive summer programme of activities available to support young people during the summer months which included face-to-face youth work in all communities as well as targeted youth work in places as mentioned earlier.



8. Councillor Al-Hamdani asked the following question:

"I welcome the work to ensure that a thorough equality strategy is underway, as promised in the motion on Black Lives Matter at the last meeting. Our equality objectives, which were due to be updated at the start of the year have still not been. As these were due before the current coronavirus outbreak, and we have a legal obligation to update them, could the cabinet member please inform me as to the reason for the delay, and give a firm date as to when they will be updated?"

Councillor Shah, Statutory Deputy Leader and Cabinet Member for Covid-19 Response responded the Council was committed to tackling unlawful discrimination, harassment and victimisation, advancing equality of opportunity between people who share a protected characteristic and those who do not. In 2019, the Council had started to review the Equality Objectives. However, it was clear that this needed to be a more in-depth piece of work. Objectives need to be ensured that they aligned with the Workforce Strategy, as well as being backed up by a plan on how the objectives would be achieved. The development of the Equality Strategy was announced at the last Council meeting. The aim of the strategy was to place equality and diversity at the heart of what the Council did, setting ambitious goals and measuring progress against these in order to drive organisational improvement. It was important that the strategy and accompanying objectives were codeveloped with partners and residents. The draft strategy would be taken to Oldham's Equality Advisory Group for consultation after which the strategy would be formally adopted and revised equality objectives through internal governance process and to be brought to September Council.

At this point in the meeting the Mayor advised that the time limit for this item had expired.

RESOLVED that the questions and responses provided be noted

c

Questions on Cabinet Minutes

Council were requested to note the minutes of the Cabinet meeting held on the undermentioned data and to receive any questions on any items within the minutes from members of the Council who were not members of the Cabinet and receive responses from Cabinet Members. The minutes of the Cabinet meeting held on 23 April 2020 were submitted.

Members raised the following question:

Councillor Sheldon asked the following question related to Cabinet 23 April 2020, Item 10 – Proposed Purchase of Former WH Shaw Pallet Works, Huddersfield Road, Diggle.

Councillor Sheldon asked for an update on the purchase and assumed that now that the land in Diggle earmarked for the new Saddleworth School was complete, asked how much the purchase of the land cost and also sought assurance that the clock tower building, which e believed as a listed building, would be protected. Councillor Sheldon also asked that Council give consideration that when the current Saddleworth School was removed, would the Council revisit the plan for this Uppermill site and include a much-needed larger medical centre to replace the existing facility on Smithy Lane. This would provide space at the current Smithy Lane Health Centre to be developed into village centre car parking. This was something that residents and businesses had asked for many years and suggested that businesses had suffered from the lack of parking spaces.

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Skills responded that so as not to provide incorrect information and he would provide the response in writing and that could then be shared.

RESOLVED that;

1. The minutes of the Cabinet meeting held on 23rd April 2020 be noted.
2. The question and response provided be noted.

d

Questions on Joint Arrangements

To note the minutes of the following Joint Authority and Partnership meetings and the relevant spokesperson to respond to questions from Members.

The minutes of the following Joint Authorities and Partnership meetings were submitted as follows:

Police and Crime Panel	28 January 2020
	31 January 2020
Greater Manchester Combined Authority	14 February 2020
	29 May 2020
	24 June 2020
MioCare Board	23 January 2020
Peak Park District Authority	13 March 2020
	22 May 2020

Members asked the following questions:

1. Councillor Al-Hamdani asked the following question on the Police and Crime Panel Minutes, 28 January 2020, Item PCP/09/20 – Child Sexual Exploitation:
“The Deputy Mayor has provided a verbal update, which covers three strands of the CSE review, on Operation Augusta (with reference to Maggie Oliver’s allegations), on the situation in



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Rochdale, and the way respond in future to allegations of sexual exploitation, but due to the timing of the meeting, not on the investigation into Oldham – which has commenced and been running for several months in the intervening period. Given the importance of this for anyone who has suffered any form of exploitation, and for reassuring other members of the public of the seriousness with which this must be treated, could you let us know when we can expect information to be provided on the investigation into Oldham will be provided to the GMCA, and indeed to the Borough Council, and what areas we expect this report to cover.

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Skills responded that he was pleased to put on record his response as there was ample speculation made by people who were not in full possession of the facts surrounding this issue. The review into historic child sexual exploitation in Oldham being conducted by an independent review team was well underway. The review was being overseen by the GMCA Steering Group, chaired by the Deputy Mayor and the review team regularly reported progress to the steering group. The terms of reference were publicly available. Given the complexity and independence of the review the Council was not in direct control of the timeline for completion of the review or release of its report and it shouldn't be to guarantee independence. Through the GMCA Steering Group, the Council was confident that positive progress was being made. The Leader commented that it was regrettable that the most verbal of those who made allegations on historic failings had refused to engage with the review. The Leader further commented that it was regrettable that a small number of individuals continued to share allegations but had no evidence behind them. The Leader hoped that upon hearing this response those making allegations without presenting evidence to support them to the authorities would think about their behaviour. The Leader hoped that any victims would not be denied the justice they deserved by selfish individuals holding onto information that could allow prosecutions to take place and answers which were sought provided. Further details would be provided to Council when made available.

2. Councillor Harkness asked the following question on GMCA Minutes, 14 February 2020, Item GMCA53/20 – James Briggs: “I refer you to the note under Item 5. That an update on James Briggs Limited be noted. This sounds innocuous enough and few people, even journalists, would bother to investigate what is hidden within the lack of detail. Further digging through the update reveals that in 2013 and 2014 loans were made by the GMCA to James Briggs totally £4,250,000 for business expansion and capital investment. In August 2019, the business was bought and at that time a payment was made to the Greater Manchester Combined Authority supposedly to settle any outstanding debt. Unfortunately, this £1,600,000 payment still left the combined authority £1,317,380 out-of-pocket. The authority chose to write this off. The agenda item



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was hidden, and the language used obtuse. A failing as big as this should have been easier to find, not spanning several documents in less than a hundred words. This is real life changing money that could have been spent on vital services in the region. Correct me if I'm wrong but as I read it the Greater Manchester Combined Authority wrote off one million, three hundred and seventeen thousand and three hundred and seventy pounds (£1,317,370). I would like to ask the question why? Because it is a fact that Tetrosyl acquired the James Briggs firm in August 2019, a company now with a turnover of more than £150 million pounds per annum. It is the shareholders of this parent business who have benefited from this write-off, and the rate-payers of this and the other nine Greater Manchester authorities who lost out. Why was pressure not put on this private company to pay up? I'd like to hear a worthy answer that justifies a write-off of £1.3 million to a huge company which is rolling in cash."

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Skills responded that the investment fund from which the James Briggs firm original loans were made derived from the Regional Growth Fund which was granted to the GMCA for investment into businesses in 2012 and 2013. The GMCA took the decision for a recycling fund to be created for loans to businesses in Greater Manchester who could not access other private sector funding and therefore created or sustained jobs that ultimately otherwise wouldn't have been created or sustained if left to the market. The financial intervention provided by the GM Investment Fund involved higher risk than traditional bank loans in order to ensure access was available to more GM businesses that otherwise would have been. Unfortunately, this also meant that the chance of default was higher and, in some case, the value of investments may not be recovered in full. The James Briggs firm transaction dated back to 2013 and, at the time of the original investment, provided much needed financial support to a long standing and significant employer in the Oldham Borough. Due to a deterioration in the company's financial position, £1.9m of GMCA's loan was converted to equity in January 2019 to stabilise the business and safeguard jobs within the Oldham economy. In June 2019, the majority owner in James Briggs agreed to sell the business to Tetrosyl and, as a minority shareholder, GMCA was forced to sell its shareholding. GMCA received the same price per share as the private sector owner of the business and represented the market value of the investment at that time. There was nothing that GMCA could legally do to increase the share price, but officers did have several meetings with the management at Tetrosyl to maximise the return to GMA as much as possible.

3. Councillor Hazel Gloster asked the following question on the MioCare Board Minutes, 23 January 2020, Item 9 – MD Update:
"The minutes reports the end of year loss of £229,000. I would like to ask how this loss is being addressed to make the

business again solvent? And what the impact of this loss will be on the delivery of service in this and future years?”



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Councillor Steven Bashforth, Chair of MioCare Board responded that the losses occurred mainly due the impact of the pay awards given recently to MioCare Staff. Fortunately, there was not impact on service delivery and, in fact, MioCare had performed exemplary through the COVID crisis. Actions were in place to mitigate against a similar position in the future. MioCare was part of the Community Health and Social Care Alliance and a key partner in the evolving Health and Social Care for Oldham there would be an opportunity to do that. MioCare was also taking on additional activity which would help in the balancing of the books. Councillor Bashforth added that for the current financial year, MioCare would be reporting a balanced budget and much of the COVID-19 related costs would be managed through access to the national government infection control fund. Councillor Bashforth added that following a further check, the period 5 accounts which were to be presented to the Board in a couple of weeks showed a forecasted surplus. Councillor Bashforth also added that this highlighted the underfunding of Adult Social Care and the budget pressures it faced, reflected the challenges faced by all social carers. MioCare along with other responsible social care providers would continue to lobby the government for the funding to be reviewed.

4. Councillor Williamson asked the following question on the Police and Crime Panel Minutes, 31 January 2020, PCP/14/20 – PCC Component of the Mayoral Receipt:
- “On the recruitment of new police officers, whilst the news is welcome, please can I ask how inequalities issues are being addressed in the recruitment of new officers for Greater Manchester and specifically for Oldham, to ensure that the composition of the Greater Manchester Police Service continues to reflect the communities that it serves?”

Councillor Steve Williams, Deputy Cabinet Member for Covid-19 Response and Oldham Council representative on the Police and Crime Panel responded that he would write formally to Councillor Williamson. Councillor Williams responded that following a recent training course, half of the recruits were female. GMP had a positive action team in place to ensure recruitment took place properly. Councillor Williams had received information but want to ensure the data was correct. He would raise the question at the next meeting and provide the information.

RESOLVED that:

1. The minute of the Joint Authorities and Partnership meetings as detailed in the report be noted.
2. The questions and responses provided be noted.

Councillor Jabbar MOVED and Councillor C. Gloster
SECONDED the following MOTION:

“This council notes with thanks the combined efforts of council officers, our public sector partners, volunteers and businesses in working together to tackle the COVID-19 pandemic. From carers looking after older residents and putting themselves at risk, to the waste team quickly finding new ways of working to keep our bins empty, to the huge army of volunteers distributing food parcels to those in need, the crisis has shown Oldham at its best.

We must also acknowledge the funding and support packages that the Government has put in place to assist businesses in Oldham, some of which have been administered by the council. Without this Government support many businesses would have ceased trading and more Oldhamers would be facing unemployment.

However, whilst there has been a range of Government support, the council is facing a significant financial challenge. Some Government funding has been received, including £14.2m of unringfenced grant. A further funding package was announced on 2nd July but it did not provide the clarity required for the council assess the extent of the additional financial support. However, it is evident that it will fall far short of the funding required to compensate for the additional expenditure being incurred and for the income that has been lost in this financial year.

If the Government does not provide any more support the council will have to consider making cuts to key services in order to manage its finances effectively. This will also have an impact in 2021/22 which already has a budget reduction target of £23m. Any additional financial pressure will be on top of the £221m of budget reductions that the council has been forced to make as a result of the Government’s austerity regime.

It is important to note that on 16th March the Secretary of State for Communities and Local Government, Robert Jenrick, told English council leaders ‘This government stands with local councils at this difficult time. Everyone needs to play their part to help the most vulnerable in society and support their local economy. The government will do whatever is necessary to support these efforts.’ By 14 April the message had changed and Jenrick told council leaders that councils would have to ‘share the burden’ of coronavirus related costs. We need the Government to honour its original statement and do whatever is necessary to support councils in their response to COVID-19 – including fully funding the extra financial pressures.

This Council resolves to ask the Chief Executive to write to:

- The Secretary of State for Communities and Local Government to fully fund councils for the extra costs and lost income arising from COVID-19 in line with his communication of 16th March

- The LGA to confirm the council's support in their lobbying of Government for increased funding for local government in response to financial pressures arising from COVID-19
- Key partner organisations across Oldham, requesting their support for our campaign for central government funding that protects the jobs of key workers and enables Oldham to build back together."

Councillor Shah spoke in support of the Motion.

Councillor Ali spoke in support of the Motion.

Councillor Al-Hamdani spoke in support of the Motion.

Councillor Surjan spoke in support of the Motion.

Councillor Mushtaq spoke in support of the Motion.

Councillor Fielding spoke in support of the Motion.

Councillor Jabbar exercised his right of reply.

On being put to the vote, 53 votes were cast in FAVOUR of the MOTION and 0 votes were cast AGAINST with 1 ABSTENTION. The MOTION was therefore CARRIED.

RESOLVED that the Chief Executive be asked to write to:

1. The Secretary of State for Communities and Local Government to fully fund councils for the extra costs and lost income arising from COVID-19 in line with his communication of 16th March.
2. The LGA to confirm the Council's support in their lobbying of Government for increased funding for local government in response to financial pressures arising from COVID-19.
3. Key partner organisations across Oldham, to request their support for the Council's campaign for central government funding that protects the jobs of key workers and enables Oldham to build back better.

Motion 2 – Care Workers vs COVID-19 Motion

Councillor Leach MOVED and Councillor Phythian SECONDED the following MOTION:

"This Council commends the incredible work of care workers during the COVID-19 pandemic caring for the most vulnerable people in Oldham.

This Council notes the results of a survey conducted by UNISON North West which found that 8 out of 10 care workers would not receive their full normal pay if they were ill or had to self-isolate or shield because of COVID-19. As a result of the lack of occupational sick pay, some care workers said that they may have to attend work whilst ill as they could not afford to live off statutory sick pay (SSP).

This Council believes that this situation poses a serious public health risk to people that receive care and frontline care workers. Indeed, official figures from the Office for National Statistics show that care workers are twice as likely to die from coronavirus that NHS staff.

This Council acknowledges its responsibility under the Government's Infection Control Fund to administer the distribution of additional funding to social care providers to reduce the spread of infection, including maintaining normal wages for COVID-19 related absence.

This Council believes that no care worker should have to choose between their own health or hardship. This Council welcomes UNISON North West's Care Workers vs. COVID-19 Campaign which is calling for care workers to receive the support and resources they need to combat the virus.

This Council notes that 12 local authorities in the North West have already supported the Care Workers vs COVID-19 Campaign or made similar commitments around maintaining normal pay for all COVID-19 related absence.

This Council undertakes to:

- 1) Formally endorse the principles of UNISON's Care Workers vs. COVID-19 Campaign and commit to campaigning for the funding this Council requires to deliver on them;
- 2) Communicate to providers to pay care workers their full normal pay for all COVID-19 related absences, including sickness, self-isolation or shielding;
- 3) Review procurement and commissioning policies with view to increasing the weighting of social value commissioning and to ensure it includes specific requirements around occupational sick pay."

AMENDMENT

Councillor Al-Hamdani MOVED and Councillor Hamblett SECONED the following AMENDMENT:

"Insert after paragraph 6 which ends with 'related absence', two new paragraphs, the second with bullet points as follows:

This Council also believes that the UK Government should provide greater financial rewards, ongoing support and proper recognition for care, NHS and key workers reflecting the personal danger and stress they have been placed in whilst caring for, treating or supporting residents and patients with Covid-19.

Specifically, this Council believes that such workers should:

- receive an additional payment for every working day they have spent on the front-line of this crisis, amounting to £29 per day, backdated to the start of the pandemic. This would be akin to the deployment allowance military personnel receive during service in war-zones.
- be able to access a free 24-hour telephone support service funded by the Government.
- receive a state-funded funeral should they die from a condition related to Covid-19.
- receive, once the crisis is ended, a pandemic service medal from the Government.

And that in addition all migrants working in the NHS & social care during this crisis should be given the right to stay in the UK, with no visa fees and no bureaucracy.

Insert after bullet point 3) in the resolution two new bullet points 4) and 5) as follows:

4) Ask the Chief Executive to write to the Secretary of State for Health and the Home Secretary asking them to:

- institute a daily front-line service payment, backdated to the start of the pandemic
- establish a 24-hour helpline
- provide state-funded funerals
- issue a pandemic service medal
- make changes to immigration rules to grant immigrants working in health and social care the right to stay and a waiver on visa fees and bureaucracy.

5) Ask the Chief Executive to copy in our three local MPs and the Mayor of Greater Manchester to ask for their support on these issues."

The motion as amended to read:

"This Council commends the incredible work of care workers during the COVID-19 pandemic caring for the most vulnerable people in Oldham.

This Council notes the results of a survey conducted by UNISON North West which found that 8 out of 10 care workers would not receive their full normal pay if they were ill or had to self-isolate or shield because of COVID-19. As a result of the lack of occupational sick pay, some care workers said that they may have to attend work whilst ill as they could not afford to live off statutory sick pay (SSP).

This Council believes that this situation poses a serious public health risk to people that receive care and frontline care workers. Indeed, official figures from the Office for National Statistics show that care workers are twice as likely to die from coronavirus than NHS staff.

This Council acknowledges its responsibility under the Government's Infection Control Fund to administer the distribution of additional funding to social care providers to reduce the spread of infection, including maintaining normal wages for COVID-19 related absence.

This Council believes that no care worker should have to choose between their own health or hardship. This Council welcomes UNISON North West's Care Workers vs COVID-19 Campaign which is calling for care workers to receive the support and resources they need to combat the virus.

This Council notes that 12 local authorities in the North West have already supported the Care Workers vs COVID-19 Campaign or made similar commitments around maintaining normal pay for all COVID-19 related absence.

This Council also believes that the UK Government should provide greater financial rewards, ongoing support and proper recognition for care, NHS and key workers reflecting the personal danger and stress they have been placed in whilst caring for, treating or supporting residents and patients with Covid-19.

Specifically this Council believes that such workers should:

- receive an additional payment for every working day that have spent on the front-line of this crisis, amounting to £29 per day,

backdated to the start of the pandemic. This would be akin to the deployment allowance military personnel receive during service in war-zones.

- should be able to access a free 24-hour telephone support service provided by the Government.
- receive a state-funded funeral should they die from a condition related to Covid-19.
- receive, once the crisis is ended, a pandemic service medal from the Government.

And that in addition all migrants working in the NHS & social care during this crisis should be given the right to stay in the UK, with no visa fees and no bureaucracy.

This Council undertakes to:

- 1) Formally endorse the principles of UNISON's Care Workers vs COVID-19 Campaign and commit to campaigning for the funding this Council requires to deliver on them;
- 2) Communicate to providers that it is this Council's view that additional funding is used by social care providers to pay care workers their full normal pay for all COVID-19 related absence, including sickness, self-isolation or shielding;
- 3) Review procurement and commissioning policies with view to increasing the weighting of social value commissioning and to ensure it includes specific requirements around occupational sick pay.

- 4) Ask the Chief Executive to write to the Secretary of State for Health and the Home Secretary asking them to:

- institute a daily front-line service payment, backdated to the start of the pandemic
- establish a 24-hour helpline
- provide state-funded funerals
- issue a pandemic service medal
- make changes to immigration rules to grant immigrants working in health and social care the right to stay and a waiver on visa fees and bureaucracy.

- 5) Ask the Chief Executive to copy in our three local MPs and the Mayor of Greater Manchester to ask for their support on these issues."

Councillor Leach exercised her right of reply.

Councillor Al-Hamdani exercised his right of reply.

A vote was then taken on the AMENDMENT.

On being put to the vote, 7 votes were cast in FAVOUR of the AMENDMENT and 45 votes were cast AGAINST with 2 ABSTENTIONS. The AMENDMENT was therefore LOST.

Councillors who spoke on the ORIGINAL MOTION.

Councillor Leach did not exercise her right of reply.

On being put to the vote, the ORIGINAL MOTION was CARRIED UNANIMOUSLY.

RESOLVED that the Council undertook to:

1. Formally endorse the principles of UNISON's Care Workers vs. COVID-19 Campaign and commit to campaigning for the funding this Council requires to deliver on them.
2. Communicate to providers that is this Council's view that additional funding is used by social care providers to pay care workers their full normal pay for all COVID-19 related absence, including sickness, self-isolation and shielding.
3. Review procurement and commissioning and to ensure it includes specific requirements around occupational sick pay.

10

NOTICE OF OPPOSITION BUSINESS

Motion 1 – Preventing modern slums in Oldham Borough

Councillor Al-Hamdani MOVED and Councillor H. Gloster
SECONDED the following MOTION:

"This Council notes that:

- In 2019, 15 oppressive flats got the go ahead in Watford through a planning loophole. These dwellings were below the government's advisory space guidelines for homes, and some had no access to natural light.
- Homes without natural light are inhumane for people to dwell in. This is not an acceptable standard for people to live by in Oldham Borough nor anywhere for that matter.
- The Government minimum recommended size for dwellings built or renovated is 37 square metres. However, this is not a legal requirement.
- The current legislation allows offices and warehouses to be converted to flats without planning permission. This is how the inhumane dwellings in Watford got around the council's humanitarian objections.
- We live in a time where it is decent and common practice that farm animals get to see sunlight as part of their daily living conditions.
- A government review of these regulations is underway.
- Oldham Borough Council must prevent modern slums from slipping through the planning net locally. An oppressive environment would have a serious impact upon the health of future occupiers.

This Council resolves to:

- Write to the Secretary of State urging that the General Permitted Development Order be changed so that council can have the final say on dwellings and that those proposals with no natural light be rejected on humanitarian grounds.
- Write to Mayor Andy Burnham to request that the Greater Manchester Spatial Framework notes the inhumane nature of this policy when assessing the use of brownfield sites.
- That proposed dwellings with no natural light will not be built in Oldham Borough as an oppressive living

environment would have a serious negative impact upon physical and mental health.

- The Council has a commitment to providing homes that are of an acceptable modern standard.”

AMENDMENT

Councillor Roberts MOVED and Councillor S. Bashforth
SECONDED the following AMENDMENT:

“This Council notes bullet point 1

Delete: through a planning loophole

Insert: using permitted development rights expanded by the
Coalition Government in 2015 and widened further by later
Conservative Governments.

Bullet point 6

Add at end; with the intention of restricting further a local
Council’s right to grant or refuse planning permission.

Bullet point 7

Insert between must and prevent: take all possible steps to

This Council resolves

After urging that begin number points and insert 1. Before the
General Permitted Development Order; then insert: 2015 and
subsequent amendments

Delete: have the final say on dwellings

Insert: make locally accountable planning decisions and apply
locally agreed policies and standards.

Delete and that those proposals with no natural light be rejected
on humanitarian grounds

Insert: 2. the Government’s minimum required space standard
be made mandatory

3. all homes be required to have adequate natural light

Delete bullet point 2:

Replace with: Write to Mayor Andy Burnham to confirm that
minimum space standards have been applied when assessing
housing numbers on brownfield sites for the Greater Manchester
Spatial Framework

Bullet point 3; delete: proposed dwellings; insert homes

Delete built; insert; given planning permission

Bullet point 4: delete this Council and insert confirm it and add at
end: and will take steps to include as many safeguards as
practicable in the revised Local Plan”

Revised motion to read;

“This Council notes that:

- In 2019, 15 oppressive flats got the go ahead in Watford using permitted development rights expanded by the Coalition Government in 2015 and widened further by later Conservative Governments. These dwellings were below the government’s advisory space guidelines for homes, and some had no access to natural light.

- Homes without natural light are inhumane for people to dwell in. This is not an acceptable standard for people to live by in Oldham Borough, nor anywhere for that matter.
- The Government minimum recommended size for dwellings built or renovated is 37 square metres. However, this is not a legal requirement.
- The current legislation allows offices and warehouses to be converted to flats without planning permission. This is how the inhumane dwellings in Watford got around the council's humanitarian objections.
- We live in a time where it is decent and common practice that farm animals get to see sunlight as part of their daily living conditions.
- A government review of these regulations is underway with the intention of restricting further a local Council's right to grant or refuse planning permission.
- Oldham Borough Council must take all possible steps to prevent modern slums from slipping through the planning net locally. An oppressive environment would have a serious impact upon the health of future occupiers.

This Council resolves to:

- Write to the Secretary of State urging that
 - 1 the General Permitted Development Order 2015 and subsequent amendments be changed so that councils can make locally accountable planning decisions and apply locally agreed policies and standards.
 2. the Government's minimum required space standard be made mandatory
 3. all homes be required to have adequate natural light
- Write to Mayor Andy Burnham to confirm that minimum space standards have been applied when assessing housing numbers on brownfield sites for the Greater Manchester Spatial Framework
- That homes with no natural light will not be given planning permission in Oldham Borough as an oppressive living environment would have a serious negative impact upon physical and mental health.
- confirm it has a commitment to providing homes that are of an acceptable modern standard and will take steps to include as many safeguards as practicable in the revised Local Plan"

Councillor Harkness spoke against the Amendment.

Councillor Brownridge spoke in support of the Amendment.

Councillor Al-Hamdani exercised his right of reply.

Councillor Roberts exercised her right of reply.

A vote was then taken on the AMENDMENT.

On being put to the vote, 44 votes were cast in FAVOUR of the AMENDMENT and 0 votes were cast AGAINST with 9 ABSTENTIONS. The AMENDMENT was therefore CARRIED.

Councillor Al-Hamdani did not exercise his right of reply.

On being put to the vote, the SUBSTANTIVE MOTION was CARRIED UNANIMOUSLY.

RESOLVED that:

1. The Secretary of State be written to urging that:
 1. The General Permitted Development Order 2015 and subsequent amendments be changed so that councils can make locally accountable planning decisions and apply locally agreed policies and standards.
 2. The Government's minimum required space standards be made mandatory.
 3. All homes be required to have adequate natural light.
2. Mayor Andy Burnham be written to, to confirm that minimum space standards have been applied when assessing housing numbers on brownfield sites for the Greater Manchester Spatial Framework.
3. That homes with no natural light will be given planning permission in Oldham Borough as an oppressive living environment would have a serious negative impact upon physical and mental health.
4. A commitment be confirmed to providing homes that are of an acceptable modern standard and would take steps to include as many safeguards as practicable in the revised Local Plan.

2. Motion 2 – Tackling Clothing Poverty and Waste

"This Council notes that:

- The culture of 'fast-fashion' which prevails in the UK and elsewhere leads to the over-production and over-consumption of clothing.
- Over-production represents the excessive depletion of precious natural resources and the financial exploitation of workers in the clothing industry. This exploitation is often close to home.
- Over-consumption can lead to clothing being worn once or never at all.
- In contrast, many residents of Oldham Borough living on a low-income struggle to afford to buy much-needed clothing for themselves, and or those in their family.
- This is an environmental disaster and a waste. It is the underutilisation of good clothing that could go to other people in need.
- Whilst there are charitable providers of free clothing in Oldham Borough to those in need, not every district is well served and there is a lack of awareness of provision.
- In parts of the UK, innovative schemes exist such as 'community clothing exchanges', where at regular events participants can swap clothes; 'community clothes banks', where clothing racks are sited in prominent locations in

the community to enable unwanted clothing to be left for others; and 'community sewing clubs', where attendees repair and alter clothing to make better use of what they have.

Council resolves to:

- Work to end clothing poverty and waste, and the exploitation of clothing workers as part of our collective effort to tackle social deprivation and make this Borough carbon-neutral.
- Map and promote the current provision of free clothing available to those in need and identify where and how to address any shortfall in this provision.
- Identify innovative schemes which can be replicated in this Borough and establish a timetable and plan to do so.
- Identify how the Council and its partners can best support workers in the garment sector at risk of exploitation.
- Consult the voluntary sector, local clothing manufacturers and retailers, trades unions in the clothing sector, and the campaigning groups Wrap, Labour Behind the Label, and Home Workers World Wide on these issues.
- Bring a report back to full Council with findings and recommendations by July 2021.

On being put to the vote, 9 votes were cast in FAVOUR of the MOTION and 44 votes were cast AGAINST with 0 ABSTENTIONS. The MOTION was therefore LOST.

Motion 3 – The Local Electricity Bill

The Mayor advised that time had expired for this item and that the motion be put to the vote.

Councillor Murphy MOVED and Councillor C. Gloster SECONDED the following MOTION:

“This Council notes:

- Local authorities play a central role in creating sustainable communities, particularly through the provision of local generated, renewable electricity.
- The very large setup and running costs associated with selling locally generated renewable electricity to local customers prevent local renewable electricity generators from doing so.
- Making these financial costs proportionate to the scale of a renewable electricity supplier's operation would create significant opportunities for councils to supply locally generated renewable electricity directly to local people and businesses.
- Revenues received by councils from the sale of local renewable electricity can be used to help fund measures to reduce local greenhouse gas emissions and to help fund local services and facilities.
- The recent reintroduction of the Local Electricity Bill under the Ten-Minute Rule. If enacted the new law would make the setup and running costs of selling renewable

electricity to local customers proportionate by establishing a Right to Local Supply.

- This Bill has received the support of 151 Members of Parliament.
- We should make every attempt to build a sustainable Britain after the Coronavirus crisis has passed. Our support for the Bill and this motion helps us achieve that.

Council resolves to:

- Write to the relevant Government Minister asking them to enact this legislation as soon as possible.
- Ask our local Members of Parliament to support the Bill.
- Write to the campaign promoting the Bill, Power for People (at 8, Delancey Passage, Camden, London, NW1 7NN) expressing the Council's support for the campaign and the Local Electricity Bill."

On being put to the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that:

1. The relevant Government Minister be written to asking them to enact this legislation as soon as possible.
2. The local Members of Parliament be asked to support the Bill.
3. The campaign promoting the Bill, Power for People, (at 8, Delancey Passage, Camden, London, NW1 7NN) be written to expressing the Council's support for the campaign and the Local Electricity Bill.

11

OLDHAM'S COVID-19 RESPONSE

Councillor Shah MOVED and Councillor Fielding SECONDED a report which provided an update on the Council and its partners continued to monitor and manage the spread of the virus as lockdown restrictions were relaxed.

COVID-19 was still circulating across the UK and new cases were still being seen across Oldham every day. There was a clear plan in place in case of an outbreak locally. The report summarised those plans, demonstrated how the Council and its partners would collectively manage and prevent the spread of COVID-19 across Oldham's communities. Work was also ongoing to address the wider impacts of COVID-19, for example, the impact on Oldham's economy and this would be considered in future update reports.

The report highlighted COVID-19 in Oldham with the number of cases, testing, hospital admissions, differences based on ethnicity and age and the number of deaths. The data on testing and confirmed cases was being analysed and work was also ongoing to quickly identify any disproportionate impacts and potential hot-spots to allow resources to be targeted as detailed in Oldham's Outbreak Management Plan.

The report also highlighted equality and COVID-19 with analysis and data still being developed. An Equality Advisory Group had been established to provide insight and expertise to help capture the voice of lived community experience and recovery planning. The group was meeting regularly to anticipate and identify any discriminatory or negative consequences of the pandemic and help positively respond to any disproportionate impact COVID-19 had on communities.

The report also provided information on Contact Tracing and Outbreak Management Planning which included Oldham's approach to preventing and managing the spread as well as responding to cases and managing outbreaks. The report highlighted "Reopening Safely" which including business, town centre signage and the Oldham Library Service. The report detailed the significant financial impact on Oldham Council.

Question received from Councillor Malik:

"Can the relevant Cabinet member tell us how many children of key works and vulnerable children attended school and what is the picture across the borough to extending the offer to selected year groups from 1st June?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Covid-19 Response responded that Oldham's schools and colleges had continued to open throughout the Covid period catering for vulnerable pupils and the children and young people of key workers. Alongside this, home learning had been provided for those not attending school or college. The exact numbers of vulnerable pupils and children and young people of key workers who attended varied on a daily basis according to shift patterns but built towards 1100 pupils before the wider reopening of primary schools started to take place on 1st June 2020 and had increased further since then as schools widened their opening arrangements. Primary schools started their wider reopening from 1st June 2020 with all schools increasing the number of children attending. This had also seen the number of key worker children attending continuing to increase since 1st June 2020. The DfE guidance for secondary schools meant that the date for wider reopening was Monday, 15th June and then only for pupils in Years 10 and 12. All secondary schools increased their face to face contact with pupils in line with the guidance. The most recent daily attendance was just below 6000 pupils and included children of key workers, vulnerable children and those from other selected year groups.

Question received from Councillor Davis:

"Oldham Council is committed to an inclusive economy and this Council now spends almost 60% of its money locally which is fantastic. To be truly inclusive, however, residents and local businesses need to play their part too and I know that many in Failsworth, where I live and represent, are keen to. However, Covid 19 could have a huge impact on local businesses and

how many are left after this crisis. Could the cabinet member confirm how much money has been paid out to individuals and businesses with an M35 post code via the various business grants and support schemes available?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Covid-19 Response responded that the Government had provided various financial packages to help support local businesses to survive the lockdown period. It has not been sufficient to help all local businesses, however, through the Small Business Grant, the Retail, Leisure and Hospitality Grants and Discretionary Grant figures, the following was confirmed for the M25 postcode:

- 373 businesses had received the Small Business Grant amounting to £3.73m
- 57 businesses had received the Retail, Leisure and Hospitality Grant amounting to £1m
- 13 businesses had received the Discretionary Grant amounting to £4.87m.

Question received from Councillor Alyas:

"Oldham Council reorganised services very quickly to provide support to vulnerable residents. Can the relevant Cabinet member outline what was the impact of the work done by the staff in the Community hubs, how effective this has been, and how this might affect the way we work and provide support to the most vulnerable in the future?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Covid-19 Response responded that in March 2020, the Council was given a statutory duty to coordinate food, self-care, medical supplies and other forms of necessary assistance to vulnerable groups in response to the pandemic. Within days, the Council, in partnership with Action Together, had mobilised 5 hubs to coordinate food, medicines, mutual aid, volunteering and community intelligence and an emergency helpline to act as a front door and triage. Behind this was a comprehensive food distribution network led by Oldham Food Bank and Action Together with support wrapped around from the Council and Oldham Community Leisure (OCL). The Council quickly recognised that this work needed to go beyond the statutory duties and by week 3 the group had started to co-ordinate clear referrals for vulnerable groups from both the Helpline and the 5 hubs to ensure wider need was being met. This included Age UK, CAB, Housing Providers, Early Help, Mental Health, Benefits and Advice and Welfare Rights. As well as Community Pharmacies, Community Health and Adult Social Care, GPs and Schools. In addition, a wide range of voluntary sector and crisis support had also begun to align to the hub model with the coordination of white goods, furniture, transport and donated items being coordinated between voluntary sector, public services and businesses to complement the food offer. As of last week, the Council had helped 6,253 residents through the COVID helpline, delivered 5,800 food parcels and sent 17,448

letters to over 70s to check that they were safe and well. As time goes on calls to the helpline were dropping, but the needs of people were getting more complex and the hubs were taking more from the Helpline, referrals were 50% a month ago, but 68% of calls were now going through for more help. At the start of the pandemic, the need was coming from people that were isolating, but much of the need now was for people who were in economic crisis and were struggling to cope. The Council was therefore trying to get more services formally aligned to the hubs to best respond to the needs in the transition from lockdown. The needed to be done at the same time as being to revert back to crisis mode if needed, such as in the event of a winter lockdown.

Question received from Councillor Stretton:

“The Government has now announced that extra Government help for people who have been shielding will end on the 31st July. Has the Government offered any funding to help local authorities support the most vulnerable when central support ends?”

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Covid-19 Response responded that on 10th July the Department for Environment, Food and Rural Affairs (DEFRA) advised the Council of its share of £63 million of funding intended to help local authorities to continue to support vulnerable people in communities and those struggling to afford food and other essentials over the coming months due to COVID-19. The funding allocation model had distributed funds to local authorities on the basis of population weighted by a proxy measure of need, the Index of Multiple Deprivation (IMD) for the authority area. The Council’s allocation was £361,208.27. The grant funding had to be spend within the 2020/21 financial year, but the Government expected that the majority would be used within 12 weeks of receipt of the funds. The grant had not yet been received and as the Council was only notified of the funding a short time ago, the arrangements for the distribution of the funding was still being developed.

Question received from Councillor Williamson:

“As members will be aware, exactly one month ago today, the Government made it a legal requirement of passengers that they wear face coverings on public transport with few exemptions. Commendably, many passengers comply with this requirement, but regrettably some do not. It is impractical for tram and train drivers to enforce this measure, and for bus drivers and other train and tram staff to do this entails endangering themselves. Many thousands of our residents travel to work on our buses, trams and trains; other travel to school or enjoy time on leisure pursuits. They all have the right to be safe. I would like to ask the Cabinet Member several questions relating to this issue:

- How is this Council working with Transport for Greater Manchester, the bus, train and tram operators and the

Police to educate the travelling public about the requirement to wear face coverings, and where the message is not heeded, enforced?

- I understand that tram regulations need to be changed for the law to be enforceable. When will this happen?
- Is further consideration being given to introducing contractors on trams to aid enforcement?
- Are there plans to distribute free face coverings to passengers without them at the major tram, train and bus stops, as has taken place at major railways stations elsewhere?
- And finally, is there any mechanism by which a passenger might apply to Transport for Greater Manchester for a legal exemption from wearing a face covering on one of the grounds listed in the legislation, in order that they be issued with an official letter or card which they might show staff or other passengers if challenged for not wearing a face covering?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Covid-19 Response responded that the Council continued to work closely with TfGM and following concerns raised by operators and members of the public, and reflected a change in approach nationally, TfGM and partners, under the TravelSafe Partnership, moved to a more proactive phase of engagement, specifically by undertaking a 'Week of Action' and through more high profile and visible patrolling. Launching on 16 July, this would see a 'step-up' in the operational response and involved GMP, British Transport Police, TfGM and partner staff. The intention was for an education and engagement approach to be maintained in a more visible and proactive manner, however, warranted officers would be present and able to eject people from public transport where necessary. The Regulations were made under the Public Health Act 1984 and were already in force. There was not an intention to provide free face coverings as the wearing of face coverings was becoming a more general requirement and relatively easily accommodated by the use of a scarf or other piece of clothing. The Government exemptions were clear and the point regarding documentation would be taken to TfGM for their views and consideration.

Question received from Councillor Hamblett:

"Can the Cabinet Member please tell me:

- How many Oldham residents availed themselves of the testing service offered by the Army mobile Track and Trace Unit in the Town Centre?
- Do we know how many of the attendees used public transport to get there?
- Where attendees who used public transport to attend and tested positive provided with alternate transport to get home, or did they have to return home the same way?
- Has any consideration been given to operate this mobile Track and Trace Unit from district centres on a rotating basis rather than simply Oldham Town Centre in order to

allow local people to use the service without recourse to public transport?

- Has any approach been made to non-military bodies to operate a similar service increasing capacity and service regularity? I am thinking of the British Red Cross and the St John's Ambulance Brigade."

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Covid-19 Response responded that the Council did not know how many residents availed themselves of the testing as this information was not provided to the Council. The Council did not know how many of the attendees used public transport. The mobile unit testing was for those who had symptoms and people with symptoms were strongly advised not to use public transport for any purpose including going for a test – according to national guidance. The mobile testing unit only took samples which were then sent to laboratories for testing. As a result, it was not possible to tell if people tested positive until the samples were tested and this could take up to 72 hours. However, the mobile unit testing was done for those who had symptoms and those with symptoms were strongly advised not to use public transport. There was now an additional testing option provided by Deloitte commissioned by the Department of Health and Social Care which could be used flexibly. A successful pilot period had just been completed at the Oldham library. Plans were being developed to use this as a 'pop-up' testing unit on a rotating basis around Oldham to ensure easy accessibility and respond to population needs. An approach to non-military bodies to operate a similar testing service as the military was not being considered currently. This was because the determination as to who carried out tests was decided at national level.

Question received from Councillor H. Gloster:

"Now that lockdown has eased, more and more people are going out to shop or take leisure activities, sometimes a considerable way from home and for a considerable length of time. And this brings us to a major biological challenge that we all face on a regular basis – the need to answer the call of nature. Some local authorities have already opened their Council-owned facilities. I would like to ask the Cabinet Member what plans we have to open ours in parks and district centres, and when does she envisage the Community Toilet Scheme will be fully operational?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Covid-19 Response responded that she agreed that it was important that facilities be opened. The Council was working with Public Health to determine what steps needed to be taken to ensure that toilets were open in a safe manner. It was intended that when everything was in place, and consumables could be replaced regularly, particularly soap dispensers, to open them from 10.00 am to 4.00 pm each day starting from Tuesday, 21st July. In addition, the businesses that had signed up to the community toilet scheme were being

approached to safely open their toilets at the earliest opportunity.

Question received from Councillor Taylor:

“Some of the narrative in the public domain is unhelpful and targets certain communities, is this a myth or something that is of concern to us in Oldham.”

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Covid-19 Response responded that unfortunately, even at the height of the pandemic that had brought communities closer together, there will always be those who sought to divide. The reality was that the vast majority of Oldhamers, regardless of age, ethnicity, area, had followed public health guidelines and had done everything to reduce the spread of this virus. There is absolutely no evidence that any area or community had not done their bit. The data that the Council now had access to showed that BAME communities seemed to be more vulnerable to coronavirus. There were a huge number of potential causes for this differential impact but what was known was that where there were higher numbers of cases there was also higher levels of poverty. The everyday inequalities Oldham’s residents faced were making them more likely to be victims of this virus – whether because they were more likely to live in larger households, in more cramped conditions or because they were more likely to work in occupations that brought them into contact with large numbers of people. Councillor Shah added that this was not about people’s compliance with guidelines – it was about the lives people lived and the additional risk that posed. The focus must be for the underlying inequalities to be eradicated. The Council was working hard with partners and the third sector to create a fairer Oldham, working to reduce poverty not through tokenistic one-off projects but by redesigning services so that their focus was always on reducing poverty and inequality. Everyone was urged to ensure not to enter into a divisive ‘them and us’ narratives about the impact of COVID but seek to understand more about the underlying causes.

Question received from Councillor Shuttleworth:

“COVID-19 has highlighted inequalities within our communities that really need addressing. What is the Council and the Cabinet Member for Covid-19 Recovery doing to protect residents that are already vulnerable through poverty?”

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Covid-19 that the Council had recognised that this pandemic has disproportionately impacted those with protected characteristics which included those individuals and families on low incomes. An equality impact assessment had been produced which aimed to identify and mitigate the impact of COVID 19 across all communities and also outlined the steps that Team Oldham services had put in place to address and reduce the impact. The council had put in community hubs and

a helpline since March which had provided a wrap around support service for any Oldham resident who had needed it including those in poverty and those on a low income. The hubs had been making referrals into the welfare rights service who assisted residents to access the government hardship fund and other grants. Free school meal vouchers had been made available and lunches provided those who attended school. Recently a poverty workshop had been held with senior leaders from across Team Oldham to explore how to better coordinate work across the system. Following on from that, an action plan was being developed to outline priorities in the short, medium and long term. The action plan will build upon the learning and experience from the COVID-19 response and reflect the additional challenges on the Council's services as the economic impact of the lockdown were felt. Lived experience would be at the heart of the report, working with partners and directly with people experiencing poverty to inform future services planning and delivery. Poverty Truth Commission, working alongside the Action Together would be central to this work going forward.

Councillor Garry asked when visits to the hospitals will be allowed for residents to visit friends and family.

Councillor Shah responded that access to the hospital was based on safety for patients. This was not about the hospital being awkward, it related to safeguarding family and residents during the pandemic. This was also led by national guidance. There had been conversations and was constantly under review.

Councillor Shah exercised her right of reply.

RESOLVED that:

1. Oldham's Partnership Response update to the COVID-19 pandemic be noted.
2. The questions and responses provided be noted.

12

UPDATE ON ACTIONS FROM COUNCIL

Consideration was given to a report of the Director of Legal Services which informed members of actions that had been taken following previous Council meetings and provided feedback on issues raised at those meetings.

RESOLVED that the actions regarding motions and actions from previous Council meetings be agreed and the correspondence and update provided be noted.

13

MEMBERS ALLOWANCES - TRANSPORT

Consideration was given to a report of the Director of Legal Services related to a Special Responsibility Allowance (SRA) of £4,079 payment for members who undertook duties on the Greater Manchester Transport Committee. Members were reminded the Council in July 2019 decided to continue the SRA pending a final decision.

It had been ascertained that the Combined Authority could not pay remuneration and the decision as to whether an SRA was to

be paid for these duties was a matter for the districts to determine. Across Greater Manchester, Rochdale, Tameside, Manchester, Salford and Bury were paying the SA. Stockport, Trafford and Bolton were not paying. The SRA was subject to review in Wigan.

Oldham Council had two members who are members of the Greater Manchester Transport Committee.

It was a matter for members to determine, given the responsibilities of the Committee, whether the SRA should continue to be paid.

On being put to the vote, 51 votes were cast in FAVOUR of the MOTION and 0 votes were cast AGAINST with 1 ABSTENTION.

RESOLVED that the Special Responsibility Allowance (SRA) payment for members undertaking duties on the Greater Manchester Transport Committee be continued.

NOTE: Councillor Ur-Rehman declared a pecuniary interest at this item by virtue of his appointment to the Greater Manchester Transport Committee. Councillor Ur-Rehman left the meeting during this item and took no part in the discussion or vote thereon.

14 **ANNUAL REPORTS 2019/20**

Consideration was given to a report which provided individual Councillor Annual Reports for 2019/20.

As part of strengthened accountability, every Councillor was required to produce a report each year and the reports were published on the Oldham Council web-site.

RESOLVED that the annual reports be noted.

15 **REVIEW OF WHISTLEBLOWING POLICY**

Consideration was given to a report which outline the review of the Council's Whistleblowing Policy.

The Whistleblowing Policy provided the means for disclosures to be reported, investigated and actioned. In addition, the policy outlined the statutory protection afforded by the Public Disclosure Act 1998 to employees who made a complaint which met the 'public interest test'. This provided employees with protection from any detriment in the workplace, including harassment, victimisation or dismissal.

The review had been commissioned to ensure that the policy was robust and that complaints were managed, processed and actioned by the Council appropriately. The purpose of the review was to:

- Improve policy accessibility for employees to promote a culture of openness and transparency where employees feel able to report concerns;

- Provide employee assurance that the council will investigate and act upon matters appropriately and on a timely basis;
- Provide clear contact points for employees to submit a whistleblowing complaint to;
- Provide clarity as to what constitutes a whistleblowing complaint as defined in the context of the Public Disclosure Act (1998) and the Employment Rights Act 1996;
- Provide examples of complaints which may constitute a whilst blow for employee reference;
- Include clarity in terms of what information will / can be shared with the complainant; and
- Provide a clear process (with timeframes) by which the Council will investigate whistleblowing complaints.

The format and layout of the policy had been significantly changed to make it more accessible. The key content was outlined with changes and additional information highlighted. Extensive consultation had been undertaken.

RESOLVED that the Whistleblowing Policy be approved and adopted.

The meeting started at 6.00 pm and ended at 9.51 pm



COUNCIL

Petitions

Portfolio Holder: Various

Officer Contact: Various

Report Author: Elizabeth Droган, Head of Democratic Services
Ext. 4705

9th September 2020

Reason for Decision

The decision is for Elected Members to note the petitions received by Council in accordance with the Petitions Protocol.

Petitions Received

People and Place

Reference 2020-06: Petition regarding a Dangerous Dog (Failsworth East Ward) received on 9 July 2020 with 56 signatures

Commissioning

Reference 2020-05: E-Petition to Provide a Non-Refundable six Month Council Tax Discount for Every Household in Oldham received on 30 July 2020 with 282 signatures.

Recommendations

It is recommended that Council note the petitions received.

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Report to COUNCIL

Electronic Voting at Council

Portfolio Holder Cllr Fielding, Leader of the Council

Officer Contact: Paul Entwistle, Director of Legal Services

09 September 2020

1 Background

- 1.1 Meetings of the Council and committees have been able to be by remote attendance by reason of the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020.
- 1.2 For the purpose of greater efficiency at meetings, it is recommended that Rule 16A of the Council Procedure Rules is amended to permit the use of electronic voting at meetings.

2 Recommendations

- 2.1 It is recommended that Rule 16A of the Council Procedure Rule is amended to permit the use of electronic voting.

3 Financial Implications

None

4 Legal Services Comments

- 4.1 Included in the report

5 Human Resources Comments

5.1	None
6	Risk Assessments
6.1	None
7	IT Implications
7.1	The electronic voting is permitted by use of a facility on Microsoft Teams
8	Property Implications
8.1	None
9	Procurement Implications
9.1	None
10	Environmental and Health & Safety Implications
10.1	N/A
11	Equality, community cohesion and crime implications
11.1	N/A
12	Equality Impact Assessment Completed?
12.1	N/A
13	Key Decision
13.1	No
14	Key Decision Reference
14.1	N/A
15	Background Papers
15.1	None

Present: Councillor Fielding (Chair)
Councillors Brownridge, Chadderton, Chauhan, Jabbar, Moores,
Mushtaq, Roberts and Shah

1 **APOLOGIES FOR ABSENCE**

There were no apologies for absence received.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF THE CABINET MEETING HELD ON 23RD
APRIL 2020**

RESOLVED – That the minutes of the Cabinet meeting held on
23rd April be approved.

6 **FAILSWORTH TRUST CABINET SUB-COMMITTEE -
APPOINTMENT OF MEMBERS**

The Cabinet gave consideration to a report of the Head of
Democratic Services seeking appointments to the Failsworth
Trust Cabinet Sub-Committee.

The Cabinet noted that the Failsworth Trust Committee was a
Sub-Committee of the Cabinet which dealt with the land in
Failsworth which was held by the Council on charitable trust.
The Cabinet had previously established a Sub-Committee of
three Members to consider issues relating to the trust and
appointments to the Sub-Committee were requested.

Options/Alternatives considered:-

Option 1 – Appoint Members to sit on the Sub-Committee.

Option 2 – Do not appoint Members to sit on the Sub-Committee

RESOLVED- That the Leader and the Portfolio Holders with
responsibility for Housing and Neighbourhoods Services, be
appointed to sit on the Failsworth Trust Cabinet Sub-Committee
with full delegated powers to consider the next steps for the land
which is held on charitable trust.

7 **UNITY PARTNERSHIP SHAREHOLDER COMMITTEE:
CABINET SUB-COMMITTEE - APPOINTMENT OF
MEMBERS**

The Cabinet gave consideration to a report of the Head of
Democratic Services seeking appointments to the Shareholder
Sub-Committee.

Cabinet noted that the Shareholder Committee was a Sub-Committee of Cabinet and had the following high-level remit and responsibilities:

- Represented the Shareholder (the Council) and would meet quarterly.
- Set the tone and direction of the company to ensure that it fully supported the Council's co-operative agenda.
- Considered significant company resource issues.
- Sanctioned/approved decisions taken by the Unity Partnership Ltd Board of Directors and was able to call on the company Managing Director and members of the Unity Partnership Board to discuss specific items.
- Determined "reserved matters".
- Approved a waiver of any conflicts of interest relating to the Unity Partnership Ltd Board of Directors.
- Granted an indemnity to all Members and Officers acting as Directors on the company Board.

Options/Alternatives considered:-

Option 1 – Appoint Members to sit on the Sub-Committee.

Option 2 – Do not appoint Members to sit on the Sub-Committee

RESOLVED - That the Leader and the Portfolio Holders with responsibility for COVID-19 Recovery, Finance and HR be appointed to sit on the Shareholder Committee, with full delegated powers in relation to any matter to consider the interests of the Council following the acquisition of the Unity Partnership Ltd.

8

WORKFORCE STRATEGY

Consideration was given to a report of the Strategic Director Communities and Reform which sought approval of a new Workforce Strategy for #TeamOldham 2020 – 2023 and the implementation of developing delivery plans to support its embedding across #TeamOldham organisations.

It was reported that a workforce strategy was required to set the ambitions and strategic direction for the #TeamOldham workforce and it was at the core of realising organisational priorities. The strategy detailed within this report had been developed following widespread research, analysis and consultation and reflected the inputs of key stakeholders and strategic plans.

The Strategy would be translated into a delivery plan ensuring a coherent and cohesive approach to workforce design and development over 2020-2023.

The strategy was framed with the following purpose at its core: 'To successfully create a One Team Oldham and embed our co-operative values in all we do'

The strategy had been developed thematically, as follows:

- Supporting Our Staff:
- Leadership and Culture:
- Planning for the Future:
- Organisational Design

The strategy also set out anticipated outcomes against each strand as a measure of success and to bring each theme to life. Members welcomed the report particularly the need to take immediate action to improve our recruitment process and to broaden the diversity of the workforce to reflect the Oldham community.

Options/alternatives

Option 1 - Do nothing

Option 2 - Endorse the Workforce Strategy as detailed in this report and at Appendix 1.

Option 3 - Adopt an alternative approach to the development and implementation of a Workforce Strategy.

RESOLVED - That Cabinet endorsed the #TeamOldham Workforce Strategy, supported its full embedding and implementation across the workforce and advocated the principles within.

9

CORPORATE PERFORMANCE QUARTER 4

The Cabinet gave consideration to a report of the Head of Strategy and Performance which provided a review of Council performance to March 2020

The report provided the Cabinet with an overview of the Council's performance against priorities outlined within the Corporate Plan, which had been monitored in the period .

Options/Alternatives considered:-

To note the Council performance January to March 2020.

RESOLVED – That the Council Performance Report March 2020 be noted.

10

REQUEST FOR AN EXTENSION TO THE INTEGRATED SEXUAL HEALTH SERVICES CONTRACT

Consideration was given to a report of the Director of Public Health which sought an extension to the current contract for the Integrated Sexual Health Service until 31 March 2022 in collaboration with Bury and Rochdale, at the current contract value.

The Integrated Sexual Health Service had been provided by the current provider since January 2016 as part of a cluster commissioning arrangement with Bury and Rochdale.

The contractual extension period to this contract was due to complete 31 March 2021. Preparatory work in advance of a tender process had commenced earlier in 2020 but had been suspended as a direct result of the need to respond to COVID-19. This paper outlined proposals to extend the contract under Regulation 72 (1)(c) of the PCR2015 for a period of 12 months (1 April 2021 to 31 March 2022) due to the COVID-19 outbreak. If the contract extension was approved, then the planned redesign of the sexual health service and the associated procurement exercise would take place at a later date, when it was appropriate and safe to do so. Rochdale Council would act as the lead commissioner for the service, and STAR

Procurement (Stockport, Trafford and Rochdale Procurement) would lead the procurement.
Options/alternatives considered
Options would be considered at Item 13 of the agenda.

RESOLVED – That the Cabinet would consider the commercially sensitive information contained at Item 13 of the agenda before making a decision.

11

REQUEST TO EXTEND THE CONTRACT FOR THE PROVISION OF OLDHAM AND ROCHDALE COLLABORATIVE SUBSTANCE MISUSE TREATMENT AND RECOVERY SERVICE

Consideration was given to a report of the Director of Public Health which sought to extend the contract for the provision of an integrated substance misuse service for a period of one year commencing 1 April 2021 until 31 March 2022.

The contract was a collaborative commission with Rochdale Council. An Inter-Authority Collaboration Agreement has been signed by both Councils which agreed that Oldham Council was the lead contract authority. Rochdale Council had given delegated authority for Oldham Council to extend the contract on its behalf.

Options/alternatives considered

Options would be considered at Item 14 of the agenda.

RESOLVED – That the Cabinet would consider the commercially sensitive information contained at Item 14 of the agenda before making a decision.

12

EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED -That, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraphs 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

13

REQUEST FOR AN EXTENSION TO THE INTEGRATED SEXUAL HEALTH SERVICES CONTRACT

The Cabinet gave consideration to the commercially sensitive information in relation to Item 10 - Request for an extension to the Integrated Sexual Health Services contract.

RESOLVED – That the recommendations as contained within the report be approved.

14

REQUEST TO EXTEND THE CONTRACT FOR THE PROVISION OF OLDHAM AND ROCHDALE COLLABORATIVE SUBSTANCE MISUSE TREATMENT AND RECOVERY SERVICE

The Cabinet gave consideration to the commercially sensitive information in relation to Item 11 - Request to extend the contract for the provision of Oldham and Rochdale collaborative substance misuse treatment and recovery service

RESOLVED – That the recommendations as contained within the report be approved.



The meeting started at 6.00pm and finished at 6.27pm

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Present: Councillor Fielding (Chair)
Councillors Brownridge, Chadderton, Chauhan, Jabbar, Moores,
Mushtaq, Roberts and Shah

1 **APOLOGIES FOR ABSENCE**

There were no apologies for absence received.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **ADDITIONAL EXPENDITURE IN SUPPORT OF HEALTH
AND SOCIAL CARE IN RESPONSE TO COVID-19
EMERGENCY**

Consideration was given to a report of the Managing Director Community Health and Social Care Service and DASS which sought approval to extend the support to the care sector due to the impact of Covid-19 from 1st July 2020 and for the remainder of the financial year.

The report provided an update on the support provided thus far to the care sector through the Covid-19 pandemic and sought agreement to extend some support measures until there was further clarity on the national position, particularly with regard to market sustainability.

The requested support reflected the ongoing requirements around the use of personal protective equipment, the impact of regular testing on the workforce, the vacant care home beds in the market and the resultant financial implications.

The report provided details of the current position in relation to:

- Care homes and vacancy rates
- Workforce
- Support to the Care Sector
- Carers
- Financial support
- Annual Adult Social Care budget survey
- Recovery

Options/alternatives considered

Option 1- Do nothing. Allow the support implemented up to the 30th June 2020 to end. This was not considered to be a viable option for the reasons set out in the current position above. In order to ensure that Care Act eligible care and support needs could be met, there needed to be sufficiency, sustainability, quality and choice of provision in the local care market (Care Act section 5 and Care Act Statutory Guidance section 4 relate).

Whilst there may be a need to revise the commissioning plans in relation to care and support services to reflect a shift in future demand, any contraction or other changes in the market needed to be undertaken in an informed and managed way.

Option 2 - Do nothing and respond to national directives when these were published. Discussions were continuing at a national level between the Association of Directors of Adult Social Services, Department of Health and Social Care, the Ministry for Housing, Communities and Local Government and the Local Government Association, however there was no indication as to when any guidance might be published.

Option 3 - Extend the majority of the proposals now until such time as any national guidance or funding was announced.

RESOLVED – That:

1. The 90% bed occupancy guarantee be extended until the end of July 2020, and authority be delegated to the Director of Adult Social Services to adjust this support from that point onwards up until the end of October 2020 (subject to interim reviews), to respond to the prevailing market conditions, in order to meet Care Act duties to meet eligible care and support needs, and ensure sufficiency, sustainability and quality of supply of care services to meet those needs. Whilst it was difficult to predict the financial implications of this proposal in an ever changing picture, a worst case scenario of continuing to guarantee 90% bed occupancy to the end of October 2020, based on the current vacant bed position would be £1.6m.
2. The Financial Support Panel to be continued until the end of October 2020 (subject to interim reviews) in line with Procurement Policy Note (PPN 04-2020), or until such time as there was further national guidance or funding in relation to the financial impact of covid-19 on the operational running costs of care services. It was further proposed that information and outcomes of the panel were shared with the Financial Assistance Board and Procurement Bronze Group to ensure oversight and connectivity. The number of claims that directly related to measures within the infection control fund, should reduce. However, for care homes there may be ongoing or incidental costs that fall outside of the scope of the grant, and for other providers who would not benefit from a share of the non-care home element of the grant, there needed to be recognition of the increased costs. Using the past three months activity through the panel, and not factoring in the favourable impact of the infection control fund, an estimate until the end of October was £0.582m.
3. The continuation of funding commissioned rather than actual care delivered in the care at home sector until the end of October 2020 (subject to interim reviews) in line with Procurement Policy Note (PPN 04-2020), or until such time as there is further national guidance or funding in relation to the financial impact of covid-19 on the operational running costs of care services be agreed. This recognised the need for flexibility within the sector to

be able to respond to fluctuating and irregular demand, the need to respond differently as lockdown easements are implemented, and the unknown impact on the workforce of test, track and trace, or further Covid-19 outbreaks in the community. Based on the last three months, and assuming no change in volume of activity, an estimate until the end of October was £0.4m.

4. The 5% uplift would continue to apply for the remainder of 2020/21, and by default had become Oldham's uplift in social care fees for the current financial year. Prior to the Covid-19 pandemic, and in line with usual process, consultation commenced with the commissioned providers in the care sector regarding fee levels for the financial year 2020/21. The uplifts proposed to the market averaged at 3.5%. Feedback received (but not progressed through to decision) referenced, amongst other factors, the increase in the National Living Wage of 6.2%, and a view that commissioned rates should be increased accordingly. Ongoing dialogue with providers throughout the year would enable an assessment to take place of the extent to which this, along with the other measures proposed, were ensuring sufficiency, sustainability, quality and choice of provision. During the pandemic, the Local Government Association (LGA) and Association Directors of Adult Social Services (ADASS) issued guidance for commissioners, which included a recommendation that fee increases should be uplifted by around 5% to take account of the National Living Wage, and that when taking account of additional Covid-19 related costs, increases of up to 10% in costs were being experienced by the sector. Individual discussions between LGA finance leads and council officers recognised that the 5% uplift, along with the wider financial support available, was in line with the published guidance.

Given the current circumstances and the volatile operating environment, which made it difficult to establish what typical cost pressures across the sector were, and how these might fluctuate over time, it was proposed that the 5% uplift continued to apply for the remainder of 2020/21, and by default became Oldham's uplift in social care fees for the current financial year. Dialogue would continue with providers during the course of the year with regard to cost pressures and financial viability.

Based on the current volume of activity, it was anticipated that the cost of the uplift for the remainder of the financial year was £2.37m.

The Cabinet noted the CCG had agreement from the Governing Body to extend the 5% uplift for care services until 31st July 2020, in line with NHS guidance, with a view to reviewing the position once further guidance was received.

5. The Cabinet Acknowledged in relation to adaptations to properties being undertaken by framework contractors through the Disabled Facilities Grant, there were additional costs now associated with Covid-19 such as

PPE, additional cleaning and the impact of social distancing that were not originally priced for as part of the tender undertaken in 2018, and to offer a uniform amount, as all other costs within the framework are set. This was suggested as £30.00 for PPE plus £120 for additional labour/cleaning costs per job.

6. The Cabinet acknowledged there was further major construction requirements tendered on an individual basis through use of the Disabled Facilities Grant, (typically extensions) and this resulted in additional costs associated with Covid-19 to be priced for within each individual tender.
7. The Cabinet noted the proposal to make further provision by applying a 5% uplift on current activity recognising the potential for increased demand for carer respite and carer breakdown.

The meeting started at 6.00pm and finished at 6.19pm

Public Document Pack

CABINET

20/07/2020 at 6.00 pm



Present: Councillor Fielding (Chair)
Councillors Brownridge, Chadderton, Chauhan, Jabbar, Moores,
Mushtaq, Roberts and Shah

1 **APOLOGIES FOR ABSENCE**

There were no apologies for absence received.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF THE CABINET MEETINGS HELD ON 22ND
JUNE 2020 AND 7TH JULY 2020**

RESOLVED – That the minutes of the Cabinet meetings held on
22nd June 2020 and 7th July 2020 be agreed.

6 **GM CLEAN AIR UPDATE**

Consideration was given to a report of the Deputy Chief Executive which set out the progress that had been made following the Government's response to Greater Manchester's Outline Business Case to tackle Nitrogen Dioxide Exceedances at the Roadside (OBC), and the implications of pandemic management policies (the extent of which were not yet fully understood) for the 10 Greater Manchester (GM) local authorities in relation to the schedule of work and statutory consultation on the Clean Air Plan and the link to taxi and private hire common minimum licensing standards (MLS).
Options/alternatives
N/A

RESOLVED – That:

1. The following be noted;
 - a) The progress of the Greater Manchester Clean Air Plan;
 - b) The progress in the development of the Clean Commercial Vehicle and Hardship funds;
 - c) The initial funding award of £41m for clean vehicle funds to award grants or loans to eligible businesses;
 - d) The Government had accepted the need for vehicle replacement funds for Hackney Carriages, and Light Goods Vehicles, but had requested further development of shared evidence on the needs within that complex sector before responding and does not support the sustainable journeys measure.

- e) Transport for Greater Manchester was seeking confirmation that the funding award for Bus Retrofit is a continuation of Clean Bus Technology Funds to be distributed as soon as possible as per previous arrangements;
 - f) The government would not support electric vehicle charging infrastructure through Clean Air monies but had committed to work with GM on securing funding from OLEV;
 - g) The implementation of a Greater Manchester Clean Air Zone was delayed to 2022 with a revised implementation date to be confirmed in the consultation commencement report;
 - h) The Department for Transport's positioning paper "Decarbonising Transport – Setting the Challenge";
 - i) The assessment of the possible impacts of COVID-19 to inform a technical briefing note for decision makers; and
 - j) The GM local Authorities intend to consult on GM's proposed MLS, alongside the Clean Air Plan consultation and agree the position for consultation, on when taxi/PHV fleets should be Zero Emission Capable.
2. The following be agreed:
- a) The position that the GM Local Authorities would move to a statutory public consultation on the GM Clean Air Plan as soon as reasonably practicable;
 - b) The position that the GM Local Authorities' decision to commence a public consultation should be taken once there was a clear timeframe for exiting lockdown and moving to the next phase of the COVID-19 response;

7

REQUEST FOR AN EXTENSION TO THE RIGHT START SERVICE CONTRACT PROVIDED BY BRIDGEWATER COMMUNITY HEALTHCARE NHS TRUST

Consideration was given to a report of the Assistant Director, Commisising and Partnerships which sought approval to extend the current contract for Oldham's delivery of integrated early years offer – Right Start.

The early years period had a critical influence on future outcomes throughout life. The provision of high quality, effective services, which supported communities at this critical time was a priority particularly within the context of the COVID-19 pandemic. In recent years progress has been made in integrating public health and education services to provide a joined-up offer for families. As the Council further developed models of children's services provision in Oldham there were opportunities to consider how the Council could more effectively join up community, health and care services as part of a place-based model to create a more seamless offer for children and families.

The position had changed substantially as the current pandemic continued to pose unforeseen and unprecedented challenges to all particularly impacting on front line health, care and support services and the availability of the market place to engage in

new procurement exercises this financial year due to resilience planning and business recovery by health providers and therefore a request was made to extend the contract for a further year from 31 March 2021 up until 31 March 2022.

Options/alternatives

Considered at Item 11 of the agenda.

RESOLVED – That the Cabinet would consider the commercially sensitive information contained at Item 11 of the agenda.

8

HOLLINWOOD JUNCTION STRATEGIC PARTNERING AGREEMENT

Consideration was given to a report of the Deputy Chief Executive which sought approval for the Council to vary the existing Strategic Partnering Agreement with Langtree Property Partners to enable development to continue at Hollinwood Junction.

Creating a Better Place' incorporated significant programmes of work that had been progressed over the past eighteen months in order to set out a comprehensive vision and strategic framework for the borough.

On the 20th June 2011, the Council entered into a Strategic Partnering Agreement (SPA) with Langtree Group Plc.

The SPA was entered into following a competitive tender process advertised in OJEU, by which Langtree was selected as the Council's development partner for the delivery of high-quality business space through the redevelopment of sites and associated infrastructure on the Council owned land known as the Hollinwood Junction site.

Under the SPA, Langtree were appointed to carry out management services. These services consist of submitting the Council's development plans, assisting the Council with the disposal of property, dealing with development receipts and undertaking all necessary preparatory work on the site prior to development.

The SPA also required Langtree to enter into development agreements with the Council for individual phases of the Hollinwood Junction site.

A development agreement had been entered into by Langtree and the Council under which Langtree carried out a Euro Garages development on the former Roxy Cinema site. A highways contract has been agreed with a contractor for the construction of the phase 1 highway works. The phase 1 highway works will provide the access into the wider Hollinwood Junction employment area.

The gas holder which prevented development of the employment site, had now been dismantled and the remaining void in the ground partially infilled, and the site has been acquired from National Grid.

Options/Alternatives

Option One – Approve the variation of the existing Strategic Partnership Agreement with Langtree Property Partners to enable the development to continue at Hollinwood Junction.

Option Two – Do not approve the variation of the existing Strategic Partnership Agreement with Langtree Property Partners.

RESOLVED – That the Cabinet would consider the commercially sensitive information detailed at Item 10 before making a decision.

9

EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraphs 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

10

HOLLINWOOD JUNCTION STRATEGIC PARTNERING AGREEMENT

The Cabinet gave consideration to the commercially sensitive information in relation to Item 8 - Hollinwood Junction Strategic Partnering Agreement.

RESOLVED – That the recommendations as detailed within the report be agreed.

11

REQUEST FOR AN EXTENSION TO THE RIGHT START SERVICE CONTRACT PROVIDED BY BRIDGEWATER COMMUNITY HEALTHCARE NHS TRUST

The Cabinet gave consideration to the commercially sensitive information in relation to Item 7 - Request for an extension to the Right Start service contract provided by Bridgewater Community Healthcare NHS Trust.

RESOLVED – That the recommendations as detailed within the report be approved.

The meeting started at 6.00pm and finished at 6.24pm

MINUTES OF THE VIRTUAL MEETING OF THE ASSOCIATION OF GREATER MANCHESTER AUTHORITIES EXECUTIVE BOARD HELD ON 26 JUNE 2020 VIA MICROSOFT TEAMS

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor David Greenhalgh
Bury	Councillor David Jones
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Elise Wilson
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

IN ATTENDANCE:

Rochdale	Councillor Janet Emsley
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OFFICERS IN ATTENDANCE:

GMCA – Chief Executive	Eamonn Boylan
GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA - Treasurer	Steve Wilson
Bolton	Tony Oakman
Bury	Geoff Little
Manchester	Joanne Roney
Oldham	Carolyn Wilkins
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Tameside	Steven Pleasant
Wigan	Alison McKenzie-Folan
Office of the GM Mayor	Kevin Lee
TfGM	Steve Warrener
	Mike Renshaw
GMCA	Simon Nokes
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

BOLTON	MANCHESTER	ROCHDALE	STOCKPORT	TRAFFORD
BURY	OLDHAM	SALFORD	TAMESIDE	WIGAN

AGMA 05/20 APOLOGIES

RESOLVED /-

That apologies be received and noted from Councillor Jenny Bullen (Wigan).

AGMA 06/20 APPOINTMENT OF CHAIR TO THE AGMA EXECUTIVE BOARD

RESOLVED /-

That the GM Mayor, Andy Burnham be appointed as Chair of the AGMA Executive Board under Section 9.1 of the AGMA Constitution.

AGMA 07/20 APPOINTMENT OF VICE CHAIRS TO THE AGMA EXECUTIVE BOARD

RESOLVED /-

That Councillors Richard Leese, David Greenhalgh and Brenda Warrington be appointed as Vice Chairs to the AGMA Executive Board under Section 9.1 of the AGMA Constitution.

AGMA 08/20 AGMA APPOINTMENTS AND NOMINATIONS

RESOLVED /-

1. That the appointments from local authorities to the AGMA Executive Board for 2020/21 be noted as follows:

District	Member	Substitute Member
GMCA	Andy Burnham - GM Mayor	
Bolton	David Greenhalgh (Con)	Martyn Cox (Con)
Bury	Eamonn O'Brien (Lab)	Tamoor Tariq (Lab)
Manchester	Richard Leese (Lab)	To be confirmed
Oldham	Sean Fielding (Lab)	Arooj Shah (Lab)
Rochdale	Allen Brett (Lab)	Sara Rowbotham (Lab)
Salford	Paul Dennett (Lab)	John Merry (Lab)
Stockport	Elise Wilson (Lab)	Tom McGee (Lab)
Tameside	Brenda Warrington (Lab)	Bill Fairfoull (Lab)
Trafford	Andrew Western (Lab)	Catherine Hynes (Lab)
Wigan	David Molyneux (Lab)	Keith Cuncliffe (Lab)

2. That the appointments from GM Local Authorities to the Police and Crime Panel 2020/21 be noted as follows.

District	Member	Substitute
Bolton	Nadim Muslim (Con)	Martyn Cox (Con)
Bury	David Jones (Lab)	Richard Gold (Lab)
Manchester	Nigel Murphy (Lab)	To be confirmed
Oldham	Steve Williams (Lab)	To be confirmed
Rochdale	Janet Emsley (Lab)	To be confirmed
Salford	David Lancaster (Lab)	Sharmina August (Lab)
Stockport	Amanda Peers (Lab)	Tom McGee (Lab)
Tameside	Alison Gwynne (Lab)	Laura Boyle (Lab)
Trafford	Graham Whitham (Lab)	Mike Freeman (Lab)
Wigan	Kevin Anderson (Lab)	Paula Wakefield (Lab)
Co-opted member	Majid Hussain	To be confirmed
Co-opted member	Angela Lawrence	To be confirmed

3. That it be noted that the appointment of the current 2 co-opted members to the Police and Crime Panel will expire in December 2021.
4. That the appointments from GM Local Authorities to the Police & Crime Steering Group 2020/21 be noted as follows:

District	Member
Bolton	Nadim Muslim (Con)
Bury	David Jones (Lab)
Manchester	Nigel Murphy (Lab)
Oldham	Steve Williams (Lab)
Rochdale	Janet Emsley (Lab)
Salford	David Lancaster (Lab)
Stockport	To be confirmed
Tameside	Alison Gwynne (Lab)
Trafford	Mike Freeman (Lab)
Wigan	Kevin Anderson (Lab)

5. That the appointments from GM Local Authorities to the GM Health Scrutiny Committee 2020/21 be noted as follows:

District	Member	Substitute Member
Bolton	Mark Cunningham (Con)	Mudasir Dean (Con)
Bury	Stella Smith (Lab)	Joan Grimshaw (Lab)

Manchester	Eve Holt (Lab)	Julie Reid (Lab)
Oldham	Shoab Akhtar (Lab)	Colin McLaren (Lab)
Rochdale	Ray Dutton (Lab)	Patricia Sullivan (Cons)
Salford	Margaret Morris (Lab)	Sammie Bellamy (Lab)
Stockport	Keith Holloway (Lib Dem)	Wendy Wild (Lab)
Tameside	Stephen Homer (Lab)	Teresa Smith (Lab)
Trafford	Sophie Taylor (Lab)	Anne Duffield (Lab)
Wigan	John O'Brien (Lab)	Ron Conway (Lab)

6. That the appointment of 10 members, nominated by the GM Local Authorities plus Planning and Housing Portfolio Lead, to the Planning and Housing Commission for 2020/21 be approved as follows:

District	Member
GMCA Portfolio Lead	Paul Dennett (Lab)
Bolton	Toby Hewitt (Con)
Bury	Clare Cummings (Lab)
Manchester	Susan Richards (Lab)
Oldham	Hannah Roberts (Lab)
Rochdale	Linda Robinson (Lab)
Salford	Derek Antrobus (Lab)
Stockport	To be confirmed
Tameside	Ged Cooney (Lab)
Trafford	James Wright (Lab)
Wigan	Terence Halliwell (Lab)

7. That the nominations by GM Local Authorities to the Statutory Functions Committee 2020/21 be agreed as follows:

District	Member	Substitute Member
Bolton	Martyn Cox (Con)	Stuart Haslam (Con)
Bury	Jane Black (Lab)	David Jones (Lab)
Manchester	Bernard Stone (Lab)	To be confirmed
Oldham	Norman Briggs (Lab)	Mohammed Alyas (Lab)
Rochdale	Janet Emsley (Lab)	Susan Smith (Lab)
Salford	Stephen Coen (Lab)	Anne- Marie Humphreys (Lab)
Stockport	Kate Butler (Lab)	Tom McGee (Lab)
Tameside	Leanne Feeley (Lab)	Mike Smith (Lab)
Trafford	Liz Patel (Lab)	Mike Freeman (Lab)
Wigan	Paul Prescott (Lab)	Bill Clarke (Lab)

8. That the appointment of 9 members, nominated by the GM Local Authorities to the GM Pensions Fund Management Panel for 2020/21 be approved as follows:

District	Member
Bolton	Diane Parkinson (Con)
Bury	Joan Grimshaw (Lab)
Manchester	Paul Andrews (Lab)
Oldham	Abdul Jabbar (Lab)
Rochdale	Shaun O'Neill (Lab)
Salford	Michele Barnes (Lab)
Stockport	John Taylor (Lab)
Trafford	Alan Mitchell (Con)
Wigan	Keith Cunliffe (Lab)

9. That it be noted that Tameside MBC as the Lead Authority managing the GM Pensions Fund will appoint its own member.
10. That the appointment of Councillor Janet Emsley (Rochdale) to the Halle Board for 2020/21 be approved.
11. That the appointment of the Chief Executive Officer, GMCA & TfGM to the Halle Board for 2020/21 be approved.
12. That the appointment of Councillor Roy Sharpe (Salford) to the People's History Museum Board for 2020/21 be approved.
11. That it be noted that Councillor Eddie Moores (Oldham) was appointed to the Christie Hospital NHS Foundation Trust – Council of Governors in 2019/20 for a three year term of office.

AGMA 09/20 DECLARATIONS OF INTEREST

There were no declarations of interest in relation to any item on the agenda.

AGMA 10/20 POLICE, FIRE AND CRIME PANEL – ARRANGEMENTS AND POLITICAL BALANCE

Liz Treacy, GMCA Monitoring Officer introduced a report which set out the amended arrangements for the Police, Fire and Crime Panel following the approval of the Greater Manchester Combined Authority (Fire and Rescue Functions) (Amendment) Order 2020 (the Order). This has now expanded the remit of the panel to scrutinise the Greater Manchester Fire & Rescue Service and would include the appointment of additional Local Authority representatives.

RESOLVED /-

1. That the amended Panel Arrangements, at Appendix 1 of the report, be agreed, to take effect after the Greater Manchester Combined Authority (Fire and Rescue Functions) (Amendment) Order 2020 comes into force.

2. That the amended Panel Arrangements be referred to the individual Greater Manchester constituent councils for approval.

AGMA 11/20 AGMA BUDGET FINAL OUTTURN REPORT 2019/20

Councillor David Molyneux, Portfolio Lead for Resources introduced the AGMA Budget Final Outturn Report for 2019/20.

RESOLVED /-

1. That the report and the AGMA final revenue outturn for 2019/20 be noted.
2. That the position of reserves in 2019/20 as detailed in the report be noted.
3. That it be noted that there would be a further AGMA Budget Final Outturn Report at the next meeting of the AGMA Executive Board.

**MINUTES OF THE VIRTUAL MEETING OF THE GREATER MANCHESTER TRANSPORT COMMITTEE
HELD ON FRIDAY 10 JULY VIA MICROSOFT TEAMS**

PRESENT:

Councillor Mark Aldred (in the Chair)	Wigan Council
Councillor Stuart Haslam	Bolton Council
Councillor Richard Gold	Bury MBC
Councillor Phil Burke	Bury MBC
GM Mayor Andy Burnham	GMCA
Councillor Sean Fielding	GMCA
Councillor John Leech	Manchester City Council
Councillor Dzidra Noor	Manchester City Council
Councillor Ateeque Ur-Rehman	Oldham Council
Councillor Doreen Dickinson	Tameside Council
Councillor Warren Bray	Tameside Council
Councillor Nathan Evans	Trafford Council
Councillor Steve Adshead	Trafford Council
Councillor Barry Warner	Salford Council
Councillor Roger Jones	Salford Council
Councillor Angie Clark	Stockport MBC
Councillor David Meller	Stockport MBC
Councillor Shah Wazir	Rochdale Council

OFFICERS IN ATTENDANCE:

Bob Morris	Chief Operating Officer, TfGM
Simon Warburton	Transport Strategy Director, TfGM
Alison Chew	Interim Head of Bus Services, TfGM
Stephen Rhodes	Customer Director, TfGM
Nick Roberts	Head of Services & Commercial Development, TfGM
James Baldwin	Senior Policy Officer, TfGM
Simon Elliott	Head of Rail Programme, TfGM
Gwynne Williams	Deputy Monitoring Officer, GMCA
Nicola Ward	Governance Officer, GMCA

GMTC 41/20 APOLOGIES

Resolved /-

That apologies be noted and received from Councillor Howard Sykes (Councillor Angie Clark substituting).

GMTC 42/20 APPOINTMENT OF CHAIR FOR 2020/21

Resolved /-

That Councillor Mark Aldred be appointed as Chair of the GM Transport Committee for 2020/21.

GMTC 43/20 APPOINTMENT OF VICE CHAIRS FOR 2020/21

Resolved /-

That Councillors Roger Jones and Doreen Dickinson be appointed as Vice Chairs of the GM Transport Committee for 2020/21.

GMTC 44/20 MEMBERSHIP FOR 2020/21

Resolved /-

That the membership of the GM Transport Committee for 2020/21 be noted as below.

Members	Representing	Political Party
Stuart Haslam	Bolton	Conservative
Richard Gold	Bury	Labour
Angeliki Stogia	Manchester	Labour
Naeem Hassan	Manchester	Labour
Ateeque Ur-Rehman	Oldham	Labour
Phil Burke	Rochdale	Labour
Roger Jones	Salford	Labour
David Meller	Stockport	Labour
Warren Bray	Tameside	Labour
Steve Adshead	Trafford	Labour
Joanne Marshall	Wigan	Labour
Sean Fielding	GMCA	Labour
Roy Walker	Mayoral appointment	Conservative
John Leech	Mayoral appointment	Liberal Democrat
Dzidra Noor	Mayoral appointment	Labour
Howard Sykes	Mayoral appointment	Liberal Democrat
Shah Wazir	Mayoral appointment	Labour
Barry Warner	Mayoral appointment	Labour
Doreen Dickinson	Mayoral appointment	Conservative
Peter Robinson	Mayoral appointment	Labour
Nathan Evans	Mayoral appointment	Conservative
Mark Aldred	Mayoral appointment	Labour

Substitutes	Representing	Political Party
Derek Bullock	Bolton	Conservative
Beverley Fletcher	Bolton	Conservative

Lucy Smith	Bury	Labour
Basat Shiekh	Manchester	Labour
Eddy Newman	Manchester	Labour
tbc	Rochdale	Labour
Mike McCusker	Salford	Labour
Matt Wynne	Stockport	Labour
tbc	Tameside	Labour
James Wright	Trafford	Labour
Paul Prescott	Wigan	Labour
Eamonn O'Brien	GMCA	Labour
David Wilkinson	Mayoral appointment	Liberal Democrat
John Hudson	Mayoral appointment	Conservative
Linda Holt	Mayoral appointment	Conservative
Angie Clark	Mayoral appointment	Liberal Democrat

GMTC 45/20 MEMBERS CODE OF CONDUCT

Gwynne Williams, Deputy Monitoring Officer, GMCA reminded Members of their obligations under the Code of Conduct with specific reference to declaring a personal or prejudicial interest.

Resolved /-

That the GMCA Members Code of Conduct be noted.

GMTC 46/20 TERMS OF REFERENCE AND RULES OF PROCEDURE

Gwynne Williams, Deputy Monitoring Officer, GMCA informed Members that the Terms of Reference and Rules of Procedure had been included within the agenda documentation for their information.

Resolved /-

That the GM Transport Committee Terms of Reference and Rules of Procedure be noted.

GMTC 47/20 APPOINTMENTS TO OUTSIDE BODIES

Resolved /-

1. That Councillors Phil Burke, Atteque Ur-Rehman, Roger Jones, Mark Aldred and Doreen Dickinson be appointed to the Greater Manchester Accessible Transport Board.
2. That Councillor Angeliki Stogia be appointed to the Green City Region Partnership.

GMTC 48/20 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

The Chair welcomed Members to the first meeting of the Greater Manchester Transport Committee this municipal year. Members requested that following the first year under the new Terms of Reference that consideration was given as to how the governance arrangements may further support an opportunity for detailed review of performance across all modes, and specifically allow for Members' close engagement with the bus reform agenda.

Resolved /-

That Officers review the Committee's current governance structures to ensure that detailed consideration can be given to any planned changes in bus services.

GMTC 49/20 DECLARATION OF INTERESTS

Resolved /-

That it be noted that Councillor Phil Burke declared a personal interest in relation to item 11, Transport Network Performance as an employee of Metrolink.

GMTC 50/20 MAYORAL UPDATE

Andy Burnham, Mayor of Greater Manchester joined the Committee to give a mayoral update. He thanked operators and TfGM for maintaining a service through the recent tough months in the midst of the Coronavirus pandemic.

He reminded Members that the current climate both gave significant challenges in running a public transport system under the restraints of Covid, but also significant opportunities to accelerate the reform agenda and do things differently. Patronage levels had fallen to single figures on some modes, but with the recent Government announcements people would now be returning back to work and therefore an increase of passengers across the public transport system was envisaged. The next challenge would be to ensure that there was enough capacity (on socially distanced units) to meet this growing demand, this was currently being managed effectively on a ten minute timetable for Metrolink with double units being used on all services.

One of the other most significant challenges was in relation to face covering compliance, and the GM Mayor reported compliance levels of c. 80% on Metrolink peak services, but with a tail off as the day progressed to some services only experiencing 50% compliance later in the afternoon/evening. Similar patterns had been seen on bus services, and it was necessary that this was collectively addressed through shared messaging and stronger visible enforcement across all modes.

The GM Mayor was also aware of the need to build public confidence in returning to the public transport network, which was one of the key drivers for the 'Return to the City' event later this month, encouraging people back to their places of work and the impact that this would then have on local economic growth.

There were ongoing discussions with Central Government regarding data from the pillar 2 testing system, as GM was not currently receiving this data resulting in an inaccurate picture of the local covid situation. The Mayor had been clear that without this data, GM could not assure its residents that authorities were armed with all the information necessary to chase down any rises in cases and prevent any potential local lockdowns.

With regards to Metrolink funding, Government had only agreed a short term arrangement until August 3, covering 95% of costs. However, an extension to this arrangement and some longer term assurances were being sought to ensure that the Metrolink platform could assist with the city's wider recovery.

In relation to opportunities through Covid-19, the GM Mayor reported on the significant increase in walking and cycling journeys, and as a result, Government's investment into pop up new measures for the cycling and walking network. As many people in GM do not have a car, there was a clear need to increase space for non-car users to travel which would also hopefully encourage those with cars to choose not to drive and reduce congestion. The Mayor urged Members of the Transport Committee to champion the 'Mayors Cycling and Walking Challenge Fund' locally and help identify new schemes.

A reformed public transport network would also support GM's clean air agenda, and further our ambitions for a minimum set of taxi standards. To enable the sub region to meet its own zero carbon emissions target, a London-style multi modal public transport network was key. There was an unprecedented opportunity for GM as Government begins to fund public transport systems outside of London to re-think our proposals and engage in constructive discussions about the future network.

Members questioned as to how face mask enforcement could be further enforced on Metrolink without the by-laws being amended. The GM Mayor reported that currently, people who refuse to wear a face covering could be subject to a £100 fine. Further communications were planned to increase the visibility of this potential enforcement, and a multi-organisational week of action was planned with GMP, British Transport Police and the Travel Safe Unit to support this campaign.

In relation to the lack of long term funding for Metrolink, Members raised their concerns that this had only been approved until August. The GM Mayor shared these concerns, and reported that Transport for London had received a bail out of £1.6b, which was much more than GM were asking. He urged for a cross-party approach to lobby Government further on this issue.

With regards to the Walking and Cycling Mayors Challenge Fund schemes, Members questioned as to which schemes will be approved. The GM Mayor reported that each GM Local Authority was being asked to make their submissions to the scheme by next week, which would be categorised against DfT criteria before being taken forward. He further informed the Committee that there would be a tranche 2 of schemes to allow an opportunity for schemes that had not yet been developed.

Members asked whether there was any evidence of people not wanting to return to the public transport network for fear of other people not wearing face coverings. The GM Mayor reported that there had been some research undertaken by Transport Focus which had indicated that 30% of people currently were dissuaded to return to the network if other people were not

wearing face coverings.

In relation to the increase of cycling, Members questioned as to whether this increase had continued through lockdown. The GM Mayor commented that numbers of journeys had tailed off a little, but that this may be weather dependant. Overall, there had been an uplift of 22% since before lockdown.

Members expressed their concern of the impending deadline for the implementation of a 'Clean Air Zone' and urged that Government gave more time to Local Authorities to develop their plans to ensure that there was no negative impact to small businesses. The GM Mayor recognised the challenges and behavioural changes that would be faced resulting from Covid-19, such as an increase in online shopping that could result in a permanent increase in vans on the road.

A Member had experienced a safe journey when travelling recently on Metrolink, but questioned as to how this would be maintained once more people began returning to work and capacity levels were reached. The GM Mayor recognised that there would be a fine balancing act needed and some difficult times for transport ahead. In respect of offering free parking in city centres, this should be looked at on a sectoral basis to support those front line staff who need their cars to work.

Members urged that throughout August there should be a strong message to the public that the transport network was safe to use, and the necessary preparations were being put into place to support people back to education and work in September. The GM Mayor reminded the Committee that people were already returning back to work, and so the message needs to start now and standards maintained to strengthen public confidence in the cleanliness and safety of the public transport network, especially with the prospect of a winter period with no vaccine for Covid-19.

Resolved /-

1. That the issue of non-compliance in relation to the wearing of face coverings, and patterns of compliance throughout the day be noted.
2. That plans for the 'Return to the City' event later this month, encouraging people to return to work safely be noted.
3. That it be noted that the Mayor is in dialogue with central Government to ensure GM receives the most up to date and accurate Covid-19 data to ensure that the sub region is as informed as possible and can deal with any potential spikes as they begin to arise.
4. That it be recognised that a stable platform for Metrolink funding is crucial to the recovery of Greater Manchester, and there is cross-party support for further lobbying on this issue.
5. That the GM Transport Committee has a role in relation to ensuring the right schemes for the Mayor's Cycling and Walking Challenge Scheme are brought forward, and ensuring a coherency across GM.
6. That the potential for a second wave of Covid-19 through the winter and implications for the public transport system be noted.

7. That TfGM review each of the GM Transport Plans in light of the new climate and 'Living with Covid' recovery phase.
8. That GM communications be reviewed to ensure a message of safe travel on the public transport network is foremost.

GMTC 51/20 TRANSPORT NETWORK PERFORMANCE REPORT

Bob Morris, Chief Operating Officer TfGM took Members through the latest Transport Network Performance Report which covered March-June 2020.

Resolved /-

That the report be noted.

GMTC 52/20 TRANSPORT SUPPORTING GREATER MANCHESTER'S RECOVERY

Stephen Rhodes, Customer Director, TfGM introduced a report which provided an update on the approach to planning how transport could help Greater Manchester's recovery from the impact of the Covid-19 pandemic.

Members asked whether there had been a re-calculation of the cost of bus reform as a result of the down turn in patronage during lockdown. Officers reported that bus reform was a major initiative and that it was too early to take a definitive view as to a re-calculation but this would be reviewed and brought back to the Committee in due course.

Resolved /-

1. That the report be noted, and the approach to recovery planning being undertaken by TfGM be endorsed.
2. That a future report on the bus reform initiative be brought back to the Committee.

GMTC 53/20 FORTHCOMING CHANGES TO THE BUS NETWORK

Nick Roberts, Head of Services & Commercial Development, TfGM took the Committee through a report that informed Members of the changes that have taken place to the bus network since the last Greater Manchester Transport Committee meeting, in addition to reporting on consequential action taken or proposed by Transport for Greater Manchester and sought guidance from Members on proposed Transport for Greater Manchester action.

Annex A

With regards to the 393-10 service, Members questioned as to the timing of the changes despite a recent petition from local residents. Officers confirmed that these changes had been reviewed,

and the feedback from residents received resulting in the proposal to re-route the new service from September.

A Member raised concern as to the changes planned for service 42b, and whether the closure to Blackfriars Street would have further impact on this service. Stagecoach offered to check the situation with this service, and reply directly to Councillor Leech. Other operators also reported the significant issues caused by the closure of Deansgate and Blackfriars Street and the resulting additional journey time for passengers. They urged for early information in relation to road closures so that any diversions could be reviewed to minimise the impact on passengers.

In relation to service 574, Members reported that this serves a high proportion of elderly residents and communities of multiple deprivation, and therefore urged officers to consider alternative action rather than the reduction of this service. Officers agreed to review the options for this service and report back to Cllr Haslam.

With regards to the re-tender of the X58 in Rochdale, Members queried as to whether this had been issued. Officers agreed to check and report back to Cllr Burke.

Annex B

In relation to service X30, Members asked whether a higher profile could be granted to help encourage patronage growth and questioned as to whether MAG were consulted on its removal. Officers agreed to check the consultation was undertaken, but confirmed that due to low demand this service was no longer commercially viable, however it would be kept under review.

Annex C

The withdrawal of Manchester Community Transport in April 2020 had caused significant impact to the network, particularly services 171 – 179. Members raised concerns regarding these services as there was a high population in that area who relied on bus services, especially in relation to access to Wythenshawe hospital. Officers agreed to review these services and report back to local councillors.

Members urged for as much notice as possible in relation to planned timetable changes so that they could be prepared for questions from members of the public and engage with putting forward potential options. Officers agreed to review the formal deadline for communication with Elected Members.

With regards to services 307/308, Members expressed their dissatisfaction with the proposed removal of services to Bramhall, and although the commercial reasons were understood, urged officers to review the potential for amending other routes to cover the loss of this route. Officers confirmed that there were already a number of alternatives for this route, but would look at again.

Resolved /-

1. That the report be noted.
2. That the changes to the commercial network and the proposals not to replace the de-

registered commercial services as set out in Annex A be noted.

3. That it be agreed that no action is taken in respect of changes or de-registered commercial services as set out in Annex A.
4. That it be noted that Stagecoach would review patronage levels on the X30 service once the airport begins to see greater levels of passengers.
5. That it be noted that Stagecoach would report back directly to Cllr Leech on the proposed changes to the 42b service.
6. That the impact of the closure of Blackfriars Street and Deansgate be noted, and that conversations were ongoing with Manchester City Council as to whether other routes could be opened to minimise the disruption to passengers.
7. That TfGM review the options for mitigating the impact of changes to service 574, and keep Cllr Haslam up to date as appropriate.
8. That TfGM report back to Cllr Burke as to whether a new tender has been sought for the X58 service.
9. That the proposed action taken in respect of changes or de-registered commercial services as set out in Annex B be approved.
10. That TfGM check that communications to Manchester Airport Group regarding the proposed changes to the X30 service.
11. That the proposed changes to general subsidised services set out in Annex C be approved.
12. That TfGM review alternatives for passengers along route 171-179 to Wythenshawe hospital, and keep local councillors informed.
13. That TfGM respond directly to the questions raised via email from Cllr Clark.
14. That the emergency changes to general subsidised services set out in Annex D be approved.
15. That TfGM give further consideration as to how Local Councillors could be informed of proposed changes as early as possible going forward.
16. That TfGM will review the alternative services for the removal of the 307/308 service.

GMTC 54/20 EXCLUSION OF THE PRESS AND PUBLIC

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following item of business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the

exemption outweighed the public interest in disclosing the information.

GMTC 55/20 FORTHCOMING CHANGES TO BUS SERVICES - PART B

Resolved /-

That the report be noted.

**MINUTES OF THE MEETING OF THE GREATER MANCHESTER WASTE
AND RECYCLING COMMITTEE, HELD ON
THURSDAY, 12TH MARCH 2020, AT FRIENDS MEETING HOUSE, MANCHESTER**

PRESENT:

Councillor Alan Quinn	Bury
Councillor Rabnawaz Akbar	Manchester
Councillor Shaukat Ali	Manchester
Councillor Ateeque Ur-Rehman	Oldham
Councillor Tom Besford	Rochdale
Councillor Robin Garrido	Salford
Councillor David Lancaster	Salford
Councillor Roy Driver	Stockport
Councillor Allison Gwynne (Chair)	Tameside

OFFICERS IN ATTENDANCE:

David Taylor	GMCA – Executive Director, Waste & Resources
Paul Morgan	GMCA – Waste & Resources
Justin Lomax	GMCA – Waste & Resources
Michelle Whitfield	GMCA – Waste & Resources
Michael Kelly	GMCA – Waste & Resources
Gwynne Williams	GMCA – Deputy Monitoring Officer
Garry Parker	Tameside MBC
Kerry Bond	GMCA – Governance & Scrutiny
Oliver Fenton	GMCA – Governance & Scrutiny

WRC 20/17

APOLOGIES

Apologies for absence were received and noted from Councillors Susan Emmott (Rochdale), Helen Foster-Grime (Stockport), Paul Lally (Trafford), Judith Lloyd (Trafford) and Yasmin Toor (Oldham)

WRC 20/18

URGENT BUSINESS

There were no items of urgent business reported.

WRC 20/19 DECLARATIONS OF INTEREST

There were no declarations of interest reported by any Member in respect of any item on the agenda.

WRC 20/20 MINUTES OF THE MEETING HELD ON 16th JANUARY 2020

The minutes of the previous meeting of the GM Waste & Recycling Committee, held on 16th January 2020 were submitted.

RESOLVED/-

That the minutes of the previous meeting, held on 16th January 2020, be approved as a correct record.

WRC 20/21 WASTE MANAGEMENT CONTRACT UPDATE

The Executive Director and the Head of Contract Services, Waste & Resources, introduced a report and presentation which provided Members with an overview of performance for the period April to November 2019 based on verified data.

Updates were also received on:

- Key issues currently affecting the waste management services during this period.
- Performance reporting of verified data to the end of November 2019 (month six of the new contracts).
- The works at Chichester Street in Rochdale and Reliance Street and an update on the implementation of the HWRC access restriction policy including trade waste controls.
- The future potential establishment of a dedicated enforcement resource across all nine districts.

Members noted the annual performance comparison data, which showed the overall position for comparison to the previous year, as set out in the table below:

Annual Performance Comparison (Year to date – April to November)	2019 / 2020	2018 / 2019
OVERALL performance		
Total arisings (t)	767,487.62	761,070.45

Recycling Rate (%)	46.78%	46.87%
Landfill Diversion Rate (%)	91.67%	90.34%
HWRC performance		
Recycling Rate (Household Waste) %	41.89%	43.68%
Diversion (Total Arising, inc. rubble) %	90.32%	77.92%
Longley Lane MRF		
Rejection of Kerbside Recycling Collections (t)	429.35	662.01
MRF Contamination Rate (Commingled) %	18.61%	18.75%

Members requested that thanks be recorded and relayed to Suez staff for their work since the commencement of the HWRC access restriction policy that came into effect on 10th February 2020.

Officers agreed to provide a trade waste update to a future meeting, including where trade waste is now being taken and the impact of any issues following consultation with districts.

RESOLVED/-

1. That the performance of the WRMS and the HWRCMS contracts, as set out in the report, be noted.
2. That the principal of establishing dedicated HWRC enforcement resources be supported and that proposals for this be brought to a future meeting.
3. Request further detailed proposals for a van permit scheme be developed and presented to a future meeting of the Committee.
4. That a trade waste update be brought to a future meeting.

WRC 20/22 COMMUNICATIONS AND BEHAVIOURAL CHANGE ACTION PLAN PROGRESS UPDATE

The Head of Communications and Behavioural Change, Waste and Resources, introduced a report which provided an overview of the Recycle for Greater Manchester Communications & Behavioural Change Delivery Plan 2019/20, highlighting its five aims:

- Reduce contamination and improve the quality of recycling;
- Encourage waste prevention;
- Raise awareness of recycling across Greater Manchester using on and offline channels;
- Develop and promote the education service; and
- Increase recycling at the HWRCs.

Members were advised that officers would liaise with districts to deliver waste education in schools.

RESOLVED/-

1. That progress against the plan be noted.
2. That the ending of the current contract for the R4GM Bin App and the development of a new App be approved.
3. That the change of use for the Hurstwood Court site subject to agreement of lease terms be approved.

WRC 20/23 ASSET MANAGEMENT PLAN UPDATE

The Head of Engineering and Asset Management, Waste and Resources, introduced a report providing updates on the Waste and Resources Asset Management Plan and current capital engineering projects, highlighting progress leading into quarter four between January and March 2020. Waste and Resources assets are managed by the Engineering Team and fall into the following categories:

(A) - Operational Waste Facilities
<ul style="list-style-type: none"> • WRMS Contract Facilities - Lot1 28 waste processing and reception facilities across 11 locations. • WRMS Contract – Lot 2 11 Household Waste Recycling Centers
(B) - Buildings and Land
<ul style="list-style-type: none"> • Includes vacant land and building premises at 8 locations
(C) - Closed Landfill Sites
<ul style="list-style-type: none"> • 4 Closed landfill sites managed by GMCA • 18 Closed landfill sites managed by POS Landcare

RESOLVED/-

That the report be noted.

WRC 20/24 EXCLUSION OF PRESS AND PUBLIC

RESOLVED/-

That, under section 100 (A)(4) of the Local Government Act 1972, member of the press and public should be excluded from the meeting for the following items of business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraphs 3 & 5, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

WRC 20/25 CONTRACTS UPDATE

The Head of Contract Services, Waste & Resources, provided a report which updated the Committee on performance and commercial issues relating to the new Waste and Resources and Household Waste Recycling Centre Management Services Contracts that commenced on 1st June 2019.

RESOLVED/-

1. That the performance details as set out in the report, be noted.
2. That the finalisation of contractual implications for proposals to initiate additional clean up processes for the pulpables waste stream be delegated to the Executive Director, Waste and Resources in consultation with the Chair of the Committee.

WRC 20/26 ASSET MANAGEMENT PLAN UPDATE

The Head of Engineering and Asset Management, Waste and Resources, introduced a report providing an update on possible development opportunities associated with eighteen former Greater Manchester Waste Disposal Authority closed landfill sites sold to POS Landcare on 2012.

RESOLVED/-

That the update set out in the report be noted.

RESOLVED/-

The following future meeting dates for the Committee be noted:-

- 22 July 2020, 2.00pm, GMCA Boardroom
- 14 October 2020, 11.00am, Venue TBC
- 13 January 2021, 9.30am, Venue TBC
- 14 April 2021, 9.30am, Venue TBC

HEALTH AND WELL BEING BOARD
12/11/2019 at 2.00 pm



Present: Councillor Harrison (Chair)
Councillors Ball, M Bashforth and Sykes

Dr John Patterson	Clinical Commissioning Group
Dr Keith Jeffery	Clinical Commissioning Group
Majid Hussain	Clinical Commissioning Group
Dr Carolyn Wilkins	Chief Executive and Accountable Officer
Katrina Stephens	Director of Public Health
Mark Warren	Managing Director of Health and Adult Care Services
Julie Farley	Oldham Healthwatch
Claire Smith	Executive Nurse, Oldham Cares
Sarah Maxwell (substitute)	Oldham Community Leisure

Also in Attendance:

Rebekha Sutcliffe	Strategic Director of Reform
Mark Hardman	Constitutional Services
Kaidy McCann	Constitutional Services
Dr Henri Giller (item 7)	Chair of Safeguarding Boards
Wendy Meston (item 8)	Chair of local Child Death Overview Panel
Rebecca Fletcher (item 8)	Registrar in Public Health
Richard Cohen (item 9)	Consultant, Transforming Care
Vicky Sugars (item 11)	Head of Reform

1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Chauhan, Chief Supt. Neil Evans, Mike Barker, Val Hussain, Stuart Lockwood, Vince Roche and Nicola Firth.

2 APPOINTMENT OF VICE CHAIR

On the Motion of Dr J Patterson and seconded by Dr K Jeffery, it was **RESOLVED** that Majid Hussain be appointed as a Vice Chair of the Health and Wellbeing Board for the remainder of the 2019/20 Municipal Year.

3 URGENT BUSINESS

There were no items of urgent business received.

4 DECLARATIONS OF INTEREST

There were no declarations of interest received.

5 PUBLIC QUESTION TIME

There were no public questions received.

MINUTES OF PREVIOUS MEETING

The minutes of the meeting of the Health and Wellbeing Board held on 24th September 2019 were received.

RESOLVED that, subject to addition of Councillor Ball to the list of apologies for absence, the minutes of the meeting of the Health and Wellbeing Board held on 24th September 2019 be approved as a correct record.

CHILDREN'S AND ADULTS LOCAL SAFEGUARDING BOARDS - BUSINESS PLANS UPDATES

Dr Henri Giller, Chair of the Oldham Local Safeguarding Children and Adults Boards attended the meeting to present the Safeguarding Adults Board Annual Report 2018-19 and the updated 2019-20 Business Plans for both the Safeguarding Children and Adults Boards. An annual report for the Safeguarding Children Board was not presented as, due to the recently implemented revised arrangements, an 18-month Report was to be prepared and would be submitted in due course.

The Board gave initial consideration to the submitted Oldham Safeguarding Adults Board 2018-19 Annual Report that detailed safeguarding activity over the 12-month period and assessed the impact of this activity against the Board's Business Plan for 2018-19. Dr Giller drew attention to two key activities in 2018-19. Firstly, a Peer Review had been undertaken by representatives from the Stockport Board, the conclusions from which and the Board's reflection on these conclusions were presented in the Annual Report. Secondly, and on reflection of the Stockport conclusions, a fundamental review of adults safeguarding had been undertaken from which a number of recommendations had been derived.

These review recommendations then formed a significant part of the 2019-20 Safeguarding Adults Business Plan, and issues of ensuring that service integration did not dilute safeguarding, of trying to get a better picture of safeguarding in partner organisations, of making safeguarding more personal, and identifying joint work with the Safeguarding Children Board to consider transition issues looking towards a comprehensive all age safeguarding approach were highlighted to the Board. In response to a query concerning joint working between the Safeguarding Boards, it was noted that the Stockport review was a formal Peer Review, but that issues were picked up among wider peer groups on a regular basis. In addition, the Independent Chairs and Board Business Managers each had their own quarterly meetings to consider best practice and issues arising.

With regard to the 2019-20 Safeguarding Children Business Plan, the Board was advised that this sought to embed the new ways of working and new areas of work including complex and contextual safeguarding which included modern slavery and

exploitation, and workforce development and training were highlighted. The Board was advised of a Joint Communications Group that was seeking to communicate the work of the two Boards to the public, including development of a new website that was to go live with Children's Board content in the near future, with Adults Board content to follow. Work in the Children's area was looking to maximise the profile and the quality of work for children and young people by enhanced commitment from statutory partners, gaining buy-in from relevant organisations, developing accountability mechanisms and seeking the views of the child.

The following issues were raised by Members of the Board in respect of the Safeguarding Boards reports -

- The Strategic Director Reform noted the need to ensure connectivity between the work of the Safeguarding Partnerships into the emerging staffing strategy in the health and social care sector and a need to ensure that structures would deliver this;
- The reported joint work by both Safeguarding Boards around the transition period was welcomed by the Board generally
- Following a query as to when and how the Children's Board was to hear the voice of the child, the Board was advised that while traditional routes had been through the Youth Council and the Children in Care Council, work was being undertaken to configure new arrangements to access a wider constituency. It was also noted that some children would not have a voice and that consideration of lived experience was also important;
- The consideration within the Business Plans of patients with long term conditions who were at risk but were not known of was queried. With regard to children, work had been done around early help and with schools to raise the issues of risk and vulnerability. It was suggested that some organisations were changing their perspectives, the police now treating those subject to child exploitation as victims rather than criminals being highlighted;
- Issues related to home schooling were noted, with a Member requesting a consideration of those children struggling to get into school. The Board was advised that a sub-group of the Safeguarding Children Board was considering these issues and a report would be prepared in due course;
- A Member noted concerns about local authorities placing children and young people in facilities that provided accommodation, as opposed to care, often distant from their home location, and queried use made by the Council of such facilities. The Chair of the Boards advised of recent correspondence from the Minister about unregistered accommodation: a piece of work was ongoing and a report would be prepared in due course. The Managing Director for Health and Adult Social Care undertook to prepare a breakdown as to the types of

accommodation used, and to co-ordinate a report back to this Board on this issue.



RESOLVED that -

1. the Oldham Safeguarding Adults Board 2018-19 Annual Report be noted;
2. the updates on the 2019-20 Children and Adults Safeguarding Business Plans be noted;
3. the intent to report further to the Board in respect of home schooling and the provision of accommodation be noted.

8

BURY, ROCHDALE AND OLDHAM CHILD DEATH OVERVIEW PANEL – ANNUAL REPORT

The Board received a report presenting the Greater Manchester (GM) Child Death Overview Panel (CDOP) Annual Report, which included the work undertaken by the Bury, Oldham and Rochdale Panel. The Annual Report presented data from the four CDOPs across GM, making observations about causes and modifiable factors in order to inform action to promote child safety and reduce child deaths in GM. An Oldham Briefing provided an overview of the implications for Oldham and the current work happening to address the potentially modifiable factors identified.

Wendy Meston, Public Health Consultant from Rochdale Council and current Chair of the Bury, Oldham and Rochdale CDOP, reported to the Board further to the submitted report. Public Health chaired all four CDOPs across GM which collectively operated as a network. A multi-agency approach was adopted, and Panel attendees represented professional areas as opposed to geographical areas. Not every child death in the year was considered, with only those deaths that had been considered through all other stages being reviewed. As such, the Annual Report presented a strategic overview of what had been learned over the previous year.

With regard to Oldham, infant mortality was higher than would be expected and, while work had been undertaken to address causal factors, more needed to be done in the area. The GM report had highlighted potentially modifiable factors for reducing deaths in children as well as the existing evidence around reducing deaths in the early weeks of life, and several current initiatives in Oldham aimed at addressing these factors were outlined in the submitted report.

The CDOP network and co-ordinators also played a role in preventative work and had, for example, undertaken work around safe sleeping and getting messages out about the dangers for children presented by cords/blinds and small batteries.

Members of the Board raised the following issues –

- The average Index of Multiple Deprivation score against the number of closed cases for each local authority as shown in Chart 6 at paragraph 6.10.3 of the Annual

Report and what this meant in terms of Oldham and the linkage of deaths to deprivation was queried. It was suggested that a five-year consideration be given to consider whether the 2018/19 figure was a one year issue.

- It was noted that smoking and maternal BMI (body mass index) were significant contributors to young infant mortality and the potential impact on that cohort of an increased universal health offer being considered was queried. It was suggested that weight would be included, but that smoking in pregnancy was the subject of an ongoing GM-wide approach, though the sustainability of the GM offer needed to be considered.

RESOLVED that -

1. the Child Death Overview Panel Annual Report 2018-19 for Greater Manchester be noted;
2. the Oldham Briefing on implications for Oldham and current work being undertaken locally be noted;
3. further work be undertaken to understand the higher rates of infant mortality in the Borough and to develop an action plan to address these issues.

9

OLDHAM HEALTH AND CARE LOCALITY PLAN REFRESH

The Board received a report advising of the background to and the approach taken to a refresh of the Oldham Locality Plan for Health and Social Care Transformation. The report was submitted to provide visibility to the Health and Wellbeing Board of the process for the refresh and of progress to date, prior to the submission of a draft to Greater Manchester by 30th November 2019.

The Board was reminded that a Locality Plan covering the period September 2016 to March 2021 had been prepared to outline the key transformational programmes that would enable Oldham to deliver significant improvements in the health and wellbeing of residents. The strategic context had moved on since 2016 and Oldham was now better positioned to describe a whole public service approach to transformation. There had also been a recent ask to refresh the Locality Plan in support of the GM Health and Social Care prospectus plan and as a response to the NHS Long Term Plan Commitments. In this regard, the Plan would need completion and submission in 'Draft' by the end of November 2019 in order to influence the GM prospectus.

In considering the current position on the refresh exercise and the development of the Plan it was noted that extensive engagement was being undertaken across partners to form content and ensure that it accurately reflected both current and proposed transformation activity. Considerations in the report addressed the structure and content of the Plan and, to support the evolution of an Integrated Care System for Oldham, the design logic and principles employed to develop a model of health and social care.

In noting that a design logic behind the health and social care model was that the person and their community would be placed at the centre, a Member asked how this had been taken account of and sought assurance that delivery would be for the benefit of residents. The Board was advised that some consultations had been undertaken, and the Chief Executive and Accountable Officer advised that issues raised had been taken on board and, where appropriate, been referred to other groups and Boards. The pathways to care were important, and things were being done differently to the first Plan.

RESOLVED that the drivers for the refresh of the Health and Social Care Locality Plan, the structured approach being adopted and the good progress made to date be noted.

10

UPDATE ON THE OLDHAM LEARNING DISABILITY STRATEGY

The Board received a report providing an update on the Oldham Learning Disability (LD) Strategy that linked to the Greater Manchester (GM) LD Strategy and a summary of the actions and progress to date in Oldham on each of the ten strategic priorities that form the Strategy.

The GM LD Strategy had been in place from 2018 and had been written by people with a learning disability for people with a learning disability. The Oldham LD Strategy aligned to the GM priorities, with each of the ten work streams having a named responsible lead to provide accountability. The Health and Wellbeing Board had delegated progression of the Strategy and priorities to the Learning Disabilities Partnership Board which included advocates and those with lived experience among the membership.

The Director of Adult Social Care advised the Board of progress made within each of the ten priority areas, highlighting the specific actions for Oldham that had been identified, and further advising of structures in place for learning and best practice to be shared across GM in each of the priority areas. Councillor Marie Bashforth, Chair of the Learning Disabilities Partnership Board, supported the report, advising of the real energy and drive being put into progressing this big piece of work.

RESOLVED that the progress to date made in respect of the Oldham Learning Disability Strategy be noted.

11

GEOGRAPHICAL ALIGNMENT ACROSS PUBLIC SERVICES

The Board received a report seeking endorsement for partners to progress with geographical alignment across the whole system, including health and social care and wider public services, at populations of 30-55,000 to better enable integrated services to deliver improved outcomes for people and communities in Oldham.

Experience and learning from health and social care and other forms of integrated working had led to agreement in Oldham and Greater Manchester (GM) to scale up place-based integration across the whole system of public services at populations of 30-55,000 so that resources could be better directed to people and communities. This approach had the support of Oldham partners through the Joint Leadership Team and the Oldham Leadership Board and at GM-level through the Wider Leadership Team and the GM Health and Social Care Partnership. Oldham did not currently have coterminous boundaries across all public services making it difficult to achieve full integration and reform of public services as resources and capacity do not align.

The report considered existing forms of multi-agency integration that had already occurred to date and explored the need for geographical alignment at populations of 30-55,000 which was considered to be the optimum size to create economies of scale while remaining small enough to be locally sensitive. Five service footprints based on Ward boundaries had been considered by partners to be legitimate building blocks for service footprints and a number of partner agencies had signed up to amend their existing boundaries to achieve alignment. To reach decisions on geographical alignment a series of criteria and supporting principles, presented within the submitted report, had been determined to assess feasibility. Once agreement was reached, submissions for formal approval would be made to the Council and the Clinical Commissioning Group.

A Member noted that some proposed areas contained some significant social differences within their boundaries and advised of concerns expressed about distances to be travelled to attend a single point of service in an area. In response it was acknowledged that such differences did exist, but that there was an expectation that services would be provided locally from, for example, three delivery points if that was what was needed in a particular area.

RESOLVED that –

1. the proposal to develop coterminous public service footprints at populations of 30-55,000 across the Borough be endorsed;
2. the approach to geographical alignment being progressed on the basis of five footprints using Wards as the building blocks for alignment be endorsed;
3. the criteria and principles by which a decision on geographical alignment will be reached be endorsed;
4. the next steps and decision-making process to progress geographical alignment be noted.

12

DATE AND TIME OF NEXT MEETING

RESOLVED that -

1. the meeting of the Board scheduled to be held on Tuesday, 10th December 2019 as a Development Session be cancelled;

2. the meeting scheduled for Tuesday, 28th January 2020 at 2.00pm be now held as a Development Session.

The meeting started at 2.00 pm and ended at 4.00 pm



**MINUTES OF THE VIRTUAL MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY
HELD ON FRIDAY, 26 JUNE 2020 VIA MICROSOFT TEAMS**

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor David Greenhalgh
Bury	Councillor David Jones
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Elise Wilson
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

IN ATTENDANCE:

Rochdale	Councillor Janet Emsley
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OFFICERS IN ATTENDANCE:

GMCA – Chief Executive	Eamonn Boylan
GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA - Treasurer	Steve Wilson
Bolton	Tony Oakman
Bury	Geoff Little
Manchester	Joanne Roney
Oldham	Carolyn Wilkins
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Tameside	Steven Pleasant
Wigan	Alison McKenzie-Folan
Office of the GM Mayor	Kevin Lee
TfGM	Steve Warrener
	Mike Renshaw
GMCA	Simon Nokes
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

GMCA 80/20 APOLOGIES

That apologies be received and noted from Councillor Jenny Bullen (Wigan).

GMCA 81/20 APPOINTMENT OF CHAIR – 2020/21

RESOLVED /-

That it be noted that Andy Burnham, as the GM Mayor, under part 5A, Section 4 of the GMCA Constitution is the Chair of the GMCA (ex-officio).

GMCA 82/20 APPOINTMENT OF VICE CHAIRS – 2020/21

RESOLVED /-

1. That it be noted that Councillor Richard Leese, Deputy Mayor is automatically appointed as a Vice Chair of the GMCA under part 5A, Section 4 of the GMCA Constitution.
2. That it be noted that Councillor David Greenhalgh is automatically appointed as a Vice Chair of the GMCA under part 5A, Section 4 of the GMCA Constitution.
3. That the appointment of Councillor Brenda Warrington as a Vice Chair of the GMCA, under part 5A, Section 4 of the GMCA Constitution be agreed.

GMCA 82/20 GM APPOINTMENTS AND NOMINATIONS

RESOLVED /-

1. That the appointment of Julie Connor, Assistant Director, Governance & Scrutiny as the Secretary of the GMCA be noted.
2. That the following appointments by GM Local Authorities to the Greater Manchester Combined Authority for 2020/21 be noted as follow:

District	Member	Substitute Member
Bolton	David Greenhalgh (Con)	Martyn Cox Con)
Bury	Eamonn O'Brien (Lab)	Tamoor Tariq (Lab)
Manchester	Richard Leese (Lab)	Bev Craig (Lab)
Oldham	Sean Fielding (Lab)	Arooj Shah (Lab)
Rochdale	Allen Brett (Lab)	Sara Rowbotham (Lab)
Salford	Paul Dennett (Lab)	John Merry (Lab)
Stockport	Elise Wilson (Lab)	Tom McGee (Lab)
Tameside	Brenda Warrington (Lab)	Bill FairFoull (Lab)
Trafford	Andrew Western (Lab)	Catherine Hynes (Lab)
Wigan	David Molyneux (Lab)	Keith Cunliffe (Lab)

3. That the appointment of the following 5 GMCA members of the GMCA (**4 Labour & 1 Conservative**) to the GMCA Standards Committee for 2020/21 be approved:

David Greenhalgh (Bolton) (Con)
Paul Dennett (Salford) (Lab)

Elise Wilson (Stockport) (Lab)
 Andrew Western (Trafford) (Lab)
 Brenda Warrington (Tameside) (Lab)

4. That it be noted that the GMCA, in December 2015 appointed 1 Co-opted Independent Member, Geoff Linnell, to act as the Chair of the Standards Committee and 1 Independent Person, Nicole Jackson, to assist the Monitoring Officer and Hearing Panel in dealing with allegations that members of the GMCA have acted in breach of the GMCA's Code of Conduct. The term of office of these appointments was extended up to the Annual Meeting in June 2021 by the GMCA on 29 November 2019.
5. That the appointment of 5 members (4 Labour and 1 Conservative) to the Board of Greater Manchester Accessible Transport Limited to the Greater Manchester Transport Committee for 2020/21 be delegated to the GM Transport Committee
7. That the appointment of the following GMCA members **(6 Labour & 1 Conservative)** to the GMCA Resources Committee for 2020/21 report be approved:

Mayor of Greater Manchester, Andy Burnham (Lab)
 David Greenhalgh (Bolton) (Con)
 Richard Leese (Manchester) (Lab)
 Elise Wilson (Stockport) (Lab)
 Paul Dennett (Salford) (Lab)
 Brenda Warrington (Tameside) (Lab)
 David Molyneux (Wigan) (Lab)

8. That the appointment to the Greater Manchester Waste & Recycling Committee (11 Labour, 3 Conservative and 1 Liberal Democrat), from the nominations received from the GM Local Authorities, for 2020/21 up to June 2021 Annual Meeting be approved:

District	Member
Bolton	Adele Warren (Con)
Bury	Allan Quinn (Lab)
Manchester	Rabnawaz Akbar (Lab) Shaukat Ali (Lab)
Oldham	Ateeque Ur-Rehman (Lab) Yasmin Toor (Lab)
Rochdale	Tom Besford (Lab) Susan Emmott (Lab)
Salford	David Lancaster (Lab) Robin Garrido(Con)
Stockport	Roy Driver (Lab) Helen Foster-Grime (Lib Dem)
Tameside	Alison Gwynne (Lab)

Trafford	Judith Lloyd (Lab) To be confirmed (Con)
Wigan	NA

9. That it be noted that the appointment of the Chair of the GM Waste & Recycling Committee will be made at the GMCA meeting in July, on the recommendation of the GM Waste & Recycling Committee.
10. That it be agreed to extend the appointment of Gwyn Griffiths and Catherine Scivier as Independent members of the GMCA's Audit Committee for a further 3-year term of office, effective from the date of this meeting, and terminating on 30th June 2023.
11. That the final appointments to the GMCA Overview & Scrutiny Committees for 2020/21, up to June 2021 Annual Meeting be agreed as follow:

CORPORATE ISSUES & REFORM OVERVIEW & SCRUTINY		
1	Bolton	Bev Fletcher (Con)
2	Bury	To be confirmed (Lab)
3		Tim Pickstone (Lib Dem)
4	Manchester	Paula Appleby (Lab)
5	Oldham	Colin McClaren (Lab)
6		Chris Goodwin (Lab)
7	Rochdale	Kallum Nolan (Lab)
8	Salford	Dave Jolley (Lab)
9		Tanya Burch (Lab)
10	Stockport	Dena Ryness (Lab)
11		John McGahan (Con)
12	Tameside	Teresa Smith (Lab)
13	Trafford	Anne Duffield (Lab)
14		Dave Morgan (Cons)
15	Wigan	Joanne Marshall (Lab)

ECONOMY, BUSINESS GROWTH & SKILLS OVERVIEW & SCRUTINY		
1	Bolton	Samantha Connor (Con)
2		Susan Howarth (Lab)
3	Bury	Mary Whitby (Lab)
4	Manchester	Basat Sheikh (Lab)
5		Greg Stanton (Lab)
6	Oldham	George Hulme (Lab)
7	Rochdale	Daniel Meredith (Lab)
8		Mike Holly (Con)
9	Salford	Jim King (Lab)
10	Stockport	Kerry Waters (Lab)
11		Becky Senior (Lib Dem)
12	Tameside	Stephen Homer (Lab)
13	Trafford	Barry Brotherton (Lab)
14	Wigan	Charles Rigby (Lab)
15		Michael Winstanley (Con)

HOUSING, PLANNING & ENVIRONMENT OVERVIEW & SCRUTINY		
1	Bolton	John Walsh (Con)
2	Bury	Martin Hayes (Lab)
3		Paul Cropper (Con)
4	Manchester	Mandie Shilton-Godwin (Lab)
5		Jill Lovecy (Lab)
6	Oldham	To be confirmed (Lab)
7	Rochdale	Linda Robinson (Lab)
8	Salford	Sharmina August (Lab)
9	Stockport	Janet Mobbs (Lab)
10		Charles Gibson (Lib Dem)

11	Tameside	Mike Glover (Lab)
12		Liam Billington (Con)
13	Trafford	Kevin Procter (Lab)
14		Amy Whyte (Lab)
15	Wigan	Fred Walker (Lab)

Substitute Members

	LABOUR	CONSERVATIVE	LIBERAL DEMOCRAT
Bolton	Akhtar Zaman	Diane Parkinson	n/a
Bury	TBC	Roy Walker	n/a
Manchester	n/a	n/a	To be confirmed
Oldham	TBC	n/a	Hazel Gloster Sam Al-Hamdani
Rochdale	Ray Dutton	Pat Sullivan	n/a
Salford	n/a	Ali Leitner Karen Garrido	n/a
Stockport	n/a	n/a	n/a
Tameside	Adrian Pearce	Ruth Welsh	n/a
Trafford	n/a	Sean Anstee	n/a

12. That the appointments to the GM Culture & Social Impact Fund Committee for 2020/21, up to 30 June 2021 be agreed as follows:

District	Member	Substitute Member
Bolton	Martyn Cox (Con)	To be confirmed
Bury	Jane Black (Lab)	David Jones (Lab)
Manchester	Luthfur Rahman	To be confirmed
Oldham	Norman Briggs (Lab)	Mohammed Alyas (Lab)
Rochdale	Janet Emsley (Lab)	Susan Smith (Lab)
Salford	Stephen Coen (Lab)	David Lancaster (Lab)
Stockport	Kate Butler (Lab)	Tom McGee (Lab)
Tameside	Leanne Feeley (Lab)	Mike Smith (Lab)
Trafford	Liz Patel (Lab)	Mike Freeman (Lab)
Wigan	Paul Prescott (Lab)	Keith Cunliffe (Lab)

13. That the appointments by the GM Local Authorities to the Health and Care Board for 2020/21 be noted as follows:

District	Member	Substitute Member
Bolton	Susan Baines (Con)	Andrew Morgan (Con)

Bury	Andrea Simpson (Lab)	Eamonn O'Brien (Lab)
Manchester	Richard Leese (Lab)	Bev Craig (Lab)
Oldham	Zahid Chauhan (Lab)	To be confirmed
Rochdale	Sara Rowbotham (Lab)	Wendy Cocks (Lab)
Salford	Paul Dennett (Lab)	Gina Reynolds (Lab)
Stockport	Jude Wells (Lab)	Elise Wilson (Lab)
Tameside	Brenda Warrington (Lab)	Bill Fairfoull (Lab)
Trafford	Andrew Western (Lab)	Jane Slater (Lab)
Wigan	Peter Smith (Lab)	Keith Cunliffe (Lab)

14. That the appointments by the GM Local Authorities to the Joint Health Commissioning Board for 2020/21 and those appointed to be requested to appoint their own substitute be noted as follows:

District	Member	Substitute Member
Bolton	Susan Baines (Con)	Andrew Morgan (Con)
Bury	Andrea Simpson (Lab)	To be confirmed
Manchester	Bev Craig (Lab)	To be confirmed
Oldham	Zahid Chauhan (Lab)	To be confirmed
Rochdale	Sara Rowbotham (Lab)	To be confirmed
Salford	Gina Reynolds (Lab)	John Merry (Lab)
Stockport	Jude Wells (Lab)	Elise Wilson (Lab)
Tameside	Brenda Warrington (Lab)	To be confirmed
Trafford	Jane Slater (Lab)	Andrew Western (Lab)
Wigan	Keith Cunliffe (Lab)	David Molyneux (Lab)

15. That the appointments to the GM Transport Committee, as agreed by the 10 GM Local Authorities for 2020/21 be noted as follows:

District	Member	Substitute Member
Bolton	Stuart Haslam (Con)	To be confirmed
Bury	Richard Gold (Lab)	Lucy Smith (Lab)
Manchester	Angeliki Stogia (Lab) Naeem Hassan (Lab)	Eddy Newman (Lab) Basat Shiekh (Lab)
Oldham	Ateeque Ur-Rehman (Lab)	Barbara Brownridge (Lab)
Rochdale	Phil Burke (Lab)	To be confirmed
Salford	Roger Jones (Lab)	Mike McCusker (Lab)
Stockport	David Meller (Lab)	Matt Wynne (Lab)
Tameside	Warren Bray (Lab)	To be confirmed
Trafford	Steve Adshead (Lab)	James Wright (Lab)
Wigan	Joanne Marshall (Lab)	Cllr Paul Prescott (Lab)

16. That it be noted that the GM Mayor is a member of the GM Transport Committee.
17. That the appointment of Allen Brett to act as a substitute member for the GM Mayor to attend meetings of the GM Transport Committee be noted.
18. That the appointment of Sean Fielding as the GMCA member of the GM Transport

Committee and Eamonn O'Brien to act as a substitute to the GM Transport Committee be approved.

19. That the GM Mayor's appointments to the Transport Committee be noted as follows:

Labour Appointments (5):

Dzidra Noor, Barry Warner, Mark Aldred, Peter Robinson, and Shah Wazir

Substitute Labour Appointments:

To be confirmed

Nominations received from GM Groups for 2020/21

Conservative Appointments (3):

Doreen Dickinson, Roy Walker, Nathan Evans

Substitute Conservative Members (2):

John Hudson, Linda Holt

Liberal Democrat Members (2):

Howard Sykes, John Leech

Substitute Liberal Democrat Members (2):

Angie Clark, David Wilkinson

20. That it be noted that the GM Transport Committee shall select and recommend the appointment of a Chair to the GMCA for approval.

21. That the appointment of the following councillors to the Greater Manchester Local Enterprise Partnership for 2020/21 be approved:

Mayor of Greater Manchester, Andy Burnham

Richard Leese (Manchester) (Lab)

Brenda Warrington (Tameside) (Lab)

Elise Wilson (Stockport) (Lab)

22. That the appointment of the following councillors the Manchester Growth Company Board for 2020/21 be approved:

Elise Wilson (Stockport)

Paul Dennett (Salford)

Martyn Cox (Bolton)

Arooj Shah (Oldham)

Leanne Feeley (Tameside)

23. That the Portfolio Lead for Skills, Employment & Apprenticeships be appointed to the Skills and Employment Partnership for 2020/21, subject to the appointment of Councillor Luthfur Rahman for Manchester City Council.

24. That the appointment of the members to the Skill and Employment Executive be agreed.

District	Member
Bolton	Martyn Cox (Con)
Bury	Tamoor Tariq (Lab)
Manchester	Bev Craig (Lab)
Oldham	Sean Fielding (Lab)
Rochdale	Sara Rowbotham (Lab)
Salford	John Merry (Lab)
Stockport	Amanda Peers (Lab)
Tameside	Gerald Cooney (Lab)
Trafford	James Wright (Lab)
Wigan	To be confirmed

25. That the GMCA Green-City Region Portfolio Lead be appointed to the GM Green City Region Partnership Board for 2020/21.

26. That the appointment of the GM Mayor to the Transport for the North Board for 2020/21 be noted.

27. That the appointment of Allen Brett as a substitute member of the TfN Board for 2020/21 be approved.

28. That the appointment of Roger Jones and Elsie Wraight as the member and substitute members respectively on the TfN Scrutiny Committee for 2020/21 as agreed by the GMCA on 31 May 2020 be noted.

29. That the appointment of the following councillors to the Greater Manchester European Structural Fund (European Programmes) Local Management Committee for 2020/21 be approved.

Sean Fielding, (Skills & Employment),
David Molyneux (Resource & Investment) Finance)
Elise Wilson (Economy)
Keith Cunliffe (Wigan)
To be confirmed (Manchester)

30. That it be noted that the Planning & Housing Commission will appoint to the North West Flood and Coastal Committee for 2020/21 from its membership.

GMCA 83/20 SCHEDULE OF MEETINGS – 2020/21

That the planned cycle of meetings as outlined below be approved –

Friday 31 July 2020
August – to be confirmed
Friday 25 September 2020
Friday 30 October 2020

Friday 27 November 2020
Friday 11 December 2020
Friday 29 January 2021
*Friday 12 February 2021 (budget meeting)
Friday 26 March 2021
April - Recess
Friday 28 May 2021
Friday 25 June 2021

GMCA 84/20 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

The GM Mayor welcomed attendees and gave an update on the current GM position in relation to Covid-19. In particular he reminded the Combined Authority, that behind every number, there was a person, and many of which had sadly been affected or lost their lives whilst working on front line services. In order to express our condolences to their families, plans for a service of memorial, and an online digital book of remembrance had been made.

RESOLVED/-

That there will be a service of memorial on Thursday 16 July and a digital book of remembrance for all those people in Greater Manchester who have sadly lost their lives to Covid-19.

GMCA 85/20 DECLARATIONS OF INTEREST

RESOLVED /-

That Councillor Elise Wilson, declared a personal interest in relation to item 18 on the agenda, Stockport Mayoral Development Corporation.

GMCA 86/20 MINUTES OF THE GMCA MEETING HELD 24 JUNE 2020

RESOLVED /-

That the minutes of the meeting of the GMCA held 24 June 2020 be approved.

GMCA 87/20 GMCA OVERVIEW AND SCRUTINY COMMITTEE MINUTES – JUNE 2020

RESOLVED /-

That the minutes of the meetings as detailed below, be approved.

- Housing, Planning & Infrastructure – 11 June 2020
- Economy, Business Growth & Skills – 12 June 2020
- Corporate Issues & Reform – 16 June 2020

GMCA 88/20 ESTABLISHING WOMEN & GIRLS, FAITH AND RACE EQUALITY PANELS

Councillor Brenda Warrington, Portfolio Lead for Equalities introduced a report on the establishment of three new panels for the GMCA, to demonstrate the desire and determination to address inequalities which have been clear for some time but further exposed as a result of the Covid-19 pandemic.

These panels will form an integral part to the Greater Manchester structures, and should be truly representative of the relevant communities. The Women and Girls and Race Equality Panels would be established as soon as possible, details of proposed membership were contained within the report. Following which, the establishment of the Faith Equality Panel would be undertaken.

Members of the Combined Authority recognised that the recent Public Health England report had identified that some communities had experienced a disproportional impact as a result of Covid-19, especially in respect of the Bangladeshi community.

There was some discussion as to the use of BAME (Black & Asian Minority Ethnic) as this term did not reflect the numbers and complexity of the varied communities across Greater Manchester, and that the Listening Panel established for the creation of the Race Equality Panel could help to identify terminology which was more reflective of individual communities. Furthermore, the Listening Panel could be instrumental in ensuring that an acceptable representation from a range of groups could be found for each Equality Panel.

The GMCA recognised that the diversity of its residents was part of its strength and that through working to encourage cohesion across all communities, a stronger Greater Manchester could be achieved as no inequality group sits in isolation. Looking to different representation would also ensure that all generations and the widest engagement across communities was found.

The GMCA fully supported these proposals, as these mechanisms were essential to create space for the voices of those who have been disproportionately affected by Covid, and whose engagement would be crucial to building a better GM.

RESOLVED/-

1. That the work to date, informing the further development of the panel propositions be noted.
2. That the approaches and principles set out to enable the immediate establishment of the Women & Girls Equality Panel, and a Race Equality Panel be agreed.
3. That a true representation be sought from amongst all community groups facing any inequality for the relevant panels.
4. That the Public Health England report detailing the disproportional impact of Covid-19 to some black and minority ethnic communities be noted.

GMCA 89/20 DEVELOPING A ONE YEAR GREATER MANCHESTER LIVING WITH COVID PLAN

The GM Mayor introduced a report which set out the process for the development of an initial one year 'Living with Covid' recovery plan, focused on those things that were fundamental to Greater Manchester's success and enabling GM to reduce risks, increase resilience and ultimately build back better. The report specifically set out the criteria and filter that has been applied to determine areas for inclusion in the plan, and as to how those filters would continue to be applied during the development of detailed delivery actions.

Each of the identified phases would be overlapping, and would prepare elements for the phase to come, for example, the current Test and Trace activity was already laying some foundations for the recovery phase. He explained how this report gave the GMCA a moment to reflect on the experience of Covid to date, and capture the benefits it had realised, whilst also reflecting as to how previous approaches may not work in this new climate.

The report specifically detailed proposals for how our Public Sector Reform ambitions could be furthered such as through the continued support of the Community Hub, supporting young people to catch up from missed education, the continuation of homelessness support, the introduction of a digital integrated care record and online services for mental health.

Public procurement had a key role in achieving some of these ambitions, with strong links to the Greater Manchester Employment Charter, supporting our own economy to grow whilst accelerating towards the ambitions of the Greater Manchester Strategy. Members of the GMCA felt that 'Living with Covid' phase needed to have a title that was uplifting and encouraging for residents as they take steps towards recovery, however with the understanding that the threat of the virus still remained and Government guidelines should still be followed.

RESOLVED/-

1. That the work to date to develop a GM one year Living with Covid Plan be noted.
2. That the stresses identified to be responded to in the development of detailed actions be endorsed.
3. That it be agreed that the Living with Covid plan be submitted to a future GMCA meeting.

GMCA 90/20 MONTHLY ECONOMIC DASHBOARD

Councillor Elise Wilson, Portfolio Lead for Economy & Business, introduced a report which monitored a suite of economic measures related to the impact on the Greater Manchester economy of the UK's exit from the European Union. Following the outbreak of Covid-19, the dashboard had also been used to aid in the monitoring of the impact of the pandemic on the GM economy as well as continuing to provide an assessment of the impact of Brexit and other economic developments. Cllr Wilson added that the GMCA wanted to recover GM healthy and safely, working closely with the Local Enterprise Partnership to use their expertise to aid a successful recovery phase.

Members of the GMCA recognised that the economy is everyone's issue, and stretches across all portfolios. The information contained within the report was really helpful in terms of offering an early warning of the projected economic trajectory and re-iterates the role of each member of the GM family in ensuring any negative impacts are mitigated.

To support this, it was imperative that Government brought forward the necessary infrastructure and investment. Members raised specific concerns that the furlough scheme has impacted some sectors more significantly, specifically the cultural, leisure and hospitality industries. If a blanket approach was given to the next stage of the furlough scheme then there would be serious disproportionate impacts, and therefore a sectoral approach would be crucial.

There remained a number of other large national challenges, including the need for minimum wage standard and social care reform that had been clearly highlighted through the pandemic, and there must be further support from Government to address these inequalities.

The GM Mayor reported that he, and the other eight Metro Mayors had met with the Chancellor of the Exchequer regarding the potential issues with the furlough scheme, including the need for a sector based approach to the next stages, incidents of abuse of the scheme, and issues in relation to redundancy and termination of apprenticeships outside of normal processes and relevant legislation.

Greater Manchester had a strong track record of supporting people, through schemes such as Working Well, and it was felt that there should be further devolution to allow people to be effectively supported through this next stage of the pandemic. The GM Mayor had made the case to Government that these coming 12 months would be economically turbulent, and that GM were best placed to offer the most tailored support to its residents.

Members of the GMCA further added that there remained no light for some industry sectors, and that a 'one size fits all' approach to next stage of furlough could be significantly detrimental. A call for some additional discretionary funding was made, to allow GM to support specific struggling sectors as they were identified.

RESOLVED/-

1. That the latest update of the Greater Manchester Economic Resilience Dashboard be noted.
2. That the potential disproportionate affect to some sectors through a blanket approach to ending furlough be recognised, and that continual lobbying be undertaken by the GM Mayor on this issue.
3. That it agreed that Greater Manchester would benefit from some discretionary funding from Government to support particularly struggling sectors as they are identified.

GMCA 91/20 BUS REFORM CONSULTATION UPDATE

Eamonn Boylan, Chief Executive Officer GMCA & TfGM took Members through a report which offered full details of the consultation findings in relation to bus reform. A market assessment had been undertaken pre-covid but would have to be undertaken again to reflect the change in market conditions.

RESOLVED/-

1. That the contents of this report and the report attached at Appendix 2 ('Bus Franchising in Greater Manchester June 2020 – Consultation Report') be noted.
2. That it be noted that a further report will be submitted to members in due course which will consider the potential impact and effects of COVID-19 on the bus market and make recommendations about appropriate next steps.

GMCA 92/20 GMCA CLIMATE EMERGENCY DECLARATION UPDATE & 5 YEAR ENVIRONMENT PLAN ANNUAL REPORT

Councillor Andrew Western, Portfolio Lead for the Green City Region introduced a report that updated progress following the climate emergency declaration made by the GMCA in July 2019, and the actions subsequently agreed to deliver on the declaration including opportunities to further reduce CO2 emissions from the GMCA's operations.

There had been significant work in assessing the emissions from the public estate, and ensuring that the Covid 1 Year Plan reflects ambitions from a green city region perspective. Stakeholders had continued to engage online to ensure that projects were still being delivered where possible during the pandemic. Carbon Dioxide and Nitrogen Oxide emissions had noticeably fallen over the past three months, with strong public awareness of the improved air quality. In fact, there had been a 5-10% decrease in emissions world-wide, with potentially more from the UK. Increased use of green space and the sudden increase of remote working had been just two clear environmental positives to be recognised from the lock down period. Greater Manchester remains ambitious, but also on track to deliver on its carbon emissions target by 2028, ahead of the 2030 national target.

GMCA Members were informed that the next Green Summit was planned to take place as an online event at the end of 2020.

Members raised some concern that as lock down was eased, emission levels would quickly increase again to original levels, and that this would require fine balancing. Although not all determinants were in GMs control, influence was being sought where possible and evidence of the impact of behaviour change had been observed. GM plans such as the Transport Strategy 2040 would support the GMCA to continue this momentum, and keep Greater Manchester moving in the right direction, however officers were keeping a watching brief over the potential environmental impact of increased car usage over this next phase of recovery.

RESOLVED/-

1. That the report on the progress against the GMCA Climate Emergency Plan be noted.
2. That the Annual Report for the GM 5 Year Environment Plan for the first 12 months, April 2019-April 2020 be noted.

GMCA 93/20 EUROPEAN SOCIAL FUND 2014-20 PROGRAMME UPDATE

Councillor Sean Fielding, Portfolio Lead for Digital, Education, Skills, Work & Apprenticeships introduced a report which provided Members with an update on Greater Manchester's European Social Fund (ESF) allocation within the ESIF 2014–2020 programme and detailed how delivery activity, where possible, was being shaped to respond to challenges presented by COVID-19.

Members of the GMCA felt that engagement with the business community had further strengthened over recent years, and they could have a significant role to play as part of GM's recovery if they were able to offer training and/or support to local education providers to meet the skills gaps. Their intelligence and understanding of their required skills markets was more essential than ever and therefore members recognised the importance of strong and effective partnership working with shared ambitions to ensure there were as many opportunities as possible for people to develop the most relevant and sought after skills. Schemes such as GMAX would give the required infrastructure, but it was further recognised that they must be business sector driven.

RESOLVED/-

1. That progress in committing Greater Manchester's European Social Fund (ESF) allocation and attempts to repurpose and apply flexibilities in response to challenges presented by COVID-19 be noted.
2. That it be agreed that GMCA can proceed with its GM Skills for Growth ESF programme and that authority be delegated to the Chief Executive Officer, GMCA & TfGM and GMCA Treasurer to enter into contract with the ESF Managing Authority (DWP).
3. That authority be delegated to the Chief Executive Officer, GMCA & TfGM and GMCA Treasurer to proceed with the procurement and contracting of providers and activity relating to the GM Skills for Growth programme in conjunction with the Portfolio Lead.
5. That the status of the final Co-Financing Programmes application for Youth Opportunity Programme be noted and that authority be delegated to the Chief Executive Officer, GMCA & TfGM and GMCA Treasurer for design sign off following development in conjunction with areas/partners.

GMCA 94/20 MAYORS CYCLING AND WALKING CHALLENGE FUND (MCF) (KEY DECISION)

The GM Mayor took Members of the Combined Authority through a report which set out the funding requirements required to ensure the continued delivery of the Mayor's Challenge Fund programme for Walking and Cycling. He reported that the current pipeline included a further 9 schemes, which build on the aspirations of the Bee Network.

The report specifically highlighted £3.25m required for improvements to the Princess Road / Mancunian Way junction which currently caused significant difficulties for cyclists and pedestrians.

RESOLVED/-

1. That the progress made in developing a set of MCF delivery priorities across GM and the agreement of a prioritised first phase for the programme be noted.

2. That the release of up to £7 million of development cost funding for the nine MCF schemes set out in this report be approved.
3. That £3.25 million for the MCC Princess Road/Mancunian Way scheme in order to secure full approval and enable the signing of a delivery agreement be approved.

GMCA 95/20 GMCA LOCAL GROWTH DEAL AND MAYORS CHALLENGE FUND SCHEME APPROVALS – A5063 TRAFFORD ROAD (SALFORD) (KEY DECISION)

The GM Mayor introduced a report which sought approval for the A5063 Trafford Road (Salford) Scheme and specific approval of the associated release to Salford City Council of £9.518 million Local Growth Deal funding and £4.832 million Mayor's Cycling and Walking Challenge Fund resources to enable the delivery of the scheme.

In support of this scheme, Members agreed that it would be able to contribute to GM's active travel ambitions, and would also encourage more people to enjoy the outdoors.

RESOLVED/-

That Full Approval be granted for the A5063 Trafford Road (Salford) Scheme and that the associated funding release to Salford City Council of the remaining £9.518 million of the total £10.5 million Local Growth Deal funding and £4.832 million of Mayor's Cycling and Walking Challenge Fund resources to enable the delivery of the scheme be further approved.

GMCA 96/20 STOCKPORT MAYORAL DEVELOPMENT CORPORATION DELIVERY PLAN 2020-2025

The GM Mayor updated the GMCA on Stockport's proposals for a Mayoral Development Corporation (MDC) for the Stockport Town Centre West area. This would include 3,500 new homes, the re-development of Stockport Interchange and the introduction of new green space in the town centre. The scheme was the first ever MDC for a town centre in the UK, and could become a blueprint for further brownfield site developments that help places to be in a strong position for recovery and reinvestment.

Councillor Elise Wilson, Leader of Stockport Council further added that the establishment of the MDC was a significant team effort and would be setting the bar for urban regeneration in town centres across the country.

RESOLVED/-

1. That the Stockport Town Centre West Mayoral Development Corporation's Strategic Business Plan May 2020 – March 2025 be approved.
2. That the Stockport Town Centre West Mayoral Development Corporation's Action Plan May 2020 – March 2021 be approved.

3. That it be noted that The Stockport Mayoral Development Corporation model has the potential to be replicated in other GM areas, and all Local Authorities were invited to share in further the details of the scheme if they so wish.

GMCA 97/20 BUDGET OUTTURN REPORTS 2019/20

Note: This item was deferred to the July meeting of the GMCA.

GMCA 98/20 GM INVESTMENT FRAMEWORK AND CONDITIONAL PROJECT APPROVAL (KEY DECISION)

Councillor David Molyneux, Portfolio Lead for Resources took Members through a report which sought approval for a loan to Private White VC Limited “Private White” who would be producing PPE, supporting local jobs and local investment and had also signed up to Greater Manchester’s Good Employment Charter.

RESOLVED/-

1. That the funding application for Private White (loan of up to £1,400,000) be approved in order to progress to due diligence.
2. That authority be delegated to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information in respect of the company, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the investment at 1 above.

GMCA 99/20 EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED/-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

GMCA 100/20 STOCKPORT MAYORAL DEVELOPMENT CORPORATION DELIVERY PLAN 2020-25

This item was considered in support of the Part A – Stockport Mayoral Development Corporation Delivery Plan 2020-25 (minutes reference GMCA 96/20)

RESOLVED/-

That the report be noted.

GMCA 101/20 GM INVESTMENT FRAMEWORK AND CONDITIONAL PROJECT APPROVAL

This item was considered in support of the Part A – GM Investment Framework and Conditional Project Approval (minutes reference GMCA 98/20)

RESOLVED/-

That the report be noted.

**MINUTES OF THE VIRTUAL MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY
HELD ON FRIDAY, 31 JULY 2020 VIA MICROSOFT TEAMS**

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bury	Councillor Eamonn O'Brien
Bolton	Councillor David Greenhalgh
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Tom McGee
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

IN ATTENDANCE:

Rochdale	Councillor Janet Emsley
Wigan	Councillor Chris Ready

OFFICERS IN ATTENDANCE:

GMCA – Chief Executive	Eamonn Boylan
GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA - Treasurer	Steve Wilson
Bolton	Tony Oakman
Bury	Geoff Little
Manchester	Joanne Roney
Oldham	Mike Barker
Rochdale	Steve Rumbelow
Salford	Ben Dolan
Stockport	Kathryn Rees
Tameside	Steven Pleasant
Trafford	Nikki Bishop
Wigan	Alison McKenzie-Folan
Office of the GM Mayor	Kevin Lee
TfGM	Steve Warrener
GMCA	Simon Nokes
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

Resolved /-

That apologies be received and noted from Cllr Elise Wilson, Carolyn Wilkins, Sara Todd and Jim Taylor.

GMCA 103/20 ADJOURNMENT

Resolved /-

That the GMCA meeting be adjourned to recommence at 11.15am.

NOTE: Councillor David Molyneux left the meeting.

GMCA 104/20 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

The GM Mayor confirmed that all GM Leaders would continue to be a voice for residents as further clarity was sought with Government as to the details of the enhanced social distancing measures for Greater Manchester as a result of rising cases of Covid-19.

The meeting was also advised that there would be a press briefing at 2pm which would provide further detail on the measures to be introduced.

RESOLVED /-

1. That it be noted that the GMCA broadly supported the proposed actions to be taken in response to the increase in cases of Covid-19 across Greater Manchester, however the GMCA would be seeking further clarity from Government later today in relation to specific elements of the enhanced social distancing measures.
2. That item 25 (GM Housing Investment Loans Fund Investment Approval Recommendations) be taken as urgent business, and the paper circulated to Members of the GMCA.

GMCA 105/20 DECLARATIONS OF INTEREST

RESOLVED /-

Cllr Tom McGee declared a personal interest in relation to items 27 & 30 (GM Investment Framework and Conditional Project Approvals) as a Trustee of the GMCVO Board.

GMCA 106/20 MINUTES OF THE GMCA MEETING HELD 26 JUNE 2020

RESOLVED /-

That the minutes of the meeting of the GMCA held 26 June 2020 be approved.

GMCA 107/20 GMCA OVERVIEW AND SCRUTINY COMMITTEE MINUTES – JULY 2020

RESOLVED /-

That the minutes of the meetings as detailed below, be noted.

- Housing, Planning & Infrastructure – 9 July and 29 July 2020
- Economy, Business Growth & Skills – 10 July 2020

GMCA 108/20 MINUTES OF THE GMCA AUDIT COMMITTEE HELD 30 JUNE 2020

RESOLVED/-

That the minutes of the GMCA Audit Committee meeting held on 30 June 2020 be noted.

GMCA 109/20 MINUTES OF THE GM TRANSPORT COMMITTEE HELD 17 JULY 2020

RESOLVED/-

1. That the minutes of the GM Transport Committee meeting held on 17 July 2020 be noted.
2. That the decision of the GM Mayor to approve the appointment of Councillor Mark Aldred as Chair of the GM Transport Committee be noted.

GMCA 110/20 MINUTES OF THE GM WASTE AND RECYCLING COMMITTEE HELD 22 JULY 2020

RESOLVED/-

1. That the minutes of the Waste & Recycling Committee held 22 July 2020 be noted.
2. That the appointment of Councillor Allison Gwynne as the Chair of the Waste & Recycling Committee be approved.

GMCA 111/20 EXTENSION OF THE APPOINTMENT OF SIR RICHARD LEESE TO THE GROWTH COMPANY BOARD UNTIL NOVEMBER 2020

RESOLVED/-

That the extension of appointment of Sir Richard Leese to the Growth Company Board until November 2020 be approved.

GMCA 112/20**BUILD BACK BETTER – YOUNG PERSONS’ GUARANTEE**

The GM Mayor confirmed that support for young people had been, and would continue to be part of the core mission of the GMCA, and that it was clearly recognised that they had been disproportionately hit by the impact of Covid-19.

Councillor Sean Fielding, Portfolio Lead for Digital, Education, Skills, Work & Apprenticeships, proposed that this item be deferred to the next meeting of the GMCA to allow time for detailed consideration.

RESOLVED/-

That the report be deferred until the next meeting of the GMCA.

GMCA 113/20**EQUALITY ADVISORY PANELS – ANNUAL REPORTS**

Councillor Brenda Warrington, Portfolio Lead for Equalities, introduced the annual reports from the Disabled Peoples and LGBTQ+ Panels. Both of which were thanked for the way they were continually able to advise the GM Mayor, and Portfolio Leads on the inequalities faced by these particular demographic groups.

RESOLVED/-

1. That the Annual Reports provided by the Disabled People’s Panel, and the LGBTQ+ Adviser and Panel be noted.
2. That the funding for the GM Disabled People’s Panel of £75,000 from October 2020 until March 2022, subject to final approval of the GMCA, be approved.
3. That the funding for the LGBTQ+ Panel of £45,000 from October 2020 until March 2022, subject to final approval of the Combined Authority budgets, be approved.

GMCA 114/20**AGE FRIENDLY AND EQUALITIES PORTFOLIO GOVERNANCE, INCLUDING THE ESTABLISHMENT OF AN INDEPENDENT INEQUALITIES COMMISSION**

Councillor Brenda Warrington, Portfolio Lead for Equalities, reported on the revised governance structure in order for GM to address the issues that may arise from closer examination of the inequalities as a result of the Covid-19 pandemic. Work undertaken has demonstrated that there were particular demographic groups which have adversely suffered and would require further support throughout the recovery phase.

The aims, objectives and activities of the Commission were set out in the report. The Commission has been designed to act independently, albeit accountable to the GM Mayor and the GMCA. The role of the Commission would also be responsible for the oversight and consistency of each of the Inequalities Advisory Panels, through the introduction of a set of shared standards.

Officers from across partner organisations have already begun to meet and further consideration would be given to the role of those organisation to support the newly defined governance structure.

RESOLVED/-

1. That the establishment of the Independent Inequalities Commission be endorsed.
2. That the establishment of partnership governance arrangements for the strategic coordination of equalities activities, under the Leadership of the Age Friendly Greater Manchester and Equalities Portfolio be endorsed.
3. That the work already underway to deliver timely and targeted support and responses to inequalities arising from Covid be noted.

GMCA 115/20

GM VOLUNTARY, COMMUNITY & SOCIAL ENTERPRISES ACCORD UPDATE

Councillor Allen Brett, Portfolio Lead for Community, Cooperatives and Inclusion, introduced a report which provided an update on the work which has taken place over the last 12 months to deliver the Voluntary, Community & Social Enterprises Accord for Greater Manchester.

RESOLVED/-

1. That the update provided on progress made to deliver the GM VCSE Accord and the work of the VCSE sector to date as part of the emergency response during the Covid crisis be noted.
2. That the direction of travel set out for the VCSE sector in the VCSE Leadership Group's Policy Paper be endorsed.
3. That the progress with the review of GMCA investment with VCSE organisations in the light of the evolving GM policy context and that a final proposal will be presented for approval in September 2020 be noted.
4. That authority be delegated to the GMCA Treasurer, in consultation with the Community, Co-operatives and Inclusion Portfolio Leader and Chief Executive Officer, GMCA & TfGM to extend existing grant agreements currently in place with four VCSE organisations supported through a budget ring-fenced from the former Culture and Social Impact Fund, as described in Section 6.5-6.6 of the report.

GMCA 116/20

GM CO-OPERATIVE COMMISSION

Councillor Allen Brett, Portfolio Lead for Community, Cooperatives and Inclusion, requested that this item be deferred to the next meeting of the GMCA to allow time for detailed consideration.

RESOLVED/-

That this report be deferred until the next meeting of the GMCA.

GMCA 117/20 RECOVERING FROM COVID-19 & TACKLING INEQUALITY: SOCIAL VALUE & PUBLIC PROCUREMENT

Councillor Allen Brett, Portfolio Lead for Community, Cooperatives and Inclusion, requested that this item be deferred to the next meeting of the GMCA to allow time for detailed consideration.

RESOLVED/-

That this report be deferred until the next meeting of the GMCA.

GMCA 118/20 UPDATE ON THE DEVELOPMENT OF A ONE YEAR GREATER MANCHESTER LIVING WITH COVID PLAN

The GM Mayor introduced a report which provided the GMCA with an update of the work underway in the development of a one year 'Living with Covid' Recovery Plan, focused on the major actions that need to be taken over the coming 12 months as a result of Covid 19, to enable Greater Manchester to tackle the inequalities that Covid 19 has laid bare, achieve more, increase resilience and ultimately build back better.

The GM Mayor recognised the challenge that living with Covid-19 was continuing to place on the whole world, and that Greater Manchester would not be the only area where additional measures would have to be introduced to manage increasing cases. In light of a vaccine potentially taking 12 months to develop, plans must be put in place to manage the situation and lay foundations for recovery whilst also recognising that the Covid situation remains fast changing.

RESOLVED/-

1. That the progress being made on the development of the one year 'Living with Covid' Plan be noted.
2. That Members of the GMCA be invited to share their comments on this report offline with the GM Mayor and that a further report be submitted to the September meeting of the GMCA.

GMCA 119/20 MONTHLY ECONOMIC DASHBOARD

Simon Nokes, Executive Director Policy & Strategy, GMCA, took Members through the latest Economic Dashboard which showed an increase in unemployment across GM, and the potential for further redundancies over the coming months.

In relation to the impact of a local lockdown, officers were looking at a range of ways to support, advise and guide businesses, and minimise the impact on their futures.

RESOLVED/-

That the Greater Manchester Economic Resilience Dashboard be noted.

GMCA 120/20 GM CLEAN AIR PLAN

Councillor Andrew Western, Portfolio Lead for Green City Region, introduced a report which provided an update on the GM Clean Air Plan, including a re-scheduled consultation phase to commence in October 2020 for a period of 8 weeks simultaneously with a consultation on a minimum taxi licensing standards.

Appendix 3 of the report detailed a package of proposed support around charges, discounts and exemptions put forward by GM, subject to Government funding.

Officers working on this agenda were aware of the particular issue for Tameside in relation to the Mottram/Hollingworth bypass, and conversations were underway with MP Rachel McClean to resolve this issue. In anticipation of this resolution, it has been agreed by all Leaders to progress to the consultation phase.

Councillor Brenda Warrington, Leader of Tameside, thanked colleagues for their support in addressing the issues with Mottram/Hollingworth.

Members of the GMCA recognised the importance of this consultation, in seeking the views of residents on these proposals, and sought assurance that there would be data available on an individual borough level following the consultation. Furthermore, the detail of these schemes would be crucial to the success of the Clean Air Zone, and continued lobbying of Government for clarity on the financial package and other outstanding information would be necessary to meet the required deadlines.

RESOLVED/-

1. That the progress of the Greater Manchester Clean Air Plan be noted.
2. That it be noted that TfGM have confirmation that the funding award for Bus Retrofit should be distributed as soon as possible as per arrangements put in place for the Clean Bus Technology Funds.
3. That the update on the possible impacts of COVID-19 on the GM CAP be noted.
4. That it be noted that GM local Authorities intend to consult on GM's proposed Minimum Licencing Standards, alongside the Clean Air Plan consultation.
5. That the submission of the response to Department for Transport's Decarbonising Transport – setting the challenge, as set out at Appendix 1 of the report, be agreed.
6. That the GM local Authorities be commended to hold an 8-week public consultation on the GM Clean Air Plan commencing in October 2020.
7. That it be agreed that TfGM can act as the Operating Body for the GM Clean Air Zone and supporting measures, as set out at paragraph 7.5 of the report.

8. That the GM Clean Air Plan Policy for Consultation, at Appendix 3 of the report, be endorsed.
9. That the Equalities Impact Assessment, as set out at Appendix 5, be noted.
10. That it be noted that further reports will be submitted to the GMCA to set out the formal governance mechanisms that will underpin the deliver a GM Clean Air Zone (CAZ) and the supporting measures.
11. That the detail of the vehicle finance offer to support residents to comply with the requirements of the Clean Air Plan will be included on the consultation.

GMCA 121/20 HS2, THE INTEGRATED RAIL PLAN AND NATIONAL INFRASTRUCTURE COMMISSION RAIL NEEDS ASSESSMENT FOR THE MIDLANDS AND THE NORTH

The GM Mayor introduced a report which provided an update on HS2, the Integrated Rail Plan and detailed the submission to the National Infrastructure Commission Rail Needs Assessment for the Midlands and the North. He reported that as both HS2 and Northern Powerhouse Rail Plans were now being jointly considered it was envisaged that Greater Manchester's ambitions could be realised.

RESOLVED/-

That the report and positive direction of travel be noted.

GMCA 122/20 BROWNFIELD LAND FUND AND GETTING BUILDING FUND

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, took the GMCA through developments in relation to Government's £400m Brownfield Land Fund, £81.1m for Greater Manchester over the next 5 years.

The GMCA had also been allocated £54m as part of the 'Getting Building Fund' to support post Covid-19 building recovery, to be spent by 31 March 2022.

RESOLVED /-

1. That it be agreed that the GMCA will enter into a Brownfield Land Fund Funding Agreement with MHCLG.
2. That it be agreed that the GMCA will enter into the Getting Building Fund Funding Agreement with MHCLG, together with any necessary agreements set out in the grant agreement with MHCLG.
3. That authority be delegated to the GMCA Treasurer and the GMCA Monitoring Officer to agree the final terms of all the necessary agreements.

The GM Mayor introduced a series of reports which provided a current budget update to Members of the GMCA further explained that the overview report gave a current position in relation to the impact of Covid-19 on Local Authority and GMCA budgets. Members were also advised that officers were looking line by line at both the GMCA and TfGM budget, their current reserves and options for retained business rates.

A. GMCA COVID FINANCES AND RESERVES

Steve Wilson, Treasurer to the GMCA, introduced a report which provided an update the Combined Authority on the financial implications of COVID 19 for GMCA and TFGM. The report included a detailed analysis of the position in a number of key areas including the GM waste disposal budgets, the retained business rates pilot, Metrolink and the overall position on the combined authority's reserves.

RESOLVED /-

1. That the report be noted.
2. That the estimated financial impacts of COVID 19 on GMCA and TFGM budgets be noted.
3. That the detailed analysis on the position of the following budgets be noted:
 - GM Waste Disposal Budgets
 - Retained Business Rates pilot
 - Metrolink
 - Other GMCA Reserves
4. That the proposal to manage the impact of waste LAMA charges to districts within the overall waste budget and waste reserves be noted.
5. That the return of £15m of GMCA reserves to the nine GM waste districts be approved.
6. That additional funding for Marketing Manchester of £215k be approved and sourced from GMCA core budgets.

B. GMCA CAPITAL OUTTURN 2019/20

Steve Wilson, Treasurer to the GMCA, introduced a report which informed members of the Greater Manchester Combined Authority capital outturn for 2019/20, subject to Audit, to be undertaken in November, advising that overall capital spend was slightly lower than forecasted as a result of the impact of Covid-19.

RESOLVED /-

1. That the 2019/20 actual outturn capital expenditure, compared to the forecast position presented to the GMCA in February 2020, be noted.
2. That the following additions to the 2020/21 Capital Programme be approved:
 - £21.887m for the Clean Air as set out in section 10 of the report
 - £0.1m for the Waste scheme at Salford Road as set out in paragraph 13.3 of the report

C. GMCA PROVISIONAL REVENUE OUTTURN 2019/20

Steve Wilson, Treasurer to the GMCA, introduced a report which informed Members of the provisional revenue outturn for 2019/20, confirming that the current revenue position was broadly in line with the forecast for quarter three, and proposed that the small underspends from the Mayoral General Fund, GMCA and GMFRS budgets be moved to reserves.

RESOLVED /-

1. That it be noted that Mayoral General Budget provisional revenue outturn position for 2019/20 represents an underspend of £1.356 million, with a proposal to transfer the underspend to the Bus Service Operator Grant earmarked reserve.
2. That it be noted that the Mayoral General – GM Fire & Rescue provisional revenue outturn position for 2019/20 represents an underspend of £2.664m after planned use of £3.529m of General Fund reserve approved as part of the 2019/20 budget, with a proposal to transfer the underspend back to Fire General Fund.
3. That it be noted that the GMCA General Budget provisional revenue outturn position for 2019/20 represents an underspend of £1.117m after planned transfers between earmarked reserves, with a proposal to transfer the final balance to General Fund once the accounts are closed and the outturn is confirmed.
4. That it be noted that the GMCA transport revenue outturn position for 2019/20 was in line with the break-even budget after planned transfers between earmarked reserves and proposal to meet from Capital Programme earmarked reserve and application of additional external grant funding received.
5. That it be noted that the Waste outturn position for 2019/20 was in line with budget after transfers from earmarked reserves.
6. That it be noted that the TfGM revenue position for 2019/20 was in line with budget after transfers between earmarked reserves.
7. That it be noted that due to the impact of Covid-19 the Government has extended the statutory deadline for the publication of the 2019-20 draft accounts by three months to 31st August 2020.
8. That it be noted that the final position, was subject to the submission of the audited accounts, to be finalised by 30th November 2020, to the GMCA Audit Committee.

The GM Mayor introduced a report which provided the GMCA with an overview of progress on the development and delivery of the Local Growth Deal (LGF) Programme (Tranches 1, 2 and 3), and sought full approvals for the remaining elements of the programme.

RESOLVED /-

1. That the current position in relation to the overall Growth Deal programme, which was now in the final year of delivery be noted.
2. That the proposal to utilise the financial flexibilities available to GM, in order to bring new projects into the Local Growth Fund portfolio (as set out in Section 2 of the report) and the amendment of the funding structure of the current LGF projects in order to fully commit and spend LGF funding by March 2021, as set out in Appendix A, C and D be approved.
3. That the financial and delivery arrangements for the Transport Major Schemes programme as a whole, as set out in Section 3 and Appendix A of the report, be approved.
4. That the expenditure approvals for the full Transport Minor Works and Additional Priorities Programmes, as set out in Section 4 and Appendix B of the report, be agreed.
5. That the granting of Full Approval for the Rochdale M62 J19 (South Heywood Link Road) scheme, and the associated release of the remaining funding required to deliver these works, as set out in Section 5 of the report, be approved.
6. That it be noted that the remaining £6.868 million of Growth Deal 1 funding and the allocation and release of £3.0 million of Growth Deal 3 Northern Gateway funding, when combined with the £0.428 million of development funding previously released, will amount to an overall Growth Deal investment of £10.296 million.
7. That the release of £1.9 million of Growth Deal 3 funding, to facilitate the delivery of an advanced works package on the Wigan M58 Link Road scheme, as set out in Section 6 of the report, be approved.
8. That Full Approval for the Stockport Interchange Mixed Use scheme, and the release of the outstanding £20 million of the overall Growth Deal allocation of £61.7 million for the scheme that is required to deliver these works, as set out in Section 7 of the report, be approved.
9. That the reallocation from the Great Ancoats Street scheme of £1.2 million funding to the Hyde Road Pinch Point scheme and £1 million of contingency allowance to the Regent Road/Water Street scheme, as set out in Section 8 of the report, be approved.
10. That the current position of the Non Transport element of the original programme, which was now fully committed, as set out in section 9 of the report, be noted.

11. That the final skills capital round (round 3) of £1.78 million, as set out in section 10 of this report be approved for conditional approval to progress to due diligence as follows:
 - a) Bury College, Estate Refurbishment, Grant £70k
 - b) Hopwood Hall College, Advanced Technology Centre, Grant £1.71m
12. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to GM Local Enterprise Partnership approval (scheduled for early August), to agree detailed commercial terms, any outstanding conditions and issue final documentation in respect of the grants in 9 a) and b) above.
13. That it be noted that full approval of this report will result in the full commitment of the whole of the £493.5 million Growth Deal grant, awarded over three Growth Deals to the GM LEP from 2015-2021 for capital projects, and put GM on track to spend all of the £493.5 million LGF funding by March 2021.
14. That the Chief Executive Officer, GMCA & TfGM to confirm the status of the Hattersley Station / Albion Way scheme within current Local Growth Deal Programme.

GMCA 125/20 THE MAYOR'S CYCLING AND WALKING CHALLENGE FUND (MCF) AND EMERGENCY ACTIVE TRAVEL FUNDING, TRANCHE 1

The GM Mayor introduced a report seeking funding approvals to ensure the continued delivery of the Mayor's Cycling and Walking Challenge Fund programme. The Cycling and Walking Challenge Fund programme was making significant progress, confirming that there would be no delay in the release of funding to ensure spend within the required timeframe.

RESOLVED /-

1. That the progress made in developing a set of Mayor's Cycling and Walking Fund delivery priorities across GM and the agreement of a prioritised first phase for the programme be noted.
2. That £0.6 million Mayor's Cycling and Walking funding for the Wigan Smithy Brook Road scheme, in order to secure full approval and enable the signing of a delivery agreement, be approved.
3. That the addition to the 2020/21 Capital Programme of £1.9 million of costs, to be funded from the capital grant of £1.9 million that forms part of the £3.2 million of Emergency Active Travel (Tranche 1) funding, as set out in section 3 of the report, be approved.

GMCA 126/20 REFORM INVESTMENT FUND UPDATE

RESOLVED /-

That the report be deferred to the GMCA in September 2020.

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, introduced a report seeking approval to GM Housing Investment Loans Fund loan requests, together with details of an equity investment and an increase in a loan previously approved by the GMCA which have been approved under delegation, together with an update on the Community Led Housing initiative.

In view of there being no meeting of the Combined Authority in August, the report also sought approval to delegate authority to the Chief Executive Officer GMCA & TfGM, in consultation with the Portfolio Lead for Planning, Housing & Homelessness, to approve projects for funding in the period 1 August 2020 to 24 September 2020. Any recommendations that are approved under the delegation will be reported to next available meeting of the Combined Authority.

RESOLVED /-

1. That the GM Housing Investment Loans Fund loan detailed in the table below be approved:

BORROWER	SCHEME	DISTRICT	LOAN
Splash Developments Ltd	Medlock Rd	Oldham	£1.600m

2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to prepare and effect the necessary legal agreements.
3. That the GM Housing Investment Loans Fund equity investment approved under delegation in March 2020 detailed in the table below be noted.

PARTNERSHIP	FUND	DISTRICT	EQUITY
Social & Sustainable Housing Limited Partnership	Social & Sustainable Housing Fund	GM wide	£5.000m

4. That the revised GM Housing Investment Loans Fund loan approved under delegation in July 2020 be noted.

BORROWER	SCHEME	DISTRICT	REVISED LOAN
Hollins Homes (Wingates) Ltd	Hartley's Farm	Bolton	£4.381m

5. That the update, set out in the report, on the Community Led Housing Initiative, be noted.
6. That authority be delegated to the GMCA Chief Executive Officer, GMCA & TfGM, in consultation with the Portfolio Lead for Planning, Housing & Homelessness, to approve projects for funding in the period 1 August 2020 to 24 September 2020.

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, requested that this item be deferred until the next meeting of the GMCA to allow for detailed consideration.

RESOLVED /-

That this item be deferred to the next meeting of the GMCA.

The GM Mayor introduced a report seeking approval for loans to Castlefield House Properties Limited ("CHPL") and into the GM Social Enterprise Emergency Relief Fund ("GM SEERF"). The loans will be made from recycled funds.

In view of there being no meeting of the Combined Authority in August, this report also seeks Combined Authority approval to delegate authority to the GMCA Chief Executive Officer, GMCA & TfGM and GMCA Treasurer, in consultation with the Portfolio Lead for Investment and Resources, to approve projects for funding and agree urgent variations to the terms of funding in the period 1 August 2020 to 24 September 2020. Any recommendations that are approved under the delegation will be reported to the next available meeting of the GMCA.

RESOLVED /-

1. That the funding application for Castlefield House Properties Limited (loan of £5,000,000) be approved, and progressed to due diligence.
2. That the funding application for GM Social Enterprise Emergency Relief Fund (loan of £1,500,000) be approved and progressed to due diligence.
3. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information in respect of the funding, and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loans at 1 and 2 above.
4. That authority be delegated to the GMCA Chief Executive Officer, GMCA & TfGM and GMCA Authority Treasurer, in consultation with the Portfolio Lead for Investment and Resources, to approve projects for funding and agree urgent variations to the terms of funding in the period 1 August 2020 to 24 September 2020. Any recommendations that are approved under the delegation will be reported to the next available meeting of the GMCA.

RESOLVED /-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

GMCA 131/20 GM HOUSING INVESTMENT LOANS FUND – INVESTMENT APPROVAL RECOMMENDATIONS

Note: This item was considered in support of the Part A – GM Housing Investment Loans Fund – Investment Approval Recommendations (minutes reference GMCA 127/20)

RESOLVED /-

That the report be noted.

GMCA 132/20 GM INVESTMENT FRAMEWORK: CONDITIONAL PROJECT APPROVALS

Note: This item was considered in support of the Part A – GM Investment Framework: Conditional Project Approvals (minutes reference GMCA 129/20)

RESOLVED /-

That the report be noted.

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**(MioCare Group CIC, Oldham Care and Support Ltd,
MioCare Services Ltd)**

Minutes of the Board of Directors' Meeting

Thursday 23rd April 2020

Via MS Teams 6pm

Public Minutes

Present:	Board Members Cllr Steven Bashforth (Cllr SB) – Chair Cllr Zahid Chauhan (Cllr ZC) Cllr Louie Hamblett (Cllr LH) Peter White – Deputy Chair, Non-Executive Board Member (PW) – Chair Jeff Jones – Non-Executive Board Member (JJ) Cathy Butterworth – Non-Executive Board Member (CB) Karl Dean – Managing Director (KD)	In attendance Valerie Perrins – Associate Director QPC (VP) Diane Taylor - Associate Director LD (DT) Mark Warren – Shareholder's Advisor & DASS (MW) Karen Wilson – Business Support Manager (Minutes)
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No	Agenda Item	Action
1	Welcome, Introduction, attendees and apologies SB welcomed all attendees.	
2	Declaration of Interest MW is the MD of the Community Health and Adult Social Care Service (CHASC), Shareholder's Advisor & DASS for Oldham.	
	For Information	
3	Minutes of Last Meeting <ul style="list-style-type: none"> a) The confidential minutes of the last Board meeting held on 23rd January 2020 were agreed as a true and accurate record. b) The public minutes of the last Board meeting held on 23rd January 2020 were agreed as a true and accurate record. c) The Board action log was discussed and updated accordingly. d) The minutes of the last Operations Committee held on 18th February 2020 were agreed as a true and accurate record. e) The minutes of the last Finance, Audit and Risk (FAR) Committee held on 11th March 2020 were agreed as a true and accurate record. 	
	For Discussion	
4	MD Covid 19 Update KD informed Board Members that this paper provides them with an organisational update in the context of the Covid 19 crisis with a focus on the planning, response and the impact of the virus on the MioCare Group.	

	<p>KD gave an update in the following areas:</p> <ul style="list-style-type: none"> – The daily Covid 19 SITREP and report was highlighted. – A brief update was given around the MioCare Group financial performance. At quarter 1 the budget is just ahead with a small surplus. – The MioCare Group 2020 Objectives will be updated and provided offline. – Gold, Silver and Bronze Covid 19 meetings are taking place. KD and MW attend daily Silver meetings. These have now been stepped down from 7 days a week to 3 days a week. MW attends the Gold meeting and there are 2 Bronze meetings that KD attends/chairs. – Early planning allowed SLT to make several decisions to mitigate the impact caused by the virus. A brief explanation of what these included was provided for Board Members. <p>PW enquired if the Trade Unions were supportive of the decisions. Regular meetings have been set up with Unions and the unions have been very supportive and complimentary about MioCare’s approach to date. PW questioned who makes the decision to stop services and make changes. KD advised some decisions were made by MioCare SLT and there were some services that were impacted by the new guidance e.g. day centres, respite. Other decisions were presented to the CHASC Bronze meetings and where appropriate validated through the wider governance H&SC system e.g. Bronze discharge meetings. KD informed the daily SITREP process has been used to capture the timeline of when things were done. VP added all of the necessary notifications have been completed.</p> <p>KD continued with his update:</p> <ul style="list-style-type: none"> – The number of suspected and confirmed Covid 19 cases was given to Board Members they were advised there appeared to be a current downward trend in recent days. – There have been challenges for the teams when delivering and managing services under the lockdown. – Following guidance, the whole workforce was categorised and arrangements made for any staff who were deemed ‘at risk’. – Some staff have been redeployed internally to manage risk. The whole system has supported redeployment. This has been one of the big advantages of being part of CHASC. – CHASC had local testing arrangements set up and as part of the System MioCare staff have been able to access this. – There have been huge issues nationally with PPE. MioCare have been fortunate in that MW and the Procurement team have helped hugely with to access the Oldham System PPE emergency supplies. – The strong foundations of integration already laid and the positive relationships in place helped and allowed the opportunity for CHASC and MioCare to shine. – MioCare has played a leading role in the new Covid-19 discharge pathway. – MioCare has agreed to play a key role in an ‘Alternative Discharge’ process. – This is not going to be a short term problem and it will affect the business going forward. <p>MW added in the wider context the Oldham system came together amazingly well. Everyone worked together for the common cause. MioCare SLT have worked exceptionally throughout this crisis and the reputation of the company has been</p>	
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	<p>enhanced. KD has ensured MioCare has been an instrumental component of getting people out of hospital. The whole system has now recognised this concept and the 'can do' response of MioCare was appreciated by all stakeholders.</p> <p>PW questioned if going forward there are any relevant changes to the strategic plan and if so for KD to bring it to Board to allow them to reflect on it. KD advised he will review and bring to the next meeting.</p> <p>All Board Members offered thanks to the MioCare team for their work during this unprecedented time.</p>	
5	<p>Management Account Period 3</p> <p>KD presented the management accounts for period 3 and advised the income throughout the Covid 19 period has been maintained and any additional Covid related costs that are incurred are being recorded with the assumption that these costs will be recovered.</p>	
	For Decision	
6	<p>Final Budget 2020 – 21 Paper Cllr ZC joined the meeting at 7pm.</p> <p>KD presented the final budget to Board Members and advised that the budget proposed reflects the final negotiations with the Council. It had already been presented to the FAR Committee. KD asked for it to be formally signed off. Board Members unanimously agreed to sign off the final budget.</p> <p>Decision: Board members agreed to sign off the final budget.</p>	
7	<p>AOB Cllr ZC stated he wished to offer thanks to the MioCare management team and their staff for the work they all continue to do under such difficult circumstances helping the wider system.</p> <p>The meeting closed at 7.20pm.</p>	
	<p>Next Meeting Thursday 23rd July 2020 4pm – 6pm MS Teams</p>	

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MINUTES

Meeting: **National Park Authority**

Date: Friday 3 July 2020 at 10.00 am

Venue: WebEx Virtual Meeting

Chair: Cllr A McCloy

Present: Cllr D Chapman, Cllr J Atkin, Cllr W Armitage, Mr J W Berresford, Cllr P Brady, Cllr M Chaplin, Cllr C Farrell, Cllr C Furness, Cllr A Gregory, Prof J Haddock-Fraser, Mr Z Hamid, Cllr A Hart, Cllr Mrs G Heath, Mr R Helliwell, Cllr I Huddleston, Cllr B Lewis, Cllr C McLaren, Cllr Mrs K Potter, Cllr V Priestley, Cllr K Richardson, Miss L Slack, Mr K Smith, Cllr P Tapping, Cllr R Walker, Mrs C Waller, Ms Y Witter and Cllr B Woods

Apologies for absence: Cllr G D Wharmby.

36/20 ELECTION OF AUTHORITY CHAIR & DEPUTY CHAIR

Cllr D Chapman, the Deputy Chair of the Authority, presided for the appointment of the Chair for 2020/21.

One Member Cllr A McCloy, had expressed an interest in the role of Chair of the Authority and provided a written statement, circulated to all Members in advance of the meeting. A motion to appoint Cllr McCloy was moved and seconded and, in accordance with Standing Order 1.12(4), the voting was carried out using a WebEx Poll. Cllr A McCloy was appointed as Chair of the Authority for 2020/21. Cllr A McCloy then presided for the remainder of the meeting.

Two Members, Mr J Beresford and Cllr C Furness had expressed an interest in the role of Deputy Chair of the Authority and provided written statements, circulated to all Members in advance of the meeting. A motion to appoint one of the candidates was moved and seconded and, in accordance with Standing Order 1.12(4), the voting was carried out in the form of a ballot.

Following the ballot Mr J Beresford was appointed as Deputy Chair of the Authority for 2020/21.

RESOLVED

- 1. To appoint Cllr A McCloy as Chair of the Authority for a term expiring at the Annual Meeting in July 2021.**

2. To appoint Mr J Beresford as Deputy Chair of the Authority for a term expiring at the Annual Meeting in July 2021.

37/20 MINUTES OF PREVIOUS MEETING OF 22 MAY 2020

The minutes of the last meeting of the Authority held on 22 May 2020 were approved as a correct record.

38/20 MEMBERS DECLARATIONS OF INTEREST

There were no declarations of interest.

39/20 CHAIR'S ANNOUNCEMENTS

The Chair welcomed Cllr Ken Richardson to his first meeting of the Authority since being appointed by Barnsley Metropolitan Borough Council, and updated Members on a number of recent issues and activities.

RESOLVED: To note the report.

40/20 CHIEF EXECUTIVES REPORT

The Chief Executive introduced her written report and invited questions and comments from Members.

RESOLVED: To note the report.

41/20 REPORT OF THE MEMBER APPOINTMENT PROCESS PANEL - APPOINTMENT OF COMMITTEE CHAIRS AND VICE-CHAIRS, ANNUAL APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES, PANELS AND ADVISORY GROUPS MEMBER CHAMPIONS AND OUTSIDE BODIES.

The meeting considered the report of the Member Appointments Process Panel and considered each of the appointments in the order set out in recommendations 2 to 8 in the report. In most cases the appointments were moved, seconded and approved in accordance with the expressions of interest in the report. Any changes to the report are identified below.

Appointment of the Chair of Planning Committee and the Chair of Programmes and Resources Committee.

A motion to appoint Mr R Helliwell as Chair of Planning Committee and Mr Z Hamid as Chair of Programmes and Resources Committee was moved and seconded put to the vote and carried.

Appointment of the Vice Chair of Planning Committee

A motion to appoint one of the following five Members as Vice-Chair of Planning Committee was moved and seconded:

Cllr P Brady,
Cllr M Chaplin,
Cllr D Chapman,
Cllr K Richardson,
Mr K Smith.

Following the first vote there was not a clear majority in favour of one Member so, in accordance with Standing Order 1.12(3), Cllr K Richardson was struck off the list and a fresh vote was taken.

Following the second vote there was not a clear majority in favour of one Member so, in accordance with Standing Order 1.12(3), Cllr D Chapman was struck off the list and a fresh vote was taken.

Following the third vote there was not a clear majority in favour of one Member so, in accordance with Standing Order 1.12(3), Cllr D Chaplin was struck off the list and a fresh vote was taken.

Following the fourth vote Mr K Smith received a majority of the votes cast and was appointed as Vice Chair of Planning Committee.

Vice Chair of Programmes and Resources Committee

A motion to appoint either Cllr C Furness or Prof J Haddock-Fraser as Vice Chair of Programmes and Resources Committee was moved and seconded put to the vote and Prof J Haddock-Fraser was appointed.

Planning Committee and Programmes and Resources Committee

It was noted that the Authority had previously agreed that the Membership of both Standing Committees should be set at 15 and the Local Authority positions on Planning Committee allocated according to the formula used in previous years. At the meeting the Authority agreed to increase the size of Programmes and Resources Committee to 16 Members so that the Chair of the Authority could be appointed to both Committees

Local Joint Committee

At the meeting Cllr K Richardson expressed an interest in being appointed to the Committee.

Appeals Panel

At the meeting Cllr A Hart, Cllr V Priestley and Prof J Haddock-Fraser expressed an interest in being appointed to the Panel.

Budget Monitoring Meeting

At the meeting it was agreed that both Cllr V Priestley and Ms V Witter would be appointed to attend the quarterly meetings.

Natural Environment , Biodiversity and Farming Member Champion

A motion to appoint one of the following five Members as the Natural Environment , Biodiversity and Farming Member Champion was moved and seconded:

Cllr D Chapman,
Cllr Ms C Farrell,
Mr R Helliwell,
Cllr V Priestley,
Miss L Slack.

Following the first vote there was not a clear majority in favour of one Member so, in accordance with Standing Order 1.12(3), Cllr V Priestley was struck off the list and a fresh vote was taken.

Following the second vote there was not a clear majority in favour of one Member and both Cllr C Farrell and Mr R Helliwell had the lowest number of votes. Mr Helliwell then withdrew his expression of interest so a fresh vote was taken with his name removed.

Following the third vote there was not a clear majority in favour of one Member so, in accordance with Standing Order 1.12(3), Cllr Ms C Farrell was struck off the list and a fresh vote was taken.

Following the fourth vote Miss L Slack received a majority of the votes cast and was appointed as the Natural Environment , Biodiversity and Farming Member Champion.

Thriving and Sustainable Communities

A motion to appoint either Cllr P Brady or Cllr V Priestley as the Thriving and Sustainable Communities Member Champion was moved and seconded, put to the vote and Cllr V Priestley was appointed.

Appointments to Outside Bodies

Derwent Valley Community Rail
Partnership

Cllr A McCloy expressed an interest in being appointed as Deputy.

Moors for the Future Partnership Group

It was moved and seconded that either Miss L Slack or Cllr R Walker be appointed as Deputy Chair. The motion was put to the vote and Miss L Slack was appointed.

Miss L Slack withdrew her interest as being appointed as a reserve Member.

Staffordshire Destination Management
Partnership

Cllr A Hart expressed an interest in being appointed.

National Park Management Plan Advisory
Group

Mr J Berresford withdrew his expression of interest.

RESOLVED

1. **To confirm that voting on recommendations 2 to 8 in the report be carried out using a WebEx poll instead of a recorded vote.**
2. **To confirm that the size of Planning Committee is set to 15 Members made up of 8 Local Authority Members and 7 Secretary of State Members with Local Authority places on Planning Committee as set out in Section B(i) of Appendix 1.**
3. **To confirm that the size of Programmes and Resources Committee is set to 16 made up of 8 Local Authority Members and 8 Secretary of State Members**
4. **To appoint the following Members to the offices of Chair and Vice Chair of the Standing Committees until the Annual Meeting in July 2021:**

Planning Committee

Chair: Mr R Helliwell
Vice Chair: Mr K Smith

**Programmes and Resources
Committee**

**Chair: Mr Z Hamid
Vice Chair: Prof J Haddock-Fraser**

5. To appoint Members to Planning Committee, and the Programmes and Resources Committee as set out below until the Annual Meeting in July 2021:

Planning Committee

Programmes and Resources

**Chair: Mr R Helliwell
Vice Chair: Mr K Smith**

**Chair: Mr Z Hamid
Vice Chair Prof J Haddock Fraser**

**Cllr J W Armitage
Cllr R P H Brady
Cllr M Chaplin
Cllr D Chapman
Cllr A Gregory
Cllr A Hart
Cllr I Huddleston
Cllr A McCloy
Cllr Mrs K Potter
Cllr K Richardson
Miss L Slack
Cllr G Wharmby
1 Vacancy**

**Cllr J Atkin
Mr J Berresford
Cllr C Farrell
Cllr C Furness
Cllr Mrs C G Heath
Cllr B Lewis
Cllr A McCloy
Cllr C McLaren
Cllr V Priestley
Cllr P Tapping
Cllr R Walker
Mrs C Waller
Ms Y Witter
Cllr B Woods**

6. To appoint the following Members to the Local Joint Committee until the Annual Meeting in July 2021:

**Cllr W Armitage
Cllr M Chaplin
Cllr C Furness
Cllr I Huddleston
Cllr K Richardson**

**Cllr Mrs K Potter
Mr K Smith
Prof J Haddock Fraser
Cllr V Priestley**

7. To appoint the following Members to the Appeals Panel until the Annual Meeting in July 2021:

**Cllr M Chaplin
Cllr D Chapman
Cllr I Huddleston
Cllr A Hart
Cllr B Woods**

**Cllr R P H Brady
Mr R Helliwell
Prof J Haddock Fraser
Cllr V Priestley**

8. To appoint the following Members to the Due Diligence Panel until the Annual Meeting in July 2021:

One Member Mr J Berresford

One Deputy Member: Cllr C Furness

9. To appoint the following Members to the Local Plan Review Steering Group until the Annual Meeting in July 2021:

Chair of Planning Committee Mr R Helliwell

Vice Chair of Planning Committee: Mr K Smith

Chair of the Authority Cllr A McCloy

Member Representatives: Cllr C Furness

Prof J Haddock-Fraser

Cllr V Priestley

Miss L Slack

Mr K Smith

Ms Y Witter

10. To appoint the following Members to the Governance Review Working Group until the Annual Meeting in July 2021:

Cllr W Armitage Mr J Berresford

Cllr C Furness Cllr R P H Brady

Cllr B Woods Cllr A McCloy

Mr K Smith

11. To appoint the following Members to the Climate Change Task Group until the Annual Meeting in July 2021:

Cllr C Farrell Prof J Haddock-Fraser

Cllr C Furness Miss L Slack

Cllr D Chapman Mr K Smith

Cllr M Chaplin

12. To appoint the following Members to the Budget Monitoring Meeting until the Annual Meeting in July 2021:

Chair and Vice Chair of Mr Z Hamid

Programmes and Resources Prof J Haddock-Fraser

Committee:

Chair of the Authority:

Cllr A McCloy

Two other Members:

Cllr V Priestly and Ms Y Witter

- 13. To appoint the following Member Champions until the Annual Meeting in July 2021:**

**Natural Environment, Biodiversity
and Farming:**

Miss L Slack

Cultural Heritage and Landscapes:

Mr K Smith

Engagement:

Ms Y Witter

**Thriving and Sustainable
Communities:**

Cllr V Priestly

Prof J Haddock-Fraser

Climate Change:

Cllr C Furness

Business Economy:

Cllr B Woods

Member Learning and Development:

- 14. To make appointments to the Outside Bodies set out in Appendix 1 to the minutes to expire at the Annual meeting in July 2021.**
- 15. To confirm that only these appointments are approved duties for the payment of travel and subsistence allowances as set out in Schedule 2 in the Members' Allowances Scheme.**

42/20 MEMBERS ANNUAL ATTENDANCE REPORT

The meeting considered the annual return of Members' attendance at Authority and Committee meetings and Training and Development events for 2019/20.

RESOLVED: To note the annual return of Members' attendance for 2019/20.

43/20 APPOINTMENT OF INDEPENDENT PERSONS

Under the provisions of the Localism Act 2011, the Authority was required to appoint at least one Independent Person to assist it in promoting and maintaining high standards of conduct amongst all Members. The Authority considered a report proposing that the current two Independent Persons be reappointed for a further 4 year term.

RESOLVED:

- 1. To reappoint Philip Sunderland and Jean Walker as Independent Persons for a term of office of 4 years ending at the Annual Meeting in 2024.**
- 2. To confirm that these appointments will end in 2024 when new Independent Persons will be selected and appointed following a formal recruitment process.**

44/20 ANNUAL CALENDAR OF MEETINGS 2021

The Authority considered a report setting out proposals for a schedule of meetings to cover the period from 1 January 2021 to 31 December 2021.

RESOLVED:

To approve the Calendar of Meetings for 2021 as set out in Appendix 2 of the minutes.

45/20 OUTSIDE BODY FEEDBACK REPORTS

The Authority received an update report from the Member appointed as Member Representative for Landscape and Heritage.:

Appendix 1 - Appointment to Outside Bodies

Appendix 2 - Calendar of Meetings 2021

46/20 EXEMPT INFORMATION S100(A) LOCAL GOVERNMENT ACT 1972

RESOLVED:

That the public be excluded from the meeting during consideration of Agenda Item No. 15 to avoid the disclosure of Exempt Information under S100 (A)(4) Local Government Act 1972, Schedule 12A, paragraph 1 “ information relating to any individual” and paragraph 3 “information relating to the financial or business affairs of any particular person (including the Authority holding that information)”.

PART B

The meeting ended at 11.50 am

MINUTES

Meeting:	National Park Authority
Date:	Friday 24 July 2020 at 10.00 am
Venue:	Virtual Meeting
Chair:	Cllr A McCloy
Present:	Mr J W Berresford, Cllr J Atkin, Cllr W Armitage, Cllr P Brady, Cllr M Chaplin, Cllr C Farrell, Cllr C Furness, Cllr A Gregory, Prof J Haddock-Fraser, Mr Z Hamid, Mrs A Harling, Cllr A Hart, Cllr Mrs G Heath, Mr R Helliwell, Cllr I Huddleston, Cllr C McLaren, Cllr Mrs K Potter, Cllr V Priestley, Miss L Slack, Mr K Smith, Cllr P Tapping, Cllr R Walker, Mrs C Waller, Cllr G D Wharmby, Ms Y Witter and Cllr B Woods
Apologies for absence:	Cllr D Chapman, Cllr B Lewis and Cllr K Richardson.

48/20 CHAIR'S ANNOUNCEMENTS

The Chair of the Authority announced the passing of Mr John Foster who had been the first National Park Officer from 1953 – 1968. Condolences had been sent to Mr Foster's family.

10.10 Cllr Colin McLaren joined the meeting

10.15 Ms Annabel Harling joined the meeting, the Chair welcomed her as the new Secretary of State Member

49/20 URGENT BUSINESS

There were no items of urgent business

50/20 PUBLIC PARTICIPATION

There was no public participation.

51/20 MEMBERS DECLARATIONS OF INTEREST

There were no Member declarations of interest.

52/20 CHIEF EXECUTIVE'S REPORT (SLF)

Members noted the Chief Executive's report.

RESOLVED:

That the report be noted.

53/20 INTERNAL AUDIT 2020/21 ANNUAL PLAN (A1362/7/DH)

Mr Ian Morten was present and introduced the report. Members were asked to note that there were additions to the normal plan to take into account the circumstances in relation to COVID 19 and that the timing of the work would be altered in line with current restrictions.

The recommendation to approve the Internal Audit Plan for 2020/21 was moved, seconded, put to the vote and carried.

RESOLVED:

To approve the Internal Audit Plan for 2020/21

54/20 NATIONAL PARK MANAGEMENT PLAN ANNUAL MONITORING REPORT 2019/20 (MM)

The Senior Strategy Officer introduced the covering report, the second for the Management Plan, which ran from 2018 – 2023 and identified those areas that had achieved, were at risk of not being achieved (amber) or had not achieved their target (red), two of those in the amber range had been impacted by the lockdown due to COVID19.

Amendments to the Delivery Plan (Appendix 3 of the Report) were outlined by the Senior Strategy Officer including adding hard targets to the information in the Target/Outcome column of the document as requested by the National Park Management Plan Advisory Group.

Members requested an update on the Sustainable Moorland Management Group which last met in 2018, the Director of Conservation & Planning confirmed that Natural England had organised the group and conversations were ongoing regarding arranging another meeting.

Discussion of intention 5 included a request to Members to promote #peakdistrictproud and to ask partners, local authorities and parishes to support the campaign; more information was available on the National Park Authority website. A request was made from Members to increase the information on the Authority website relating to events management and to look at the format of the website to make it more interesting for a younger audience similar to the website of the Yorkshire Dales National Park Authority.

The Chief Executive confirmed that work was continuing to improve the website and to move forward with social media as research had shown that social media channels were better for getting a message out. Natural England were promoting the Countryside Code and Visit England were promoting Enjoy the Countryside Safely.

Members discussed the requirement for Affordable Housing within the National Park

Members made comments on impact 6 regarding affordable homes and the continued work with local authorities to identify suitable land. A change to the report was noted for page 27, the final paragraph to be changed to local plan instead of planning. The Director of Conservation & Planning confirmed that the work on the scoping phase of the

local plan review included those local agents who had an interest but not the private housebuilding sector as they do not typically build in the Peak District. Further discussion outside the meeting was agreed.

The Chief Executive left the meeting at 11.30.

Members raised the issue of sites for expanding business within the National Park and it was confirmed that this would be part of the local plan review.

The recommendation to approve the Annual Monitoring Report (Appendix 1 of the report) subject to the changes noted above was moved, seconded, put to the vote and carried.

RESOLVED:

- 1. Members approved the National Park Management Plan Annual Monitoring Report 2019/20.**
- 2. Members noted the additional actions relating to climate change as part of the Peak District National Park Management Plan 2018-23 delivery plan.**
- 3. That any necessary changes to the proposed wording of the Annual Monitoring Report or to the additional targets for the Peak District National Park Management Plan 2018-23 delivery plan be delegated to the Chief Executive.**

The meeting ended at 11.40 am

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MINUTES OF THE GM POLICE AND CRIME PANEL HELD ON TUESDAY 30 JUNE 2020 VIA MICROSOFT TEAMS

PRESENT:

Councillor Nadim Muslim	Bolton Council
Councillor Nigel Murphy	Manchester City Council – (In the Chair)
Councillor Steve Williams	Oldham Council
Councillor Janet Emsley	Rochdale Council
Councillor David Lancaster	Salford City Council
Councillor Amanda Peers	Stockport Council
Councillor Warren Bray	Tameside Council
Councillor Mike Freeman	Trafford Council (Guest)
Councillor Graham Whitham	Trafford Council
Councillor Kevin Anderson	Wigan Council
Majid Hussain	Independent Member

ALSO PRESENT:

Baroness Beverley Hughes	GM Deputy Mayor
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OFFICERS:

Chris Sykes	Assistant Chief Constable, GMP
Clare Monaghan	Director Policing, Crime and Fire, GMCA
Jeanette Staley	Salford City Council & GM Police and Crime Policy Lead
Gwynne Williams	Deputy Monitoring Officer, GMCA
Sylvia Welsh	Head of Governance & Scrutiny, GMCA
Sarah Keaveny	Head of Comms, GMCA
Sarah Barnes	Principal Researcher, GM
Peter Langmead-Jones	Head of External Relations & Performance, GMP
Lisa Lees	Strategic Manager, GMCA
Lee Teasdale	GMCA Governance and Scrutiny,
Steve Annette	GMCA Governance and Scrutiny

PCP/15/20 APPOINTMENT OF CHAIR AND VICE CHAIR

Councillor Nigel Murphy having been nominated as Chair and Councillor Janet Emsley having been nominated as Vice Chair, and members then voting separately thereon, it was -

RESOLVED/-

That Councillor Nigel Murphy be appointed as Chair and Councillor Janet Emsley as Vice-Chair of the Police and Crime Panel for the ensuing Municipal Year.

PCP/16/20 MEMBERSHIP 2020/21

The Membership of the Panel for the ensuing Municipal Year was noted.

The Chair thanked Councillor Sharon Briggs (Bury) and Councillor Mike Freeman (Trafford) for their contributions to the work of the Panel, and the Chair would write to each to convey those thanks.

He then welcomed Councillor David Jones (Bury) and Councillor Graham Whitman (Trafford) as new members and hoped that they would find the work of the Panel interesting and rewarding.

PCP/17/20 APOLOGIES

An apology for absence was received from Angela Lawrence (Independent Member).

PCP/18/20 DECLARATIONS OF INTEREST

There were no declarations of interest made.

PCP/19/20 MINUTES

RESOLVED/-

That the Minutes of the meetings held on 28th and 31st January 2020 be approved as correct records, subject to a declaration of interest from Councillor Freeman being recorded in the minutes of 31st January 2020.

PCP/20/20 POLICE AND CRIME TEAM UPDATE

In opening the item, the Chair immediately placed on record his appreciation of the work of the team during the current emergency and the many instances where innovative working arrangements and sensitivity had ensured the maintenance and continuity of services to the public at a time of unparalleled difficulty.

The Deputy Mayor then presented her report that provided an overview of the work of the GMCA police and crime team across a range of functions and key issues, including the specific responses to the Covid-19 emergency, and she shared the generous appreciation already expressed by the Chair to all involved. Selecting highlights from the report, she emphasised the importance in the context of homeworking during the period of Covid-19 lockdown, of having robust arrangements in place by which the Deputy Mayor was enabled to continue to exercise her functions to hold the Chief Constable to account and to scrutinise decisions and actions by GMP during the crisis. Daily performance reports were provided to the Deputy Mayor and these were supplemented by regular GOLD meetings, and a careful overview was maintained of the impact of the pandemic on Force staffing

levels, particularly in the initial stages of the quarantine period, and she considered it was worthy of note that GMP had one of the lowest sickness absence rates of police forces nationally during the period, and had therefore been able to continue to meet its responsibilities to the public.

She also praised the innovation shown by officers and staff, PCSOs and special constables in finding new ways of working, many of which would continue to be relevant when the current crisis is passed, and their critical contribution to humanitarian work across Greater Manchester in relation to the temporary mortuary at Trafford Park, and the establishment of the Nightingale Centre.

Overall most crime types had fallen during the lockdown period but a comprehensive strategy was put in place with close partnership working between local authorities and other agencies, in order to provide an effective response to any pressures that might have emerged in relation to supporting victims of domestic abuse or child exploitation.

She drew attention to the situation in the criminal justice system where a serious and significant backlog of over 1000 trials and others cases has built up, attempts are being made to address the issues, some national level action is necessary but any areas where local actions can be taken are already in hand. Serious and organised crime has not been inactive during the period with several examples of situations where fraudsters have sought to capitalise on the pandemic. As lockdown relaxed there have been tragic deaths around water which required summer safety messages to be reinforced. GMP has also had to face challenges of large gatherings, the focus being of de-escalating situations, also raves that presented particular difficulties for control and enforcement. Robust measures are in place for further relaxations on 4th July in the hospitality sector.

In discussion Members, asked –

- when the Panel can expect to see the race equality policing report
- the extent to which the failed disciplinary hearing in respect of former ACC Steve Heywood undermines public confidence in the Police
- IOPS, clear that there have been improvements but still evidence of lack of confidence by some staff in the new system and does the Deputy Mayor consider that this continues to impact on the operational capabilities of GMP,
- implications of Covid pandemic on recruitment targets and budgetary control, and
- impacts of the Covid emergency on police sickness and mental health.

The Deputy Mayor responded to each of these issues and outlined the reporting timetable that can be envisaged. On budgetary implications she was able to assure the Panel that the Force had a very clear picture of the additional financial consequences directly attributable to the Covid emergency, and that these had been notified to Government though it remained unclear as to the proportion of those costs that might attract additional resources from Government.

Other members referred to –

- the rave situation and the initial responses by the Force,

- in terms of the ageing hub it was important that recognition was given to the fact that many older people did not have access to electronic means of communication, and messaging needs to be sensitive to this
- Probation Service – is the reorganisation progressing to plan
- Police Division review of resource distribution,
- provision of crime statistics disaggregated to local areas
- how many women remain in secure accommodation due to domestic violence and whether the action against perpetrators was also being actioned robustly
- Jury trials, is there a timescale for when these will be up and running again
- Importance of local crime statistics to support development of local Hate Crime Plans
- GMP Transport Unit increasing patrols on road network, how will areas be prioritised and will local authorities have an input in those priorities,
- issues about off-road biking and whether this will be part of the Safer Summer Campaign.

In responding, the Deputy Mayor indicated that the response to raves had been developed in recent weeks, drawing in intelligence from local authority partners and local communities that had led to at least one planned rave being prevented. She outlined the various responses that are used in terms of ensuring effective communication with older people especially around organised crime and fraud. She outlined the current position around the reorganisation of the Probation Service, and that she would write to the member on the position in relation to the Police Division resourcing and local crime statistics, recognising that both issues may have been impacted by the Covid emergency.

She was able to confirm that though accommodation had been procured or identified for single women fleeing domestic abuse as a contingency, cooperation between districts had in fact worked so well that each local authority had been able to find the accommodation they required in their local areas. She recognised all the good work that had been undertaken during the emergency period, especially with supermarkets and pharmacists and that these examples of good practice would in many cases continue. Road safety issues during lockdown were related to vehicle speeding that had led to a number of RTAs and that had led to a focussed campaign on speeding. Summer Campaign focus in relation to off-road biking needs to be built into local plans where it is an issue.

RESOLVED/-

1. To note the report and the responses made to detailed issues raised.

PCP/17/20 GMCA (FIRE AND RESCUE FUNCTIONS) (AMENDMENT) ORDER 2020

The GMCA Solicitor and Monitoring Officer submitted a report advising that the Amendment had been passed by Parliament and came into force on 26 June 2020, and allows the Mayor to make arrangements for fire and rescue functions to be exercised by the Deputy Mayor for Policing and Crime, and also amends the remit of the Police and Crime Panel to review or scrutinise decisions made, or action taken in the discharge of these functions. The Procedure Rules for the Police, Crime and Fire Panel will be presented to the Panel at its next meeting.

The Deputy Mayor and other members welcomed that the Fire Service now had a political home and a robust and effective mechanism through which elected members can apply the same scrutiny that they have been able to do for some time in respect of policing.

RESOLVED/-

1. To welcome the report

PCP/18/20 POLICE AND COMMUNITY SAFETY SURVEY 2019/20

A report of the Deputy Mayor was considered summarising survey results for the period July 2019 – March 2020 (i.e. prior to lockdown)

Some cross-cutting themes emerged from the data; people who self-identified as more financially secure also exhibited high feelings of safety, confidence in services and high satisfaction in those services, whereas people from BAME groups consistently had lower confidence, lower satisfaction and felt less safe and were less likely to contact the Police if they needed them in an emergency or non-emergency situation. The pandemic has resulted in cessation of face-to-face interviews and the data to date has to be interpreted in view of that, and going forward there will need to be some revision to the format of questions that takes account of the impact of the Covid emergency.

The Chair suggested that it would be both helpful and useful to receive an update at the next meeting of the GM Police and Crime Steering Group and for the Group to interrogate the data in more detail, and to explore how effectively community safety issues were being dealt with locally and how messaging was being targeted.

RESOLVED/-

1. To note the report at this stage; to accept the importance of the ground-breaking work involved that will inform the work of this Panel and other groups, and to continue the dialogue on the interpretation of the data at the next GM Police and Crime Steering Group.

PCP/19/20 GMP CRIME DATA

The Panel considered a report of recorded crime data in 2019 compared to the previous year. It was noted that crime-recording standards in GMP had significantly improved from 2018 to 2019 and continued in an upward trajectory. Although overall crime was down, in line with national findings, it was accepted that continued improvement was required to ensure crime data is accurate and in line with NCRS requirements. GMP had already invested extensively in dedicated resources to improve crime recording and NCRS compliance and the new centralised Crime Recording and Resolution Unit would undoubtedly assist in this regard, using specially trained staff to record crime at the first point of contact in Greater Manchester. On a note of caution the Panel was advised that crime statistics for 2020 would indicate a significant decrease in crime overall but this would need to be considered against the Covid-19 emergency.

Members looked forward to being able to interrogate reliable local crime data when this was available as this would be key to understanding the relationship with district level re-sourcing and to enable local responses to be formulated. A member indicated that it would be useful to have the Chief Constable's attendance at future meetings, though it was

accepted that the primary role of the Panel was to hold the Deputy Mayor to account in relation to her holding of the Chief Constable to account.

RESOLVED/-

1. To note the report.

PCP/20/20 DATE OF NEXT MEETING

1. To be determined in consultation with the Chair



Report to COUNCIL

Oldham's COVID-19 Response

Portfolio Holder:

Councillor Shah, Deputy Leader and Cabinet Member for Covid-19 Recovery

Officer Contact:

Rebekah Sutcliffe, Strategic Director of Communities & Reform

Report Author: Naaira Zaman (Performance Improvement Lead)

01.09.20

Reason for Decision

Following the July 2020 report on Oldham Council's response to the Covid-19 pandemic, this report provides an update on how we continue to monitor and manage the spread of the coronavirus pandemic locally.

Executive Summary

Covid-19 is still circulating across the UK and we are still seeing new cases across Oldham every day. We have a clear plan in place in case of an outbreak locally. This report summarises the local restrictions that have been introduced; identifies any associated activity; and highlights the approach taken by the Council to tackle the increase in numbers.

Recommendations

To note the content of the report.

1 **Background**

- 1.1 On Monday 29th June, Matt Hancock, the health secretary, announced that the UK's first local lockdown would be applied in Leicester and parts of Leicestershire.
- 1.2 The UK government has since introduced local restrictions in Luton, Greater Manchester, parts of West Yorkshire, and parts of East Lancashire. The Scottish government has introduced local restrictions in Aberdeen. No additional local restrictions have yet been introduced in Wales or Northern Ireland.
- 1.3 This report provides an update on the level of Covid-19 cases in Oldham to date; summarises the local restrictions that have been introduced; identifies associated communications activity; and highlights the approach taken by the Council to tackle the increase in numbers.

2 **COVID-19 in Oldham**

- 2.1 Oldham recorded 35 new cases of Covid-19 (a rate of 14.8 cases per 100,000 population) between 12-18 July. Oldham saw a significant spike in the number of people testing positive with 136 cases (a rate of 57.4 cases per 100,000 population) reported between 19-25 July, which was mainly attributed to an increase in cases in the central district.
- 2.2 The number of individuals testing positive for Covid-19 continued to rise with particularly high numbers amongst our younger working age population and Asian/Asian British residents. For the week 2nd- 8 August 260 new cases were reported (a rate of 109.7 cases per 100,000 population).
- 2.3 There has since been a continuing decline in the number of weekly cases in August. As at 1 September 2020, there were 134 new cases reported for the week of 23-29th August (a rate of 56.5 cases per 100,00 population) This takes the total number of Covid-19 cases reported in Oldham to 2944 to date.
- 2.4 As at 1 September 2020, at least 64,686 tests have taken place for Covid-19 in Oldham. This includes 17,174 from pillar 1 data (tests undertaken in hospitals, care homes and staff employed by the health and care sector) and 47,512 from pillar 2 data (commercial labs that process at-home and drive-through tests).

3. **Introduction of Local Restrictions**

- 3.1 Since the last council meeting Oldham has been on a challenging and difficult journey in relation to its Covid-19 figures.
- 3.2 Due to a spike in our positive cases new guidance was issued for Oldham residents on Tuesday 28th July to help halt the spread of Covid-19 and avoid a local lockdown. The guidance was initially put in place for a period of two weeks.
- 3.3 Residents were asked to not have social visitors to their home outside of those in their support bubble and to keep two metres apart from friends and family when seeing them outside. People who were 'shielding' were asked to continue to shield for another two weeks from Friday 31st July. In addition, to protect older and

vulnerable people, the proposed relaxation of restrictions relating to care home visiting were paused.

- 3.4 At this point, a significant proportion of cases involved multiple individuals testing positive within a household, showing that household spread is a real issue – especially in households with large families.
- 3.5 We began communicating these new guidelines to our key audiences and were particularly keen to use the newly formed Equality Advisory Group to disseminate information through to those communities most affected. We began to look at ways we could translate some of our key material, including posters and videos, into different languages.
- 3.6 On Friday 31st July new Government guidance affecting all of Greater Manchester, as well as some other areas in the North was introduced due to a rise in the number of cases in some areas of the region. This superseded the local arrangements that were put in place in Oldham on Tuesday 28th July and meant that people living in affected areas, including Oldham, must not:
- Meet people they do not live with inside a private home or garden, except where they have formed a support bubble (or for other limited exemptions).
 - Visit someone else's home or garden, even if they live outside of the affected areas.
 - Socialise with people they do not live with in other indoor public venues – such as pubs, restaurants, cafes, shops, places of worship, community centres, leisure and entertainment venues, or visitor attractions.
 - These new city-region wide guidelines also formally ended shielding from 1 August for all those in Oldham as well as elsewhere in Greater Manchester.
- 3.7 In addition, the following businesses are unable to reopen or resume:
- casinos
 - skating rinks
 - bowling alleys
 - indoor play areas, including soft play areas
 - exhibition centres and conference halls
 - indoor performances (even with a social distanced audience)
 - close contact services, which are any treatments on the face such as eyebrow threading or make-up application
- 3.8 Oldham joined forces with Greater Manchester and national agencies such as Public Health England and the Department of Health and Social care, to escalate the messaging to the public. This was particularly focused on three areas:
- Reaffirming safety guidelines such as washing hands and social distancing.
 - Promoting testing and encouraging people to be tested.
 - Starting to encourage people to self-isolate if they had, or suspected they had, COVID-19.
- 3.9 Despite the additional restrictions, throughout August the rate of positive COVID-19 tests in Oldham continued to increase, with continuing high numbers across the borough, especially among younger working age people and Asian/Asian British residents.
- 3.10 Oldham leaders put forward a strong case to the Government to demonstrate how an economic lockdown leading to closure of many retail, hospitality and other

venues, would not be in the borough's best interests. Instead a different approach was proposed - to increase testing, to take more control of track and trace processes locally, greater use of powers to drive compliance and enforcement among those not currently following guidelines, and intensive door to door engagement in areas with higher cases.

- 3.11 On Friday 21st August the Government announced that Oldham would not face business closures. Instead, a small number of additional measures introduced from midnight on Saturday 22nd August were agreed to help reduce the spread of the virus, namely:
- Tighter restrictions on household mixing, i.e. no socialising with anyone outside of household in any setting.
 - Avoid using public transport, except for essential travel.
 - Weddings, civil partnerships and funerals limited to household members and close family - 20 people maximum.
 - Restaurants encouraged to only seat people who make reservations in advance, up to a maximum of six people per table.
 - Pubs, restaurants, cafes, shops, places of worship, community centres, leisure and entertainment venues, or visitor attractions, should ensure people maintain social distancing and avoid physical contact.
 - Advising residents who have recently shielded to continue taking extra care now that the shielding process has formally ended in Oldham.
- 3.12 Key public health messaging, including updated messaging on the new guidelines in Oldham, has been communicated through a wide range of engagement channels, including print and broadcast media; social media; digital media and printed material, including leaflets and posters.
- 3.13 This messaging has been adapted for targeted groups, such as BAME communities and young people, in a number of ways. This has included direct engagement with community leaders and mosques to share communication assets in a range of languages and hand out leaflets and ensuring social media content is targeted to specific audiences through organic and paid-for channels.
- 3.14 In line with our agreed plan Oldham has increased the number of testing sites in the borough. Testing is now taking place at a higher rate than national average, with positivity falling. Three Mobile Testing Units are deployed every day in different sites across the borough. In addition, three local testing sites are in place with a fourth in development. A door-to-door testing offer was launched on 14th August 2020 targeted at areas with high numbers of cases and/or high positivity.
- 3.15 Locally supported contact tracing has been in place since 13th August 2020. 80% of cases passed to the local team are now successfully completed. We are in discussion with GM and national colleagues about taking on further responsibility for contact tracing from the national system.
- 3.16 Joint compliance visits are being undertaken daily by GMP and Council Environmental Health teams to ensure compliance with covid secure guidelines. These visits have led to the closure of some premises and to the issuing of a number of Fixed Penalty Notices. We have also written to all supermarkets reiterating responsibilities with regards to mask wearing. It is also hoped that the recent introduction of payments to support self-isolation will remove barriers for individuals not able to afford to self-isolate.

- 3.17 Our intensive door to door engagement activity has been underway for three weeks with support from partners, the voluntary sector and community volunteers. We have been focusing efforts on wards with the highest rates with an average of 150 households reached a day, with additional visits to local shops to provide advice, posters and further information also taking place. Where possible, door to door engagement activity has been enhanced with the offer of doorstep testing or with the placement of a local mobile testing unit.
- 3.14 Wigan was taken out of the wider restrictions on socialising put in place across Greater Manchester on Wednesday 26th August due to its low numbers of cases.
- 3.15 The government confirmed on Friday 28th August that the measures in Oldham would remain in place for a further week before review. At the same time, the government confirmed that Stockport, Bolton and Trafford will be removed from the lockdown measures preventing different households socialising inside on Wednesday 2nd September.
- 3.16 A ban on two households mixing indoors will continue in Manchester, Salford, Rochdale, Bury, and Tameside.

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COUNCIL

Update on Actions from Council

Portfolio Holder: Various

Officer Contact: Director of Legal Services

Report Author: Elizabeth Droган, Head of Democratic Services
Ext. 4705

9th September 2020

Reason for Decision

The decision is for Elected Members to note the updates to the actions from previous Council meetings.

Executive Summary

1. This report provides feedback to the Council on actions taken at the Council meeting on 15th July 2020.
2. This report also provides feedback on other issues raised at that meeting and previous meetings.

Recommendations

Council are asked to agree the action taken and correspondence received regarding motions and actions agreed at previous Council meetings.

Update on Actions from Council**1 Background**

- 1.1 The report sets out the actions officers have taken on motions of outstanding business and notice of motions approved at the Council meeting held on 15th July 2020.

2 Current Position

- 2.1 The current position from actions as a result of motions is set out in the table at Appendix One. Letters are attached at Appendix Two in response to the actions approved at Council.

3 Options/Alternatives

- 3.1 N/A

4 Preferred Option

- 4.1 N/A

5 Consultation

- 5.1 N/A

6 Financial Implications

- 6.1 N/A

7 Legal Services Comments

- 7.1 N/A

8. Co-operative Agenda

- 8.1 N/A

9 Human Resources Comments

- 9.1 N/A

10 Risk Assessments

- 10.1 N/A

11 IT Implications

- 11.1 N/A

12 Property Implications

- 12.1 N/A

13 Procurement Implications

13.1	N/A
14	Environmental and Health & Safety Implications
14.1	N/A
15	Equality, community cohesion and crime implications
15.1	None
16	Equality Impact Assessment Completed?
16.1	No
17	Key Decision
17.1	No
18	Key Decision Reference
18.1	N/A
19	Background Papers
19.1	<p>The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:</p> <ul style="list-style-type: none">• Agenda and minutes of the Council meeting held 15th July 2020 are available online at: http://committees.oldham.gov.uk/mgCommitteeDetails
20	Appendices
20.1	Appendix 1 – actions taken following the Council meeting held on 15 th July 2020
20.2	Appendix 2 – Letters and other information received in response to actions approved at previous Council meetings.

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Actions from Council 15th July 2020

ACTION	ISSUE/RESPONSE	WHO RESPONSIBLE	DATE COMPLETED
Youth Council Motion	Quality job opportunities and apprenticeships for young people	Overview and Scrutiny Board	In progress.
Leader and Cabinet Member Question from Councillor Byrne	Saddleworth School Catering Funding	Councillor Fielding	Response sent 24 August 2020
Cabinet Minute Question from Councillor Sheldon	Proposed Purchase of Former WH Shaw Pallet Works, Huddersfield Road, Diggle	Councillor Fielding	Response sent 31 July 2020
Administration Motion 1: Funding Recovery, Jobs and Services	Letter to be sent to Secretary of State for Communities and Local Government	Chief Executive	27 July 2020
	Letter to be sent to the LGA	Chief Executive	27 July 2020
	Letter to be send to key partner organisations	Chief Executive	27 July 2020
Administration Motion 2: Care Workers vs. COVID-19 Motion	Endorsed the principles of UNISON's campaign	Council	Council endorsed 15 July 2020
	Communicate to providers the Council's view	Managing Director Health and Adult Social Care	16 July 2020
	Review procurement and commissioning policies	Procurement	The Council has signed up to the Social Value Portal which enables us to steer bidders at looking at our specific aims and measures. A briefing was planned with the Leader and

			Deputy Leaders. There were not currently any measures for occupational sick pa but these could be built in specifically for Health and Social Tenders.
Opposition Motion 1: Preventing Modern Slums in Oldham Borough	Letter to be sent to the Secretary of State	Chief Executive	27 July 2020
	Letter to be sent to the GM Mayor	Chief Executive	27 July 2020
	Response from GM Mayor dated and received 29 July 2020		
Opposition Motion 3: The Local Electricity Bill	Write to the relevant Government Minister	Chief Executive	27 July 2020
	Response received from BIES dated 21 August 2020 received 25 August 2020		
	Write to Local Members of Parliament	Chief Executive	27 July 2020
	Response dated 28 July 2020 received from D. Abrahams MP 28 July 2020	Chief Executive	
	Response dated 27 July 2020 received from J. McMahon MP 31 July 2020		
	Write to the Campaign promoting the Bill 'Power for People'	Chief Executive	27 July 2020

Oldham's Covid-19 Response	RESOLVED that: 1. Oldham's Partnership Response to the COVID-19 pandemic be noted. 2. The questions and responses provided be noted.	Council	Council noted the report on 15 th July 2020
Update on the Actions from Council	RESOLVED that the actions taken regarding motions and actions from previous Council meetings be agreed and correspondence and updates received be noted.	Council	Council approved the report on 15 th July 2020.
Members Allowances – Transport	RESOLVED that the Special Responsibility Allowance (SRA) payment for members undertaking duties on the Greater Manchester Transport Committee be continued.	Council	Council approved the report on 15 th July 2020.
Annual Reports – 2019/20	RESOLVED that the annual reports be noted.	Council	Council noted the report on 15 th July 2020
Review of Whistleblowing Policy	RESOLVED that the Whistleblowing Policy be approved and adopted.	Council	Council approved the report on 15 th July 2020.

Previous to 17 Jun 2020 Council:			
ACTION	RESPONSE	WHO RESPONSIBLE	DATE COMPLETED
Opposition Business 1: Keeping Our Villages and Rural Areas HGV Free (12 Sept 2018)	Overview and Scrutiny to examine the merits of establishing a lorry watch scheme	O&S Board	Traffic Engineers have not been able to make as much detailed progress as anticipated on this matter this has been partly due to the recent Covid-19 epidemic that has put greater pressure on our Traffic Management resources. Highways have been able to put together an outline budget cost for the work required to bring the current road traffic signs up to a standard such that Police enforcement could take place. The costs reflect the requirement of the Department for Transport's Traffic Signs Regulations and General Directions whereby the signs have to be illuminated to allow enforcement.
Opposition Motion 1: Tackling Dog Fouling and Nuisance (20 March 2019)	Consultation be undertaken on application of maximum on the spot penalty and O&S Board asked to examine current examples of best practice and confer with the Dog Trust	People & Place / O&S Board	The motion was taken to the O&S Board at the meeting held on 18 June 2019. It was reported to Council on 17 July 2020 that work on progressing the motion via the Overview and Scrutiny Board had been delayed. A councillor had been nominated from the Board to work with officers to progress the points raised and this work would now be prioritised.

Opposition Motion 2: Tackling Speeding (20 March 2019)	O&S Board asked to identify locations, explore availability of funding, investigate how to work with residents' groups and explore establishing 'bus gates'	O&S Board	See Note 1 below.
Opposition Motion 1: Making a Commitment to the UN Sustainable Development Goals (10 July 2019)	Replicate as far as possible to identify work being done and what more can be done by the Council and its partners.	O&S Board and Health Scrutiny	Report was submitted to O&S Board on 3 March 2020 and to Health Scrutiny on 7 July 2020. See the report at Item 13 on the Council agenda.
Councillor Sykes Question 2: GMSF – Arrangement for Extraordinary Council Meeting (11 Sep 2019)	Arrange meeting to discuss GMSF to discuss proposals	Constitutional Services	A meeting has been arranged for 28 October 2020 at 6.00 p.m.
Opposition Motion 3: Ban on Fast Food and Energy Drinks Advertising (11 Sep 2019)	Referred to O&S Board	O&S Board	The motion has been referred to Health Scrutiny. This will be discussed at the meeting to be held on 7 January 2020. A further report was submitted to Health Scrutiny on 7 July 2020. The motion is to be considered at the meeting on 1 September 2020 and the Director of Public Health be asked to consider submission of the proposed Healthy Weight and Physical Activity Strategy for consideration alongside the motion.
Youth Council Motion: Make Your Mark (8 Jan 2020)	Task and Finish Group with Relevant Cabinet Members	Cabinet Members / Youth Council	In progress.

Opposition Motion 3: A Sensible Approach to Firework Displays (8 Jan 2020)	Motion referred to O&S Board under Council Procedure Rule 8.4(d)	O&S Board	O&S received a report at its meeting on 3 March 2020. It was recommended and agreed that officers from Public Protection would work in partnership with Greater Manchester Fire and Rescue Service and the Council's Community Safety Team to develop an action plan that could be reported back to the Board for further recommendations.
Opposition Motion 1: Tax Relief for Public Transport (17 Jun 2020)	Motion referred to the Overview and Scrutiny Board	Overview and Scrutiny Board	In progress. Report being prepared for O&S Board in September.
Opposition Motion 2: Accessible Shopping Districts (17 Jun 2020)	Ensure investment took account of good practice in improving access; members be encouraged to consider bids to the Local Improvement Fund and continue to promote and support the work of the Oldham Dementia Partnership, Oldham Dementia Alliance and Oldham Dementia Friends Network	People and Place	In progress – information sent to relevant officers
Opposition Motion 3: Chatty Checkouts and Cafés (17 Jun 2020)	Ask the Health Scrutiny Board to examine issue	Health Scrutiny	In progress.

Note 1: Tackling Speeding

The following information is provided in response to the motion from Overview and Scrutiny:

1. *Identify, with the assistance of Districts, local Police and the Council's highway officers, locations not currently equipped with a speed camera which might benefit from one for consideration by the Drivesafe GM Casualty Reduction Partnership.*
In response members were informed that the introduction of any new safety camera was controlled by Drivesafe who must apply a stringent set of criteria based upon guidance issued by the Department for Transport before any new installation can be considered. It was understood that for a successful application to be made the number and severity of road traffic injury collisions, along with the degree, nature and extent of speeding must be of a particular magnitude. The criteria was laid out in the 'Safety Camera Handbook' compiled by Transport for Greater Manchester Safer Roads Partnership.
2. *Explore the viability of funding to purchase and deploy mobile speed cameras to catch offenders, change driver behaviour and improve road safety.*

Owing to the strict Governance in place that controlled the deployment of fixed and mobile Safety Cameras and the associated issuing of Penalty Charge Notices or Summonses to errant drivers. there were currently no means available to Oldham or any other District within Greater Manchester to consider this option.

However, if a particular site, suggested by a GM District, for example Oldham, met the criteria laid down in the 'Safety Camera Handbook' then Drivesafe could consider its introduction as part of a future year's programme. Following a successful application, any costs associated with the purchasing or installation of a camera would fall to Oldham. The costs could be in the region of £35,000 to £40,000 and Oldham would not directly receive any income generated by the camera. In Oldham, as in the rest of the Greater Manchester, fines generated by the various Speed and Red Light cameras go directly to the Government's Treasury Department. However, when drivers were offered a Speed Awareness as part of the National Drivers Intervention Scheme (NDIS), the monies that are collected are used to support the actual driver improvement courses themselves. In the event of a surplus, the Joint Road Safety Group allocated funding to data-led, evidenced Road Safety Intervention across Greater Manchester. In recent years, Oldham had successfully bid for this funding stream and had introduced a number of Casualty Reduction Schemes that had resulted in reducing the number of injury collisions at sites across the Borough.

3. *Investigate how the Council and Police can work with community and residents groups to establish Community Speed Watch schemes and Community Concern speed enforcement sites in the Borough.*

Currently, the Traffic Management Team at Unity receive speed related correspondence from elected members, businesses, local communities and the general public on a regular basis. Each query is considered on merit by experienced Traffic and Road Safety specialists. Any subsequent investigations will take into account the injury accident record, the availability of speed survey data and the

highway conditions on site. In the event of obsolete or absent data, additional surveys are often carried out. If the speeding issue corresponds to the location of an injury collision problem, the matter is given a greater priority often resulting in a bid to the Council's Highways Capital Programme for funding of some form of intervention measures. Most of the complaints that we receive about speeding do not have a road traffic injury problem associated with them. In these instances, the results of the speed surveys are forwarded to the Police for them to consider action. This could result in increased enforcement activity and/or consideration by them as a Community Speed Watch scheme or Community Concern Site.

4. *Explore the merits of establishing 'bus gates' at sites outside schools and look at establishing a pilot project. (Bus gates limit vehicular traffic outside schools to cycles and local buses at the start and end of the school day, with a fixed penalty for transgressors).*

Bus gates have been used across the country, primarily in town and city centres at the start of a bus only route, segregated bus lanes or guided bus routes. These facilities rely upon significant highway engineered interventions coupled with a robust system of back office enforcement that usually employed CCTV control, Automatic Number Plate Recognition (ANPR) and/or the use of rising hydraulic bollards to ensure compliance.

Consequently, the financial implications for the introduction of a pilot scheme is significant (possibly into six figures). Alternatively, consideration of a much reduced scheme that rely solely upon traditional road signing systems are unlikely to be viable options owing to the lack of Police enforcement and their ability to issue Moving Traffic Offences, leading to driver non-compliance resulting in Road Safety issues.

Apart from Enforcement there is also the matter of safely dealing with:

- i) U-turning and diverting traffic which would put pressure on the existing highway infrastructure that, in turn, may require some form of engineering intervention.
- ii) Exemptions for residents with vehicles within the bus gate
- iii) Emergency vehicle access
- iv) System failure – route closure

Highway, Traffic and Road Safety officers supported the ethos to improve pedestrian and child safety particularly around schools.

In this year's Highway Capital Programme, there has been a small allocation of funding provided to enable the commencement of a replacement of a number of vehicle activated signs across that borough that had been installed around 10 years ago as part of previous speed management and road safety interventions.

These signs were introduced as part of a previous capital programme following an evidence based, data led investigation and should not be confused with other similar solar powered devices funded in 2010/22 by Councillor budgets. The initial tranche of replacements will focus on

the VAS introduced on the higher speed rural routes including the A62, A635, A672 and A671. As all of the signs were funded by Councillors in 2010/11 are now in disrepair, beyond design life and outside warranties, ward members will be asked if they wish to fund a modern replacement, Traffic and Road Safety officers will be contacting members on this in the year ahead.

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Dr Carolyn Wilkins OBE
Chief Executive, Oldham Council
Accountable Officer, NHS Oldham CCG
Email: Carolyn.Wilkins@oldham.gov.uk
CC: ce.ori.hughes@oldham.gov.uk

29th July, 2020

Ref: AB/ PD/ AD

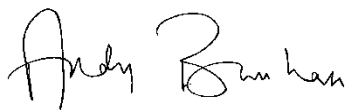
Oldham Council Motion - 'Preventing modern slums in Oldham Borough'

Dear Carolyn,

Thank you for your letter regarding the recent Oldham Council motion 'Preventing Modern Slums in Oldham Borough'. We share your concern about the proposed deregulation of planning laws to allow conversion of commercial buildings into dwellings without the need for planning permission as this removes the ability of local authorities to properly 'place-make' and does not necessarily result in high quality homes.

In terms of the GMSF, all 10 Boroughs approved the GMSF 2019 in January 2019. This contained a policy (GM-H 3) which required all new dwellings in Greater Manchester to comply with the nationally described space standards and be built to the 'accessible and adaptable' standard in Part M4(2) of the Building Regulations. It is the intention that this policy will be carried forward into the Publication Plan. As the plan is a joint Development Plan Document of the 10 local authorities, the Publication Plan will be considered for approval by Oldham in the autumn.

Yours sincerely,



ANDY BURNHAM
Mayor of Greater Manchester



PAUL DENNETT
City Mayor of Salford
GM Portfolio Lead for Housing,
Homelessness and
Infrastructure

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**Department for
Business, Energy
& Industrial Strategy**

Minister of State
Department for Business,
Energy & Industrial Strategy
1 Victoria Street
London
SW1H 0ET

Dr Carolyn Wilkins OBE
Chief Executive
Oldham Council
Level 3
Room 329
Civic Centre
West Street
Oldham
OL1 1UG

T +44 (0) 20 7215 5000
E enquiries@beis.gov.uk
W www.gov.uk

Our ref: MCB2020/26548/NB

21 August 2020

Dear Carolyn,

Thank you for your letter of 23 July regarding the Local Electricity Bill.

As I am sure you will appreciate, the Local Electricity Bill is a Private Members Bill and therefore it would not be appropriate for me to comment specifically on this. Nevertheless, local energy is a key cornerstone of the Government's ambition for our transition to a low-carbon, smart energy system.

I agree that Local authorities play a central role in creating sustainable communities, particularly through the provision of local generated, renewable electricity. Our ability to meet our net zero target by 2050 across the electricity, heating and transport sectors will depend on the Government working with business, local authorities and communities at the local level.

My Department's Local Energy Programme was launched in 2018 and is designed to maximise the local contribution to clean growth and decarbonisation and so help reach that net zero target. The programme works with Local Enterprise Partnerships, local authorities and communities in England to drive the development of clean growth and support clean growth investment. Five regional Local Energy Hubs were set up to address local barriers and to carry out the early development work across a pipeline of local authority energy projects. The key focus is to bring these projects to an investable stage that will allow the mobilisation of private sector finance that would not otherwise happen.

We are also providing support to communities through the Rural Community Energy Fund, which is helping rural communities in England to develop renewable energy projects that provide economic and social benefits to their community.

My Department acknowledges the importance of a route to market for small-scale low-carbon generation for communities. On 10 June 2019, we launched the Smart Export Guarantee (SEG), which ensures that small-scale low-carbon generators are paid for the power they export to the grid. The SEG provides space for innovative market solutions to come forward and supports the uptake of flexible technologies such as batteries - reinforcing our smart energy agenda. Eligible community projects will be able to benefit from the SEG. However, we recognise that it may be more suitable for

some projects than others. We are continuing to consider what measures we could take to support the efforts of communities that wish to invest in low-carbon community energy.

The Government is reviewing the future energy retail market jointly with Ofgem, to ensure all consumers secure a fair deal for their energy and are appropriately safeguarded in the future. The review will identify how the regulatory framework might need to evolve to ensure the energy market is fit for the future, so that consumers can take advantage of the increased flexibility and lower costs of a low-carbon, smart energy system. Our 'Flexible and Responsive Energy Retail Markets' consultation closed on 16 September 2019 and the responses are being analysed. A summary of the responses will be published shortly.

On the subject of community energy generation schemes being able to supply local consumers, there are alternatives to a generator needing to become a licensed electricity supplier. For example, class exemptions to the requirement to hold a licence are available, and can be found at:

www.gov.uk/guidance/electricity-licence-exemptions.

In addition, a peer to peer arrangement enables a generator to form an agreement with one or more demand customers to supply them with electricity over the public network. To enable this agreement, a supplier is used as a facilitator by arranging and paying for the transport of that electricity and managing the risk of a supply and demand mismatch. It may also be helpful to note that Ofgem's 'Innovation Link' is a dedicated service providing feedback to interested parties on what the regulatory framework might mean for them. Further information is available at:

www.ofgem.gov.uk/about-us/how-we-engage/innovation-link.

Thank you again for taking the time to write. I hope you find this information helpful.

Yours sincerely,



RT HON KWASI KWARTENG MP
Minister of State for Business, Energy and Clean Growth

Email received from D. Abraham MP re Local Electricity Bill, received on 28 July 2020 at 10.13 am

Dear Lori Hughes

Thank you for your recent email regarding the Local Electricity Bill. I am sure you will be pleased to know that I am one of the 151 MPs supporting this Bill, to date.

As you may be aware, the Bill is scheduled for Second Reading on Friday 11th September, but is presently number 11 in the list to be debated, so is unlikely to be reached given the time limits on private business. I hope the breadth of support across the House will see the Government adopt the Bill and help secure its passage in Government time.

Thank you for taking the time to share with me the Council's support for this Bill.

Yours sincerely

Debbie

Debbie Abrahams MP
Member of Parliament for Oldham East and Saddleworth

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Jim McMahon OBE MP



HOUSE OF COMMONS
LONDON SW1A 0AA

Dr Carolyn Wilkins
Chief Executive
Oldham Council
Civic Centre
West Street
Oldham OL1 1UG

27 July 2020

Ref: JM29346

Dear Carolyn

Oldham Council Resolution – The Local Electricity Bill

Thank you for your recent correspondence regarding the above Council Resolution.

I will support this Resolution and I agree with the need to enact the legislation as soon as possible.

Kind regards

Jim

Jim McMahon OBE MP
Member of Parliament
Oldham West & Royton

Serving the Communities of Chadderton, Royton and Oldham

Constituency Office Address: Textile House, 108 Union Street, Oldham OL1 1DU

Constituency Office: 0161 652 8485 Westminster Office: 020 7219 6039

Twitter: @jimfromoldham Website: www.jimmcmahon.co.uk

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COUNCIL

Council Motion: Making A Commitment to the UN Sustainable Development Goals

Report of:

Cllr Colin McLaren, Chair of Overview & Scrutiny
Cllr Shoab Akhtar, Chair of Health Scrutiny

Report Author: Lori Hughes, Constitutional Services Officer
Ext. 4716

9th September 2020

Summary of the issue:

The purpose of this report is to highlight how Oldham is championing and implementing the United Nations Sustainable Development Goals, providing an overview of the work that is being undertaken across the organisation to support this.

Executive Summary

1. This report provides feedback to the Council the motion related to a Liberal Democrat motion on 10 July 2019 entitled 'Making a Commitment to the UN Sustainable Development Goals'.
2. The motion resolved to make a similar commitment to their delivery, as far as is practicable and within its power and resources, and calls upon the Health and Overview and Scrutiny Boards to identify the work that is already being done by the Council and its partners and what more can be done, and to present a report with its findings and recommendations to a future meeting of full Council.
3. The Overview and Scrutiny Board at its meeting on 3rd March 2020 and the Health Scrutiny Committee at its meeting on 7th July 2020 resolved to commend the attached report to Council.

Recommendation

Council is recommended to note the work being undertaken by Oldham that contributes to the ambitions of the UN's Sustainable Development Goals.

Update on Actions from Council**1 Background**

- 1.1 The report sets out the feedback to the Council related to a Liberal Democrat motion on 10 July 2019 entitled 'Making a Commitment to the UN Sustainable Development Goals'.

2 Current Position

- 2.1 The Overview and Scrutiny Board at its meeting on 3rd March 2020 and the Health Scrutiny Committee at its meeting on 7th July 2020 resolved to commend the attached report to Council. The current position is set out in the attached report.

3 Options/Alternatives

- 3.1 N/A

4 Preferred Option

- 4.1 N/A

5 Consultation

- 5.1 N/A

6 Financial Implications

- 6.1 N/A

7 Legal Services Comments

- 7.1 N/A

8. Co-operative Agenda

- 8.1 N/A

9 Human Resources Comments

- 9.1 N/A

10 Risk Assessments

- 10.1 N/A

11 IT Implications

- 11.1 N/A

12 Property Implications

- 12.1 N/A

13	Procurement Implications
13.1	N/A
14	Environmental and Health & Safety Implications
14.1	N/A
15	Equality, community cohesion and crime implications
15.1	None
16	Equality Impact Assessment Completed?
16.1	No
17	Key Decision
17.1	No
18	Key Decision Reference
18.1	N/A
19	Background Papers
19.1	<p>The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:</p> <ul style="list-style-type: none">• Agenda and minutes of the Council meeting held 10 July 2019 are available online at: http://committees.oldham.gov.uk/mgCommitteeDetails
20	Appendices
20.1	Appendix 1 – Report to Overview and Scrutiny Board on 3 rd March 2020 and Health Scrutiny on 7 th July 2020.

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Briefing to Overview and Scrutiny Board and Health Scrutiny

Dates: 03/03/2020 and 07/07/2020

Subject:

United Nations – Sustainable Development Goals

For Information

Report of:

Jonathan Downs (Corporate Policy Lead) /
Mahmuda Khanom (Policy Support Officer), x.5691

Sign-off:

Rebekah Sutcliffe, Strategic Director of
Communities & Reform (20.02.2020)

Summary of the issue:

The purpose of this report is to highlight how Oldham is championing and implementing the United Nations Sustainable Development Goals, providing an overview of the work that is being undertaken across the organisation to support this.

Recommendations to Overview and Scrutiny Board:

To note the work being undertaken by Oldham that contributes to the ambitions of the UN's Sustainable Development Goals.

1 Introduction

- 1.1 The Sustainable Development Goals (SDGs) are a collection of 17 global goals set by the United Nations General Assembly in 2015 as a "blueprint to achieve a better and more sustainable future for all".
- 1.2 In July 2019, at Oldham's Full Council meeting, a unanimous motion was passed to commit Oldham to the 17 Sustainable Development Goals set out at the United Nation's 2030 Sustainable Developmental Agenda meeting, 'as far as it is practicable and within its power and resources'.
- 1.3 The purpose of this report is to highlight how Oldham is championing and implementing the SDGs, providing an overview of the work that is being undertaken across the organisation to support this. Please note, this report provides a high-level summary of the work which aligns to each goal. It is not an exhaustive list of all Council activity in relation to the SDGs.

2. Sustainable Development Goal 1 – No Poverty

‘End poverty in all its forms everywhere’

2.1. Oldham Council is committed to tackling poverty and inequality, helping everyone across the borough to achieve their full potential. This includes:

- Providing financial support to residents through **Oldham’s Welfare Rights Service**, advising about entitlement to welfare benefits and supporting residents to challenge benefit decisions.
- Establishing the **Oldham Poverty Action Group (PAG)** in 2013 which includes representatives from the voluntary, community, faith and social enterprise sector, Oldham Council, housing associations, local businesses and DWP representatives. The Poverty Action Group meets with the overall aim to reduce the impact of poverty on the most vulnerable people in the borough. This has included working with the Department for Work and Pensions to change how benefit sanctions are administered and supporting the Oldham Food Network successful crowdfunding efforts for Oldham’s foodbank kitchen.
- Helping people into employment through **Get Oldham Working and the Career Advancement Service**, which has secured over 6264 work related opportunities for Oldham residents to date.
- Delivering the award-winning **Warm Homes Oldham** programme which continues to pull people out of fuel poverty every year. So far, an estimated 6000 people have been helped out of fuel poverty because of the scheme.
- Redirecting Council spend through our **local wealth building** approach, which currently sees 55% of all Council spend retained within Oldham (and over 80% in GM) creating more opportunities for Oldham residents.
- Working with the Department of Education and Oldham Education Commission to deliver Oldham’s **Opportunity Area** programme, aiming to improve social mobility and using education as a key driver to achieve this.
- Undertaking **Poverty Proofing Audits** in schools, which aims to support schools to identify and overcome the barriers to learning that children and young people from families with less financial resources face. To date three schools in Oldham have been audited: Broadfield Primary School, St Hilda’s CE Primary and Hathershaw College. The next steps will be to review the process and learning from this with a view to carrying out 3 more pilots.
- Successfully achieving accreditation as **Foundation Living Wage Employer** in November 2019. The accreditation commits Oldham Council to paying at least the Foundation Living Wage of £9 per hour to all staff, and to work with suppliers to ensure that they do the same. This rate is above the Government’s current National Living Wage of £8.21.

Next Steps

- 2.2 Oldham Council will continue to work co-operatively with our communities and our partners to reduce poverty together. At present, The Council is engaged in a national pilot alongside three other local authorities and being led by the Children's Society, to explore how crisis support can be better co-ordinated. The pilot involves the scrutiny of the Council's Local Welfare Assistance Scheme and explores how it is used in relation to other sources of crisis support from VCFSE partners. The aim is to ensure that resources are maximised through better co-ordination and elimination of duplication to ensure that no-one falls through the welfare safety net.
- 2.2 We are supporting a Poverty Truth Commission (led by Action Together) aimed at putting the voice of people experiencing poverty at the heart of our decision and policy making. The findings of this work will be used to inform the Council's development of a poverty strategy and action plan to inform changes that we may need to make to our systems, processes and procedures, within and across organisations to tackle poverty in the borough.
- 2.3 Additionally, at a GM level, Oldham is participating as a pilot authority in a project to explore the impacts of welfare reform and Universal Credit on Council services and on recipients, with a view to informing systems change to ensure people receive the help they need when they need it and lobby, with GMCA, for changes to Government policy where needed.

3. Sustainable Development Goal 2 – No Hunger

'End hunger and achieve food security'

- 3.1 Oldham Council is working to tackle food poverty across the borough, aiming to ensure that all people have access to high quality, nutritious food. This includes:
- Establishing a cross-sector food partnership to develop a sustainable approach to food in Oldham. The '**Growing Oldham: Feeding Ambition**' Partnership is chaired by Oldham Council and has been meeting regularly since it was established in 2016. The purpose of Growing Oldham: Feeding Ambition is to work in partnership to support key food priorities and drive a sustainable and co-operative approach to food, Coordinates approaches through closer partnership working.
 - Delivering the provision of free food and enrichment activities during school holidays for disadvantaged children. Oldham's **Holiday Hunger** scheme aims to match food provision with holiday enrichment activity. The scheme has grown over the past year and proposals are in place to extend provision for a further two years, across all 13 weeks of the school holidays.
 - Supporting Oldham's **emergency food providers**, including Oldham Foodbank. In 2019, as part of potential EU Exit mitigation planning, £20k was committed to strengthen and increase resilience in the emergency food provision sector in Oldham. Doctors, social workers, health visitors, CAB, and police all receive training about the offer of Oldham Food Bank and each organisation can refer people to the food bank for emergency food supplies.

- Coordinating the delivery of '**Fair Access to Food For All**' in Oldham through Growing Oldham: Feeding Ambition. The Partnership captures insight from all parts of Oldham's food system and effectively links strategic policies and decisions around food, to actions making a real difference on the ground. Through these relationships across people and partners, the group can realise a lasting and effective approach to the future of food in Oldham.
- Participating in **The Food Chains 4 EU** project is an INTERREG European-funded programme led by Oldham Council and Manchester Metropolitan University on behalf of GM. Working with international partners from Netherlands, Italy, Bulgaria and Romania, it is looking at informing and influencing regional strategic priorities. Food Enterprise is one of the main focusses in how regional funding can be used grow the sustainable food and drink sector for Greater Manchester. Oldham recently co-hosted a GM Peer Review, bringing international experts from the participating countries into the region to look at four key issues – including Food Enterprise – and how the current training, business planning and development for food businesses could be strengthened further.

Next Steps

- 3.2 The *Growing Oldham Feeding Ambition* Partnership will continue working with communities and partners across Oldham to tackle food poverty across Oldham. Expert support is being provided by Foodsync to develop this partnership, our vision for food in the borough and the action plan to achieve Sustainable Food Cities Silver Award.
- 3.3 There is a commitment, subject to securing continued funding, to increase and expand the Holiday Hunger initiative. As well as to explore how we can commit to a long-term plan (e.g. 5 years) that alleviates child food poverty, both inside and outside of the school day.

4. Sustainable Development Goal 3 – Good Health and Wellbeing

'Ensure healthy lives and promote well-being for all at all ages'

- 4.1 In Oldham we are committed to creating the conditions for residents to take greater control over their own lives, including their health and wellbeing. Our approach to improving the health and wellbeing of our residents is based on the three pillars of the Oldham Model:
 - Thriving Communities – Enabling communities to make the right health and wellbeing choices and investing in community capacity.
 - Inclusive economy – Building wealth for our communities and the right type of business opportunity that provide jobs and career paths linked into Education for the people of Oldham
 - Co-operative services – Integrating services around local resident need. This includes:
- Delivering Oldham's **Right Start Programme** which is a service that works with parents from pregnancy until children are five years old. The service provides a range of support from Right Start practitioners such as health visitors, community nurses and

early years staff. These practitioners will work closely with other Right Start partners such as midwives, GPs, school nurses, early years settings and schools.

- Delivering the **Pre-school Oral Health Improvement Strategy** which embeds oral health improvement activity across the Right Start Service, School Nursing and preschools. The strategy includes establishing a culture that supports good oral health across Oldham, changing the culture so that there is a reduction in the use of feeding bottles containing sugared drinks, especially at night and engaging in social marketing programmes to promote oral health and uptake of dental services among preschool children and families.
- Implementing our **Thriving Communities Programme** which focuses on building on the strengths, people and groups that already exist within our communities and highlights how by using our community resources we can tackle problems earlier, rather than dealing with the symptoms later.
- Supporting our population to age well through our **Ageing Well** initiative is, supporting our older population to continue to thrive in employability. In March 2018, Oldham Council launched the Ageing Well Oldham Hub at Werneth Lifelong Learning Centre, a hub to help residents over the age of 50 further their career, get help with business funding and improve their overall health and wellbeing. Saddleworth and Lees has recently been named as one of the best places in Greater Manchester to grow old in the Greater Manchester Mayor's Age Friendly Challenge. The award recognises all the good work being carried out by a wide-range of organisations and groups, including the council, GPs, churches, residents, volunteers and partners.
- Providing a range of services to encourage and support residents to live healthier lives e.g. stop smoking services, weight management support and leisure services.
- Our **Making Every Contact Count** (MECC) programme promotes healthy behaviour changes such as stopping smoking, physical activity, eating healthily and positive mental wellbeing. The MECC approach encourages 'health chats' and sign posting. MECC aims to reduce health inequalities.

Next Steps

- 4.2 Oldham is working hard to continue our health and wellbeing priorities and improve the health and wellbeing of our residents. In 2020 we will be developing a new Health and Wellbeing Strategy which will set out our vision and priorities for improving health and reducing health inequalities in Oldham.

5. Sustainable Development Goal 3 – Good Education

'Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all'.

- 5.1 Oldham has a rich variety of schools, and a thriving community with signs of improving performance across many educational indicators. We are continuing to improve educational attainment across Oldham. This includes:

- Improving outcomes at a faster rate than national growth at: Good Level of Development (GLD) and Key Stages 1, 2 and 5. Work continues to improve outcomes at Key Stage 4 and this is a key priority for the Service working with schools and the Opportunity Area in 2019-2020.
- Oldham's revised **Developing School Improvement Strategy** is also generating some interest beyond the Borough, given its ambitious objective of integrating the school improvement role of Multi Agency Team's (MATs) and the local authority in a sector led model - which will be predicated on a 'place based' philosophy.
- Oldham is making significant improvements for the education provisions for our children and young people with special educational needs. In September 2019, Ofsted/CQC revisited the borough and recognised Oldham's improvement journey and the positive changes made since 2017 in terms of provision for children and young people with SEND.
- To make education and learning accessible for all, our **Oldham Lifelong Learning (OLL) Service** offer a range of courses and qualifications to help our population improve their employment including nationally recognised qualifications in English and maths, including GCSE level. Other courses include vocational care and education courses, information and communication technology and digital Skills, languages and arts and craft.

Next Steps

- 5.2 Oldham Council will continue to work with our schools, The Opportunity Area and our parents to achieve our priorities set out in the Opportunity Area plan 2017-20. These priorities are:
- To ensure all children are school ready by the age of five.
 - Raise attainment for all and raising it fastest for disadvantaged pupils.
 - All children and young people to be ready for life, learning and work.

6. Sustainable Development Goal 5 – Gender Equality

'Achieve gender equality and empower all women and girls'

- 6.1 Oldham has taken steps forward to challenge gender inequality through series of initiatives and campaigns. This includes:
- Developing **The Oldham Domestic Violence and Abuse Strategy 2017-2020** which aims to tackle domestic violence and abuse. The Oldham Local Safeguarding Children's Board have responsibility for the formal governance of this Strategy, with the Domestic Violence and Abuse Partnership being the core body responsible for ensuring delivery of the action plan.
 - In 2019 Oldham gained **White Ribbon Accreditation**, demonstrating Oldham Council's commitment to stop violence against women. To achieve accreditation, organisations are required to submit action plans which highlight how they will drive social change to strengthen gender equality and stop violence against women, improve organisational culture, safety and morale and increase knowledge and skills of staff to address violence against women.

- Ensuring any project, policy or proposal that has the potential to disproportionately impact on gender / sex is highlighted and, if possible, mitigated through the **Equality Impact Assessment** process.

Next steps

- 6.2 Oldham Council will continue to champion gender equality, including ensuring Oldham's workforce is representative of the communities it serves as part of the Workforce Strategy.

7. Sustainable Development Goal 6 – Clean Water and Sanitation

'Ensure access to water and sanitation for all'

- 7.1 Oldham Council has a responsibility under the Private Water Supplies Regulations 2009 to sample and monitor the water quality of Private water. This includes:

- Ensuring there is an adequate quality water supply to premises involved in food manufacture and food handling.
- As a Council, we have been actively promoting the refilling of drink bottles with water to staff and citizens to ensure there is greater access to water, but to also encourage sustainability and to reduce our reliance on single use plastics. Staff and building users, i.e. students at Lifelong Learning Centres, have been encouraged to carry a drink bottle and refill with water. Citizens have been encouraged to access free drinking water at designated water refill sites, i.e. organisations that have signed up to the Refill Campaign. Oldham Council sites, including Oldham Library and Lifelong Learning Centre, the Boathouse at Alexandra Park and Dunwood Park café have all signed up to the campaign. Oldham Council has promoted these sites plus other sites across the borough.
- In addition to supporting the Refill Campaign, Oldham Council is participating in a Greater Manchester (GM) initiative (co-ordinated by GMCA and the Environment Agency) to position water fountains in key locations across GM. Two water fountains have been identified for Oldham: one in the town centre and the other at a popular tram station.

Next Steps

- 7.2 Oldham is committed to carrying out its duties under the Private Water Supplies Regulations 2009 to ensure that our population has access to clean and safe water.

8. Sustainable Development Goal 7 – Affordable and Clean Energy

'Ensure access to affordable, reliable, sustainable and modern energy'

8.1 Working co-operatively with the community, the Council have developed several strategies to transform Oldham into a more energy efficient place and support our population access affordable and renewable energy. This includes:

- Implementing **Oldham's Climate Change Strategy 2013-2020** which sets out the way the Council will work in partnership with public, private and third sector organisations, as well as communities, to tackle the issues presented by climate change.
- Delivering several clean energy initiatives, including working in partnership with **Oldham Community Power**, a local community energy group to install community-owned renewable energy onto community and council owned buildings. This has included installing a 120kW solar PV system on Tommyfield Market, and around 220kW of solar PV has been installed on five schools and a community centre.
- Delivering Award-Winning **Warm Homes Oldham** programme is continuing to provide advice, support and energy saving measures to residents who are struggling to pay their energy bills and heat their homes.
- Leading the Interreg Europe funded **COALESCCE** project, which aims to build the community renewable energy sector across seven partner EU regions.

Next Steps:

8.2 The Council is developing a **Green New Deal Strategy** and is committed to achieving carbon neutrality by 2025, as well as achieving carbon neutrality as a borough by 2030.

8.3 Moreover, the new **Alexandra Park Eco-Centre** will run entirely from renewable energy generated on-site. In addition, a piece of feasibility work is underway looking at the potential to extract ground source heat from flooded disused coal mines using heat pumps, which could potentially provide low carbon heat to Oldham Town Centre.

9. Sustainable Development Work 8 – Decent Work and Economic Growth

'Promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all'

9.1 Oldham is committed to creating the conditions for a fair and inclusive economy, set out in The Oldham Plan 2019-2022. Oldham's vision is for Oldham to become Greater Manchester's Inclusive Economy capital by making significant progress in living standards, wages and skills for everyone. This includes:

- Working with educational institutions, training providers and Lifelong Learning facilities to ensure a great education and vocational training offer and enable residents to be life ready and work ready.
- Helping people into employment through **Get Oldham Working and the Career Advancement Service**, which has secured over 7800 work related opportunities for Oldham residents to date.

- Delivering free advice, information and guidance through a range of employability programmes through Get Oldham Working, offering access to a range of accredited courses and training opportunities to upskill and increase individual educational attainment.
- Running the **Oldham Lifelong Learning (OLL)** Service which offers a range of courses and qualifications to help residents improve their employment including nationally recognised qualifications in English and maths, including GCSE level. Other courses include vocational care and education courses, information and communication technology and digital Skills, languages and arts and craft.
- Running the **Oldham Council Traineeship Programme**, a monthly initiative to get young people onto the career ladder. Whilst on the 6-month traineeship, candidates undergo employability training and receive assistance in finding progression opportunities towards the end of their traineeship.
- Providing support through **Ageing Well Oldham** which aims to help anyone over 50 get the support to further their career, get enterprise advice and health and wellbeing support.

Next Steps

- 9.2 We will continue to improve the skills base of adults while developing accessible pathways into work. We will continue to promote the value of higher-level study, ensuring it is linked to key sector priorities of the GM Local Industrial Strategy.

10. Sustainable Development 9 – Industry, Innovation and Infrastructure

‘Build resilient infrastructure’

- 10.1 Infrastructure plays an important part of people’s lives, contributing to our sense of identity and well-being, and bringing enjoyment and inspiration. Oldham Council is committed to building resilient infrastructure. This includes:
- Growing a sustainable new economy that builds upon our existing strong partnership with our voluntary and community sector. We have recently secured significant investment (£2.2m) from the **Local Access Fund**, working in partnership with our social enterprise sector, to provide more support for the sector’s development. This proposal purposefully seeks to develop alternative business models that will build and retain social enterprise skills in the town and offer stable, well paid employment for Oldham residents.
 - The **Northern Roots** project which seeks to support the development of Oldham’s economy and build local skills as part of the development of the UK’s largest urban farm and eco-park. Initially the focus will be on investigating ways to enhance the sustainability and biodiversity of the site, to offer even greater opportunities for recreation and leisure for local people, and to promote growing and green enterprise projects. It presents a significant opportunity to work with local communities to

investigate ways that we can celebrate, protect and enhance our green spaces for the benefit of local people, the local economy and the planet.

- 99.1% of Oldham's Residents and Businesses have the potential to access **Fibre Internet** (speeds of over 24 Mbps). There are plans to launch access to 5G in Greater Manchester over the next few years. These will likely be centred around the city centre area. The combined authority has successfully bid for more than £23 million from the government to create a local full fibre network linking across the ten boroughs.

Next Steps

- 10.2 Implementing the recently approved proposals for a £306m town centre regeneration scheme, which will potentially include building 2,000 new homes and regenerating the town centre.

11. Sustainable Development Goal 10 – Reduced Inequality

‘Reduce inequality within and among countries’

- 11.1 Inequality exists in many forms and Oldham aims to reduce inequalities that exist in all areas including: health and wellbeing, economic prosperity, education, and access to services. This includes:
- Publishing a **Fairness Statement** that sets out the overall objective of achieving an Oldham which is fairer and a more equitable place for all. The Council aims to achieve fairness across the borough for staff and residents through delivering services that are accessible, sensitive and responsive to the diverse needs of Oldham's individuals, families and communities. Service design will prioritise community involvement, consultation and research enabling us to deliver services that meet the needs of our citizens.
 - Reducing inequalities in education through **The Opportunity Area programme**, which is a Government initiative targeting specific places to improve literacy and give children with disadvantaged backgrounds the language skills to excel in education.
 - Reducing financial inequality through **Oldham's Welfare Rights service**. The Welfare Rights Service provides free advice and support in relation to benefits, entitlement advice, assistance completing benefit forms, mandatory reconsideration, appeals and tribunals.
 - Delivering the **Locality Plan**, which aims to tackle the large inequalities in health outcomes that exist across the borough. To achieve this, we are addressing the wider determinants of ill health including access to good education and employment and focusing our efforts on early intervention and prevention. We are also working with people and communities to enable them to take more control of their lives, be more involved in their communities with a focus on eating better, being more active and reducing alcohol consumption and smoking prevalence.

- Helping local people with disabilities find and keep a job through **The Wellbeing Service** which gives advice about best practice in the recruitment and retention of disabled employees.

Next Steps

- 11.2 We will continue to identify and address the causes of inequality across Oldham, working with services through the Equality Impact Assessment Process to identify any potential negative impacts on any identified equality groups.

12. Sustainable Development Goal 11 – Sustainable Cities and Communities

‘Investing in public transport, creating green public spaces, and improving urban planning and management in participatory and inclusive ways’

- 12.1 We are committed to make Oldham a place where everyone feels safe and everyone can thrive. This includes:
- Improving Oldham’s air quality by changing the Council fleet to electric vehicles or, where that is not practical, vehicles that are compliant with Euro 6 lower emission standards. We will also support the wider change to electric vehicles across the borough by installing more charging points.
 - Delivering a major tree planting programme and work with GM for look at opportunities to introduce a **Clean Air Zone** across the region.
 - Continuing to invest in our 22 parks (two of which are green flag recipients), ensuring everyone in Oldham can access high quality public spaces for leisure and recreation.
 - Exploring options to further develop Oldham’s Metrolink Service to create an ‘orbital’ tram route linking Oldham to Ashton-under-Lyne to boost connectivity across the boroughs. Transport for Greater Manchester’s (TfGM) long-term 2040 Transport Strategy aims to deliver several improvements to the transport network by 2025.
 - Increasing the number of cycle routes by creating 65 miles of new cycling and walking routes, as part of a proposal for Greater Manchester to create the UK’s biggest network for people travelling by bike or on foot. The plans are part of a new 1,000-mile-long network – named **Beelines** – which will be the largest joined-up network in the UK and has been developed with all 10 GM authorities.

Next Steps

- 12.2 We will continue to invest in Oldham through our ambitious vision and strategic framework for the borough ‘Creating a Better Place’, which has been coproduced with partners, services, elected members, public sector organisations and different voices from our local communities to help clearly define regeneration ambitions, and to ensure that a vision was in place that was alignment with national, regional and local strategic priorities. This include the development and delivery of the Eco-Centre at Alexandra Park.

- 12.3 Culture is also central to the vision with facilities already delivered and the £13m project to transform the town's library into OMA – a new heritage and arts centre – getting underway in 2020. Momentum continues at Prince's Gate, with major players signing up to operate a supermarket and hotel at the scheme, kick-starting the wider regeneration of the Oldham Mumps area.

13. Sustainable Development Goal 12 – Responsible Consumption and Production

‘Ensure sustainable consumption and production patterns’

- 13.1 Oldham is committed to promoting sustainable consumption and production and promoting sustainable consumption largely through our behavioural change in the manufacture, use and disposal of goods. Environmentally friendly practices are also expected to save money through the more efficient use of available resources. This includes:
- Implementing a **Single Use Plastics Strategy** which aims to reduce the use of single use plastics in the organisation and across the borough wherever possible.
 - Delivering the **Get Oldham Growing project** which promoted local food growing and production. The programme works in partnership with local people, community groups and local organisations to improve peoples’ health, skills and environment through growing, cooking and eating local food.
 - Delivering the **Northern Roots** project, a 160-acre eco-park hosting many activities including the growing and processing of local organic food. The borough also has four community growing hubs – at Alexandra Park, Failsworth, Lees and Waterhead parks.
 - Continuing to deliver the Council’s **School Meals Provision** service which has won several sustainability awards for using local high quality, local produce.

Next Steps

- 13.2 We will continue to explore how we can become more sustainable as an organisation, including aiming to become paperless to reduce unnecessary waste.

14. Sustainable Development Goal 13 – Climate Action

‘Take urgent action to combat climate change and its impacts’

- 14.1 Our industrial ways of living mean greenhouse gas levels continue to rise, trapping CO2 in the air's atmosphere and its effects are evident with temperature rising, sea levels rising and recent Amazon fires. Oldham is dedicated to tackling climate change. This includes:
- Reducing our energy use and making our buildings more energy efficient to reduce the council’s energy costs as well as cutting carbon emissions, renovating the

corporate building stock to reduce the overall energy costs, associated carbon emissions and to take advantage of any opportunities for renewable energy generating technologies and associated subsidies which might exist.

- Implementing our **Carbon Reduction Commitment (CRC)** Energy Efficiency Scheme. The CRC Energy Efficiency Scheme is a mandatory government carbon tax scheme for large organisations. Oldham Council qualified to participate in Phase 2 of the scheme as our baseline electricity consumption is over 6,000MWh per annum. The purchase of carbon allowances costs the Council several hundred thousand pounds every year to comply. The Council is implementing ways to reduce its energy use, to reduce its energy bill and the cost of its CRC allowances.
- Developing Oldham's **Green New Deal Strategy** which will set out how we make the borough carbon neutral by 2030 and at the same time grow the green economy, creating jobs and training opportunities for residents in this high-value and fast-growing economic sector. One aspect of the new strategy will be a Citizens' Panel, which the Council will support to create and deliver its own climate change action plan, so that communities can improve their own neighbourhoods whilst tackling the climate and ecological emergency. The Council has set targets for carbon neutrality:
 - For the Council as an organisation by 2025
 - For the borough by 2030
 - As part of the Greater Manchester city region by 2038

Next Steps

- 14.2 Oldham is committed to radically cut carbon emissions from council buildings, schools and homes, maximising low carbon energy production and using available energy more efficiently. We will work towards significantly cutting carbon emissions from transport by encouraging modal shift and active travel.

15. Sustainable Development Goal 14 – Life Below Water

- 15.1 Oldham Council does not have any direct responsibility for supporting this Sustainable Development Goal, however, we actively work with our partners including the Environment Agency, RSPB and Canal and Rivers Trust to ensure that Oldham's waterways, lakes and reservoirs are protected.

16. Sustainable Development Goal 15 - Life on Land

'Halt and reverse land degradation and halt biodiversity loss'

- 16.1 Oldham is known for its renowned greenspace, including parks, woodland and wild moorlands. Oldham is committed to protecting and preserving our natural greenspaces and wildlife, this includes:
- Implementing two **Public Spaces Protections Orders (PSPOs)** to protect huge swathes of moorland and wildlife following several devastating fires over the last few years. The PSPOs ban fires and barbecues from being used on Oldham's moorlands.

- Creating more wildflower verges and meadows, creating natural corridors for bees and insects. Over time the variety of plant life will increase, helping to support even more wildlife species.
- Continuing to plant more trees to improve air quality, providing habitats for wildlife, and to absorb carbon.
- Delivering **The Green Dividend Fund** which puts residents at the heart of design, delivery and maintenance of community gardens and edible landscaping projects. So far over 500 households and 1,500 residents have been involved, many of whom were not previously active in their communities. Over 50 projects are being delivered in spaces across the borough and this activity is helping communities develop a shared sense of belonging and promoting closer neighbourhood ties through their enjoyment of greener spaces, as well as promoting and enhancing local biodiversity.

Next steps

- 16.2 Oldham is committed to preserving nature and wildlife and a significant amount of funding has helped to improve the moorland habitats for wildlife, including restoring areas severely damaged by fire, increasing the heather on the moor, creating wet heath and pond areas, restoring drystone walls, the regeneration of clough woodlands and the management of conifer plantations for wildlife.

17. Sustainable Development Goal 16- Peace, Justice and Institutions

‘Promote peaceful and inclusive societies for all’

- 17.1 At a local level, preserving peaceful communities through justice and ensuring services are available and inclusive to all is a key priority for Oldham’s Stronger Communities Service. This includes:
- Responding to community tensions, tackling hate crime, preventing violent extremism & counter-extremism (objectives in the **Community Safety and Cohesion Plan**).
 - Supporting the integration of migrant and new communities through a range of community development and engagement activities through **The Community Safety and Cohesion Partnership**. The partnership aims to support the integration of new communities, to prevent problems arising as a result of migration into the Borough and build positive relationships between new and existing communities. The current Community Safety and Cohesion Plan is currently being refreshed, ensuring it continues to align to Oldham’s wider strategic priorities.
 - Developing Oldham’s partnership **Serious Violence Strategy**, which will aim to prevent and tackle young people falling into crime. This will also include working with parents, helping them understand the implications of knife crime and gang violence.
 - Actively participating in the **GM Hate Crime Awareness weeks**, Oldham Pride and annual commemorative events including Holocaust Memorial Day and Remembrance Sunday.

Next Steps

- 17.2 We will work together with our communities and our partners to deal with issues such as reducing crime and anti-social behaviour, effective drug treatment, support for people experiencing domestic violence or hate crime, protecting you from fire and burglary, or nuisance neighbours.

18. Sustainable Development Goal 17 - Partnership for the Goals

‘Strengthen the Global Partnership for Sustainable Development’

- 18.1 Oldham has a strong and successful history of working in partnership. with its local organisation to support the delivery of a ‘Co-Operative Service, Inclusive Economy and Thriving Community’ set out in The Oldham Plan. Our partners work together to improve outcomes for people and places in the borough. This includes:

- Establishing **The Oldham Leadership Board**, a cross partnership group which is responsible for driving the Oldham Model, as set out in the Oldham Plan 2017-22 and sets the overall direction for the borough. The Board share a common vision ‘to make Oldham a place of ambition and are committed to working with each other and with the people of Oldham to create a productive place with healthy, aspirational and sustainable communities.
- Championing health and social care and **place-based integration and reform**. Oldham has led the way regionally and nationally in developing a model for public service that puts the needs of people and communities before that of individual organisations. The approach is supported across Oldham, through the Joint Leadership Team, the Oldham Leadership Board and, at GM through the Wider Leadership Team and the GM Health and Social Care Partnership.
- Working in partnership through Oldham’s Place Based Integration (PBI) initiatives which has seen multi-agency teams established to support residents and communities, providing a single approach to building resilience, informed by insight into what drives demand and shapes behaviour in communities, will there be a shift in inequalities that exist within the borough.
- Participating in the **Co-operative Councils’ Innovation Network**, a national Network of 28 local authorities committed to finding new ways of working with residents and partners to find solutions to the collective challenges facing our communities.

Next Steps

- 18.2 We will continue to work through our collective challenges by drawing on the energy and creativity of our workforce, residents and partners to find solutions together.



Report to COUNCIL

Statement of Community Involvement 2020

Portfolio Holder: Councillor Roberts, Cabinet Member for Housing

SRO: Helen Lockwood, Deputy Chief Executive – People and Place

Officer Contact: Emma Barton, Director of Economy

Report Author: Georgina Brownridge, Strategic Planning, Ext. 1670

Date: 9 September 2020

Reason for Decision

To adopt the Statement of Community Involvement (SCI).

The SCI sets out how Oldham Council will involve the community in the preparation and the revision of planning policy such as the Local Plan, together with the consideration of planning applications.

Recommendations

To adopt the SCI and make it available to view alongside the Equality Impact Assessment (EIA).

Statement of Community Involvement

1 Background

- 1.1 The Planning and Compulsory Purchase Act 2004 requires local planning authorities to prepare a Statement of Community Involvement (SCI). Oldham Council first adopted its SCI in April 2007. The SCI document identifies how the council will involve the community in the consideration of planning applications, the preparation and revision of the Local Plan, the preparation of Greater Manchester's Plan for Homes, Jobs, and the Environment – the Greater Manchester Spatial Framework (GMSF); and it also sets out policies for giving advice or assistance on neighbourhood planning.
- 1.2 Since the SCI was reviewed and adopted in 2019, the planning department have been deploying new ways of working, new systems and processes to work towards a more efficient and customer focused service. It was considered necessary to update the SCI to introduce proposals, which include to:
- make clear that statutory consultees, councillors and Oldham Partnership receive an email or letter with details of strategic planning consultations rather than an electronic copy of the documents;
 - publicise planning applications by site notices and / or neighbour notification letters, removing the requirement to do both, where it is not deemed necessary;
 - remove copies of planning applications being available in paper files. Planning applications will be available online. This reduces time spent by officers creating paper files;
 - publish individual comments anonymously, however, names and addresses of respondents cannot be treated as confidential and are available for public inspection without exception. Representations are kept on file with the application and form part of the public record, which must be presented upon request; and
 - make submitting representations on planning applications to online only. This is to reduce the time spent by officers scanning and saving representations to ensure that planning applications can be handled efficiently.
- 1.3 The SCI has also been updated to reflect The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 to allow Local Plan consultations and development management decisions to continue to progress during the Coronavirus pandemic.
- 1.7 This decision links to the Corporate Plan as the SCI seeks to promote working with a resident focus through encouraging residents and other stakeholders to be engaged in the planning process. The SCI sets out what methods we will use to engage with people, how people can comment and get involved in the planning process and the result is a Local Plan / planning decisions that have been influenced co-operatively.

2 Current Position

- 2.1 The updated SCI (Appendix 1) and supporting Equalities Impact Assessment (Appendix 2) now need to be adopted at Full Council as it is a Local Development Document. This then needs to be made available on the council's website and publicised. It will be made available Oldham Library, with additional copies being made available in other libraries and / or Access Oldham when they are open to the public again.

3 Options/Alternatives

- 3.1 Option 1 – Adopt the SCI and make it available to view alongside the EIA. The advantage of this option is that the SCI will provide certainty to residents, developers and other key groups and organisations as to the consultation methods the council will use. It will also allow us to progress the Local Plan whilst coronavirus is restricting consultation methods normally used. In addition, it will also ensure that planning consultations are carried out in accordance with the most up to date legislation and guidance. There are no disadvantages to this option.
- 3.2 Option 2 – Not to adopt the SCI and make it available to view alongside the EIA. There are no advantages to this option. The disadvantages will be that consultation cannot commence on the GMSF and the Local Plan review because not all minimum consultation methods can currently be met whilst coronavirus is restricting public places from being open. In addition, changes will not be made in the SCI to allow development management processes to be more efficient.

4 Preferred Option

- 4.1 Option 1 – Adopt the SCI and make it available to view alongside the EIA. The advantage of this option is that the SCI will provide certainty to residents, developers and other key groups and organisations as to the consultation methods the council will use. It will also allow us to progress the Local Plan whilst coronavirus is restricting consultation methods normally used. In addition, it will also ensure that planning consultations are carried out in accordance with the most up to date legislation and guidance. There are no disadvantages to this option.

5 Consultation

- 5.1 Public consultation is not required on the SCI, however the amendments and updates have been developed in consultation with the Portfolio Holder and Overview and Scrutiny Committee.

6 Financial Implications

- 6.1 Adopting the SCI in line with Regulation 35 will involve making the documents available on the council's website and publishing an adoption statement in a local newspaper. Therefore, the decision will result in no major financial implications. The service will incur small costs for publication and notifying people on the Local Plan mailing list. This is expected to be between £600 - £1000 and will be met from within the existing Strategic Planning and Information revenue budget.

(Jamie Kelly)

7 Legal Services Comments

- 7.1 The SCI is a local development document. Section 23 of the Planning and Compulsory Purchase Act 2004 deals with the adoption of local development documents and it states at section 23(5) that a document is adopted for the purposes of the section if it is adopted by resolution of the authority i.e. by full Council.

(Alan Evans)

8. Co-operative Agenda

- 8.1 The draft SCI links to the Corporate Plan and co-operative agenda as it seeks to promote working with a resident focus through encouraging residents and other stakeholders to be engaged in the planning process. The SCI sets out what methods we will use to engage with people, how people can comment and get involved in the planning process and the result is a Local Plan / planning decisions that have been influenced co-operatively.

9. Communications comments

- 9.1 The communications of any changes which could affect the existing processes for residents should be considered. For example: "make submitting representations to planning applications to online only."
- 9.2 This could be publicised through communications such as press releases, dedicated copy on web pages and council social media channels as necessary.
- 9.3 Communications can also support with publicising the updated SCI via the above methods to further underpin Oldham Council's commitment to working with a resident focus.

(Jessica Beckett)

10 Human Resources Comments

- 10.1 N/A.

11 Risk Assessments

- 11.1 N/A (Mark Stenson)

12 IT Implications

- 12.1 None

13 Property Implications

- 13.1 None.

14 Procurement Implications

- 14.1 N/A

15 Environmental and Health & Safety Implications

- 15.1 The Local Plan is a land use plan and may have environmental impacts, but the SCI, as the document which will set out how the council will involve the community in planning, has no implications.

16 **Equality, community cohesion and crime implications**

- 16.1 The SCI vision is that “through a co-operative approach we will enable, empower and encourage all residents and stakeholders of the borough to actively participate in the planning process to help achieve our corporate outcome of engaging and resilient communities”. This can only have a positive effect on all residents and stakeholders.

17 **Equality Impact Assessment Completed?**

- 17.1 Yes

18 **Key Decision**

- 18.1 Yes

19 **Key Decision Reference**

- 19.1 HSG-03-20

20 **Background Papers**

- 20.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:

Name of File: Statement of Community Involvement 2020
Records held in Strategic Planning, Room 310, Level 3, Civic Centre
Officer Name: Georgina Brownridge
Contact No: 1670

21 **Appendices**

Appendix 1: Statement of Community Involvement 2020

Appendix 2: Equality Impact Assessment

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Oldham

Local

Plan

Statement of Community Involvement 2020

September 2020



Oldham
Council

Statement of Community Involvement

The council's vision for the Statement of Community Involvement (SCI) is that “through a co-operative approach we will enable, empower and encourage all residents and stakeholders of the borough to actively participate in the planning process to help achieve our corporate outcome of engaging and resilient communities”.

If you would like further help in interpreting the SCI please contact planning on the following telephone number: 0161 770 4105.

You can also email the team at spi@oldham.gov.uk. During coronavirus restrictions please make use of email contact as much as possible.

All documents connected with the Local Plan and the SCI are available on the council's [web site](#).

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1 Introduction

- 1.1** The Planning and Compulsory Purchase Act 2004 requires Local Planning Authorities (LPAs) to prepare a Statement of Community Involvement (SCI). Oldham Council first adopted its SCI in April 2007. The SCI document identifies how the council will involve the community in the consideration of planning applications, the preparation and revision of the Local Plan, the preparation of Greater Manchester's Plan for Homes, Jobs and the Environment - the Greater Manchester Spatial Framework (GMSF); and it also sets out policies for giving advice or assistance on neighbourhood planning.
- 1.2** Since the SCI was reviewed and adopted in 2019, the planning department have been deploying new ways of working, new systems and processes to work towards a more efficient and customer focussed service. This has been reflected in section 8 of this revised SCI.
- 1.3** The SCI has also been updated so that Local Plan progress and Development Management decisions can take place under coronavirus restrictions as set out in The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020. In such circumstances online methods of communication will be the predominant form of consultation and the council may seek opportunities to make use of representatives that can represent a community or sector, where appropriate.

2 The Planning System and Community Involvement

- 2.1** A key part of the Local Plan is the SCI, which sets out how the council will involve the community in the preparation and revision of the Local Plan, the GMSF and the consideration of planning applications.
- 2.2** This SCI defines 'community' as all stakeholders with an interest in the future development of the borough, which includes the general public, elected members, community and interest groups, organisations, businesses, land owners, developers, consultants and statutory consultees.
- 2.3** The SCI outlines the techniques that may be used to engage the community at the various stages of preparation of Development Plan Documents (DPDs), Neighbourhood Development Plans (NDPs), Supplementary Planning Documents (SPDs) and Sustainability Appraisal / Strategic Environmental Assessment (SA / SEA) (referred to as the 'Integrated Assessment') (Section 4).
- 2.4** Opportunities for community involvement on planning applications are outlined in Section 8.
- 2.5** The SCI was first adopted as council policy in April 2007 after an independent examination and public consultation. It was then reviewed in 2010, 2016 and 2019 in light of revised Regulations and Guidance and the commencement of the GMSF.
- 2.6** The SCI has been updated again to introduce measures to ensure a more efficient planning service in relation to the determination of planning applications. It has also been updated to ensure that work on the GMSF, Local Plan and Development Management case load can still progress under coronavirus restrictions, for example removing the requirement to make documents available in libraries.
- 2.7** All DPDs, NDPs (relevant stages) and SPDs that are prepared will have to take account of and comply with the SCI. A 'Statement' will have to be published for each DPD, showing how it meets the requirements outlined in the SCI when it is submitted to the Secretary of State. All planning applications that are determined by the council must meet the requirements outlined in this SCI.
- 2.8** This SCI has taken account of the following Government legislation and guidance:
- a. The Planning and Compulsory Purchase Act 2004;
 - b. The Localism Act 2011;
 - c. The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended);
 - d. The Town and Country Planning (Development Management Procedure) (England) Order 2015;
 - e. Neighbourhood Planning Act 2017;

-
- f. National Planning Policy Framework and Guidance (2019); and
 - g. The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020.

2.9 The SCI covers the whole borough except that part which falls within the Peak District National Park.

3 The Council and Community Involvement

OUR AMBITION FOR THE BOROUGH

- 3.1** The Local Plan is closely related to the strategies that outline the long-term ambition for the borough and the council, which are set out below.

THE OLDHAM PLAN

- 3.2** The Oldham Plan is a collective action statement for Oldham developed and agreed by the Oldham Partnership. It sets out how we can all best serve the place we love and help its people, districts and businesses thrive. The Plan's ambition is *'To be a productive and cooperative place with healthy, aspirational and sustainable communities'*.



- 3.3** The model to deliver this ambition is based around three fundamental shifts:
1. **Inclusive Economy:** Our vision is for Oldham to become Greater Manchester's Inclusive Economy capital by making significant progress in living standards, wages and skills for everyone.
 2. **Co-operative Services:** Our vision is to collaborate, integrate and innovate to improve outcomes for residents and create the most effective and seamless services in Greater Manchester.
 3. **Thriving Communities:** Our vision is for people and communities to have the power to be healthy, happy and able to make positive choice's and both offer and access insightful and responsive support when required.
- 3.4** These shifts are complemented and supported by a focus on two key enablers - public service reform and empowering people and communities.
- 3.5** It is imperative that the Local Plan is shaped for the place, people, districts and businesses. By aligning the Local Plan to the Oldham Plan ambitions, we can ensure that it does its bit to enable and support the achievement of these shifts.

THE CORPORATE PLAN

- 3.6** The Corporate Plan is part of a wider family of strategies which outline how the council will achieve our co-operative ambition for the borough. The Corporate Plan outlines how the council contributes to the Oldham Plan. The corporate ambition '*To deliver a co-operative future where everyone does their bit to create a confident and ambitious borough*' complements the intention in the Oldham Plan to 'build on our co-operative approach' and 'create a borough where everyone does their bit and everyone benefits'.
- 3.7** The vision is underpinned by three corporate objectives as shown in the image below:



- 3.8** The Local Plan is critical to the achievement of these objectives for the borough, particularly in terms of creating a inclusive economy where people and enterprise thrive and enabling thriving communities.
- 3.9** The council is currently preparing the Team Oldham Plan (the new corporate plan) and the revised Local Plan will take this into consideration.

OUR VALUES

- 3.10** The Corporate Plan outlines a clear set of values that show how we will do business. We share these borough-wide values with our residents, partners and businesses:



Our values

To help make this ambition a reality we have developed Co-operative Values. We will encourage our staff, citizens and partners to adopt these values in everything they do:

Fairness

We will champion fairness and equality of opportunity, and ensure working together brings mutual benefits and the greatest possible added value. We will enable everyone to be involved

Openness

We will be open and honest in our actions and communications. We will take decisions in a transparent way and at the most local level possible.

Responsibility

We take responsibility for, and answer to our actions. We will encourage people to take responsibility for themselves and their actions. Mutual benefits go hand-in-hand with mutual obligations.

Working together

We will work together and support each other in achieving common goals, making sure the environment is in place for self-help.

Accountability

We recognise and act upon the impact of our actions on others, and hold ourselves accountable to our stakeholders.

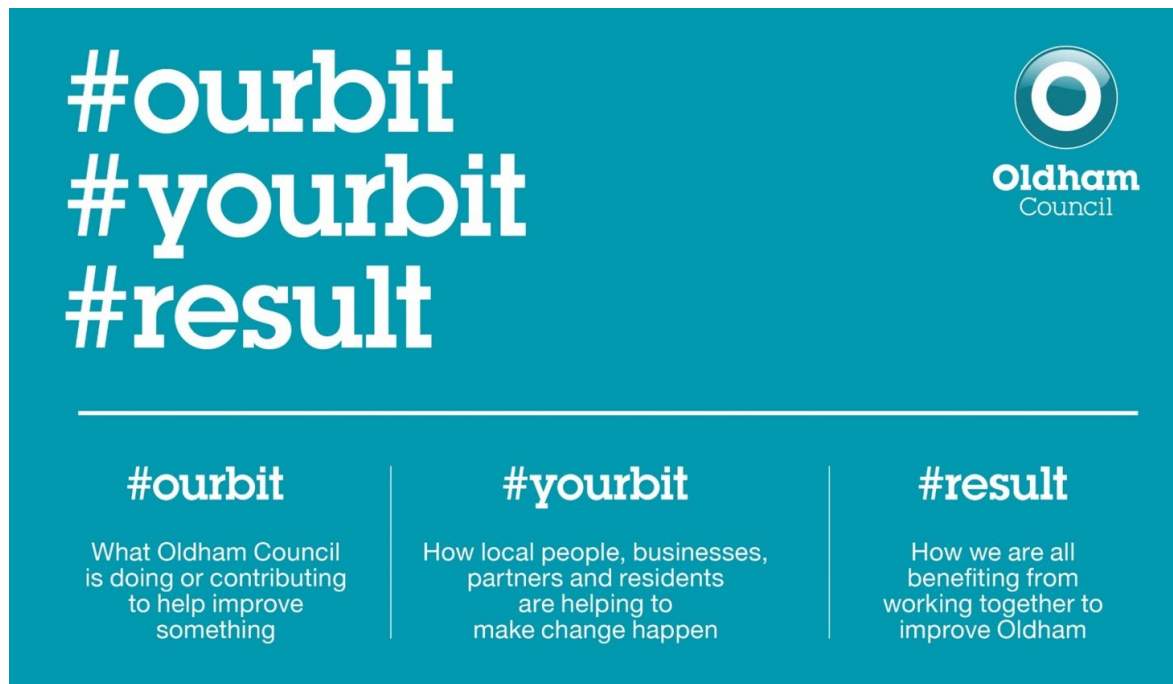
Respect

We recognise and welcome different views and treat each other with dignity and respect.

Democracy

We believe and act within the principles of democracy, and promote these across the borough.

- 3.11** Our approach to community involvement should genuinely embody these values. In terms of community involvement we are particularly keen to promote working with a resident focus through the #ourbit #yourbit #result ethos. The SCI sets out how we will engage communities in the preparation of the Local Plan. For example, residents can get engaged through providing comments and feedback as the Local Plan is prepared and the result will be a Local Plan for the future growth of Oldham that has been prepared together.



CUSTOMER CHARTER

- 3.12** Oldham Council also has a customer charter which sets out our promise to make customer care central to the way we do business. The planning service is part of this promise. Please note that under coronavirus restrictions face to face appointments may not be available.

Customer Charter

We will:

- Make our services easy to use and give you choices where possible.
- Be honest, approachable, professional and polite and always put you first.
- Treat you with dignity, respect and let you know how long it will take to deal with your query.
- Deal with your enquiry straight away where possible or make you an appointment with a person who can help.
- Apologise if things go wrong and do our best to put things right quickly.
- Use your views to help us make improvements to services, give good service and provide value for money.

Help us by:

- Giving us all the information we need to help you.
- Letting us know if you have any special needs.
- Telling us how we can improve our services.
- Asking us to explain anything you're not sure of.

Our Customer Service Standards

When dealing with you in person we will:

- Provide easy access to all our public buildings.
- Keep waiting times to a minimum and aim to see you within 5 minutes.
- See you at the time agreed for appointments.
- If you do not have an appointment we will see you within 30 minutes of your arrival.

When dealing with you by phone we will:

- Aim to answer your call within 20 seconds and deal with your enquiry at that point, wherever possible.
- Welcome you and give you our name.
- When dealing with emails sent to service email addresses we will acknowledge the receipt of your email within 24 hours.

- Provide a full response to your enquiry within 5 working days.
- Give the contact details of the person replying to your enquiry.

When dealing with emails sent to named officers we will:

- Provide a full response to your enquiry within 10 working days.
- Give the contact details of the person replying to your enquiry.

When you write to us we will:

- Acknowledge that we've received your letter within 5 working days. Provide a full response to your enquiry within 10 working days.
- Give the contact details of the person replying to your enquiry.

If you have a complaint we will:

- Acknowledge that we've received your complaint within 5 working days.
- Fully investigate your complaint and provide you with a response within 15 days.
- Give the contact details of the person replying to your enquiry.

Information about complaints and feedback to the council can be found on the council's [website](#)

THE LOCAL PLAN AND THE OLDHAM PARTNERSHIP

- 3.13** The Oldham Partnership brings together proactive and engaged public, private, voluntary and community organisations in Oldham. All of these partners share the common vision 'to make Oldham a place of ambition' and are committed to working with each other and with the people of Oldham to create a productive place with healthy, aspirational and sustainable communities. It is more than a partnership of organisations but a body which is responsible for leading and championing Oldham, not just at the borough level but at the city region and beyond.
- 3.14** The Oldham Leadership Board is the governing body of the Oldham Partnership. It comprises of public sector chief executives, key elected members, business and community and voluntary sector leaders.
- 3.15** The Oldham Partnership will be used as a mechanism to engage with key stakeholders as part of the consultation process for the Local Plan.

-
- 3.16** In developing the Local Plan, the council will endeavour to undertake, where appropriate, joint working with organisations represented on the Oldham Partnership, so as to maximise resources and reduce consultation fatigue. The Oldham Partnership has a proven track record in engaging stakeholders and members of the community on a range of social, economic and environmental issues facing local communities.

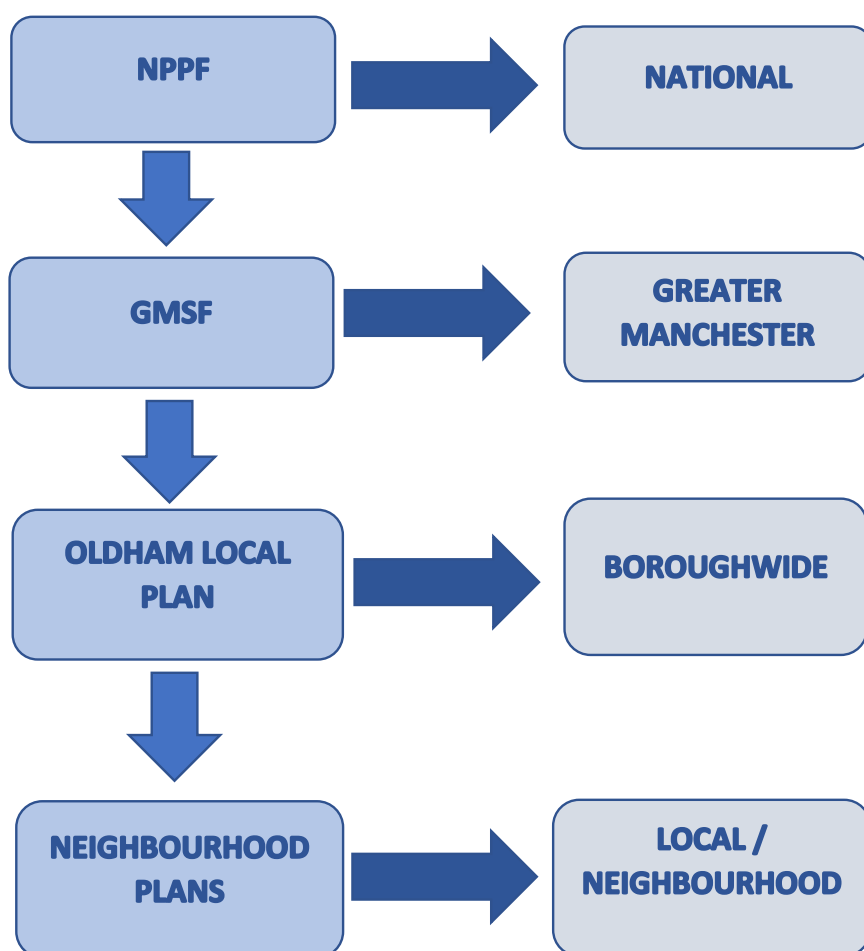
COMMUNITY FORUMS

- 3.17** The Councillors in each District hold a regular series of Community Forums, aimed at engaging with local people on the issues that matter to them. These forums take different formats, depending on the needs of each particular neighbourhood, and the issues under discussion.
- 3.18** In developing the Local Plan, the Council will seek (where possible) to utilise these community forums as a mechanism to engage residents across the Borough, and will seek the advice of Elected Members and District teams as to the appropriate way in which to do this, so that the discussion is as relevant as possible to the area in question.

4 Community Involvement and the Local Plan

WHAT PLANNING POLICY DOCUMENTS ARE THERE?

- 4.1 There are two types of Local Plan documents and depending on the type of document these may form part of the Local Plan or provide additional guidance for implementing policies. The two types of Local Plan documents are:
- 4.2 **Development Plan Documents (DPDs)**, which include documents relating to the development and use of land and which contain the statutory planning policies which guide future development. DPDs form part of the Local Plan. The DPDs we have in place in Oldham are the Joint Core Strategy and Development Management Policies DPD (including some saved Unitary Development Plan policies) (the 'Joint DPD'), Greater Manchester Joint Waste DPD and the Greater Manchester Joint Minerals DPD. DPDs must be in conformity with NPPF.
- 4.3 Oldham Council is currently working on the GMSF, which is a Joint DPD, and will form part of the Local Plan for the borough. The Local Plan is also being reviewed which will form a complementary part of the GMSF and will provide additional policy direction for Oldham.
- 4.4 **Supplementary Planning Documents (SPDs)**, which provide greater detail on the policies and proposals in DPDs. SPDs are not part of the Local Plan but support Local Plan policies and are a material consideration in planning decisions.
- 4.5 In addition, the Localism Act introduced **Neighbourhood Plans**. Further information on Neighbourhood Plans can be found at paragraphs 4.29 - 4.40.
- 4.6 A diagram of the different tiers of plans is shown below.



4.7 Other documents include:

- Oldham's **Local Development Scheme (LDS)** is the project plan for the Local Plan and sets out details of the planning documents to be prepared and their timescales. This involves timescales for the various stages of plan preparation, including at the early stages of plan making. This early engagement with the community is an important part of the Local Plan. Methods of how we would engage the community are set out in Table 1. The latest [LDS](#) is published on the council's website.
- Oldham's **Monitoring Report** is the main mechanism for assessing the Local Plan's performance and effects. It reports on housing delivery, amongst other policy areas, duty to co-operate and whether the council is meeting key milestones as set out in the LDS.
- **Community Infrastructure Levy (CIL)** is a charge that is levied on new development floorspace and is intended to contribute towards the provision of infrastructure. There are two main stages of statutory consultation: Preliminary

Draft Charging Schedule and the Draft Charging Schedule. Oldham Council consulted on a Preliminary Draft Charging Schedule early 2014. However progress on CIL has been put on hold until the GMSF and Oldham Local Plan review have progressed.

DEVELOPMENT PLAN DOCUMENTS - THE PROCESS

- 4.8** There are four stages in the preparation of DPDs - Preparation, Publication, Examination and Adoption. These stages are set out by The Town and Country (Local Planning) (England) Regulations 2012 (as amended).
- 4.9** Preparation – This preliminary stage involves the gathering of baseline information to assist preparation of the Development Plan Document, evidence base gathering and early engagement with relevant consultation bodies (Regulation 18). This stage includes the drafting of the DPD and supporting documents and it includes various stages of consultation to engage the community.
- 4.10** Publication– The council will then prepare a Publication/Submission DPD and Final Integrated Assessment Report. It will then be published for consultation along with a statement of representations for at least 6 weeks (Regulation 19). Comments will be invited before it is submitted to the Secretary of State.
- 4.11** Examination – The Publication / Submission DPD will be subject to Independent Examination by a Planning Inspector who will test its “soundness” (Regulation 24).
- 4.12** Adoption – The Inspector will produce a report that will be binding upon the council should the council adopt the plan. The Inspector’s report will be published. Any recommended changes would have to be incorporated into the DPD before the council formally adopts and publishes it (Regulation 26).

SUPPLEMENTARY PLANNING DOCUMENTS - THE PROCESS

- 4.13** The Town and Country (Local Planning) (England) Regulations 2012 (as amended) sets out the stages for preparation of a SPD.
- 4.14** This includes a statutory period of at least four weeks for public consultation on a SPD (Regulation 12), however, the council will normally consult for a minimum of 6 weeks. The community can then make representations on the SPD (Regulation 13).
- 4.15** The council will consider those representations and prepare a statement setting out who was consulted, the main issues raised and how those issues have been addressed (Regulation 12).
- 4.16** The council will adopt the final SPD and make the SPD and its adoption statement available to view and send the adoption statement to anyone that asked to be notified of the SPD adoption (Regulation 14).

SUSTAINABILITY APPRAISAL AND STRATEGIC ENVIRONMENTAL ASSESSMENT - THE PROCESS

- 4.17** A key aim of national planning policy is the delivery of sustainable development. The government's definition of sustainable development is set out in the NPPF. The NPPF states the objective of sustainable development can be summarised as meeting the needs of the present without compromising the ability of future generations to meet their own needs.
- 4.18** The planning system has three overarching objectives, which are interdependent and need to be pursued in mutually supportive ways (so that opportunities can be taken to secure net gains across the different objectives):
1. an economic objective - to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure;
 2. a social objective - to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations; and by fostering a well-designed and safe built environment, with accessible services and open spaces that reflect current and future needs and support communities' health, social and cultural well-being; and
 3. an environmental objective - to contribute to protecting and enhancing our natural, built and historic environment; including making effective use of land, helping to improve biodiversity, use natural resources prudently, minimise waste and pollution, and mitigate and adapt to climate change, including moving to a low carbon economy.
- 4.19** Under the Planning and Compulsory Purchase Act 2004, a Sustainability Appraisal (SA) is mandatory for a DPD. The role of the SA is to promote sustainable development through assessing the emerging DPD against economic, environmental and social objectives.
- 4.20** The council is also required to carry out a Strategic Environmental Assessment (SEA) under the European Directive 2001/42/EC and the Environmental Assessment of Plans and Programmes Regulations 2004. This assesses the likely significant effects on the environment.
- 4.21** For both the GMSF and the Oldham Local Plan review the requirements of the SA and SEA will be met and published in an 'Integrated Assessment' (IA). In recognition that there will be linkages across the various assessments that the council is required to carry out, the IA will also incorporate the following:
- Equalities Impact Assessment (EIA), required by the Equality Act (2011). An EIA will help to eliminate unlawful discrimination, advance equality of opportunity and foster good relations between people, considering protected characteristics, such as age and disability for example;

- Health Impact Assessment (HIA), recommended by the Department of Health. A HIA assesses the potential effects of the DPD on the health of the borough's population; and
- the findings from the Habitats Regulations Assessment (HRA), which is required by the Habitats Directive (2007). This ensures the protection of the integrity of European protected sites (in Oldham this is the Rochdale Canal and the South Pennine Moors).

4.22 A SA is not required for SPDs, however the council must determine whether a Strategic Environmental Assessment (SEA) is required.

4.23 There are several opportunities for community involvement during the stages of the IA of DPDs. These are explained below.

4.24 Pre-production - The council will carry out evidence gathering at this stage. This may involve engaging with key stakeholders, particularly statutory bodies, to establish relevant policies, plans and programmes and collecting baseline information.

4.25 Consulting on the Scope of the IA - The council is required to consult the following three consultation bodies (or any successor bodies) on the scope and level of detail in the IA Scoping Report for five weeks:

- Historic England;
- Natural England; and the
- Environment Agency.

4.26 The council may also consult other organisations and people in the community to inform this preliminary stage of plan making, however the IA will tend to be targeted at key stakeholders depending on the subject being covered by the DPD or SPD as it is a technical document.

4.27 Preparation - During the preparation of the DPD and IA, an opportunity for community involvement will also be available. This will be during the development of the DPD options and refinement of the plan. The options are essentially the approaches that the DPD could take.

4.28 Publication - The final opportunity for community involvement for the IA is the formal consultation period. For DPDs this is during the publication of the document before it is examined by a Planning Inspector.

NEIGHBOURHOOD PLANS

4.29 The Localism Act introduced the ability for a relevant body (a relevant body means a parish council or an organisation or body which is capable of being designated as a neighbourhood forum) to prepare a Neighbourhood Plan. Neighbourhood Plans, when adopted, form part of the Local Plan.

- 4.30** Neighbourhood Plans should support the delivery of strategic policies contained in Local Plans or spatial development strategies and should shape and direct development that is outside of these strategic policies. Neighbourhood Plans are assessed through an independent examination before going to a local referendum.
- 4.31** If a Neighbourhood Plan is approved at referendum then it immediately becomes part of the development plan and planning applications within the Neighbourhood Area would be assessed against it. Relevant bodies can also produce Neighbourhood Development Orders and Community Right to Build Orders.
- 4.32** It is the role of the relevant body to prepare and consult the community on the preparation of the Neighbourhood Plan as they see most appropriate up to 'Pre-submission publicity & consultation' stage, where at this stage the regulations set out how the relevant body must consult the community. However, Oldham Council has a role to advise and assist on the preparation of a Neighbourhood Plan and also has a role at key statutory stages.
- 4.33** Where a Neighbourhood Plan covers another Local Planning Authority, such as the Peak District National Park, a lead authority will be agreed to manage the process, however both authorities will ensure that statutory stages are met.
- 4.34** Oldham Council's role in relation to Neighbourhood Planning is set out in detail in our [Neighbourhood Planning Policy Statement](#).
- 4.35** Oldham Council may meet with the neighbourhood group before an application is made to designate a neighbourhood area or forum. Once a neighbourhood area is designated the council would help during the preparation stage of a neighbourhood plan / order through measures such as:
- Providing advice on requirements for neighbourhood planning;
 - Providing available relevant evidence;
 - Providing the strategic policies in the Local Plan and emerging GMSF / Local Plan review;
 - Signposting to useful websites and resources;
 - Providing constructive comments on the draft neighbourhood plan / order and supporting documents; and
 - Being available for engagement with the neighbourhood group, including participation in meetings and consultation, where appropriate.
- 4.36** Oldham Council have responsibility for engaging the community at the following stages of Neighbourhood Planning:
- Publicising an area / neighbourhood forum application;
 - Publicising a designation of a neighbourhood area / forum;
 - Publicising a plan / order. This would include notifying any consultation bodies referred to in the consultation statement submitted by the relevant body;

- Organising an independent examination;
- Publicising the independent examiners report and plan proposal decisions;
- Organising a public referendum for the neighbourhood area; and
- Publicising the adopted neighbourhood development plan / order.

4.37 The basic process for preparing a Neighbourhood Plan or Neighbourhood Development Order is:

Neighbourhood Plan basic process

1. A relevant body state they wish to produce a Neighbourhood Plan or Neighbourhood Development Order. Oldham Council provides advice and assistance on the designation and preparation process.
2. The relevant body submits a draft Neighbourhood Plan or Neighbourhood Development Order to Oldham Council to determine conformity.
3. Oldham Council publicises the Neighbourhood Plan or Neighbourhood Development order.
4. Independent examination organised by Oldham Council.
5. Independent Examiner's report recommends the draft Plan or Order is submitted to referendum; or modifications need to be made and agreed by both sides then submitted to referendum; or the plan or order is refused.
6. Referendum organised by Oldham Council.
7. If more than 50% of those voting agree, Oldham Council must start using the Neighbourhood Plan or Order as part of the Local Plan immediately for the area and adopt the Plan or Order formally.

4.38 Where Oldham Council is required to carry out consultation on a Neighbourhood Plan this will be in line with The Neighbourhood Planning (General) Regulations 2012 (as amended). This includes:

- publicising on the council's website and other ways ⁽¹⁾ to bring the neighbourhood plan document to the attention of people who live, work or carry on business in the area; and
- notifying consultation bodies referred to in the consultation statement submitted by the relevant body that the plan proposal has been received.

1 'other ways' will make use of the methods shown in Table 1, as appropriate

4.39 The timetable for a Neighbourhood Plan and public consultation stages is determined by the relevant body.

4.40 It is likely that a Service Level Agreement between the relevant body and Oldham Council (and adjoining Local Planning Authorities where appropriate) would be prepared to establish the level of assistance provided, as recommended by the Planning Advisory Service.

TALKING TO PEOPLE

4.41 The diverse population of the borough have differing needs that need to be considered when engaging in any consultation exercise. It is recognised that many people and groups that are known about in the borough are marginalised in the planning process. The council's aspiration, as set out in the SCI vision, is that "through a co-operative approach we will enable, empower and encourage all residents and stakeholders of the borough to actively participate in the planning process to help achieve our corporate outcome of safe, strong and sustainable communities". The planning system also places emphasis on community involvement that works to engage with all groups and individuals including those that may not have traditionally been engaged within the planning processes.

4.42 This SCI defines these groups or characteristics, as:

- a. Disabled people;
- b. Particular ethnic groups;
- c. Men or women;
- d. People of particular sexual orientation/s;
- e. People in a Marriage or Civil Partnership;
- f. People who are proposing to undergo, are undergoing or have undergone a process or part of a process of gender reassignment;
- g. People on low incomes;
- h. People in particular age groups;
- i. Groups with particular faiths and beliefs; and
- j. Other groups that may be affected e.g. vulnerable residents, homeless people, individuals at risk of loneliness, carers or serving and ex members of the armed forces.

4.43 Engaging with all communities including those sections of the community that have not traditionally participated in the planning process will ensure that the widest range of views are taken into consideration when forming the Local Plan. The council will arrange for the Local Plan documents to be made available in alternative formats (such

as large print, electronically, minority ethnic community languages etc), where appropriate, in order to facilitate understanding of the Local Plan, if requested and resources permitting.

4.44 The council will also comply with appropriate equality legislation when preparing the Local Plan and an Equalities Impact Assessment (EIA) will be undertaken alongside production of this SCI.

4.45 Equalities Impact Assessments (EIA) will be undertaken for DPDs and SPDs.

REPRESENTATIONS ON LOCAL PLAN DOCUMENTS - ENGAGING COMMUNITIES ON THE PRELIMINARY STAGES OF PLAN MAKING

4.46 There will be different stages for community involvement in the preparation of Local Plan documents. Representations on a Local Plan document can be made during its preparation stage (Regulation 18).

4.47 The council will encourage `frontloading` consultation, which means that potential participants are to be encouraged to engage as early as possible in the preparation process. This early stage under Regulation 18 will, where appropriate, aim to make more use of consultation methods such as focus groups, social media etc as outlined in Table 1 to attract a wider and more diverse audience to participate in the Local Plan process. By carrying out methods such as focus groups it is hoped that we can draw out issues from people not traditionally involved in the planning process so that the Local Plan reflects Oldham's diverse communities.

4.48 It is also important that statutory consultees, internal colleagues and other stakeholders are engaged early on in the process to help scope out the baseline information on the borough such as physical, economic, social and environmental characteristics, demographics and infrastructure capacity. Much of this will be collected during the Scoping Report of the Integrated Assessment, however it is important that information is kept up to date throughout the Local Plan preparation.

4.49 The council will also aim, where appropriate, to publish evidence that is prepared for the Local Plan review as it becomes available so that communities can view this early on in the plan making process to give greater understanding of the background and justification to the Local Plan as it emerges. The council will also share available evidence with community groups preparing Neighbourhood Plans as soon as it is available.

4.50 The council will ensure that communities are able to view the LDS on the council's website at all times to be kept informed about which planning documents are being prepared and their timescales. When the LDS is updated a new version will become available. The council reports our progress against the LDS project plan in the Monitoring Report published each year.

REPRESENTATIONS AT PUBLICATION STAGE

4.51 At publication stage (Regulation 19) representations must be based on whether the plan is considered:

- Legally compliant;

- Sound - that it is positively prepared, justified, effective and consistent with national policy ⁽²⁾; and
- Complies with the Duty to Co-operate.

4.52 Representations made at publication stage will be considered by the Inspector during the public examination of the Local Plan. If representations seek changes to the DPD, they should specify the changes being sought to inform the Inspector.

4.53 Any representations made may be considered by the Inspector by way of written representations, although individuals may exercise their right to attend the examination and be heard.

HOW TO COMMENT

4.54 All formal Local Plan consultation documents can now be viewed and comments submitted interactively online during the consultation period via Objective Consultation Portal which respondents will be encouraged to use. To access Objective, please register online at <https://oldham-consult.objective.co.uk/portal>. The council may also prepare official comment forms for the public participation stages of DPDs. The comment forms will be available in both paper format at all formal deposit points and on the council's website, where used. Comments will also be accepted by email and letter (see Appendix 3 for contact details).

4.55 Details of the public consultation, including the document name, consultation dates and detail on how to respond are set out during consultations in the Statement of Availability (Public Notice), and in the email or letter to individuals and organisations on the Local Plan Mailing List. Details are also set out on the council's website.

Example

Annie Mills notices a public notice about a Local Plan consultation. Annie takes note of the deadline for comments and the consultation website.

She has a look through the document online and notices that it identifies a site near her home address. Annie registers herself as a user on the council's consultation portal and submits comments to say what type of development she would prefer the site to be developed for.

Annie knows that she will now receive further Local Plan messages and will find out more about the Local Plan as it is prepared.

WHO TO CONSULT

4.56 The Planning and Compulsory Purchase Act 2004 and the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended), outline the types of 'specific', 'general' and 'other' consultation bodies that should be consulted on the Local Plan.

² www.gov.uk/government/publications/national-planning-policy-framework

4.57 This SCI does not identify all the separate agencies, organisations or individuals that the council will consult during the plan-making process. It does, however, provide guidance on the type of stakeholders that the council will consult. Appendix 1 lists the types of specific, general and Duty to Cooperate bodies that will be consulted, where appropriate. The specific consultation bodies include the borough's two parish councils – Saddleworth and Shaw & Crompton - who will be consulted at all formal consultation stages during the preparation of the Local Plan.

LOCAL PLAN MAILING LIST

4.58 The council has established a mailing list containing details of the specific, general and other consultation bodies and Government Departments specified in the Planning and Compulsory Purchase Act 2004 and the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) that will be consulted on the Local Plan (See Appendix 1 for details of the consultation bodies.)

4.59 The mailing list also contains details of individuals and organisations that have specifically requested to be kept informed about preparation of the Local Plan.

4.60 Anyone can register on our online consultation portal at <http://oldham-consult.limehouse.co.uk/portal/oc/planning/spi/>

4.61 Anyone can be added to, or removed from, the Local Plan mailing list at any time by contacting the council's Strategic Planning and Information section (See Appendix 3 for contact details).

DATA PROTECTION

4.62 Information on the collection of personal data and privacy is available via the following link https://www.oldham.gov.uk/info/200148/data_protection_and_freedom_of_information

4.63 The Strategic Planning and Information Privacy Notice and the Development Management Service Privacy Notice can be found via the above link.

CONSULTATION METHODS AND THE LOCAL PLAN

4.64 There are a range of consultation methods that the council could use to engage the community in the preparation of the Local Plan. However, it has to be recognised that different consultation methods may be better suited to engaging different sections of the community. The consultation methods used may also depend on the type of Local Plan document in preparation and the stage it is at.

4.65 As a minimum all draft DPDs and SPDs ⁽³⁾, will at the relevant formal stages for public consultation with the community benefit from the following approaches to community engagement:

1. Public Notice outlining details of the Local Plan documents will be published;
2. a press release with details of the Local Plan documents will be issued;
3. the Local Plan documents will be published on the council's website;

3 This does not relate to evidence base documents necessarily

4. the Local Plan documents will be made available at public libraries; ⁽⁴⁾
5. the Local Plan documents will be made available at the council's principal office, i.e. at Access Oldham; and
6. a letter or email will be sent to those relevant parties on the Local Plan mailing list, including statutory consultees, Oldham Partnership and Oldham Councillors explaining that the Local Plan documents are available for consultation and information on where they can be found.

4.66 Please note that during coronavirus restrictions where public libraries and the council's principal office are closed or restricted to visitors the council will not make use of consultation methods 4 and 5 set out in paragraph 4.66. We will make use of online methods of communication and the council will seek to make use of alternative arrangements as set out in paragraph 4.69.

4.67 Table 1 details the main consultation methods that the council will use as a minimum standard as listed above in paragraph 4.66 and having regard to paragraph 4.67. It also details the consultation techniques that the council may make use of over and above this minimum, if appropriate and resources permitting. The table provides a summary of the benefits and limitations of each consultation method available to the council and also gives an indication of which section of the community the consultation method could be most appropriate at targeting.

4.68 As stated above during coronavirus restrictions the council may not be able to make use of all the methods outlined below in Table 1. In such circumstances online methods of communication will be the predominant form of consultation and the council may seek opportunities to make use of representatives that can represent a community or sector, where appropriate.

4 For library opening times please visit https://www.oldham.gov.uk/info/200395/find_a_library

Table 1 Types of Consultation Methods

How we get in touch with people	Method	Benefits	Limitations	Groups most likely to benefit from consultation method
Availability of documents	<p>Publication of Draft and Submission documents to allow public participation.</p> <p>Copies available at Oldham Council (Access Oldham) and libraries during opening hours.</p> <p>Other formats available on request.</p>	Information available locally to a wide range of readers.	<p>Limited to office / library hours.</p> <p>Some people may have mobility issues / be unable to read.</p> <p>Coronavirus restrictions may mean this option is not possible. Please see paragraphs 4.67-4.69.</p>	General Public, Interested Individuals and Organisations.
Statutory Notice / Letter Statutory Consultees / people and organisations on the Local Plan Mailing List	<p>Notification about document preparation and consultation details.</p> <p>Notice placed in local newspaper, on website, posted or emailed to people on Local Plan mailing list and made available at the council's office and public libraries.</p>	<p>Notice / letter explains consultation details and how to respond.</p> <p>Individuals and organisations that expressed interest in being informed can be directly notified about document preparation and consultation dates.</p>	<p>Individuals may miss the notice and information.</p> <p>Only people and organisations on the Local Plan mailing list will receive information directly.</p> <p>May not be aware of the Local Plan mailing list.</p> <p>Coronavirus restrictions may mean that the statutory notice cannot be placed in public</p>	<p>Statutory Consultees,</p> <p>General Public, Interested Individuals and Organisations, Agents, Developers and Landowners.</p>

How we get in touch with people		Method	Benefits	Limitations	Groups most likely to benefit from consultation method
				libraries and at the council's office. Please see paragraphs 4.67-4.69.	
Council Website / Objective Consultation Portal		Documents made available electronically.	Documents can be accessed 24 hours a day, at home or work to a wide range of people. Libraries contain computers that can be used to access the documents.	Some people may have poor IT skills. Areas may have poor broadband.	General Public, Interested Individuals and Organisations, Agents, Developers, and Landowners.
Councillors		Local Councillors are emailed with details of the consultation. Copies of the documents placed in the Members Rooms.	Community representatives' input and endorsement for the document.	Coronavirus restrictions may mean this option is not possible. Please see paragraphs 4.67-4.69.	Councillors.
Press Release		Press release issued.	Notification of document preparation and consultation dates can achieve wide coverage and reach people not on the Local Plan Mailing List.	Press release may not be published.	General Public, Interested Individuals and Organisations

How we get in touch with people		Method	Benefits	Limitations	Groups most likely to benefit from consultation method
Council Magazines		<p>"Borough Life" produced three times a year.</p> <p>"Staff Matters" magazine (bi-annual) and Team Brief (weekly) email.</p>	<p>Opportunity for articles about Local Plan preparation and consultation dates. Information can cover the whole borough and reach a wide range of readers.</p> <p>Opportunity for articles about Local Plan preparation and consultation dates. Many of our staff live within the borough so information will reach a wide range of people.</p>	Publication dates may not fit in with Local Plan consultations.	General Public and Oldham Council staff.
Focus Groups		<p>Meetings of specific stakeholders with relevant interest in area / topic invited to provide input into document.</p>	<p>Can gain views from particular groups of people who are under-represented.</p> <p>Can have detailed discussion on particular topics or sites.</p> <p>May be viewed as a more accessible way of engaging people in the planning process.</p>	<p>May need to rely on other organisations to help organise.</p> <p>Relies on people wanting to volunteer time or being able to voice opinions.</p> <p>Minuted discussions rather than written representations.</p> <p>Coronavirus restrictions may mean this option is difficult to implement. Please see paragraphs 4.67-4.69.</p>	<p>General Public, organisations, Statutory Consultees. Agents. Developers. Oldham Partnership. Landowners.</p>

How we get in touch with people		Method	Benefits	Limitations	Groups most likely to benefit from consultation method
Public Meetings	Meetings with the community to provide input into the document.	Opportunity for people and officers to listen to each other and ask questions to officers directly. Can reach a wide range of people. Allows people to engage in the Local Plan without having to read documents. May make use of visual display of information.	May be unawareness about public meetings. People may not be able to make meeting times. Coronavirus restrictions may mean this option is not possible. Please see paragraphs 4.67-4.69.	General Public, Interested Individuals and Organisations.	
Meetings of Interested Parties	Meetings of stakeholders with relevant interest in area/ topic invited to provide input into document.	Can address particular issues in detail.	Would just apply to specific organisations / agents etc. Coronavirus restrictions may mean this option is difficult to implement. Please see paragraphs 4.67-4.69.	Statutory Consultees, Interested Individuals and Organisations, Agents, Developers and Landowners.	
Survey / Questionnaire	Surveys/ questionnaires to general public and stakeholders with relevant interest in area or topic invited to provide input into the document.	Useful in engaging people at early stages. Gathers evidence and information to inform plan preparation. Can be online or postal.	Representations may be non planning related.	General Public, Interested Individuals and Organisations.	

How we get in touch with people		Method	Benefits		Limitations	Groups most likely to benefit from consultation method
Exhibition		Exhibition about document can be displayed in venues across the borough to generate publicity.	<p>Opportunity for people and officers to listen to each other and ask questions to officers directly.</p> <p>Can reach a wide range of people.</p> <p>Allows people to engage in the Local Plan without having to read documents.</p> <p>May make use of visual display of information.</p>		<p>Not everyone will see exhibitions.</p> <p>Coronavirus restrictions may mean this option is not possible. Please see paragraphs 4.67-4.69.</p>	General Public, Interested Individuals and Organisations.
Leaflets / Posters		Leaflets and Posters about document can be prepared and circulated around the community to generate publicity.	Reaches a wide area and range of people.		Limited information.	General Public.
Local Plan Helpline		Telephone numbers of council officers available for people wanting details about document.	Opportunity for people and officers to listen to each other and ask questions to officers directly.		Limited to office hours.	General Public, Interested Individuals and Organisations.

How we get in touch with people	Method	Benefits	Limitations	Groups most likely to benefit from consultation method
Oldham Partnership	Partnership structure allows relevant stakeholders to be involved in the Local Plan preparation.	<p>Opportunity for people and officers to listen to each other and ask questions to officers directly.</p> <p>Can reach a wide range of people.</p> <p>Allows people to engage in the Local Plan without having to read documents.</p> <p>May make use of visual display of information.</p>	Will only reach those engaged through Oldham Partnership.	Business, Black and Minority Ethnic, Voluntary, Faith and Community groups.
Social Media	Where appropriate publicise consultations via the council's Twitter and / or Facebook page.	<p>Can reach a wide geographic area and a wide range of people, particularly young people. Can target particular ages and postcode areas to target people not traditionally involved in the planning process.</p> <p>Social media seen as a modern way of engaging people.</p> <p>Use of videos would help generate interest.</p>	Limited amount of text. Not everyone will use social media.	General Public.

How we get in touch with people		Method	Benefits	Limitations	Groups most likely to benefit from consultation method
Access Oldham Information Screen	Screen in Access Oldham reception which can promote details of consultation.	Can reach a wide range of people that use Access Oldham to promote details of consultation.	Limited amount of text. Only those visiting Access Oldham will potentially see the screens. Coronavirus restrictions may mean this option is not possible. Please see paragraphs 4.67-4.69.	General Public.	
	Variable message signs located on A roads around the borough can be used to promote Local Plan consultation.	Can reach a wide range of people in different geographic locations to promote details of consultation.			General Public.

5 Reporting Back

- 5.1** The council will acknowledge all comments submitted at public participation stages about Local Plan documents. Any comments submitted cannot be treated as confidential.
- 5.2** All comments will be summarised in a 'Public Schedule of Representations Report'. Where changes are being sought to the DPD or SPD, a 'Responses Report' will indicate whether any amendments will be made along the lines being suggested before the document is submitted for examination in the case of a DPD. These two reports may be combined into a single document.
- 5.3** The Reports will be made available on the council's website as well as in hard copy at the Civic Centre Access Oldham and public libraries as soon as practicable. Please note that during coronavirus restrictions these Reports may only be available online.
- 5.4** All Local Plan documents will be subject to the approval processes outlined in the Local Plan Scheme of Delegation that has been approved by Full Council.

6 Community Involvement in Greater Manchester's Plan for Homes, Jobs, and the Environment

- 6.1** The ten Greater Manchester authorities are working on the production of a joint plan titled 'Greater Manchester's Plan for Homes, Jobs, and the Environment' - the Greater Manchester Spatial Framework (GMSF). The GMSF will provide the overarching framework to strategically manage sustainable growth and development across the conurbation over the next twenty years or so.
- 6.2** Principally, the GMSF will identify the housing numbers and employment floorspace needs and associated infrastructure requirements as well as identifying the key allocations and broad opportunity areas where this growth should be focussed. Further information on the preparation process for the GMSF to can be found on the [GM Consultation hub](#) page.
- 6.3** Consultation on the GMSF is carried out on a joint basis and is in line with the Town and Country Planning (Local Planning) (England) Regulations 2012 and the ten districts' Statements of Community Involvement.
- 6.4** If you wish to register your interest in being informed of future GMSF consultation please register on the [mailing list sign up](#) page or contact:
 - planningandhousing@greatermanchester-ca.gov.uk.

7 Duty to Co-operate

- 7.1** The Localism Act requires Local Planning Authorities and public bodies to engage constructively, actively and on an on-going basis to maximise the effectiveness of addressing strategic cross boundary matters in Local Plans. The 'duty to co-operate' is a statutory requirement for all Local Planning Authorities in relation to the planning of sustainable development.
- 7.2** Oldham Council will continue to work collaboratively with other bodies to ensure that strategic priorities across local boundaries are properly coordinated and reflected in the preparation of the Local Plan. The extent to which the council has undertaken this duty will be scrutinised as part of the independent examination of the Local Plan. The bodies that will be consulted on under the 'Duty to Co-operate' are listed in Appendix 1. Specific meetings will take place with public bodies, such as United Utilities, the Environment Agency, Natural England and Historic England and neighbouring authorities as appropriate throughout the Local Plan process.
- 7.3** The council will prepare a Statement of Common Ground, which is a written record of the progress made to address any strategic cross boundary matters during the Local Plan preparation. It outlines where effective co-operation is and is not happening, and is a way of demonstrating at examination that plans are deliverable over the plan period, and based on effective joint working across local authority boundaries. It is also evidence that the council has complied with the Duty to Cooperate. This will be maintained and made available on the council's website.
- 7.4** In relation to the GMSF, GMCA and Local Planning Authorities will ensure that the Duty to Cooperate with neighbouring councils and other prescribed bodies is met, as set out in law to ensure effective and deliverable policies on strategic cross boundary matters.
- 7.5** The Monitoring Report is published annually and outlines any activity relating to Duty to Cooperate.

8 Community Involvement and Development Management

- 8.1** The council is responsible for the processing of all planning applications within the borough. To ensure that people within the borough are aware of proposals and that they have the chance to be involved in decision-making, notification is vital.
- 8.2** As well as setting out the ways in which the council will involve the community in the preparation of the Local Plan, the SCI also sets out the ways in which the council will involve the community in the decision making process for determining planning applications.
- 8.3** The purpose of this section is to set out what the council's decision-making process involves in relation to planning applications and to explain the council's approach to community involvement.
- 8.4** Please note these procedures are subject to change in response to the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 or any other enacted emergency regulations.

PRE-APPLICATION DISCUSSIONS

- 8.5** Developers are currently encouraged to contact the council prior to the submission of a major planning application to discuss a development proposal and any issues that may arise from it. Developers are also encouraged to discuss their proposal with ward councillors and other specific consultation bodies, where appropriate, before submitting a planning application. This has the benefits of allowing relevant issues to be raised and resolved early, providing more time to consider and develop better quality solutions, and removing delay to the formal planning process.
- 8.6** Entering into pre-application discussions with potential developers does not indicate endorsement by the council for a particular application. It simply enables effective communication between the developer, the council and interested parties.
- 8.7** Where the council considers a proposal to be of a scale and/or nature that it is likely to generate significant levels of public interest, the prospective developer will be encouraged to engage with ward councillors, the local community (including Parish Council's) and undertake wider consultation.
- 8.8** The developer will be expected to submit a statement outlining the extent of the consultation completed with the planning application and to explain how the feedback from the consultation process has influenced the submitted scheme.
- 8.9** For more information on the pre-application process and fees please [click here](#).

HOW LONG DOES IT TAKE TO PROCESS PLANNING APPLICATIONS?

- 8.10** The council aims to process planning applications within the Government's target periods. For example, at least 60% of major planning applications determined within 13 weeks (16 weeks for applications submitted with an Environmental Statement), 65% of minor planning applications within 8 weeks and 80% of other planning applications within 8 weeks.

METHODS OF PUBLICITY

- 8.11** Consultation and publicity on planning applications does not just involve the public. The council must also consult the appropriate statutory bodies. In deciding which statutory body is consulted, the council must take into account the nature and location of the proposal and the relevant legislative context. Statutory consultees have 21 days in which to respond, however, they will be allowed a longer period of time to comment on applications where this is prescribed by legislation. There are also a number of non-statutory bodies, which the council will consult in appropriate circumstances. Consultation periods on planning applications will be time-limited because the council is under a duty to meet the targets outlined in paragraph 8.9.
- 8.12** The statutory requirements for publicity for all planning applications are laid out in the Town and Country Planning (Development Management Procedure) (England) Order 2015.
- 8.13** There are several stages following the receipt of, and during the processing of a planning application, where the council will instigate community publicity and involvement and these are described below.
- 8.14** Planning applications and the accompanying plans are available for inspection via Oldham Council's website.
- 8.15** A weekly list of all planning applications received by the council is made available and publicised in the following ways:
- a. copy emailed to all councillors and groups and individuals who request to be on the mailing list;
 - b. the council's website (which will seek to continually improve its functionality for users and develop in line with best practice to ensure that it is: more user friendly; up to date; accurate; simple to navigate; and that funding for the required improvements is in place); and
 - c. printed copies of the weekly list can be provided on request, for a fee.
- 8.16** The list will contain an initial assessment of the level at which the decision will be taken.
- 8.17** Where a Site Notice is posted, it will be displayed on or near to the application site, for not less than 21 days, during which time online representations may be made.
- 8.18** Local press advertisements are undertaken in the following circumstances and normally request that any representations are made within 14 days of their publication:
- a. applications with an Environmental Statement;
 - b. departures from the Local Plan;
 - c. applications that affect a right of way as defined by the Wildlife and Countryside Act;
 - d. development affecting the character or appearance of a Conservation Area;

- e. development affecting the setting of a Listed Building;
- f. applications for Listed Building Consent or Conservation Area Consent; and
- g. Major Development.

Major applications are defined as follows:

- a. the winning and working of minerals or the use of land for mineral-working deposits;
- b. waste development;
- c. the provision of dwelling houses where -
 - i. the number of dwellinghouses to be provided is 10 or more; or
 - ii. the development is to be carried out on a site having an area of 0.5 hectares or more and it is not known whether the development falls within sub-paragraph (c)(i);
- d. the provision of a building or buildings where the floor space to be created by the development is 1,000 square metres or more; or
- e. development carried out on a site having an area of 1 hectare or more.

NEIGHBOUR NOTIFICATION LETTERS

8.19 Site notices are displayed and / or letters are sent to 'adjoining' occupiers in respect of every planning application within which the development requires planning permission i.e not Lawful Development Certificates, or, unless required by legislation, applications for 'prior notification'.

8.20 'Adjoining' in this sense means, as a minimum:

- a. any properties which share a boundary with the application site
- b. in the case of proposals that may have a significant impact on neighbours the notification will be extended to include other properties close by, by additional letters or additional site notices.

8.21 The Development Management case officer will make a judgement as to whether letters will be sent and who will be notified.

8.22 Individual occupiers are invited to inspect the application and make online observations within 21 days.

8.23 When comments are submitted online regarding a planning application via the council website, an electronic acknowledgement will be sent from adoption of this SCI.

WHEN IS WIDER CONSULTATION NECESSARY?

- 8.24** In the case of major planning applications, additional methods of publicity may be used to involve the community in the decision making process in addition to the statutory requirements detailed above. The section below highlights what the council will recommend to applicants.
- 8.25** Government guidance has categorised significant/major developments into three tiers, each of which will require a different level of consultation.
- 8.26** The categorisation will depend upon the characteristics of the application and its conformity with national and local planning policy.
- 8.27** The identification of the nature of the planning application allows the council to determine the type and extent of consultation that needs to be undertaken to ensure the residents of the borough are adequately informed and are able to provide comments that inform the decision making process.
- 8.28** The preparation of the SCI has allowed consideration of the council's current practice for notification and consultation on planning applications. The current practice for many applications is appropriate and will continue.
- 8.29** The council appreciates that it is very often major planning applications that can, in certain instances, be of concern to the residents in the borough. The SCI seeks to widen its consultation and engagement practices in these instances.
- 8.30** The council will adopt a three-tiered approach in line with Government advice which will set out the framework for those applications that will be subject to wider community involvement. Table 2 intends to set out the approaches to community involvement that may be appropriate in each instance.

Table 2 Approaches to Significant / Major Planning Applications

Approach	TIER 1 - Applications where there are issues of scale and controversy, or are contrary to / out of line with Local Plan policy	TIER 2 - Applications broadly in accordance with the Local Plan but raising controversial issue or detail	TIER 3- Applications of a scale or on a site for which the authority requires local community involvement
Public Meetings	yes	yes	
Public Exhibition	yes	yes	
Development Briefs	yes		
Design Exercises	yes		
Website	yes	yes	yes
Media / Leaflets	yes	yes	yes

- 8.31** The tiered approach allows the council to set out which of the planning applications that it receives need wider consultation and what degree of wider consultation is appropriate. This will be determined on a case-by-case basis. Please note that during coronavirus restrictions community involvement methods may be restricted to online methods only.

Tier Level 1

- 8.32** Planning applications will be subject to the widest level of community consultation. Appropriate levels of consultation for this tier may include techniques such as public meetings, design type exercises and more wide scale media.

Tier Level 2

- 8.33** Planning applications in this level will be given 'medium' level wider consultation. Appropriate levels of consultation at this tier may include methods such as general public meetings or exhibitions. The involvement of the community in the area of the proposal will be more appropriate.

Tier Level 3

- 8.34** These are major developments, which will only have implications at a local level on a site-by-site basis and therefore only the local community near the proposal site need to be involved through consultation.

PROCESS OF INVOLVEMENT

- 8.35** Where neighbour notification has taken place, the council will not determine planning applications within 21 days of the date of the notification letter. The results of any such notification will be reported and taken into account in decisions made by, and on behalf of, the council. The Council has a responsibility to deal with planning applications within a specified time and because of that is not able to engage with/discuss the case with local residents or respond to individual queries.
- 8.36** Consideration will be given to all representations received later than 21 days provided the planning application has not been determined.
- 8.37** All representations need to be made online through the council's website, giving the name and address of the respondent; anonymous representations cannot be given significant weight in the determination of a planning application. Representations by letters and emails will not be accepted unless the online system is unavailable. Verbal representations will not be recorded nor taken into account in the decision making process.
- 8.38** The council will publish individual comments anonymously, however, names and addresses of respondents cannot be treated as confidential and are available for public inspection without exception. Representations are kept on file with the application and form part of the public record, which must be presented upon request.
- 8.39** Planning applications will often generate much public interest and lead to a large number of objections. The negotiation stage will often result in the submission of amendments to overcome some of these objections. Re-notification of neighbours on minor amendments which can significantly delay consideration of an application is left

to the discretion of the Head of Service. Minor amendments are often made to overcome a particular objection or concern so there may be no need to re-notify in such circumstances.

8.40 More significant alterations will require neighbour re-notification. Those persons re-notified will be given a further minimum seven working days to make representations.

8.41 Once a decision has been made on a planning application, legislation allows for subsequent applications to be made to the Local Planning Authority for both material and non-material changes. Where material changes are proposed full consultation and notification procedures will be applied.

DECISION PROCESS

8.42 More than 90% of all planning applications are determined under delegated powers by the Executive Director and/or Head of Service. However, the Planning Committee determines most of the larger, more complex planning applications.

8.43 Ward members can request that an application be referred to Planning Committee for determination. This request will be dealt with in accordance with a protocol approved by Council.

8.44 The Planning Committee meets approximately every four weeks in Oldham Civic Centre at 6.00pm. Members of the public can attend if they so wish.

8.45 These procedures are subject to change in response to the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 or any other enacted emergency regulations. In such circumstances details will be published on the Council's website.

8.46 If a planning application is to be considered by the planning committee the details, and officers report, will be published on the Council's website five days before the date of committee.

8.47 Members of the public can attend the meeting and have a right to speak in accordance with an adopted protocol/scheme of delegation. The council allows one objector and one supporter to speak on each planning application, each for a maximum of three minutes.

8.48 An elected ward councillor can also address the Planning Committee in accordance with an adopted protocol/scheme of delegation.

8.49 Planning Committee reports are made available on the council's website five working days before the Planning Committee meeting. Copies of the Planning Committee agenda can also be obtained from the Council's Committee Services Section.

8.50 If any further information has been received in connection with an application in the intervening period between the publication of the agenda and the planning committee date, it will be reported to the committee in a 'Late List' document. This is a public document which is placed on the councils website and copies are available at the meeting.

- 8.51** At the Planning Committee meeting the Chair will introduce each item and will invite those wishing to speak to do so. The Planning Officer in attendance will then bring any necessary information, in addition to that contained in the report, to the Planning Committee's attention.
- 8.52** A further discussion by Planning Committee Members will follow but members of the public cannot take part in the debate. A decision will then be made and the minutes of the meeting will be agreed at the next available Planning Committee.

POST APPLICATION

- 8.53** All decisions relating to planning applications are published on the council's website at www.oldham.gov.uk - then click on 'Search for an application'.

COMPLAINTS

- 8.54** The council sets out its procedures for making complaints or providing feedback about the council on the council's website under [Complaints and feedback about the council](#)

PLANNING APPEALS

- 8.55** Only applicants have a right to appeal against a refusal of planning permission, against conditions imposed on a planning approval or after certain time periods against the non-determination of a planning application. There are no third party rights of appeal.
- 8.56** All individuals and organisations that were notified at the time the planning application was originally submitted and all those who subsequently made comments in relation to the planning application, will be notified in writing of any appeal and of how to make their views known. All letters received by the council will be copied and sent to the Planning Inspectorate.
- 8.57** Where an appeal is to be heard at a public inquiry the council will also erect a site notice and publicise the details in the press.

Example

Brian Fuller receives a letter from the council telling him that his next door neighbour has applied for planning permission for a side extension.

The letter sets out where to view the planning application, the deadline for comments and the options for sending any comments.

Brian later looks on the council's website at the planning application.

There are a few issues that Brian is not happy with so he registers and submits his comments online.

He writes about the visual impact of the extension, the scale of it and how it will impact on the Conservation Area that the property sits within.

After a period of time Brian checks the decision notice on the planning application via the council's website.

9 Resources and Management of Community Involvement in Planning

- 9.1 There will be resource implications, both financial and staff time, for the council depending on the type of consultation methods used for each Local Plan document. The council's planning policy team will lead on the consultation for Local Plan documents with input from other sections of the council and the Oldham Partnership, as appropriate.
- 9.2 The planning policy team currently comprises of five planners. However, it has to be recognised that its workload also encompasses other planning and corporate work in addition to the Local Plan. Therefore the staff resources that will be available for public consultation may vary during the preparation of the different Local Plan documents.
- 9.3 The planning policy team's budget will include an element for consultations on Local Plan documents.
- 9.4 The council's Development Management section is responsible for managing the public consultation processes on planning applications as outlined in Section 8.

10 Review and Monitoring

- 10.1** The council will monitor, through Oldham's Monitoring Report, the SCI to see how it is performing in terms of involving the community. As part of this the council will evaluate the consultations undertaken in terms of resources used and response rates. The council will also review the success and effectiveness of the various community involvement techniques used and will use the findings to review the appropriateness of the methods and procedures used. If we need to make significant changes to our consultation techniques and methods, we will prepare a new SCI.
- 10.2** The Monitoring Report has to be prepared each year and covers the previous financial year period.

Appendix 1 Consultees on Local Plan and Development Management

A1.1 The lists of consultation bodies are as complete as can be reasonably expected at the time of writing this SCI. There may be other organisations and groups that exist, that may be formed in the future or may succeed these organisations - they will not be excluded from involvement simply because they are not named here.

Duty to Co-operate Bodies

- Calderdale Council;
- Civil Aviation Authority;
- Environment Agency;
- Greater Manchester Combined Authority;
- Greater Manchester Health and Social Care Partnership;
- Greater Manchester Local Enterprise Partnership;
- Greater Manchester Local Nature Partnership;
- High Peak Borough Council;
- Historic England;
- Homes and Communities Agency;
- Kirklees Council;
- Manchester City Council;
- Marine Management Organisation;
- Natural England;
- Office of Rail Regulation;
- Oldham Clinical Commissioning Group
- Oldham Council Local Highways Authority / Unity Partnership;
- Peak District National Park Authority;
- Rochdale Borough Council;
- Tameside Metropolitan Borough Council; and
- Transport for Greater Manchester.

Specific Consultation Bodies

A1.2 The following bodies are specific consultation bodies and will be consulted by the council in accordance with the Planning and Compulsory Purchase Act 2004 and The Town and Country Planning (Local Planning) (England) Regulations 2012:

- The Environment Agency;
- Historic England;
- Natural England;
- Highways England;
- Local Planning Authorities, County Councils or Parish Councils, any part of whose area is in or adjoins the borough;
- Any person to whom the electronic communications code applies by virtue of a direction given under Section 106 (3) (a) of the Communications Act 2003;
- Any person who owns or controls electronic communications apparatus situated in any part of the area of the borough;
- Primary Care Trust;

- A person to whom a licence has been granted under the Section 6(1)(b) or (c) of the Electricity Act 1989;
- A person to whom a licence has been granted under Section 7(2) of the Gas Act 1986;
- A sewage undertaker;
- A water undertaker;
- Coal Authority;
- Marine Management Organisation;
- Network Rail Infrastructure Limited; and
- The Homes and Communities Agency.

General Consultation Bodies

A1.3 The following bodies are general consultation bodies and will be consulted by the council, where appropriate, in accordance with the Planning and Compulsory Purchase Act 2004 and The Town and Country Planning (Local Planning) (England) Regulations 2012:

- Voluntary bodies some or all of whose activities benefit any part of the borough;
- Bodies which represent the interests of different racial, ethnic or national groups in the borough;
- Bodies which represent the interests of different religious groups in the borough;
- Bodies which represent the interests of disabled persons in the borough; and
- Bodies which represent the interests of persons carrying out business in the borough.

Other Consultees

A1.4 There are a number of other agencies and organisations that the council will also consult with, where appropriate.

Appendix 2 Glossary of Terms

Community Infrastructure Levy (CIL) - is a charge that is levied on new development floorspace and is intended to contribute towards the provision of infrastructure.

Community Right to Build Order - a form of Neighbourhood Development Order that can be used to grant planning permission for small scale development for community benefit on a specific site or sites in a neighbourhood area.

Core Strategy - A Development Plan Document that sets out a long-term spatial vision and strategic objectives for the borough. It also contains a spatial strategy, core policies and a monitoring and implementation framework.

Development Management Policies – These are criteria based policies that are required to ensure that all development taking place within the borough meets the spatial vision and objectives set out in the core strategy.

Development Plan Document (DPD) - A spatial planning document that is subject to Independent Examination and forms part of the Development Plan. They can include Core Strategy, Site Specific Allocations of Land and Area Action Plans.

Duty to Co-operate - a legal test that requires cooperation between Local Planning Authorities and other public bodies to maximise the effectiveness of policies for strategic matters in Local Plans.

Equalities Impact Assessment (EIA) - An EIA will help to eliminate unlawful discrimination, advance equality of opportunity and foster good relations between people, considering protected characteristics, such as age, disability etc.

Greater Manchester Combined Authority (GMCA) - The GMCA is made up of the ten Greater Manchester councils and Mayor, who work with other local services, businesses, communities and other partners to improve the city-region.

Greater Manchester Spatial Framework (GMSF) - A joint plan for Greater Manchester that will provide the land for jobs and new homes across the city region.

Habitat Regulations Assessment (HRA) - is required by the Habitats Directive (2007). This ensures the protection of the integrity of European protected sites.

Health Impact Assessment (HIA) - A HIA assesses the potential effects of the DPD on the health of the borough's population.

Integrated Assessment (IA) - An assessment that incorporates the Sustainability Assessment, Strategic Environmental Assessment requirements, Equalities Impact Assessment, Health Impact Assessment and the findings of the Habitats Regulations Assessment into one single document.

Local Development Document (LDD) – The generic term given to all constituent documents of the Local Plan.

Local Plan – The Development Plan for the borough consists of saved policies in the Oldham Unitary Development Plan, and/or Development Plan Documents that replace the saved policies.

Local Development Scheme (LDS) – A project plan for the preparation of the Local Plan. It is a rolling three year programme which the council should review and update each year.

National Planning Policy Framework (NPPF) - Framework which sets out the Government's planning policies for England and how these are expected to be applied.

Neighbourhood Development Order - An Order which can grant planning permission for specific types of development in a specific neighbourhood area.

Neighbourhood Development Plan (NDP) - Parish and town councils and neighbourhood forums can write a Neighbourhood Development Plan (NDP) for their area. The NDP can set out policies and plans for that area, like a Development Plan Document but on a very local scale.

Saved policies or plans – Existing adopted plans that are saved for three years or until replaced by a more up-to-date replacement plan.

Statement of Community Involvement (SCI) – This sets out the standards that the council will achieve in terms of engaging communities in the preparation of the Local Plan and development management decisions.

Supplementary Planning Document (SPD) – A Supplementary Planning Document provides additional information in respect of policies contained in the Development Plan Documents. It is not subject to Independent Examination and does not form part of the Development Plan, although it can be a material consideration when determining planning applications.

Sustainability Appraisal (SA) and Strategic Environmental Assessment (SEA) - these assessments promote sustainable development through assessing the emerging Local Development Document against economic, environmental and social objectives.

Appendix 3 Contact Details

LOCAL PLAN

If you require further information about the Local Plan, including the Statement of Community Involvement, please:

- a. Visit the council's [Local Plan webpage](#)
- b. Visit the objective consultation portal at <https://oldham-consult.objective.co.uk/portal>
- c. Contact the council's planning policy section at:

Telephone: 0161 770 4061/1672

Email: spi@oldham.gov.uk

DEVELOPMENT MANAGEMENT

If you have any queries relating to planning applications, please contact the Development Management section at:

Telephone: 0161 770 4105

Email: planning@oldham.gov.uk

ADDRESS

The address for the Local Plan team and Development Management is:

Oldham Council

Planning and Infrastructure

Room 310, Level 3

Civic Centre

West Street

Oldham

OL1 1UH

Appendix 4 Useful Contacts and Websites

Table 3 Useful contacts and websites

Contacts	Websites
Oldham Council Strategic Planning	https://www.oldham.gov.uk/info/200585/local_plan
Oldham Council Development Management	https://www.oldham.gov.uk/info/200351/planning
Planning Practice Guidance on Consultation and pre-decision matters	https://www.gov.uk/guidance/consultation-and-pre-decision-matters
Greater Manchester Combined Authority	https://www.greatermanchester-ca.gov.uk/
Planning Inspectorate	https://www.gov.uk/government/organisations/planning-inspectorate
Planning Portal	https://www.planningportal.co.uk/

Oldham

Local

Plan

**Statement of
Community Involvement
2020: Equality Impact
Assessment**

June 2020



Oldham
Council



Click on the symbols to view the guidance for each stage

Stage 1: Initial screening



The Stage One screening is a quick and easy process. It should:

- identify those projects, policies, and proposals which require a full EIA by looking at the potential impact on any of the equality groups
- prioritise if and when a full EIA should be completed
- justify reasons for why a full EIA is not going to be completed

Not all policies will require an EIA: Click on the information symbol to view a set of key questions which will help you to decide whether you need to complete the form. If you do not need to go any further because a full EIA is not required, please ensure that you complete all the questions in Stage 1 and get the EIA signed off by the appropriate person (see Section 5). **Please note, if you are assessing a budget proposal please complete all the questions. The information in 1e, should be transferred to the Equality Impact Screening section on the budget proposal form.**

Lead Officer:	Georgina Brownridge
People involved in completing EIA:	Georgina Brownridge, Clare Davison
Is this the first time that this project, policy or proposal has had an EIA carried out on it? If no, please state date of original and append to this document for information.	Yes No x Date of original EIA: In 2006 the original Statement of Community Involvement (SCI) was subject to an EqlA. There has since been EqlAs carried out for SCI reviews.

General Information

1a	Which service does this project, policy, or proposal relate to?	Planning and Infrastructure
1b	What is the project, policy or proposal?	Statement of Community Involvement (SCI) 2020.
1c	What are the main aims of the project, policy or proposal?	To set out how the council will involve the community in the preparation and revision of the Local Plan and the consideration of planning applications.
1d	Who, potentially, could this project, policy or proposal have a	The changes to the review of the SCI are mostly concerned with development management processes

	<p>detrimental effect on, or benefit, and how?</p>	<p>and aim to improve the efficiency of the determination of planning applications, reduce the use of paper, encourage the use of online resources and facilities.</p> <p>The changes made by the SCI are not expected to have a detrimental impact on any groups. It is expected to have a positive impact on all groups by providing better access to information and a more efficient planning service with regards to development management.</p> <p>The aim of the SCI is also to try and help people engage in the planning process. The council will, where appropriate, organise focus groups or meetings with people to try to engage those not traditionally involved in the Local Plan process. We will also use social media, display boards at access Oldham, council magazines and variable message boards, where appropriate, to try and engage a wider, more diverse audience.</p> <p>The SCI also has been updated to include caveats that under coronavirus restrictions not all consultation methods or planning committee processes can be followed. In these circumstances online methods of engagement will be made use of.</p>
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1e. Does the project, policy or proposal have the potential to <u>disproportionately</u> impact on any of the following groups? If so, is the impact positive or negative?				
	None	Positive	Negative	Not sure
Disabled people	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Particular ethnic groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Men or women (include impacts due to pregnancy / maternity)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
People of particular sexual orientation/s	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
People in a Marriage or Civil Partnership	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
People who are proposing to undergo, are undergoing or have undergone a process or part of a process of gender reassignment	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
People on low incomes	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
People in particular age groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Groups with particular faiths and beliefs	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Are there any other groups that you think may be affected negatively or positively by this project, policy or proposal?				



<i>E.g. vulnerable residents, homeless people, individuals at risk of loneliness, carers or serving and ex-serving members of the armed forces</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
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If the answer is “negative” or “not sure” consider doing a full EIA

1f. What do you think that the overall NEGATIVE impact on groups and communities will be? <u>Please note that an example of none / minimal impact would be where there is no negative impact identified, or there will be no change to the service for any groups.</u> Wherever a negative impact has been identified you should consider completing the rest of the form.	None / Minimal	Significant
	<input checked="" type="checkbox"/>	<input type="checkbox"/>

1g	Using the screening and information in questions 1e and 1f, should a full assessment be carried out on the project, policy or proposal?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>
1h	How have you come to this decision?	The SCI vision is that “through a co-operative approach we will enable, empower and encourage all residents and stakeholders of the borough to actively participate in the planning process to help achieve our corporate outcome of engaging and resilient communities”. It is expected that this can only have a positive effect on all residents and stakeholders.

If you need to complete a full EIA, please go on to Stage 2.

Stage 5: Signature		
Lead Officer: G. Brownridge		Date: 11.06.2020
Approver signature:		Date: 11.06.2020
EIA review date: On review of the SCI.		

Report to Council

Treasury Management Review 2019/20

Portfolio Holder: Councillor Abdul Jabbar MBE, Deputy Leader and Cabinet Member for Finance and Green

Officer Contact: Anne Ryans, Director of Finance

Report Author: Lee Walsh, Finance Manager

Ext. 6608

9 September 2020

Reason for Decision

The Council is required by regulations issued under the Local Government Act 2003 to produce an annual treasury management review of activities and the actual prudential and treasury indicators for 2019/20. This report meets the requirements of both the CIPFA Code of Practice on Treasury Management (the Code) and the CIPFA Prudential Code for Capital Finance in Local Authorities (the Prudential Code).

During 2019/20 the minimum reporting requirements were that the full Council should receive the following reports:

- an annual treasury strategy in advance of the year (approved 27 February 2019)
- a mid-year (minimum) treasury update report (approved 8 January 2020)
- an annual review following the end of the year describing the activity compared to the strategy (this report)

The regulatory environment places responsibility on Members for the review and scrutiny of treasury management policy and activities. This report is therefore important in that respect, as it provides details of the outturn position for treasury activities and highlights compliance with the Council's policies previously approved by members.

The Council confirms that it has complied with the requirements under the Code to give prior scrutiny to the treasury strategy and the mid-year update. The Audit Committee is charged with the scrutiny of treasury management activities in Oldham and reviewed the content of this annual report at its meeting of 21 July 2020 and commended the report to Cabinet. The report was considered by Cabinet at its meeting on 24 August

2020 and commended to Council. Approval of the report by Council will to ensure full compliance with the Code for 2019/20.

Executive Summary

During 2019/20, the Council complied with its legislative and regulatory requirements. The key actual prudential and treasury indicators detailing the impact of capital expenditure activities during the year, with comparators, are as follows:

Actual prudential and treasury indicators	2018/19 Actual £'000	2019/20 Revised £'000	2019/20 Actual £'000
Actual capital expenditure	48,564	63,945	54,383
Total Capital Financing Requirement:	493,880	491,011	472,377
Gross borrowing	147,846	167,843	167,843
External debt	394,456	403,338	403,709
Investments			
· Longer than 1 year	15,000	15,000	15,000
· Under 1 year	69,900	52,000	103,120
· Total	84,900	67,000	118,120
Net Borrowing (Gross borrowing less investments)	62,946	100,843	49,723

As can be seen in the table above, actual capital expenditure was less than the revised budget estimate for 2019/20 presented within the 2020/21 Treasury Management Strategy report considered at the Council meeting of 26 February 2020. The outturn position was significantly less than the £84.332m original capital budget for 2019/20 as approved at Budget Council on 27 February 2019.

During the course of the year the Capital Programme saw substantial rephasing. A number of major schemes including a number of schools' schemes in the Children's Service Directorate were rephased. The Asset Management (Education) Essential Condition Works provision was realigned into future years to align with other works being undertaken at schools. Housing Revenue Account (HRA) schemes were re-phased into 2020/21 to align with the latest HRA Strategy. In addition, the 'Creating a Better Place' Strategy required a number of existing regeneration projects to be reviewed and rephased to align to the long-term vision of the strategy. Also, during the year, the Information Technology (IT) Capital Strategy, the Strategic Roadmap was reviewed. The outcome was a rephasing of resources to ensure that the Council's future IT offer takes account of new innovations in IT and creates efficiencies that will complement future ways of working.

Borrowing of £20m was undertaken during the year. Member training on treasury management issues was undertaken on 1 October 2019 in order to support Members and senior members of staff in their scrutiny role.

Other prudential and treasury indicators are to be found in the main body of this report.

The Director of Finance confirms that the statutory borrowing limit (the authorised limit) was not breached.

The financial year 2019/20 continued the challenging investment environment of previous years, namely low investment returns.

Recommendations

Council is recommended to:

- 1) Approve the actual 2019/20 prudential and treasury indicators presented in this report
- 2) Approve the annual treasury management report for 2019/20

Treasury Management Review 2019/20**1 Background**

1.1 The Council has adopted the Revised Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice on Treasury Management 2017. The primary requirements of the code are as follows:

- Creation and maintenance of a Treasury Management Policy Statement which sets out the policies and objectives of the Council's Treasury Management activities
- Creation and maintenance of Treasury Management Practices which set out the manner in which the Council will seek to achieve those policies and objectives
- Receipt by the full Council of an annual Treasury Management Strategy Statement - including the Annual Investment Strategy and Minimum Revenue Provision Policy - for the year ahead, a Mid-year Review Report and an Annual Report (stewardship report) covering activities during the previous year
- Delegation by the Council of responsibilities for implementing and monitoring Treasury Management Policies and Practices and for the execution and administration of treasury management decisions. In Oldham, this responsibility is delegated to the Section 151 Officer (Director of Finance).
- Delegation by the Council of the role of scrutiny of the Treasury Management Strategy and policies to a specific named body. In Oldham, the delegated body is the Audit Committee.

Treasury management in this context is defined as:

“The management of the local authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks. ”

1.2 The report therefore summarises the following the:-

- Council's capital expenditure and financing during the year;
- Impact of this activity on the Council's underlying indebtedness (the Capital Financing Requirement);
- Actual prudential and treasury indicators;
- Overall treasury position identifying how the Council has borrowed in relation to this indebtedness, and the impact on investment balances;
- Summary of interest rate movements in the year;
- Detailed debt activity; and
- Detailed investment activity

2 Current Position

2.1 The Council's Capital Expenditure and Financing during 2019/20

2.1.1 The Council incurs capital expenditure when it invests in or acquires long-term assets. These activities may either be:

- Financed immediately through the application of capital or revenue resources (capital receipts, capital grants, revenue contributions etc.), which has no resultant impact on the Council's borrowing need; or
- Financed by borrowing if insufficient immediate financing is available, or a decision is taken not to apply available resources, the capital expenditure gives rise to a borrowing need.

2.1.2 The actual capital expenditure forms one of the required prudential indicators (these indicators are all summarised in Appendix 1). The table below shows the actual level of capital expenditure and how this was financed. As can be seen in the table below, actual capital expenditure in 2019/20 was less than the revised budget estimate. The revised budget estimate is based on the month 8 2019/20 reported position to align with the Annual Treasury Management Strategy 2020/21 report, and not the latest reported position (March 2020). All prudential indicators in the 2019/20 strategy are based on this revised budget. Capital expenditure was less in year due to re-phasing of some IT projects, property related schemes, HRA schemes and education schemes that were expected to progress during the year. In addition, the 'Creating a Better Place' Strategy required a number of existing regeneration projects to be reviewed and rephased to align to the long-term vision of the strategy.

	2018/19 Actual £'000	2019/20 Revised £'000	2019/20 Actual £'000
Non-HRA capital expenditure	46,318	62,091	52,249
HRA capital expenditure	2,246	1,854	2,134
Total capital expenditure	48,564	63,945	54,383
Resourced by:			
• Capital receipts	14,919	13,143	9,914
• Capital grants	25,522	29,975	42,091
• HRA	851	6	2,134
• Revenue	7,272	1,854	244
Unfinanced capital expenditure	0	18,967	0

2.2 The Council's Overall Borrowing Need

2.2.1 The Council's underlying need to borrow for capital expenditure is termed the Capital Financing Requirement (CFR). This figure is a gauge of the Council's indebtedness. The CFR results from the capital activity of the Council and resources used to pay for the capital spend. It represents the 2019/20 unfinanced capital expenditure (see above table), and prior years' net or unfinanced capital expenditure which has not yet been paid for by revenue or other resources.

2.2.2 Part of the Council's treasury activity is to address the funding requirements for this borrowing need. Depending on the capital expenditure programme, the treasury service organises the Council's cash position to ensure that sufficient cash is available to meet the capital plans and cash flow requirements. This may be sourced through borrowing from external bodies (such as the Government, through the Public Works Loan Board [PWLb] or the money markets) or utilising temporary cash resources within the Council.

Reducing the CFR

2.2.3 The Council's (non-Housing Revenue Account [HRA]) underlying borrowing need (CFR) is not allowed to rise indefinitely. Statutory controls are in place to ensure that capital assets are broadly charged to revenue over the life of the asset. The Council is required to make an annual revenue charge, called the Minimum Revenue Provision (MRP), to reduce the CFR. This is effectively a repayment of the non- HRA borrowing need (there is no statutory requirement to reduce the HRA CFR). This differs from the treasury management arrangements which ensure that cash is available to meet capital commitments. External debt can also be borrowed or repaid at any time, but this does not change the CFR.

2.2.4 The total CFR can also be reduced by:

- The application of additional capital financing resources (such as unapplied capital receipts); or
- Charging more than the statutory revenue charge (MRP) each year through a Voluntary Revenue Provision (VRP).

2.2.5 The Council's 2019/20 MRP Policy (as required by CLG Guidance) was approved as part of the Treasury Management Strategy report for 2019/20 on 27 February 2019.

2.2.6 The Council's CFR for the year is shown in the table below and represents a key prudential indicator. It includes PFI and leasing schemes on the balance sheet, which increase the Council's borrowing need. In 2019/20 the Council had seven PFI schemes in operation; however, no borrowing is actually required against these schemes as a borrowing facility is included within each contract.

Capital Financing Requirement	2018/19 Actual £'000	2019/20 Revised £'000	2019/20 Actual £'000
Opening balance	505,049	493,880	493,880
Add unfinanced capital expenditure	0	18,967	0
Add adjustment for the inclusion of on-balance sheet PFI and leasing schemes (if applicable)	450	0	525
Less MRP/VRP*	(2,944)	(2,742)	(2,742)
Less PFI & finance lease repayments	(8,675)	(19,094)	(19,286)
Closing balance	493,880	491,011	472,377

* Includes voluntary application of capital receipts and revenue resources

- 2.2.7 Borrowing activity is constrained by prudential indicators for net borrowing, the CFR and by the authorised limit.

Gross borrowing and the CFR

- 2.2.8 In order to ensure that borrowing levels are prudent over the medium term and only for a capital purpose, the Council should ensure that its gross external borrowing does not, except in the short term, exceed the total of the capital financing requirement in the preceding year (2019/20) plus the estimates of any additional capital financing requirement for the current (2020/21) and next two financial years.
- 2.2.9 This essentially means that the Council is not borrowing to support revenue expenditure.
- 2.2.10 This indicator allowed the Council some flexibility to borrow in advance of its immediate capital needs in 2019/20 if so required. The table below highlights the Council's gross borrowing position against the CFR. The Council has complied with this prudential indicator.

	2018/19 Actual £'000	2019/20 Revised £'000	2019/20 Actual £'000
Gross borrowing position	394,456	403,338	403,709
CFR - including PFI / Finance Leases	493,880	491,011	472,377
Under / (Over) funding of the CFR	99,424	87,673	68,668

The table above shows the position as at 31 March 2020 for the Council's gross borrowing position and CFR. This shows, compared to the revised budget position:

- Movement in the gross borrowing position, reflecting the fact that additional borrowing of £20m of long term borrowing had been taken out during the year which has been offset by repayment of transferred debt, PFI and finance leases.

- A reduction in the CFR, predominantly due to the slippage in the capital programme and financing of capital through revenue resources.

The Authorised Limit

- 2.2.11 The authorised limit is the “affordable borrowing limit” required by Section 3 of the Local Government Act 2003 and was set at £512m. Once this has been set, the Council does not have the power to borrow above this level.

The Operational Boundary

- 2.2.12 The operational boundary is the expected borrowing position of the Council during the year and was set at £495m. Periods where the actual position is either below or over the boundary is acceptable subject to the authorised limit not being breached.

	2019/20 Actual £'000
Authorised Limit	512,000
Operational Boundary	495,000

Actual financing costs as a proportion of net revenue stream

- 2.2.13 This indicator identifies the trend in the cost of capital (borrowing and other long term obligation costs net of investment income) against the net revenue stream and is within expected levels.

	2019/20 Actual £'000
External Debt	167,843
PFI / Finance leases	235,867
Actual External Debt (Gross Borrowing) (rounded)	403,710
Financing costs as a proportion of net revenue stream (General Fund)	13.41%

- 2.2.14 The table above splits the gross borrowing position of the Council between actual external debt (loans) and PFI / Finance lease debt. As can be seen above the gross borrowing position is well within the Authorised Limit and Operational Boundary. The difference between the two reflects the Council’s under borrowed position.

2.3 The Council's Debt and Investment Position

2.3.1 The Council's debt and investment position is organised by the treasury management service in order to ensure adequate liquidity for revenue and capital activities, security for investments and to manage risks within all treasury management activities. Procedures and controls to achieve these objectives are well established both through Member reporting detailed in the summary, and through officer activity detailed in the Council's Treasury Management Practices.

2.3.2 At the end of 2019/20 the Council's treasury position was as follows:

	31 March 2019 Principal £'000	Average Rate/ Return	Average Life years	31 March 2020 Principal £'000	Average Rate/ Return	Average Life years
Fixed rate funding:						
-PWLBS	15,482			35,482		
-Stock	6,600			6,600		
Market	125,764			125,761		
Total borrowings	147,846	4.50%	35.42	167,843	4.30%	37.08
PFI & Finance lease liabilities	246,610			235,867		
Total External debt	394,456			403,710		
CFR	493,880			472,377		
Over/ (under) borrowing	(99,424)			(68,667)		
Investments:						
Financial Institutions/LA's	69,900	0.76%		103,120	0.94%	
Property	15,000	4.36%		15,000	4.32%	
Total investments	84,900			118,120		
Net Debt	62,946			49,723		

2.3.3 The maturity structure of the debt portfolio was as follows:

	2018/19 Actual %	Upper Limit %	Lower Limit %	2019/20 Actual %
Under 12 months	30%	40%	0%	23%
12 months and within 24 months	0%	40%	0%	0%
24 months and within 5 years	33%	40%	0%	32%
5 years and within 10 years	5%	40%	0%	4%
10 years and above	32%	50%	40%	40%

2.3.4 The investment portfolio and maturity structure was as follows:

Investment Portfolio	Actual 31 March 2019 £'000	Actual 31 March 2019 %	Actual 31 March 2020 £'000	Actual 31 March 2020 %
Treasury Investments				
Banks	13,000	15.31%	37,500	31.75%
Local Authorities / Public Bodies	30,500	35.92%	28,500	24.13%
Money Market Funds (MMF's)	26,400	31.10%	37,120	31.43%
Total managed in house	69,900	82.33%	103,120	87.30%
Bond Funds				
Property Funds	15,000	17.67%	15,000	12.70%
Cash Fund Managers				
Total Managed Externally	15,000	17.67%	15,000	12.70%
TOTAL TREASURY INVESTMENTS	84,900	100%	118,120	100%
TOTAL NON TREASURY INVESTMENTS *	0	0%	2,181	110%

* Members should note that the Non-Treasury Investments during 2019/20 related to property purchase.

	2018/19 Actual £'000	2019/20 Actual £'000
Investments		
Longer than 1 year	0	0
Under 1 year	69,900	103,120
Property Fund	15,000	15,000
Total	84,900	118,120

2.3.5 Key features of the debt and investment position are:

- a) Over the course of the year 2019/20, investments have increased by £33.220m. The large increase in investments related to borrowing completed during the year in line with the Council's Treasury Management Strategy, additional Government grants received in March 2020 to tackle the COVID-19 crisis together with the upfront payment for Grant in Lieu of Business Rates for 2020/21 that was also received in March 2020.
- b) The average rate of return on investments with Financial Institutions increased from 0.76% in 2018/19 to 0.94% in 2019/20. This increase relates to the Bank of England base rate being at 0.75% for the majority of the year before it dropped to 0.10% in March 2020.

- c) Investments were arranged throughout the year to ensure cash available to support the three-year up-front pension payment at the start of 2020/21.

2.4 Investment Strategy and control of interest rate risk

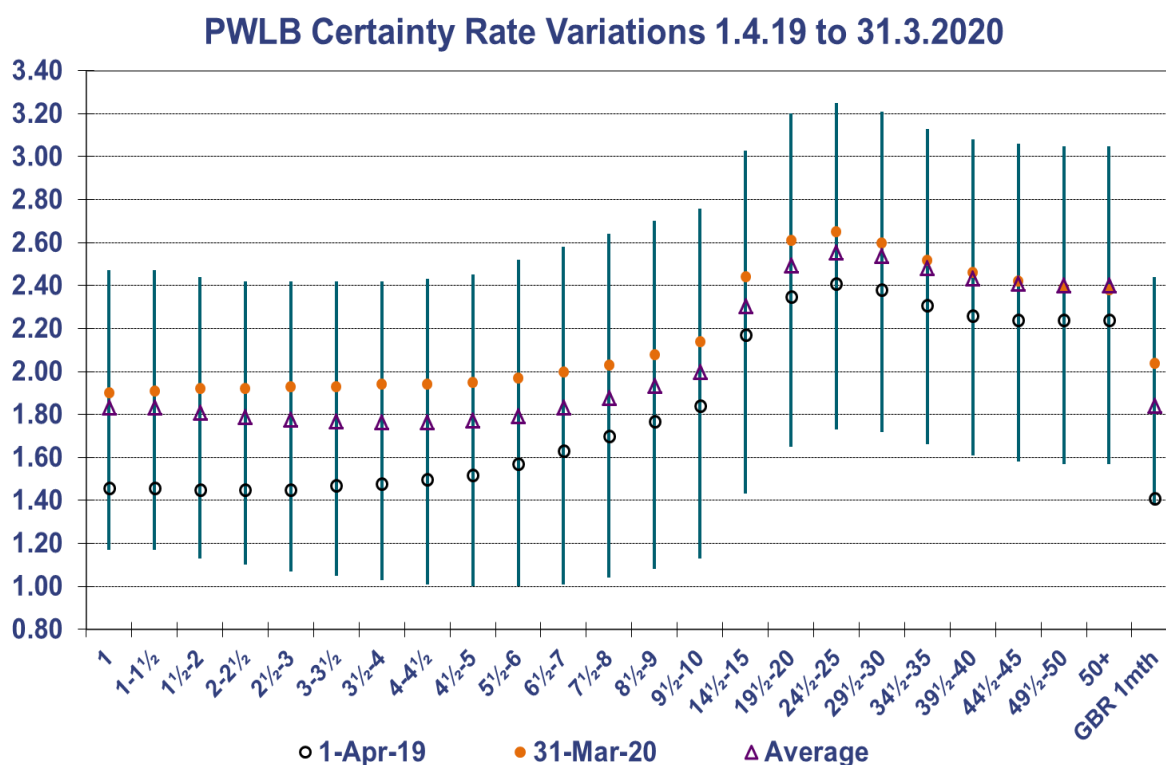
- 2.4.1 Investment returns remained low during 2019/20. The expectation for interest rates within the treasury management strategy for 2019/20 was that Bank Rate would stay at 0.75% during 2019/20 as it was not expected that the Monetary Policy Committee (MPC) would be able to deliver on an increase in Bank Rate until Brexit was finally settled. However, there was an expectation that Bank Rate would rise thereafter but would only rise to 1.0% during 2020.
- 2.4.2 Rising concerns over the possibility that the UK could leave the EU at the end of October 2019 caused longer term investment rates to be on a falling trend for most of April to September. They then rose after the end of October deadline was rejected by MPs but fell back again in early January 2020 before recovering again after the 31 January 2020 departure of the UK from the EU.
- 2.4.3 When the coronavirus outbreak hit the UK in February/March, rates initially plunged but then rose sharply back up again due to a shortage of liquidity in financial markets. As longer term rates were significantly higher than shorter term rates during the year, value was therefore sought by placing longer term investments where cash balances were sufficient to allow this.
- 2.4.4 While the Council has taken a cautious approach to investing, it is also fully appreciative of changes to regulatory requirements for financial institutions in terms of additional capital and liquidity that came about in the aftermath of the financial crisis. These requirements have provided a far stronger basis for financial institutions, with annual stress tests by regulators evidencing how institutions are now far more able to cope with extreme stressed market and economic conditions.
- 2.4.5 The table below shows the interest rate forecast as at mid-year of 2019-20:

Link Asset Services Interest Rate View 11.11.19													
	Mar-20	Jun-20	Sep-20	Dec-20	Mar-21	Jun-21	Sep-21	Dec-21	Mar-22	Jun-22	Sep-22	Dec-22	Mar-23
Bank Rate View	0.75	0.75	0.75	0.75	1.00	1.00	1.00	1.00	1.00	1.25	1.25	1.25	1.25
3 Month LIBID	0.70	0.70	0.80	0.90	1.00	1.00	1.00	1.10	1.20	1.30	1.30	1.30	1.30
6 Month LIBID	0.80	0.80	0.90	1.00	1.10	1.10	1.20	1.30	1.40	1.50	1.50	1.50	1.50
12 Month LIBID	1.00	1.00	1.10	1.20	1.30	1.30	1.40	1.50	1.60	1.70	1.70	1.70	1.70
5yr PWLB Rate	2.40	2.40	2.50	2.50	2.60	2.70	2.80	2.90	2.90	3.00	3.10	3.20	3.20
10yr PWLB Rate	2.70	2.70	2.70	2.80	2.90	3.00	3.10	3.20	3.20	3.30	3.30	3.40	3.50
25yr PWLB Rate	3.30	3.40	3.40	3.50	3.60	3.70	3.70	3.80	3.90	4.00	4.00	4.10	4.10
50yr PWLB Rate	3.20	3.30	3.30	3.40	3.50	3.60	3.60	3.70	3.80	3.90	3.90	4.00	4.00

2.5 Borrowing Strategy and control of interest rate risk

- 2.5.1 During 2019/20, the Council maintained an under-borrowed position. This meant that the capital borrowing need, (the Capital Financing Requirement), was not fully funded with loan debt, as cash supporting the Council's reserves, balances and cash flow was used as an interim measure. This strategy was prudent as investment returns were low and minimising counterparty risk on placing investments also needed to be considered.
- 2.5.2 The policy of avoiding new borrowing by running down spare cash balances, has served well over the last few years. However, this was kept under review to avoid incurring higher borrowing costs in the future when the Authority may not be able to avoid new borrowing to finance capital expenditure and/or the refinancing of maturing debt.
- 2.5.3 Against this background and the risks within the economic forecast, caution was adopted with the treasury operations. The Treasury Management Team and the Director of Finance therefore monitored interest rates in financial markets and adopted a pragmatic strategy based upon the following principles to manage interest rate risks
- if it had been felt that there was a significant risk of a sharp **fall** in long and short term rates, (e.g. due to a marked increase of risks around relapse into recession or of risks of deflation), then long term borrowings would have been postponed, and potential rescheduling from fixed rate funding into short term borrowing would have been considered.
 - if it had been felt that there was a significant risk of a much sharper **rise** in long and short term rates than initially expected, perhaps arising from an acceleration in the start date and in the rate of increase in central rates in the USA and UK, an increase in world economic activity or a sudden increase in inflation risks, then the portfolio position would have been re-appraised. Most likely, fixed rate funding would have been drawn whilst interest rates were lower than they were projected to be in the next few years.
- 2.5.4 Interest rate forecasts expected only gradual rises in medium and longer term fixed borrowing rates during 2019/20 and the two subsequent financial years. Variable, or short-term rates, were expected to be the cheaper form of borrowing over the period.
- 2.5.5 The information below and in graphs and tables in Appendices 2 and 3 show PWLB rates for a selection of maturity periods, the average borrowing rates, the high and low points in rates, spreads and individual rates at the start and the end of the financial year:
- 5 year PWLB rate - started the year at 1.52%, falling to a low for the year at 1.00% in August 2019, peaking at 2.45% in March 2020 and finishing the year at 1.95%.

- 10 year PWLB rate - started the year at 1.84%, falling to a low for the year at 1.13% in September 2019, peaking at 2.76% in March 2020 and finishing the year at 2.14%.
- 25 year PWLB rate - started the year at 2.41%, falling to a low for the year at 1.73% in September 2019, peaking at 3.25% in March 2019 and finishing the year at 2.65%.
- 50 year PWLB rate. - started the year at 2.24%, falling to a low for the year at 1.57% in September 2019, peaking at 3.05% in December 2019 and finishing the year at 2.39%.



- 2.5.6 PWLB rates are based on, and are determined by, gilt (UK Government bonds) yields through H.M. Treasury determining a specified margin to add to gilt yields.
- 2.5.7 There was much speculation during the second half of 2019 that bond markets were in a bubble which was driving bond prices up and yields down to historically very low levels. The context for that was heightened expectations that the US could have been heading for a recession in 2020, and a general background of a downturn in world economic growth, especially due to fears around the impact of the trade war between the US and China, together with inflation generally at low levels in most countries and expected to remain subdued; these conditions were conducive to very low bond yields.
- 2.5.8 While inflation targeting by the major central banks has been successful over the last 30 years in lowering inflation expectations, the real equilibrium rate for central rates has fallen considerably due to the high level of borrowing by consumers: this means that central banks do not need to raise rates as much now to have a major impact on consumer spending, inflation, etc.

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- 2.5.9 This has pulled down the overall level of interest rates and bond yields in financial markets over the last 30 years. We have therefore seen, over the last year, many bond yields up to 10 years in the Eurozone turn negative. In addition, there has, at times, been an inversion of bond yields in the US whereby 10 year yields have fallen below shorter term yields. In the past, this has been a precursor of a recession. The other side of this coin is that bond prices are elevated as investors would be expected to be moving out of riskier assets i.e. shares, in anticipation of a downturn in corporate earnings and so selling out of equities.
- 2.5.10 Gilt yields were on a generally falling trend during the last year up until the coronavirus crisis hit western economies. Since then, gilt yields have fallen sharply to unprecedented lows as investors have panicked in selling shares in anticipation of impending recessions in western economies and moved cash into safe haven assets i.e. government bonds.
- 2.5.11 Major western central banks also started quantitative easing purchases of government bonds which will act to maintain downward pressure on government bond yields at a time when there is going to be a huge and quick expansion of Government expenditure financed by issuing Government bonds; (this would normally cause bond yields to rise). At the close of the day on 31 March, all gilt yields from 1 to 5 years were between 0.12 – 0.20% while even 25-year yields were at only 0.83%.
- 2.5.12 However, HM Treasury has imposed two changes in the margins over gilt yields for PWLB rates in 2019/20 without any prior warning. The first on 9 October 2019, added an additional 1% margin over gilts to all PWLB rates. That increase was then partially reversed for some forms of borrowing on 11 March 2020, at the same time as the Government announced in the Budget a programme of increased spending on infrastructure expenditure. It also announced that there would be a consultation with Local Authorities on possibly further amending these margins. The consultation concluded at the end of July 2020 (the Council submitted a response). It is clear that the Treasury intends to put a stop to Local Authorities borrowing money from the PWLB for commercial activity if the aim is solely to generate an income stream.
- 2.5.13 Following the changes on 11 March 2020 in margins over gilt yields, the current situation is as follows: -
- **PWLB Standard Rate** is gilt plus 200 basis points (G+200bps)
 - **PWLB Certainty Rate** is gilt plus 180 basis points (G+180bps)
 - **PWLB HRA Standard Rate** is gilt plus 100 basis points (G+100bps)
 - **PWLB HRA Certainty Rate** is gilt plus 80bps (G+80bps)
 - **Local Infrastructure Rate** is gilt plus 60bps (G+60bps)

There is likely to be little upward movement in PWLB rates over the next two years as it will take national economies a prolonged period to recover all the momentum that they will lose in the sharp recession that will be caused during the coronavirus shut down period. Inflation is also likely to be very low during this period and could even turn negative in some major western economies during 2020/21.

2.6 Borrowing Outturn for 2019/20

Treasury Borrowing

- 2.6.1 The Council borrowed £20m from the PWLB in August 2019. The borrowing was undertaken when market rates reached the Council's internal trigger points. This ensured borrowing was undertaken at the optimum point to minimise future costs, securing good value for money.

Date	Lender	Principal £'000	Type	Interest Rate	Maturity (Years)
20-Aug-19	PWLB	10,000	Maturity	1.720%	50
20-Aug-19	PWLB	5,000	Maturity	1.810%	30
20-Aug-19	PWLB	5,000	Maturity	1.740%	20
Total		20,000			

Debt Rescheduling

- 2.6.2 No rescheduling was done during the year as the average 1% differential between PWLB new borrowing rates and premature repayment rates made rescheduling unviable.

Repayment of Debt

- 2.6.3 In March 2020 £3k was repaid in relation to Charitable Investments that the Council held.

2.7 Investment Outturn

Investment Policy

- 2.7.1 The Council's investment policy is governed by Ministry of Housing, Communities and Local Government (MHCLG) investment guidance, which has been implemented in the annual investment strategy which for 2019/20 was approved by Council on 27 February 2019. This policy sets out the approach for choosing investment counterparties and is based on credit ratings provided by the three main credit rating agencies, supplemented by additional market data (such as rating outlooks, credit default swaps, bank share prices etc.).
- 2.7.2 The investment activity during the year conformed to the approved strategy, and the Council had no liquidity difficulties.

Resources

- 2.7.3 The Council's cash balances comprise revenue and capital resources and cash flow monies. The Council's core cash resources comprised as follows:

Balance Sheet Resources	31 March 2019 (£'000)	31 March 2020 (£'000)
Balances General Fund	14,840	15,110
Balances HRA	21,305	21,796
Earmarked Reserves	80,623	79,360
Provisions	29,251	28,367
Usable Capital Receipts	0	0
Total	146,019	144,633

Investments at 31 March 2020

2.7.4 The Council managed all of its investments in house with the institutions listed in the Council's approved lending list. At the end of the financial year the Council had £118.120m of investments as follows:

Institution	Type	Amount £'000	Term (days)	Rate %	Start date	End date
CCLA Property	Property	15,000		4.36%		
Total Property		15,000				
Goldman Sachs	Fixed	2,000	183	0.90%	03-Oct-19	03-Apr-20
Goldman Sachs	Fixed	3,000	179	0.90%	07-Oct-19	03-Apr-20
Thurrock Council	Fixed	2,500	193	0.76%	26-Sep-19	06-Apr-20
Thurrock Council	Fixed	2,500	87	0.80%	10-Jan-19	06-Apr-20
Ashford Borough Council	Fixed	5,000	54	0.82%	12-Feb-20	06-Apr-20
Eastleigh Borough Council	Fixed	5,000	49	0.73%	17-Feb-20	06-Apr-20
Slough Borough Council	Fixed	3,000	31	1.20%	06-Mar-20	06-Apr-20
Surrey County Council	Fixed	5,000	61	1.05%	27-Mar-20	27-May-20
Thurrock Council	Fixed	2,500	59	1.00%	31-Mar-20	29-May-20
North Lincolnshire Council	Fixed	3,000	184	1.15%	25-Mar-20	25-Sep-20
Total Fixed Deposits		33,500				
Standard Chartered	CD*	5,000	182	0.88%	04-Oct-19	03-Apr-20
Standard Chartered	CD	5,000	182	0.92%	05-Nov-19	05-May-20
Total Fixed Deposits		10,000				
Bank of Scotland	Notice	2,500	32	0.90%	21-Jun-19	
Bank of Scotland	Notice	12,500	95	1.10%	07-May-19	
Santander	Notice	7,500	95	1.00%	01-Mar-19	
Total Notice Accounts		22,500				
Federated MMF**	MMF	17,120	1	0.72%	31-Mar-20	01-Apr-20
Aberdeen MMF	MMF	20,000	5	0.78%	27-Mar-20	01-Apr-20
Total Money Market Funds		37,120				
Total Investments		118,120				

* Certificate of Deposit (CD)

** Money Market Funds (MMF)

- 2.7.5 The Council's investment strategy was to maintain sufficient cash reserves to give it necessary liquidity, whilst trying to attain a benchmark average rate of return of London Interbank Bid Rate (LIBID) on the relevant time deposit multiplied by 5%, whilst ensuring funds were invested in institutions which were the most secure. The table below shows the returns by the relevant time period

	LIBID + 5%	Actual Return %
7 Day	0.56%	0.73%
1 Month	0.59%	0.89%
3 Month	0.67%	1.01%
6 Month	0.74%	0.89%
12 Month	0.84%	0.97%
Average		0.90%
Target	0.68%	

- 2.7.6 The Council's overall average performance on its cash investments exceeded its LIBID benchmark in all periods.
- 2.7.7 The investments held with the CCLA property fund generated £632k of income with an average return in year of 4.32%. Furthermore, the Director of Finance confirms that the approved limits within the Annual Investment Strategy were not breached during 2019/20.

2.8 The Economy and Interest Rates

UK – Brexit

- 2.8.1 The main issue in 2019 was the repeated debates in the House of Commons to agree on one way forward for the UK over the issue of Brexit. This resulted in the resignation of Theresa May as the leader of the Conservative minority Government and the election of Boris Johnson as the new leader, on a platform of taking the UK out of the EU on 31 October 2019.
- 2.8.2 A general election was called and held in December 2019 and resulted in a decisive victory for the Conservative Party. The main election promise of leaving the EU was then enabled so that the UK could leave the EU on 31 January 2020.
- 2.8.3 However, this still leaves much uncertainty as to whether there will be a reasonable trade deal achieved by the target deadline of the end of 2020. It is also unclear as to whether the coronavirus outbreak may yet impact on this deadline. The second and third rounds of negotiations have already had to be cancelled due to the virus.

Economic Growth

- 2.8.4 The year 2019 was very volatile with economic growth for quarter 1 unexpectedly strong at 0.5%, quarter 2 was reduced by -0.7 to -0.2%, quarter 3 bouncing back up to +0.5% and quarter 4 was 0.0%, leaving a year on year percentage of +1.1%.

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- 2.8.5 The year 2020 started with optimistic business surveys pointing to an upswing in growth after the ending of political uncertainty as a result of the decisive result of the general election in December which settled the Brexit issue. However, the three monthly GDP statistics in January were disappointing, being stuck at 0.0% growth. Since then, the whole world and the way in which we now live has changed as a result of the coronavirus outbreak.
- 2.8.6 It now looks likely that the closedown of whole sections of the economy will result in a fall in GDP of at least 15% in quarter two. What is uncertain, however, is the extent of the damage that will be done to businesses by the end of the lock down period, whether there could be a second wave of the outbreak, how soon a vaccine will be created and then how quickly it can be administered to the population. This leaves huge uncertainties as to how quickly the economy will recover.
- 2.8.7 After the Monetary Policy Committee raised the Bank Rate from 0.5% to 0.75% in August 2018, Brexit uncertainty caused the MPC to access and monitor the situation until March 2020. At this point it was clear that the coronavirus outbreak posed a huge threat to the economy of the UK. Two emergency cuts in the Bank Rate from 0.75% occurred in March 2020, first to 0.25% and then to 0.10%.
- 2.8.8 These cuts were accompanied by an increase in Quantitative Easing (QE), essentially the purchases of gilts (mainly) by the Bank of England of £200bn. The Government and the Bank were also very concerned and moved to stop people losing their jobs during this lock down period.
- 2.8.9 Accordingly, the Government introduced various schemes to subsidise both employed and self-employed jobs for an initial three months which has been extended, while the country was in full lock down and now enters the recovery stage. It also put in place a raft of other measures to help businesses access loans from their banks, (with the Government providing guarantees to the banks against losses), to tide them over during the lock down period when some firms may have little or no income.
- 2.8.10 However, it must be noted that at the time of writing, this leaves open a question as to whether some firms will be solvent, even if they take out such loans, and some may also choose to close as there is, and will be, insufficient demand for their services. This is a rapidly evolving situation so there may be further measures to come from the Bank and the Government in the next few months and beyond.
- 2.8.11 The measures to support jobs and businesses already taken by the Government will result in a huge increase in the annual budget deficit in 2020/21 from 2% to nearly 11%.
- 2.8.12 The ratio of debt to GDP is also likely to increase from 80% to around 105%. In the next Budget. The Government also announced a large increase in spending on infrastructure; this will also help the economy to recover and the Country moves forward in the recovery stage. Provided the coronavirus outbreak is brought under control relatively swiftly, and the lock down is fully eased, then it is hoped that there would be a sharp recovery, but one that would take a prolonged time to fully recover previous lost momentum.

Inflation

- 2.8.13 Inflation has posed little concern for the MPC during the last year, being mainly between 1.5 – 2.0%. It is also not going to be an issue for the near future as the world economy will be heading into a recession which is already causing an excess in the supply of oil which has fallen sharply in price.
- 2.8.14 Other prices will also be under downward pressure while wage inflation has also been on a downward path over the last half year and is likely to continue that trend in the current environment. While inflation could even turn negative in the Eurozone, this is currently not likely in the UK.

Employment

- 2.8.15 Employment had been growing healthily through the last year, but was obviously heading for a major reduction at the end of 2019/20 due to coronavirus. The good news over the last year is that wage inflation has been significantly higher than Consumer Price Index (CPI) inflation which means that consumer real spending power had been increasing and so will have provided support to GDP growth. However, as people have not been able to leave their homes to do non-food shopping, retail sales have also been significantly reduced.

USA

- 2.8.16 Growth in quarter 1 of 2019 was strong at 3.1% but growth fell back to 2.0% in quarter 2 and 2.1% in quarters 3 and 4. The slowdown in economic growth resulted in the Federal Reserve (Fed) cutting rates from 2.25-2.50% by 0.25% in each of July, September and October. Once coronavirus started to impact the US, the Fed took decisive action by cutting rates twice by 0.50%, and then 1.00%, in March, all the way down to 0.00 – 0.25%. At the end of March, Congress agreed a \$2trn stimulus package (worth about 10% of GDP) and new lending facilities announced by the Fed which could channel up to \$6trn in temporary financing to consumers and firms over the coming months. Nearly half of the first figure is made up of permanent fiscal transfers to households and firms, including cash payments of \$1,200 to individuals.
- 2.8.17 The loans for small businesses, which convert into grants if firms use them to maintain their payroll, will cost \$367bn and 100% of the cost of lost wages for four months will also be covered. In addition, there will be \$500bn of funding from the Treasury's Exchange Stabilization Fund which will provide loans for hard-hit industries, including \$50bn for airlines.
- 2.8.18 However, all this will not stop the US falling into a sharp recession in quarter 2 of 2020; some estimates are that growth could fall by as much as 40%. The first two weeks in March initial jobless claims reached total of 10 million and increased even further by the end of March.

Eurozone (EZ)

- 2.8.19 The annual rate of GDP growth has been steadily falling, from 1.8% in 2018 to only 0.9% year on year in quarter 4 in 2019. The European Central Bank (ECB) ended its programme of quantitative easing purchases of debt in December 2018, which meant that the central banks in the US, UK and EU had all ended the phase of post financial crisis expansion of liquidity supporting world financial markets by purchases of debt.

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- 2.8.20 However, the downturn in EZ growth, together with inflation falling well under the upper limit of its target range of 0 to 2%, (but it aims to keep it near to 2%), prompted the ECB to take new measures to stimulate growth.
- 2.8.21 At its March 2019 meeting it announced a third round of Targeted longer-term refinancing operations (TLTROs), this provided banks with cheap two year maturity borrowing every three months from September 2019 until March 2021. However, since then, the downturn in EZ and world growth has gathered momentum so at its meeting in September 2019, it cut its deposit rate further into negative territory, from -0.4% to -0.5% and announced a resumption of quantitative easing purchases of debt to start in November at €20bn per month (a relatively small amount), plus more TLTRO measures.
- 2.8.22 Once coronavirus started having a major impact in Europe, the ECB took action in March 2020 to expand its QE operations and other measures to help promote expansion of credit and economic growth. What is currently missing is a coordinated EU response of fiscal action by all national Governments to protect jobs, support businesses directly and promote economic growth by expanding government expenditure on e.g. infrastructure; action is therefore likely to be patchy.

China

- 2.8.23 Economic growth has been weakening over successive years, despite repeated rounds of central bank stimulus; medium-term risks have also been increasing.
- 2.8.24 The major feature of 2019 was the trade war with the US. However, this has been eclipsed by China being the first country to be hit by the coronavirus outbreak. This resulted in a lock down of the country and a major contraction of economic activity in February-March 2020.
- 2.8.25 While it appears that China had managed to contain the virus by the end of March, it is clear that the economy is going to take some time to recover its previous rate of growth. Ongoing economic issues remain, in needing to make major progress to eliminate excess industrial capacity and to switch investment from property construction and infrastructure to consumer goods production. It also needs to address the level of non-performing loans in the banking and credit systems.

Japan

- 2.8.26 Japan has been struggling to stimulate consistent significant GDP growth and to get inflation up to its target of 2%, despite huge monetary and fiscal stimulus. It is also making little progress on fundamental reform of the economy. It appears to have missed much of the domestic impact from coronavirus in 2019/20 financial year, however, the virus is at an early stage.

World Growth

- 2.8.27 The trade war between the US and China on tariffs was a major concern to financial markets and was depressing worldwide growth during 2019, as any downturn in China would spill over into impacting countries supplying raw materials to China.
- 2.8.28 Concerns were particularly focused on the synchronised general weakening of growth in the major economies of the world. These concerns resulted in Government bond yields in the developed world falling significantly during 2019. In 2020, coronavirus is the big issue which is sweeping around the world and having a major impact in causing a world recession in growth in 2020.

2.9 Other Key Issues

International Financial Reporting Standards (IFRS) 9 – Financial Instruments

- 2.9.1 Following the introduction of IFRS 9 in 2018/19 and after the consultation undertaken by the Ministry of Housing, Communities and Local Government (MHCLG) on IFRS9, the Government has introduced a mandatory statutory override for Local Authorities to reverse out all unrealised fair value movements resulting from pooled investment funds. This was effective from 1 April 2018 and applies for five years from this date. The Council has elected to utilise the mandatory override. The Council is required to disclose the net impact of the unrealised fair value movements in a separate unusable reserve throughout the duration of the override in order for the Government to keep the override under review and to maintain a form of transparency.

International Financial Reporting Standards (IFRS) 16 - Leases

- 2.9.2 IFRS 16 should have been introduced for Local Authorities from 1 April 2020 which meant that the annual accounts for 2020/21 were to be the first set of accounts produced in accordance with this standard. The Code of Practice on Local Authority Accounting requires the Council to disclose information relating to the impact of an accounting change required by a new standard that has been issued but not yet adopted by the 2019/20 Code as a note in the 2019/20 accounts. Therefore, the Treasury team have been looking at the impact of the standard on the Council's treasury indicators that would be included in the Treasury Management strategy 2020/21.
- 2.9.3 However, due to the Coronavirus and the additional pressure faced by Local Authorities in these unprecedented times, on 20 March 2020, the Financial Reporting Advisory Board (FRAB), announced the deferral of International Financial Reporting Standard 16 (IFRS 16) implementation to 2021/22.

Other Treasury Management Issues

- 2.9.4 The Council is currently involved in legal action against Barclays Bank with regards to certain Lender Option Borrower Option (LOBO) transactions. This is based on the Bank's involvement in manipulation of the LIBOR benchmark rate and the subsequent impact on the Council's financial position. This matter is on-going.

3 Options/Alternatives

- 3.1 In order that the Council complies with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management the Council has no option other than to consider and approve the contents of the report. Therefore, no options/alternatives have been presented.

4 Preferred Option

- 4.1 The preferred option is that the contents of the report are agreed.

5 **Consultation**

5.1 There has been consultation with Link Asset Services, Treasury Management Advisors.

5.2 The presentation of the Treasury Management Review 2019/20 to the Audit Committee for detailed scrutiny on 21 July 2020 was the first stage in compliance with the requirements of the CIPFA Code of Practice. The Audit Committee commended the report to Cabinet, where it was considered at the meeting of 24 August 2020. Cabinet was content to commend the report to Council for approval to ensure full compliance with the Code for 2019/20.

6 **Financial Implications**

6.1 All included in the report.

7 **Legal Services Comments**

7.1 None

8 **Cooperative Agenda**

8.1 The treasury management strategy embraces the Council's cooperative agenda. The Council will develop its investment framework to ensure it complements the cooperative ethos of the Council.

9 **Human Resources Comments**

9.1 None

10 **Risk Assessments**

10.1 There are considerable risks to the security of the Authority's resources if appropriate treasury management strategies and policies are not adopted and followed. The Council has established good practice in relation to treasury management which has previously been acknowledged in Internal Audit reports and in the External Auditors' reports presented to the Audit Committee.

11 **IT Implications**

11.1 None

12 **Property Implications**

12.1 None

13 **Procurement Implications**

13.1 None

14 **Environmental and Health & Safety Implications**

14.1 None

15 **Equality, community cohesion and crime implications**

15.1 None

16 **Equality Impact Assessment Completed**

16.1 No

17 **Key Decision**

17.1 Yes

18 **Key Decision Reference**

18.1 FG-07-20.

19 **Background Papers**

19.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:

File Ref: Background papers are provided in Appendices 1, 2 and 3
Officer Name: Lee Walsh
Contact No: 0161 770 6608

20 **Appendices**

Appendix 1 Prudential and Treasury Management Indicators
Appendix 2 Graphs
Appendix 3 Borrowing and Investment Rates

Appendix 1: Prudential and Treasury Indicators

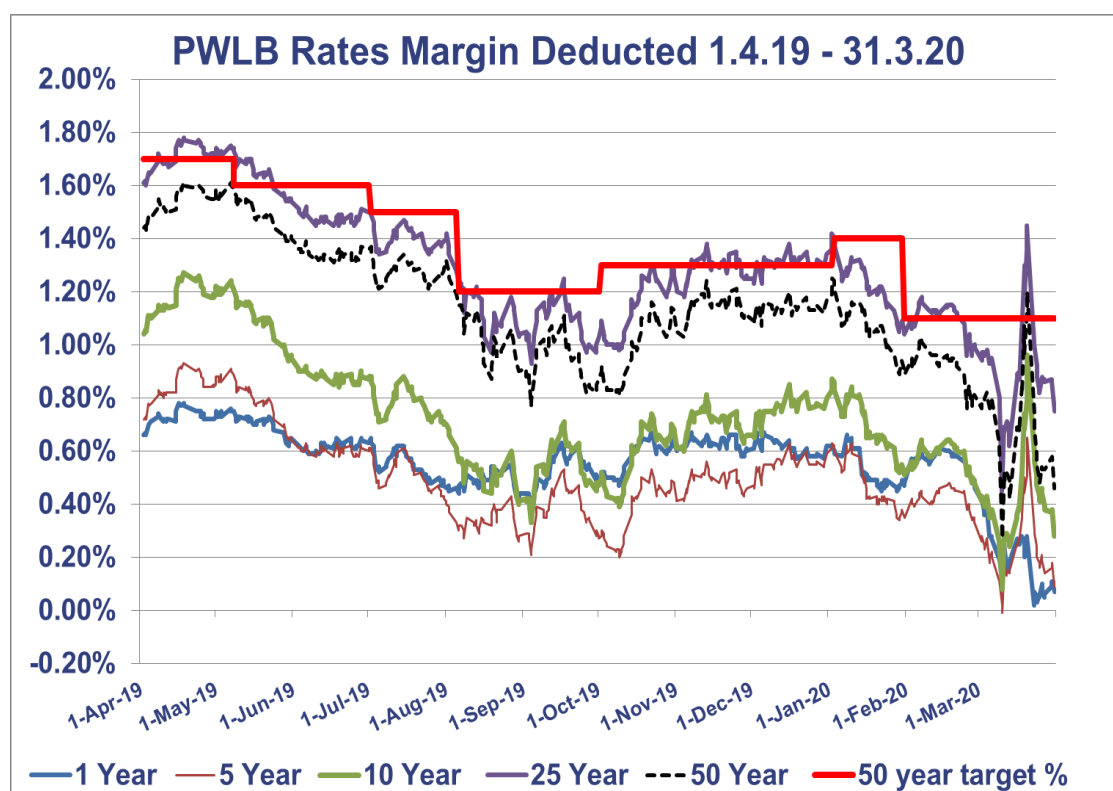
TABLE 1: Prudential indicators	2018/19	2019/20	2019/20	2019/20
	Outturn	Original	Revised	Outturn
	£'000	£'000	£'000	£'000
Capital Expenditure				
Non – HRA	46,318	80,097	62,091	52,249
HRA	2,246	4,235	1,854	2,134
TOTAL	48,564	84,352	63,945	54,383
Ratio of financing costs to net revenue stream				
Non – HRA	10.00%	%	%	13.41%
In year Capital Financing Requirement				
Non – HRA	(11,169)	31,125	(2,869)	(21,503)
TOTAL	(11,169)	31,125	(2,869)	(21,503)
Capital Financing Requirement as at 31 March	493,880	525,005	491,011	472,377

TABLE 2: Treasury management indicators	2018/19	2019/20	2019/20	2019/20
	Outturn	Original Budget	Revised	Outturn
	£'000	£'000	£'000	£'000
Authorised Limit for external debt				
Borrowing	305,000	305,000	272,000	272,000
Other long term liabilities	285,000	240,000	240,000	240,000
TOTAL	590,000	545,000	512,000	512,000
Operational Boundary for external debt -				
Borrowing	285,000	290,000	260,000	260,000
Other long term liabilities	275,000	235,000	235,000	235,000
TOTAL	560,000	525,000	495,000	495,000
Actual external debt	394,456			403,709
Upper limit for fixed interest rate exposure				
Net principal re fixed rate borrowing / investments	100%	100%	100%	100%
Actual	100%			100%
Upper limit for variable rate exposure				
Net principal re variable rate borrowing / investments	40%	40%	40%	40%
Actual	0%			0%
Upper limit for total principal sums invested for over 364 days	50,000	50,000	50,000	50,000

Maturity structure of fixed rate borrowing during 2019/20	Upper Limit	Lower Limit	Actual
Under 12 months	40%	0%	23%
12 months and within 24 months	40%	0%	0%
24 months and within 5 years	40%	0%	32%
5 years and within 10 years	40%	0%	4%
10 years and above	50%	40%	40%

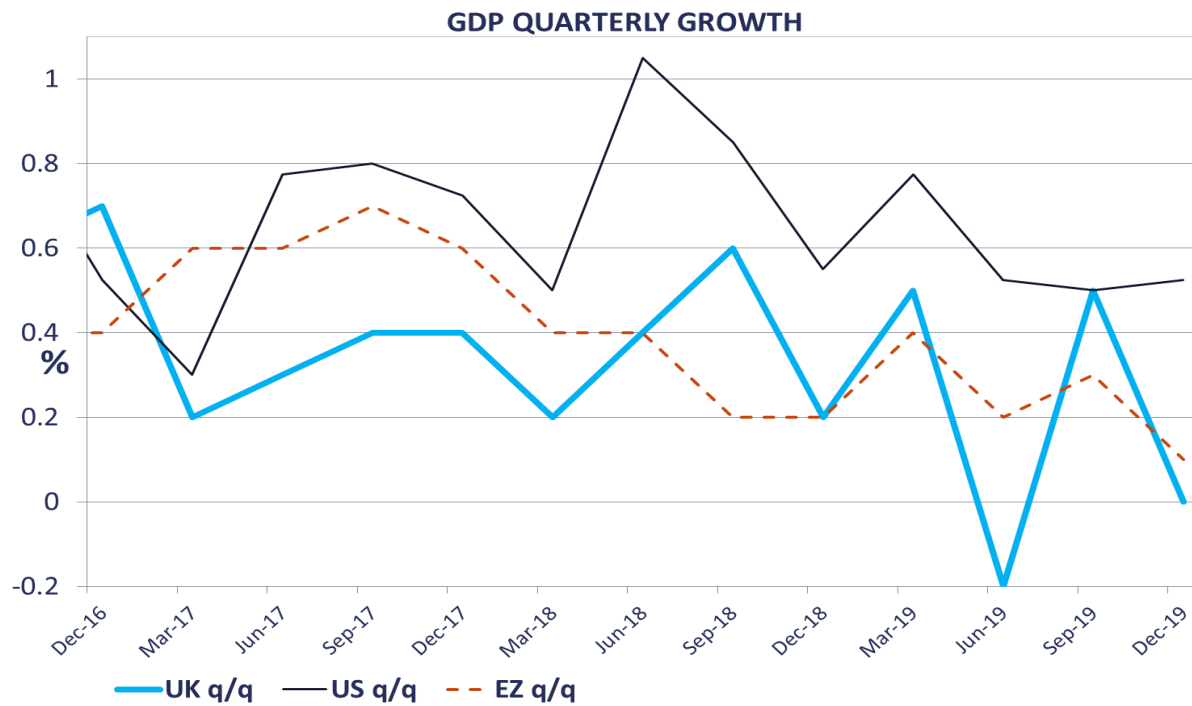
Appendix 2: Graphs

On 9.10.19, the margin over gilt yields for PWLB certainty rates was increased from 80 bps to 180 bps. The graph below shows PWLB rates less the margins added over gilt yields. This graph therefore shows more clearly the **actual movements in gilt yields** during the year on which PWLB rates are based.

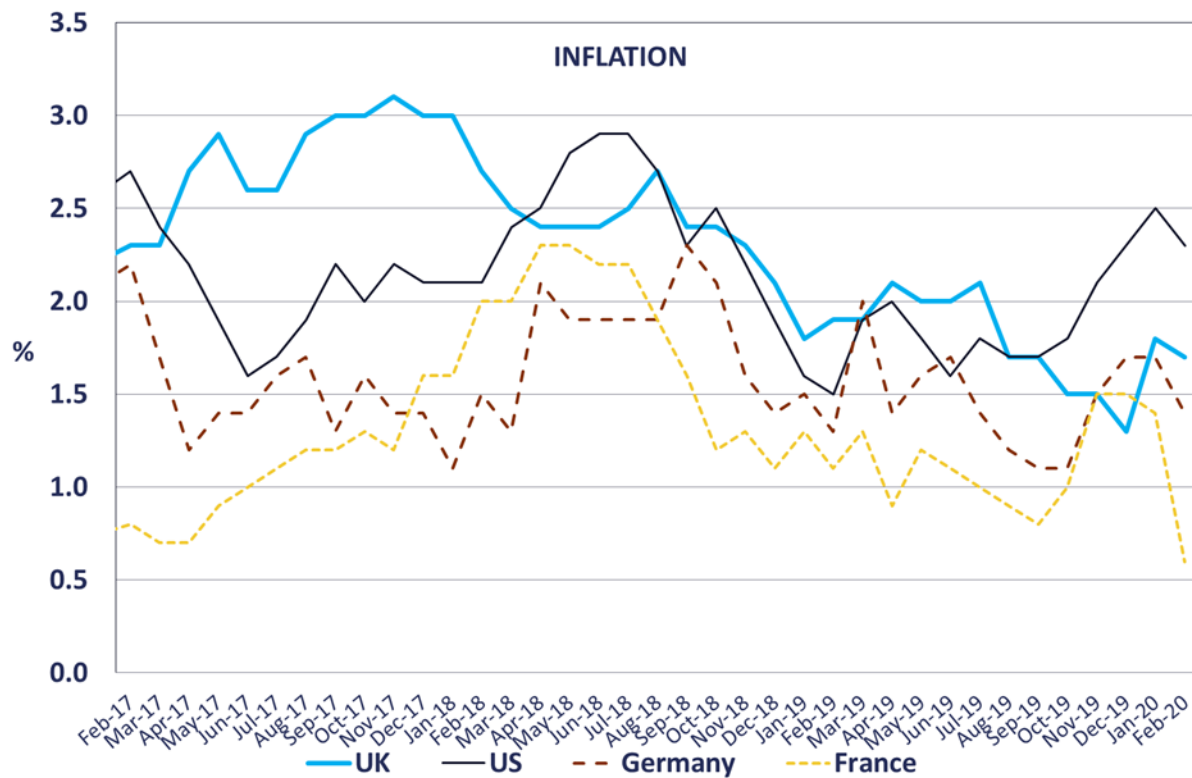


	1 Year	5 Year	10 Year	25 Year	50 Year
01/04/2019	0.66%	0.72%	1.04%	1.61%	1.44%
31/03/2020	0.10%	0.15%	0.34%	0.85%	0.59%
Low	0.02%	-0.01%	0.08%	0.45%	0.27%
Date	20/03/2020	09/03/2020	09/03/2020	09/03/2020	09/03/2020
High	0.78%	0.93%	1.27%	1.78%	1.61%
Date	15/04/2019	17/04/2019	17/04/2019	17/04/2019	17/04/2019
Average	0.55%	0.49%	0.72%	1.28%	1.12%

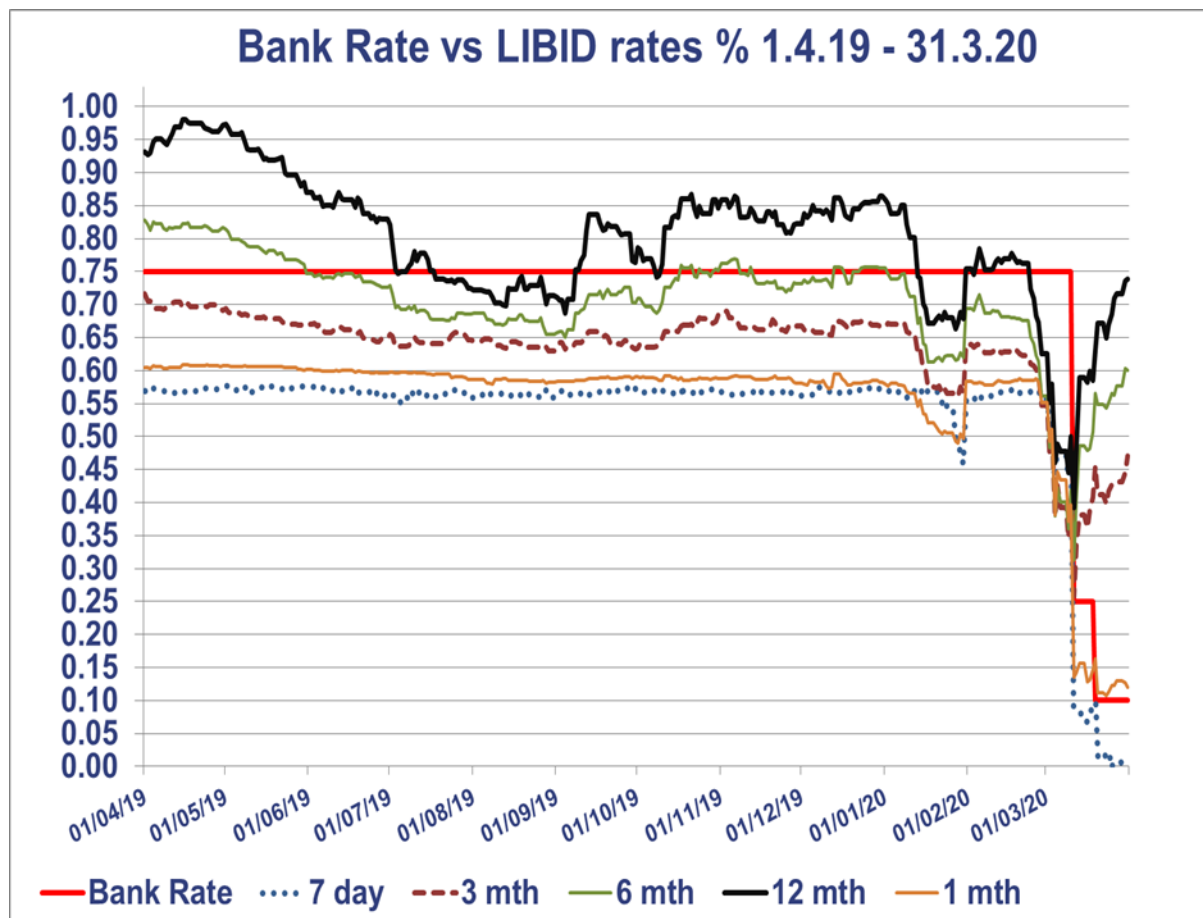
UK, US and EZ GDP growth



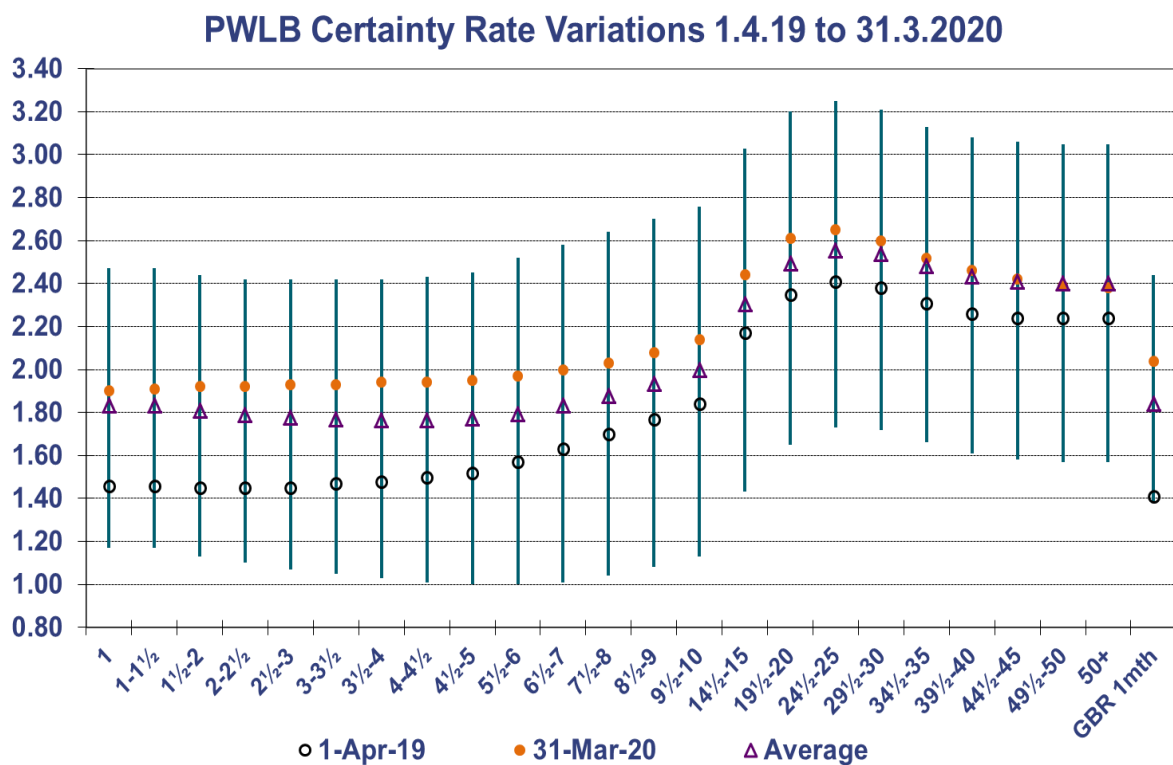
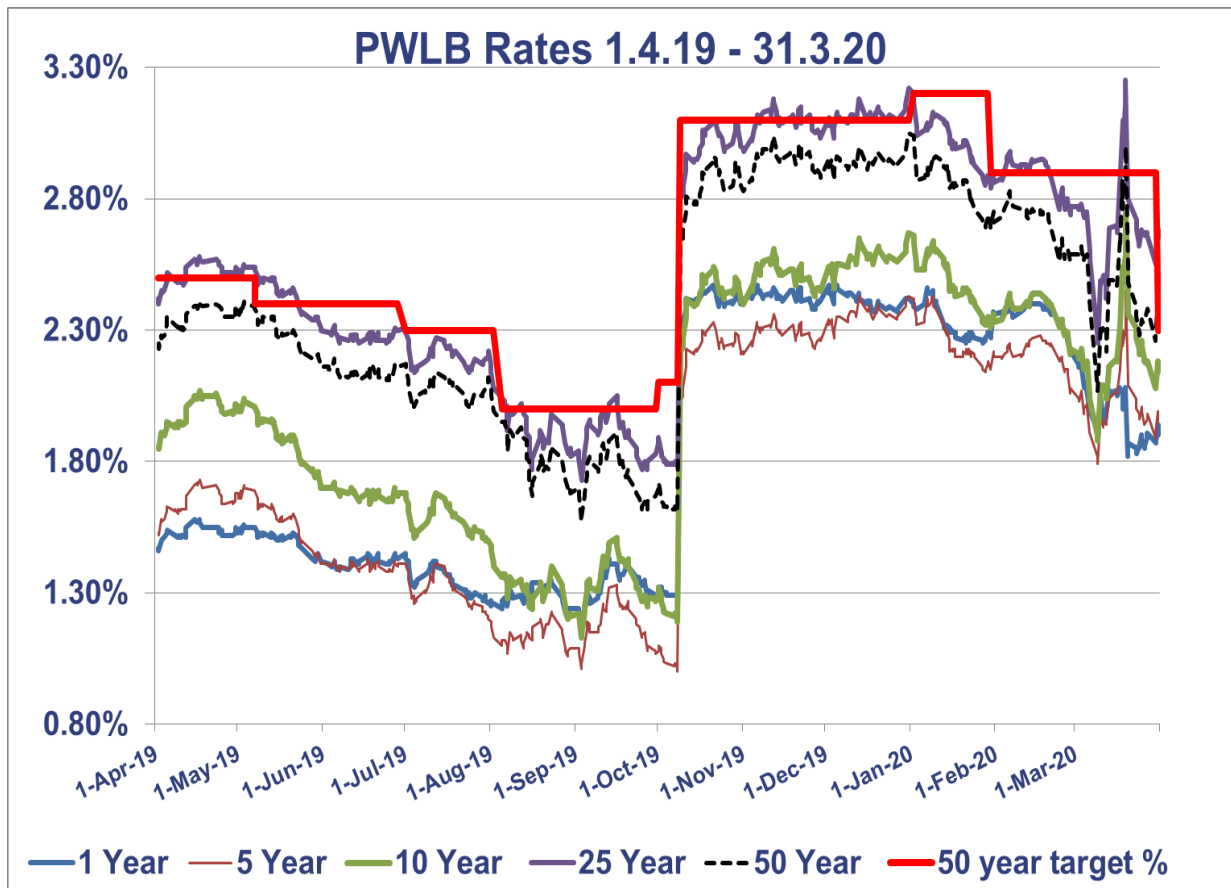
Inflation UK, US, Germany and France



Appendix 3: Investment and Borrowing rates



	Bank Rate	7 day	1 mth	3 mth	6 mth	12 mth
High	0.75	0.58	0.61	0.72	0.83	0.98
High Date	01/04/2019	09/05/2019	15/04/2019	01/04/2019	01/04/2019	15/04/2019
Low	0.10	0.00	0.11	0.26	0.31	0.39
Low Date	19/03/2020	25/03/2020	23/03/2020	11/03/2020	11/03/2020	11/03/2020
Average	0.72	0.53	0.56	0.63	0.70	0.80
Spread	0.65	0.58	0.50	0.46	0.52	0.59



	1 Year	5 Year	10 Year	25 Year	50 Year
01/04/2019	1.46%	1.52%	1.84%	2.41%	2.24%
31/03/2020	1.90%	1.95%	2.14%	2.65%	2.39%
Low	1.17%	1.00%	1.13%	1.73%	1.57%
Date	03/09/2019	08/10/2019	03/09/2019	03/09/2019	03/09/2019
High	2.47%	2.45%	2.76%	3.25%	3.05%
Date	21/10/2019	19/03/2020	19/03/2020	19/03/2020	31/12/2019
Average	1.83%	1.77%	2.00%	2.56%	2.40%



Report to Council

Overview and Scrutiny Annual Report 2019/2020

Report of:

Cllr Colin McLaren, Chair of Overview & Scrutiny

Cllr Riaz Ahmad, Chair of Performance and Value for Money Select Committee

Cllr Eddie Moores, Chair of Health Scrutiny

Report Authors: Lori Hughes, Constitutional Services Officer and Mark Hardman, Constitutional Services Officer

Ext. 5151

9 September 2020

Reason for Decision

To provide Council with an overview of the contribution made by Overview and Scrutiny during the 2019/2020 Municipal Year as required in line with the Council's Constitution.

Executive Summary

The report outlines the purpose of overview and scrutiny, the roles and responsibilities of the Overview and Scrutiny Board, Performance and Value for Money Select Committee and the Health Scrutiny Committee, a summary of the work undertaken by overview and scrutiny during 2019/20 and an outline of how individuals can get involved in overview and scrutiny in Oldham.

Recommendations

Council is asked to note the contribution of Overview and Scrutiny during the 2019/20 Municipal Year.

1. What is Overview and Scrutiny?

1.1 All local authorities operating an executive form of governance must by law have an Overview and Scrutiny function. The function was introduced in the first instance by the Local Government Act 2000 and has been subject to legislative change and development over the years. The current principal legislative sources for overview and scrutiny functions and responsibilities are:

- Local Government Act 2000 (as amended) – powers for the overview and scrutiny function to:
 - Review or scrutinise decisions made, or other action taken, related to the discharge of any functions which are the responsibility of the Council's Executive.
 - Report or make recommendations to Council or the executive in respect of the discharge of any functions which are the responsibility of the executive.
 - Review or scrutinise decision made, other action taken, related to the discharge of any functions which are not the responsibility of the executive.
 - Report or make recommendations to Council or the executive in respect of the discharge of any function which is not the responsibility of the executive.
 - Report or make recommendations to Council or the executive on matters which affect the Council's area or residents of that area.
- Police and Justice Act 2006 – powers for the overview and scrutiny function to:
 - review or scrutinise decisions made, or other action taken, in connection with the discharge by those bodies responsible for crime and disorder strategies in the Borough of their crime and disorder functions;
 - to report or make recommendations to the Council with respect to the discharge of those crime and disorder functions.
- National Health Service Act 2006 (as amended) (and with specific reference to The Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013) – the Council has powers, delegated to the Health Scrutiny Committee, to:
 - review or scrutinise any matter relating to the planning, provision and operation of the health service in the Borough area, including health related services of the local authority;
 - respond to a statutory consultation from an NHS body or a health service provider and, if considered appropriate and necessary, to report to the Secretary of State.

1.2 Overview and Scrutiny Committees therefore have the statutory powers to scrutinise those decisions that the Council's Executive is planning to take, those decisions it has taken but not yet implemented, and to review the effect of those decisions that have already been implemented. Overview and Scrutiny can also play a valuable role in developing policy. Recommendations following scrutiny considerations can enable improvements to be made to policies and how they are implemented.

1.3 Overview and Scrutiny bodies are made up of Elected Members (Councillors) who are not members of the Executive (or 'Cabinet') but who instead hold those Executive decision makers to account. The Overview and Scrutiny process is not political – it is driven by the interests of the residents of Oldham.

1.4 Overview and Scrutiny bodies cannot make decisions, but instead examine policies, decisions and areas of work in order to make recommendations to the Cabinet. It

acts as a “critical friend” to the Council and its partners around the decision-making process and uses informed debate and evidence to make its recommendations.

1.5 Scrutiny works to drive forward improvements to the Council’s policies, procedures and delivery.

1.6 There are three components of good scrutiny and good governance which are necessary in order for democracy at a local level to be participative - these are Accountability, Transparency and Involvement.

2 Policy Development

2.1 The key focus of overview and scrutiny work is to influence and develop policy. Overview and Scrutiny can do this through the following ways:

- Decision-Making Scrutiny - Holding the Executive to account is a key part of the Overview and Scrutiny role. This is done through receiving reports at Committee, Call-in and questioning of Cabinet Members at scrutiny meetings.
- Pre-Decision Input - Input on draft policies and strategies before they have been agreed by Cabinet or Council helps to ensure they are more robust and that a check and balance process is in place. It also provides an opportunity for cross party consensus to be developed on issues such as the Corporate Plan, Education Strategy and Council Tax Reduction Scheme. Overview and Scrutiny can act as a consultee in respect of such policies and potential new legislation.
- Monitor and Track Implementation of Recommendations - Ensuring that the views and contributions of Overview and Scrutiny have been considered when work is undertaken to improve services – an essential part of the scrutiny process.

2.2 Full Council may refer matters to Overview and Scrutiny for examination of the viability of implementing proposals contained in submitted Motions and the appropriate Committee will report back to the Council on their findings.

3 Roles and Responsibilities

3.1 Overview and Scrutiny Board

3.1.1 Membership

- Councillor McLaren (Chair)
- Councillor Price (Vice Chair)
- Councillor Jacques
- Councillor Surjan
- Councillor Taylor
- Councillor Toor
- Councillor Harkness
- Councillor Curley
- Councillor Hulme (Substitute)
- Councillor Alyas (Substitute)
- Councillor Akhtar (Substitute)
- Councillor Cosgrove (Substitute)
- Councillor Ibrahim (Substitute)
- Councillor Hamblett (Substitute)

-
- 3.1.2 The Overview and Scrutiny Board leads the development of the Overview and Scrutiny process in Oldham. The Board chooses issues and topics to look at during the year, be it reviewing a proposed policy in advance of decision or considering the impact of a key decision made by the Council.
- 3.1.3 The Board is also responsible for:
- Publicly holding the Executive to account for delivering the Council's priorities and for the decisions they make.
 - Examining any matters of wider public interest (not just Council services) which affect the wellbeing of the Borough and its people.
 - Having a statutory role scrutinising substantial developments and Crime and Disorder issues.
- 3.1.4 During the last year, the Chair also continued to meet with the senior managers in each of the Council's Directorates. At these meetings, the Chair and Officers considered issues where Overview and Scrutiny could potentially add value to the development of Council services, policies and the decision-making process.

3.2 Performance and Value for Money Select Committee

- 3.2.1 Membership
- Councillor Ahmad (Chair)
 - Councillor Stretton (Vice-Chair)
 - Councillor Haque
 - Councillor Hulme
 - Councillor Larkin
 - Councillor Phythian
 - Councillor Williamson
 - Councillor Byrne
 - Councillor Alyas (Substitute)
 - Councillor Salamat (Substitute)
 - Councillor Surjan (Substitute)
 - Councillor Ibrahim (Substitute)
 - Councillor Brownridge (Substitute)
 - Councillor Al-Hamdani (Substitute)
- 3.2.2 The Performance and Value for Money Select Committee considers how the Council and its partners are performing and whether value for money is being provided for the people of Oldham. It also monitors the implementation of recommendations which Overview and Scrutiny has had accepted by the Council's Cabinet.
- 3.2.3 One of the most important aspects of the Select Committee's role is to examine the Council's budget proposals each year. This involves considering both the administration's budget and any alternative budget proposals put forward by the opposition. The Select Committee also monitors the revenue and capital expenditure throughout the municipal year.
- 3.2.4 The Select Committee also examines the Council's corporate performance report on a quarterly basis and considers the performance and value for money of the Council's work undertaken with partners.

3.3 Health Scrutiny Committee

- 3.3.1 Membership:

-
- Councillor Moores (Chair)
 - Councillor McLaren (Vice Chair)
 - Councillor Alyas
 - Councillor Davis
 - Councillor Ibrahim
 - Councillor Toor
 - Councillor Hamblett
 - Councillor Byrne
 - Councillor Iqbal (Substitute)
 - Councillor Larkin (Substitute)
 - Councillor Malik (Substitute)
 - Councillor Haque (Substitute)
 - Councillor Salamat (Substitute)
 - Councillor H. Gloster (Substitute)

3.3.2 The Committee was established as a full Committee from May 2019 to discharge the responsibilities of the Council for health scrutiny functions, to receive and respond to referrals from Healthwatch Oldham, and to scrutinise the work of the Health and Wellbeing Board, including development of the Joint Strategic Needs Assessment and the Health and Wellbeing Strategy.

3.3.3 The Committee reviews and scrutinises matters relating to the planning, provision and operation of the health service and makes reports and recommendations on any such matters that the Committee has reviewed and scrutinised.

3.4 **Work Programmes**

Each Overview and Scrutiny Committee maintains a work programme for the Municipal Year and the Committee Chairs meet to review them on a regular basis. This allows for co-ordination of the work programmes, ensuring the best use of resources and avoiding duplication. The work programmes allow for flexibility within the wider overview and scrutiny function to accommodate any urgent and/or short-term issues that may arise.

Where Overview and Scrutiny has contributed in 2019/20

4.1 Overview and Scrutiny Board

4.1.1 Key Plans and Strategies

- a) Clean Air Update – The Board gave consideration to a report which advised on the key features on Greater Manchester's (GM) feasibility study and the Clean Air Plan Outline Business Case for the reduction of nitrogen dioxide exceedances in Oldham and across Greater Manchester for submission to the Government's Joint Clean Air Unit. Alongside the objectives of the Clean Air Plan was a co-ordinated GM approach to develop a common set of minimum licensing standards for taxis and private hire vehicles. The measures included a proposed Clean Taxi Fund. Members expressed concern as to how the fund would be supported without additional government support. Two issues were raised related to idling zones and the impact of the proposals on buses. Questions were asked related to engine idling in car ranks outside schools.

A second report was received later in the Municipal Year which provided an update on progress that had been made following the Government's response to GM's Outline Business Case to tackling nitrogen dioxide exceedances and statutory consultation. The Council had been developing the study collectively with the other nine GM authorities and GM Combined Authority (GMCA) coordinated by Transport for Greater Manchester (TfGM) in line with Government direction and guidance. Members sought and received clarification on EU standards, consultation format, fines for clean air zones, breaches of air quality and the timeline.

- b) Alexandra Park Eco-Centre and Northern Roots – The Board were advised of developments in respect of the projects which had been developed out of the co-operative borough ambition and developments in community growing, horticultural skills and training, renewable energy and the local food economy through a series of linked initiatives. The new Eco-Centre facility built upon and provided a place for a wider range of activities which included education, enterprises and community engagement. Northern Roots was a proposal to develop the UK's largest urban farm and eco-park. Members sought and received clarification that retention and improvement of sports pitches remained part of the vision. A suggestion was made for an animal petting farm or similar venture. It was also suggested by members that the establishment of mini-hubs in communities might be considered as a spin-off activity. It was proposed that Board members make a site visit. This took place on 15 June 2019.

The Board received a further update in the Municipal Year regarding technical options. Members sought and received clarification on accessibility and public transport links, the Biomass unit, rainwater harvesting from the lake, revenue and green waste capacity. Members also sought and received clarification on communications and advertising of the project and how success would be measured.

- c) Thriving Communities and Placed Based Integration – The Board were provided updates through the Municipal Year. Members were informed of key projects and updates, support in the care pathway to prevent high levels of need and a positive trend in reduction of the attendance at A&E. Members commented on the good work and results in the reduction of GP visits.

Members were made aware of the Fast Track Grants. A further report on Place Based Integration was received by the Board and members were informed about the twin track approach to people, place and prevention. It was envisaged that services from health and social care, Children's, Housing, Policing, Districts and Environment would be in scope for place-based integration. Members recommended further discussion between members, district teams and placed based teams to share information.

- d) Oldham Work and Skills Strategy – The Board were provided with an update on the progress related to the key components of the Work and Skills Strategy. The Strategy sought to improve population skills outcomes which supported Oldham's strategic goals. The strategy was organised around four strategic goals supported by a new outcomes framework for work and skills. The strategy would complement the new regeneration framework by focussing particularly on 'social regeneration' objectives and a developed shared ownership across all partners and providers. The Board queried the increase in no-education qualification, what was being done about long-term unemployment and work in terms of apprenticeships. Members also queried the low take up on the advanced learning strategy, performance data and the Area Based Review. Members questioned employment for young people, the Working Well Early Help and investment.
- e) Business and Investment Review – The Board looked at how the Council could optimise business engagement and provided a competitive business support offer. Members commented on the work with start-ups and queried European funding and the effect of Brexit. Members also asked about work undertaken with the third sector and work with the Oldham Enterprise Trust and noted that Oldham's survival rate had increased.
- f) GM2040 Delivery Plan Update and Transport Capital Projects – The Board were provided an overview of the three-year transport capital programme approved as part of the Council's wider Capital Strategy and Capital Programme 2019/20 – 2023/24. Securing additional external funding was a priority. The programme was fluid as it was dependent upon bids to be successful. Members were informed that the GM2040 Delivery Plan was being refreshed in response to changes in the transport opportunities and challenges which faced GM, such as the declaration by GMCA of a Climate Emergency, the development of the GM Spatial Framework and the GM Mayor's priorities. Funding for the strategy was outlined in the report with particular focus on capital investment. Members sought and received clarification on 'Streets for All', Highway Maintenance Challenge Fund, Future High Streets Fund, Bus Reform, New Bike Hire Scheme and charging points to meet the carbon neutral challenge.
- g) Advertising A-Boards and Sign Policy Review – The Board were provided within an update on the policy.
- h) Green New Deal Strategy – The Board received a summary of work being undertaken on the Oldham Green New Deal Strategy which included targets for the Council and Borough to be carbon neutral by 2025 and 2030 respectively. The strategy and delivery plan set out how carbon neutrality targets would be met as well as initiatives aimed at maximising the economic benefit. The Board were also provided information on energy supply and housing policies linked to the strategy. Members queried the deliverability and informed that it was important to manage expectations. Members noted the

breadth of the pledges and for them to be incorporated into future Board Work Programmes.

The Board also received an update on the General Oldham Community Energy Programme which included the Interreg Europe COALESCCE project. Members were reminded of the establishment of Oldham Community Power. The Council had won the national Community Energy Local Authority Award in 2018. Members sought and received clarification on the effect of Brexit on the partnership, the savings, the officer for small community groups and how elected members could assist.

4.1.2 Internal and External Consultations

- a) Selective Licensing – The Board gave consideration of an update on the scheme. An independent review of the scheme had been undertaken which examined the impact in the current schemes. Members reviewed the report, noted the cost of the service, requirements for consultation, route for scheme approval and case studies presented. The Board supported the continuation of the Selected Licensing Scheme.
- b) Care Leavers Housing Commitment – The Board were provided the proposals to ensure that Oldham care leavers who became homeless received the support of full rehousing duties up to the age of 25 years. The proposal had been raised following the review of the Council's Corporate Parenting Strategy. The Children and Social Work Act 2017 had introduced a new duty on local authorities to provide Personal Adviser Support to all care leavers up to the age of 25 years. The Greater Manchester Care Leavers Trust also worked to develop a 'core offer' across GM. Members queried and received information on assistance for those who were unable to live on their own or lacked a support network. Members also received information related to the financial implications of the provision. The Board endorsed the proposals.

4.1.3 Services Monitored

- a) Children's Social Care 'Getting to Good' Implementation Plan – The Board continued to receive updates in respect of improvements to Oldham's Children's Services. A Structural Investment Plan and Transformation Programme to be delivered throughout 2019/20 had been developed along with a new operating model and additional investment to support the transformation journey. The Board were apprised of governance arrangements, particularly relating to Task and Finish Groups established for major projects. The Board revisited the provision of safeguarding training for elected members and it was confirmed that the nature and content would be different from previous years as a result of the new arrangements. The Board were advised of a sustainable staffing structure. The Board were advised of work with the Children in Care Council. Members asked questions related to performance related to children in need and early intervention, out of borough placements and projects associated with the improvement journey.

A further update was received which provided an update on progress against the plans, demand, caseload and workforce.

- b) Libraries Update – The Board were provided an update on the service and highlighted outreach work for non-users and disengaged readers. The service was committed to being open and accessible to all residents and users. The

impact of the removal of fines would be monitored and early indicators showed there had been an increase in library membership. Some provision could be accessed without a card and trail-blazing activities included reaching out to the homeless, development of 'Libraries of Sanctuary' in addition to those tackling loneliness and social isolation. Members sought and received information related to buildings being fit-for-purpose, technology, plans for an 'At-Home' Service, welcoming refugees, engagement of older groups and encouragement to local writers and artists.

- c) Heritage, Libraries and Arts Offer to Schools – The Board were provided an overview of the services provided which included collaborative approached and new initiatives which included Story Walks and Poverty Proofing Schools Project. Members asked about the challenges related to transport for the events and the funding strategy which had links to the Heritage Schools Programme and the Princes Trust.
- d) Local Government Ombudsman and Review of Complaints System – The Board were informed of the Council's performance related to enquiries received from the Local Government Ombudsman (LGO). Since 2014, the LGO also publicly reported on Local Authority complaints performance. During 2018/19 the Council had 80 cases reviewed by the LGO of which only 17.5% were investigated and 12.5% upheld. The low number of cases reviewed by the LGO, and ultimately investigated, suggested that the Council was willing to take responsibility when things went wrong and work with residents to resolve the issue appropriately. The Council was undertaking a root and branch review of the service. Members sought and received clarification on the nature of complaints.
- e) Special Educational Needs and Disabilities (SEND) – The Board gave consideration to the development and key highlights of Oldham's new SEND Strategy. Consultation and engagement sessions had been held as well as a series of stakeholder events. The ambition and outcomes of the strategy had shaped and directed the Development Plan. The Board were informed of the considered approach undertaken following the Ofsted/CQC inspection and consultation process. Members raised issues related to exclusions, links with the voluntary and community sector, home-educated students and safeguarding issues. The Board endorsed the strategy.

Performance Report – Further updates were received related to the SEND improvement journey during the municipal year. The board noted progress made against the expectations as set out in the Written Statement of Action which had contained five key priority areas and recommendations. A revised SEND action plan and strategy was due to be launched in September 2019.

- f) Oldham Care Commissioning Arrangements – An update was received on the arrangements for health and social care services as well as an overview of the future direction of travel. Work had been ongoing related to learning disability, mental health, care home and care at home commissioning, dementia, continuing health care, safeguarding policy and policy work identified in a Section 75 agreement between the Council and the Clinical Commissioning Group (CCG). The Board queried staff in 'hubs' and were informed services were developing in a more co-ordinated manner with an absolute commitment to improvement. The Board were apprised of funding as budgets were dependent upon government announcements of grants, etc. The Board also gave consideration to staff turnover, changes in population profiles and different recording and operating systems used within the sector.

-
- g) Adults Safeguarding Board Annual Report – The Board gave consideration to a report of the Independent Chair which provided information from April 2018 to March 2019. The Board was a partnership of organisations whose role was to strategically lead adult safeguarding within Oldham. The Annual Report evaluated the effectiveness in achieving aims and identified future plans. Two important issues were outlined which involved substantive reviews of the quality of deployment of staff and the continuing business demand to be met. Members sought and received clarification on work in progress and the impact of the lack of Deprivation of Liberty safeguards signatories.
 - h) Children's Safeguarding – Members were presented with the proposed new arrangements for Oldham Children's Safeguarding. The Children and Social Work Act 2017 required the local authority, police and local CCG to implement new arrangements by 29 September 2019. Proposed arrangements comprised a Safeguarding Children Strategic Partnership, Children's Safeguarding Executive Group and sub-groups to undertake detailed work on implementation of the business plan. New arrangements would provide challenge, scrutiny and commitment to continuous improvement among partners and agencies.
 - i) Virtual School Annual Report and Term Update – The Board gave consideration to the scope of work undertaken by the Virtual School which had developed significantly under new leadership and reported outcomes for children who were looked after compared favourably with national averages. The themes had emerged in the Ofsted report of the inspection of the Local Authority's Children's Services (ILACS) which had included the Virtual School in January 2019. Members sought and received clarification on absences, exclusions, training and the priorities for 2019/20.
 - j) SEND Inspection Revisit – The Board were provided an update on the outcome of the SEND revisit. Members were provided an update on progress made on the original written statement of action. Members sought and were provided clarification on managed moves, improvements in Education, Health and Care (EHC) Plans, increased exclusions at Key Stage 4, minimising disruption, speech and language therapy, support for parent and children with new languages and bringing children who were permanently excluded back into the school system.
 - k) The Board were also provided an update on the Oldham Opportunity Area Funding.

4.1.4 Motions Referred to Overview and Scrutiny Board

The following motions were referred to Overview and Scrutiny for investigation:

- a) 'Improving Public Safety in Oldham's Night Time Economy' – a motion was referred to the Board on 12 December 2018. An update was received on the work which had already been undertaken and the Board would seek further information during the 2019/20 Municipal Year. Members were informed that the 'Ask for Angela' Scheme was already in operation with localised material being developed. The Street Angels has also been established in the Town centre. Work was to be undertaken by Licensing Officers with private hire operators and the licensed trade. With regard to the potential 'safe havens' potential significant safeguarding issues had been identified. A suggested scheme that taxi companies carry identifiable students and bill them later via

college or university authorities had been investigated and was considered to be beyond the powers of the local authority to implement.

- b) 'Tackling Dog Fouling and Nuisance' – a motion was referred to Board on 20th March 2019. An update was provided to the Board which included opportunities provided by potential stakeholders such as behaviour change campaigns and educational material. The Board were asked and provided a representative from the Board to work with officers to explore the material and initiatives promoted by charities.
- c) 'Tackling Speeding' – a motion was referred to Board on 20th March 2019 which sought to identify locations not currently equipped with a speed camera, availability of funding for mobile speed cameras, establish Community Speed Watch schemes and explore the merits of establishing bus gates. A workshop was convened on 24 September 2019 with options to be investigated by Highways and reported back.
- d) Youth Council Motion: Knife Crime – a motion was brought to the Board by the Youth Council which asked for an overview of the current youth offer across Oldham to ensure a broad range of high-quality activities available to all young people. The Youth Council were invited to attend a meeting of the Board to discuss the motion. The Board were informed of activities of the Youth Council which included the 'Make Your Mark' vote, youth offer available and mapping of activities undertaken.
- e) Making A Commitment to the UN Sustainable Development Goals (referred jointly to Overview and Scrutiny Board and Health Scrutiny Committee) – it was requested that the relevant bodies identify work that was already being done by the Council and its partners, what more can be done and report back to Council. A report was submitted to Overview and Scrutiny Board and Health Scrutiny and it was agreed to be commended to Council.
- f) Clean Air Outside Schools – the key points of the motions were considered in the GM Approach to Air Quality to which the Council was signed up to. An update would be brought back to Board.
- g) A Sensible Approach to Firework Displays – The Overview and Scrutiny Board gave consideration to the motion as referred to the Board on 8th January 2020. The recommendation was agreed that officers from Public Protection would work in partnership with GM Fire and Rescue Services and the Council's Community Safety Team to develop an action plan which would be reported back to Overview and Scrutiny.

4.1.5 Task and Finish Groups:

- a) Community Assets – The Board Members along with other members and officers undertook a Task and Finish Group on extending the Cooperative Approach to the use of Council Assets Policy.
- b) Poverty Working Group – The Board Members agreed to look at helping to update the Council's Poverty Strategy (from 2010), taking into account the four main points suggested by the Joseph Rowntree Trust, UK Poverty Report 2019/20, information from the LGA, what the Council was doing and how the Council can work with partners in the clusters.

4.2 Performance and Value For Money Select Committee

4.2.1 Finance Scrutiny

- a) Scrutiny of Budget Proposals – The Council's overall budget proposals for 2020/21 were considered by the Select Committee. The Administration's proposals were presented to the Committee during January 2020 and the Opposition's proposals were presented in February 2020. This included the Medium-Term Finance Strategy 2020/21 to 2024/25, Housing Revenue Account Estimates for 2020/21 to 2024/25 and proposed outturn for 2019/20, Capital Strategy and Capital Programme 2020/21 to 2024/25, Treasury Management Statement 2020/2021, Council Tax Reduction Scheme 2020/21 and the Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments.

Scrutiny of the Liberal Democrat Budget Amendment Proposals 2020/21 – The Select Committee examined the saving, investment and proposals in detail. The Select Committee suggested areas to be investigated further by Cabinet and the Select Committee.

- b) Local Government Financial Resilience – The Select Committee were provided information related to the financial sustainability of Local Authorities and highlighted the Chartered Institute of Public Finance and Accountancy's efforts to ensure attention on financial sustainability through the development of a financial resilience index. The Select Committee were informed that members and officers worked together to ensure current financial and demand pressures were managed in line with the Council's governance arrangements. The Select Committee were informed that despite significant financial challenges, Oldham Council's financial position remained strong as demonstrated within an increase in both balances and earmarked reserves. Members sought and received clarification on control of social care budgets, the situation in Northamptonshire and Brexit.
- c) Review of Financial Performance: Revenue Monitor and Capital Investment Programme 2019/20 – The Select Committee were provided quarterly updates on the forecast revenue position and the revised capital programme. An overview of variances was provided. Members noted pressures related to the Dedicated Schools Grant (DSG) and informed that a recovery plan had been submitted to the Department for Education. On Quarter 1, members reflected on the deficit, the budget reduction in recent years and the pressure from Brexit.

The Select Committee received the Quarter 2 update which stated action would be taken for the remainder of the financial year to address variances and take mitigating actions. No significant issues were reported related to the Housing Revenue Account. The Dedicated Schools Grant (DSG) continued to be a financial challenge. The Select Committee noted that regular budget updates were provided to respective management teams. The Select Committee also received the Month 8 revenue budget position as well as an update on the revised capital programme. The Select Committee were advised of continued action taken to address variances.

- d) Finance Performance of the MioCare Group – The Select Committee were provided with the annual updates on the financial performance of the group during the financial year 2019, an overview of business developments and an outline of the issues for the budget for 2020.

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- e) Children's Services – Financial Performance – an overview of the financial performance of Children's Social Care and measures being taken to balance the budget in 2019/20 and future years was provided. A dramatic increase in cost had been noted but this was not unique to Oldham. The overspend in 2018/19 occurred in Children in Care, Children's Safeguarding and Fieldwork & Family Support. The Children's Social Care budget had increased by £4,611k in 2019/20 to respond to spending pressures and to support the implementation of the Children's Services Operating Model and Structural Resource Plan. The largest factor in the reduction of the budget was the implementation of the Operating Model.

A further update was received which detailed the allocation and use of resources which supported spending pressures, areas of overspend, underspend and targeted management actions. Progress on the implementation of the Improvement plan and progress against key indicators were noted. Members also noted that a Financial Recovery Group had been established with an associated action plan. Members sought clarification on issues around the Regional Adoption Agency, the number of referrals and out of borough placements. Members asked that the financial position be kept under review.

- f) Street Cleansing Service: Clean Street Initiative – the Select Committee were provided information on the provision that the additional investment to the Street Cleansing Services Clean Street Initiative had made. The approach was designed around clear messaging and information followed by intervention and enforcement. A proposal had been developed and resources identified which supported the approach. Additional staff had been recruited and complemented the existing workforce which allowed a more flexible and proactive approach covering 7 days a week. An independent audit had credited Oldham with a 'Passing Grade'. The Government had requested detailed on the Council's approach as they examined examples of good practice. There had also been an increase in the number of formal legal enforcement actions.
- g) Levy Allocation Methodology Agreement (LAMA) - The Select Committee were provided an update on the LAMA which was a proposed six-year agreement between nine District Authorities that were subject to Combined Authority waste disposal arrangements. The Select Committee gave consideration to the proposed apportionment of costs, cost implications for delivering more or less and issues related to recycling. The Select Committee commended the report to Cabinet as the new agreement.

4.2.2 Performance Scrutiny

- a) Quarterly Council Performance Report and Challenge – Reports were presented to the Committee in terms of how the Council was performing against its key local and statutory priorities. Members highlighted issues to be addressed in the Committee's Work Programme.
- b) Delivery of Additional School Places – The Select Committee were provided an update on the current position regarding school places and school admissions for September 2019 which included current context and position, Education Provision Strategy and Current Expansion Projects and Admissions – Parental Preference Performance. The number of children seeking places had risen. Members noted information related to where places were available and the effect of the sudden closure of Collective Spirit. Members were

informed that a revised strategy of place planning would be put into place including prediction and modelling for places needed for SEND pupils and other in need of alternative provision. There was considerable activity to enhance provision of places at good and outstanding schools. Members were informed of figures related to school preference and the plans to improve parental choice. Members sought and received clarification on the number of pupils not being offered a place at their first preference secondary school, admissions criteria of faith schools, market and the continued expansion in the primary sector.

- c) Waste Management Position Statement Including Recycling – The Select Committee gave consideration to a position statement. There were three basic indicators, all of which were linked to be used to judge Waste Management Service (WMS) performance which were: Operational Performance, Disposal Performance and Environmental Performance. WMS had made significant operational efficiency savings by changing to a 2-weekly and then a 3-weekly collection system. Changes to the collection systems had also produced significant cost saving in the disposal budget as residents managed waste more efficiently and had the household recycling rate had improved from 28.88% to 44.65% over four years to 2018/19. Efficiency savings had been made with collection rounds at full capacity and the fleet included the cleanest and most full efficient vehicles available. Continued improvement in the trade waste service was considered vital as budget remained under continued pressure.
- d) Medium Term Property Strategy – The Select Committee were provided with an update in respect of the Council's Medium-Term Property Strategy (MTPS) which outlined the plans, actions and approach that was being undertaken to meet the objectives as set out in the strategy. The corporate estate was classed into six categories: Service Delivery – Direct; Service Delivery-Indirect; Regeneration; Co-operative Property; Surplus / Vacant; and Income Generation. The Select Committee was advised of further work on efficiency targets linked to alignment of Council and CCG structures.
- e) Improving Attendance and Health and Wellbeing – an update was provided on the position related to improving attendance activity for the financial year 2018/19, sickness absence per directorate, levels of compliance and top reasons for absence. The outturn had shown an average of 9.611 working days lost per employee, the target was 6 working days. The compared with other GM local authorities of 10.35 days and the Nationwide local authority average of 9.8 days. The principal reasons for time lost were mental health (including stress) and musculo-skeletal. The Committee was advised of support available and staff were advised to seek support through work and participate in preventative activities. Members were advised of managerial compliance with return to work interviews. Members queried the use of disciplinary action and were advised that action would be taken if sickness was proven not to be genuine or if clear patterns emerged. The Fit for Oldham Programme delivered a variety of activity across several locations and responded to how health and wellbeing could be enhanced. This included 'Supporting Mental Wellbeing in the Workplace' and the offer of regular Health checks for employees. A suggestion was made related to the promotion of breast checks to support the early identification of breast cancer. Members noted that the Council performance well against other authorities but requested future reports contained previous years statistics for comparison.

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- f) Position Statement on Education Standards 2019 – The Select Committee gave consideration to the statement on education standards in Oldham in 2019 as indicated by outcomes across key stages and in Ofsted inspections. Members commented on sustainability of performance and improvements, support for higher ability students, 'A' level performance and vocational qualifications.
 - g) Housing Strategy – The Select Committee reviewed the 2019 Delivery Plan that had been developed in order to meet the objectives of the strategy. There were four themes within the Housing Strategy and a delivery plan broke these down into a series of actions as well as short, medium and long-term goals. Initiatives outlined in the strategy were highlighted. The very ambitious programme was noted to address the identified problems in the housing market and the capacity of the service was recognised.
 - h) Regeneration - the Select Committee were provided an update on the progress of a number of projects.

4.3 Health Scrutiny Committee

4.3.1 The Health Scrutiny Committee has met four times since June 2019 with an additional two development sessions and workshops, receiving a number of reports from across the Health and Care Sector in Oldham.

4.3.2 The focus of the Committee was on the impact of plans for the devolution of health and social care responsibilities to GM. Additionally, the implementation of the Healthier Together reforms of the provision of acute services across GM which will impact on the service offer available at the Royal Oldham Hospital and across North-East of Greater Manchester, for Oldham residents.

4.3.3 The Committee addressed the following areas:

- a) Urgent Primary Care – The Committee were provided with an update on the implementation of the new model of Urgent Primary Care in Oldham. The proposed model included the establishment of an A&E primary care stream and sharing of medical records between health and social care professionals. Patient safety was important when services were changed and would not be implemented unless the change provided a better experience for patients.

The Select Committee were also provided an update on work which had commenced to develop a Primary Care Strategy which would identify priorities to address the known challenges in primary care. A new model was required to provide assurance on the sustainability of the primary care offer. Oldham CCG aimed to enable general practice to play a stronger role at the heart of more integrated out of hospital services.

- b) New Safeguarding Arrangements – The Committee were provided with an overview of the new arrangements for Oldham's Children Safeguarding and an update on the safeguarding training. The arrangements were revised under the Children and Social Work Act 2017. Training sessions were developed and planned for September 2019.
- c) Children and Young People's Mental Health and Emotional Wellbeing – The Committee were provided with an overview of the current offer with the annual refresh of the CAMHS Local Transformational Plan which focused on changes and impacts that additional investment had brought about and developed in

accordance with local needs and priorities. The Oldham Whole School Approach had proved to be successful with schools engaged and producing better partnership working. Members queried any focus on for young parents and under-5's and informed that this was ongoing.

- d) Integrating Community Health and Adult Social Care Services – the Committee were provided an update on service integration. The emphasis on Phase 2 was focused on design and implementation of an integrated community service. Other key areas of development were highlighted including community enablement, embedding integration, Adults Targeted Model, streamlining governance and decision-making and operational reform of services. The budget availability was also acknowledged and that service redesign was about managing resources effectively and identifying different ways of working.
- e) Thriving Communities – The Committee received an update on the programme and, in particular, around the initial phase of the Social Prescribing Innovation Partnership. The Oldham Model was outlined whereby the Council and its partners were committed to a cooperative future and the Oldham Plan which set out the Oldham Model for delivering tangible and sustained change. The Social Prescribing Network was highlighted which bridged the gap between medical care and the community. Members were provided information related to the Innovation Partnership, Fast Grants and the Social Action Fund. Members sought and received clarification on the primary care referral route, the role of the voluntary sector and health and wellbeing outcomes.
- f) Choice and Equity Policy – The Committee received outline consultation that would gather views of patients. The NHS Continuing Healthcare (CHC) referred to packages of continuing care arranged and funded solely by the NHS. The report set out how the CCG would implement CHC in accordance with the National Framework. The Committee were informed how the policy would be implemented. Members sought and received information as to how resources would be used, how current patients would be affected, budget implications and adequacy of providers.
- g) North West Ambulance Service – information was provided related to the current performance, position and initiatives of the service. Performance information related to level of activity, hospital conveyances, treatment and new initiatives and projects. Members sought information related to the use of private ambulances and performance indicators around reducing turnaround time.
- h) NHS Health Checks Programme – The Committee received a report which provided an update on the programme that was a national health risk assessment programme looking to help prevent vascular disease, including heart disease, stroke, diabetes and kidney disease. On completion of an assessment, feedback and advice on achieving and maintaining healthy behaviours was given. The Committee were provided performance information and outcomes. A key focus going forward would be in improving the outcomes of the programme. Members sought clarification on data presented, responding to referrals, hidden health conditions, the number of pharmacies included in the programme, and follow up assessments.
- i) Mayor's Healthy Living Campaign – the Committee received updates on the campaign and what activities had been undertaken throughout the year.

4.3.4 Motions referred to Health Scrutiny Committee

Motions which had been referred to Health Scrutiny Committee:

- a) Making a Commitment to UN Sustainable Development Goal's – also referred to O&S Board – this was the same as that provided to Overview and Scrutiny Board; and
- b) Ban on Fast Food and Energy Drinks Advertising.

5. Overview and Scrutiny and Procedural Arrangements

5.1 The Chair of the Overview and Scrutiny Board, or the Overview and Scrutiny Chairs more generally, have certain procedural responsibilities within the Council's Constitution. These are:

- General Exception – where 28 days' notice of the intention to take a Key Decision is not or cannot be given, 'General Exception' procedures apply. These include a requirement to obtain agreement in writing from the Chair of the Overview and Scrutiny Board (or nominee) that the matter about which the decision is to be made is urgent and cannot be deferred;
- Special Urgency – where General Exception procedures cannot apply and a decision is needed urgently, 'Special Urgency' procedures apply. These include a requirement to obtain agreement from the Chair of the Overview and Scrutiny Board (or nominee) that the matter about which the decision is to be made is urgent and cannot be deferred;
- Decisions contrary to the Budget and Policy Framework - should such a decision be required urgently, and it is not practical to convene a quorate meeting of the full Council, the decision may be taken if the Chair of a relevant Overview and Scrutiny Committee agrees that the decision is a matter of urgency.
- Executive business in private – where 28 days' notice of the intention to take an executive decision at a meeting in private is not or cannot be given, the matter can be considered in private should the Chair of the Overview and Scrutiny Board agree that the matter is urgent and cannot reasonably be deferred.

5.2 In 2019/20 there were seven instances of General Exception, ten instances of Special Urgency, no instances requiring agreement to the consideration of matters outside the Budget and Policy Framework, and two instances of agreement to the consideration of business in private.

6. Council Support for Overview and Scrutiny

6.1 The Overview and Scrutiny structure is supported by all Officers of the Council. The Overview and Scrutiny function should expect all Council Officers to provide the same level of support as those Officers provide to the executive, regulatory and other functions within the Council's decision-making arrangements.

6.2 The Overview and Scrutiny function received the following specific support during 2019/20:

- Statutory Scrutiny Officer – the Council is required by the Local Government Act 2000 (as amended) to designate a statutory Scrutiny Officer with the functions of:
 - (a) promoting the role of the Council's overview and scrutiny committees,
 - (b) providing support to the Council's overview and scrutiny committees and the members of those committees,
 - (c) providing support and guidance to all Members and Officers of the Council in relation to the functions of the Council's overview and scrutiny committees.

The Statutory Scrutiny Officer from March 2019 was Dami Awobajo, Head of Business Intelligence, who left this post in November 2019. A replacement designated Scrutiny Officer had not been identified within the 2019/2020 Municipal Year.

- Committee Lead Officers – the Council had identified ‘Lead Officers’ for each Committee in 2019/20 as follows:
 - (a) Overview and Scrutiny Board - the Lead Officer was Dami Awobajo, Head of Business Intelligence who left this post in November 2019. The lead role was thereafter assumed by Constitutional Services.
 - (b) Overview and Scrutiny Performance and Value for Money Select Committee – the Lead Officer for 2019/20 was Mark Stenson, Head of Corporate Governance.
 - (c) Health Scrutiny Committee – the Lead Officer was Andrea Entwistle, Principal Policy Officer who left this post in September 2019. The lead role was thereafter allocated to Constitutional Services on an interim basis.
- Constitutional Services undertake general governance activities in support of the overview and scrutiny function. Beyond ensuring that the Overview and Scrutiny Board and Committee meetings are convened and held in accordance with relevant legislative and procedural requirements, Constitutional Services undertake further activities including maintenance of the Committee Work Programmes, ensuring and chasing up actions, and co-ordinating scrutiny activities held outside of the formal Committee meetings.

6.3 The scrutiny function also benefits from the active support given by the Council’s partners across the statutory and voluntary sectors who prepare reports for consideration and attend Committee meetings to assist Committee members in their scrutiny considerations.

7. A New Structure for Overview and Scrutiny

7.1 As part of the Council’s Constitution refresh exercise undertaken during the 2019/2020 Municipal Year, the Chairs were involved in discussions around options for the future of the Council’s overview and scrutiny function, including a possible new Committee structure. A proposed structure which would see the following Committees established was submitted to the Council in March 2020:

- Policy Overview Committee – to consider policy, annual budget setting, big corporate issues and programmes and high-level partnership issues;
- Performance and Value for Money Overview and Scrutiny Committee - to consider implementation and to review both budget and operational performance of Council and partners’ services; and
- Health Scrutiny Committee – to undertake the statutory health scrutiny role, to scrutinise integrated health and social care arrangements and to have oversight of the work of the health and Wellbeing Board,

7.2 Following cancellation of the March 2020 Council meeting, the Chairs await confirmation of a new date for the consideration by Council of the proposed arrangements, though acknowledge that the timing of implementation will need to be set against other corporate priorities at this time.

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- 7.3 These other priorities include the COVID-19 pandemic and the vital responses being made by the Council and its partners. The Chairs consider that overview and scrutiny has an important role to play in this process and can provide an invaluable contribution that scrutiny can bring to this process.

8. Ways to get involved with O&S?

8.1 Overview and Scrutiny Board, Performance and Value for Money Select Committee and Health Scrutiny have rolling work programmes. These can be found as part of the meeting's agendas.

8.2 If you are interested in attending a meeting of any of the Scrutiny Committees, meeting dates can be found on the website at: <https://committees.oldham.gov.uk/ieListMeetings.aspx?Committeed=366>

8.3 Contact and speak to your local Councillor about issues you feel have an impact on your local community in Oldham. Overview and Scrutiny will consider issues raised by Councillors.

8.4 You can contact Constitutional Services on 0161 770 5151 or email to constitutional.services@oldham.gov.uk to ask Overview and Scrutiny to consider an issue which has an impact on Oldham and local people. This could be a problem, Council service or an issue which you think the Council should take in lead in improving.

9. Legal Services Comments

9.1 n/a

10. Co-operative Agenda

10.1 The Annual report contains examples of work aligned to the Council's co-operative approach in relation to issues that have an impact of local communities.

11. Environmental and Health & Safety Implications

11.1 None

12. Equality, Community Cohesion and Crime Implications

12.1 None

13. Equality Impact Assessment Completed?

13.1 No

14. Key Decision

14.1 No

15. Key Decision Reference

15.1 N/A

16. Background Papers

16.1 None

17. Appendices

17.1 None